

TOWNHALL MEETING #4

ESPANOLA, NEW MEXICO

AUGUST 8TH, 7-9 PM

ESPANOLA SENIOR CITIZENS CENTER

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735 VIETNAM VETERANS' MEMORIAL PARKWAY ROAD

ESPANOLA, NEW MEXICO 87532

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The following transcript of the above-mentioned meeting was produced by Steven Ray Green, National Merit Court Reporter, of Nancy Lee and Associates, Certified Court Reporters.

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TRANSCRIPT LEGEND

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1 In the following transcript a dash (--) indicates an
unintentional or purposeful interruption of a sentence.
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7 response.

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often a proper noun, without exact spelling available.

9 In the following transcript (inaudible) represents a
portion in the proceedings where reporting became
10 impossible due to audio/technical difficulties.

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(7:10 p.m.)

1 **MR. ELLIOTT:** That's a very important thing that
2 happened today. I didn't know if you were aware of
3 that. DOE passed the rule and it's final now.
4 Okay. So here's the way we'd like to conduct this
5 meeting this evening. I know that you all want to
6 just get on and have your thoughts heard and maybe
7 ask us questions, but we really need to give this
8 presentation, and I'd ask you to keep your questions
9 till the end of Ted's presentation so he can get
10 through it. Maybe it'll answer your question. When
11 he concludes his presentation, what I'd like you to
12 do then is if you'd queue up behind the mikes and if
13 you have questions about how this meeting is going
14 to be -- I'll try to be your moderator and I'm here
15 not to berate anybody or cut anybody off. I'd like
16 to have everybody have a fair opportunity to have
17 their time at the mike. Okay?

18 All right. Without any further ado, I think I'll
19 turn it over to Ted Katz and we'll let him go
20 through his presentation, then we'll open it up to
21 the floor.

(Presentation by Ted Katz)

22 **UNIDENTIFIED:** May I ask a question?

23 **MR. KATZ:** Yes.

24 **UNIDENTIFIED:** If I understood you --

MR. ELLIOTT: Wait a minute -- you'll have to speak 4
-- we need to capture your name for the record so --

MR. KATZ: Could you just speak into the microphone?

MR. ELLIOTT: -- you can ask a question now if you
1 could stand at the mike and state your name and what
2 your question is. And I'd like to keep our
3 questions to the end of the presentation, but
4 please --

UNIDENTIFIED: Well, the reason I wanted to ask now
5 is so I don't lose the point, so I'll try to be very
6 definite. You were making the point that certain
7 levels of radiation predictably produce certain
8 kinds of cancers, and yet I'm wondering how you fold
9 in an individual body's susceptibilities to cancer,
10 and then in one instance I know of an environment
11 where there were multiple cancers but somewhere in -
12 - well, all of the multiple -- there were six or
13 seven people, all -- each one of the cancers were in
a different set of the -- different location of the
body.

MR. KATZ: Right, but we will --

MR. ELLIOTT: Your name -- could we have your name,
10 please?

MS. BEAR: Oh, excuse me.

MR. ELLIOTT: I'm sorry.

MS. BEAR: Yeah, my name is Jo Bear.

(Presentation by Mr. Katz continued.)

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MR. ELLIOTT: Let me interrupt Ted and let me answer⁵ the question my way. Ted answered it his way according to the way this rule is written. What really goes on here is we know, for example, that plutonium concentrates in the liver, the first cancer that you're going to see from a heavy dose of plutonium exposure is likely to be liver over any other cancer, so that's the cancer that we would target to set this benchmark from if we knew that the class was exposed to plutonium. If it was exposed to uranium, then we would be looking at probably bladder cancer or another type of cancer. Okay? So that's how we -- the lung for uranium, that's how we figure this.

UNIDENTIFIED: What about americium?

MR. ELLIOTT: Grady, you know what --

MR. CALHOUN: I would say probably -- americium is bone --

MR. ELLIOTT: (Inaudible)

MR. CALHOUN: But what we'll do -- here. What we'll do --

MR. ELLIOTT: This is Grady Calhoun. I didn't introduce Grady. Grady Calhoun is a health physicist on my staff and I'm going to direct technical questions to him. But we're going to -- can we get to this after Ted finishes his presentation? Okay? And we're not going to be able

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to tell you every radionuclide and where it's going 6
to go to and which cancer's going to be most likely
caused by that tonight. That takes a little
research on our part in some cases. These are the
ones I can throw off the top of my head.

MR. CALHOUN: I can explain the process.

MR. ELLIOTT: Yeah, and he can explain the process.
Okay?

MR. KATZ: Okay. And there's -- I'll be wrapping up
quickly, so you won't have long to wait.

(Presentation by Mr. Katz continued.)

MR. KATZ: We're looking forward now to your
comments and any questions you have, and I can
clarify the things I said or things that I haven't
said that you may have read in the rule and so on.
Thank you.

(Applause)

MR. ELLIOTT: Thank you. I know Ted appreciates
that applause 'cause this is the fourth time he's
given it, but it's the first time he got applause
after, so you guys didn't bring your lettuce and
tomatoes tonight.

Let me expound upon that last point that Ted made.
If you have cancer, you need to file a claim. And
the main reason why you need to file a claim is not
necessarily because we're trying to finalize this
rule and you think you might fit into the Special

1 Exposure Cohort. But if you don't file and you need
2 medical benefits, you're not going to get those
3 until the day that you file. So if you hold off
4 filing, that's when your medical benefits date will
5 start. So the earlier you file, the better off
6 you're going to be.

7 Okay. Now so if you want to queue up behind the
8 mikes. There's two mikes here and anybody that's
9 got a question or a comment, that's what we're here
10 for. We'll try to answer your questions as best as
11 we can.

12 **MR. CALHOUN:** You want me to go ahead and answer the
13 americium question?

14 **MR. ELLIOTT:** You want us to answer this americium
15 question that's on the table real quickly, we will
16 do that, and then we'll get to your comment.

17 **MR. CALHOUN:** Okay. Basically what we were talking
18 about is how we're going to use -- look at different
19 radionuclides and how they will affect or cause
20 different kinds of cancer preferentially. What we
21 have at our disposal, one of the tools that we have,
22 is some internal dose programs, and that's where
23 this is going to make the biggest difference is
24 internal dose, because what makes a difference is
25 where they concentrate in the body and that's based
26 on the chemical properties of the radioactive
27 materials.

1 So what we'll do is we'll run the models on -- let's
2 say americium, but let's -- we'll open that up for
3 any radionuclide. Okay? Whatever one has been
4 determined to be the one that we're looking at for
5 the proposed petitioner or even in dose
6 reconstruction. We'll run the model several
7 different ways to see which of the organs is going
8 to receive the biggest dose based on the amount of
9 intake that was received during the work period or
10 the occupation of the claimants. Then we'll run
11 those doses in the IREP program to determine how
12 likely that is to cause the specified cancer. So
13 whichever is the lower cancers, takes the least
amount of radiation, is the one that we'll use.

UNIDENTIFIED: (Inaudible)

MR. ELLIOTT: You need to go to the mike, please.

MR. GARCIA: My name is Jonathan Garcia and I had
leukemia. I had to have a bone marrow transplant
done in '94 and I worked with the plutonium at TA-54
and amer -- however that word is, I have a problem
saying it -- and I got exposed to a lot of this
stuff. We had spills where I talked to the engineer
in charge of TA-54 at the time, 1980, and he says I
picked up -- we don't know how much we picked up,
you know. And from 1976 to 1980, we didn't have no
monitors. We didn't have a place to wash. We ate
inside TA-54. Who knows what we picked up, and I

don't know if you have any records on that. And
also I --

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MR. ELLIOTT: We probably don't.

MR. GARCIA: You probably don't.

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MR. ELLIOTT: You and I have talked before, Mr.
Garcia.

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MR. GARCIA: Yeah, we have.

MR. ELLIOTT: We probably don't.

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MR. GARCIA: And you know, like I was told 60 to 90
days I would get some kind of -- some kind of
answer, and I haven't gotten nothing. You know, I
don't know where I'm at right now. But you know,
how much longer are we going to have to wait to get
a final answer or some kind of thing, you know, or
why -- why get us into this thing, you know. We
just keep getting more nervous and more nervous, and
more people keep dropping out because they're tired
of the runaround that you keep giving us, you know.

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And as we go along, the rules keep changing and
more are added.

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MR. ELLIOTT: Well, can I speak to that?

MR. GARCIA: Go ahead.

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MR. ELLIOTT: I don't believe we're giving you the
runaround, first of all. We're not adding rules
beyond what the law says has to be done here. We're
just abiding by the law.

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Yes, you and I have talked. I am frustrated, as

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many of you are, about how fast or how slow this 10
program is actually going. But we all have to keep
in mind, I think, that it's only been one year.

1 July 31st last year was when claims were starting to
be received by the Department of Labor so that they
could be acted upon. It takes a while for this
2 government of ours to work. I am a taxpayer. I am
a government employee. But I'm going to say that,
3 it takes a while for us to do our business.

4 **MR. GARCIA:** What -- excuse me, but the -- what you
guys got from the government -- I got sent some
copies of a lot of the stuff and I don't see in
5 there a lot of the times that I was contaminated.
You know, I don't know if you got them. I didn't
6 get no copies of that, ever, you know, and I know it
happened 'cause I had nose wipes and everything else
7 done, you know, and I don't have no copies of it so
I don't know if you guys got them, you know, ever.

8 **MR. ELLIOTT:** Well, we haven't done your interview
yet. Right?

9 **MR. GARCIA:** Right.

10 **MR. ELLIOTT:** And I'm not going to talk any more
about your individual claim, but we need -- we need
to get together on that and we'll talk away from the
11 public here.

12 **MR. GARCIA:** Thank you.

13 **MR. ELLIOTT:** Thank you for your comments. Yes,

ma'am?

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MS. GOTTS: My name is Jan Gotts and I have two questions. The first one is about reconstruction of dosage. If -- I don't understand what that's based on. Is it based -- for example, if someone worked in Nevada test site, is that based on the records that Revco* has or is that based on --

MR. ELLIOTT: Can't hear her?

UNIDENTIFIED: No.

MR. ELLIOTT: Can you step up to the mike a little bit closer and see if that helps -- and speak a little bit louder.

MS. GOTTS: Okay. Is this better?

MR. ELLIOTT: That's better.

MS. GOTTS: Okay. Two questions. The first one is reconstruction of dosage. For example, if someone worked at the Nevada test site, is the reconstruction of dosage based on the records that Revco has?

MR. ELLIOTT: It's --

MS. GOTTS: Or is it based on you all saying this is the job the person had, this is how much radiation they would have gotten based on this job.

MR. ELLIOTT: It's based on both. It's based on both of those things. It's based on the records that we ask for DOE to provide us, and whatever they provide us, we evaluate. And believe me, we

1 understand the problems in the history of DOE's 12
2 dosimetry practices, when they didn't monitor, when
3 they didn't use the right badge, when they told
4 people park your badge here at the gate because we
5 don't want to give you -- have anymore recorded dose
6 for this quarter on there. We understand those
7 things. We talk to you as a claimant and we try to
8 get as much information from you about special
9 situations that you know of that would have not even
10 been captured in the record and we follow those up.

MS. GOTTS: When do you talk to the claimant?

MR. ELLIOTT: We schedule an interview with the
1 claimant -- if you have a claim in with the
2 Department of Labor and the Department of Labor
3 sends it to NIOSH for dose reconstruction, we send
4 you a letter or an e-mail that we've got it. The
5 next letter you would receive with my signature on
6 it will tell you we've requested DOE to provide
7 records on the individual employee that the claim
8 represents.

MS. GOTTS: Yes.

MR. ELLIOTT: Okay. The third letter you're going
9 to get from me with my signature on it says to you
10 we either have got the information and we've studied
11 it and we want to schedule your interview, or we
12 haven't got the information from DOE but we're going
13 to go forward and schedule your interview. And we

do that at your convenience, whenever's the best 13
time, place. If you have -- if you have cleared
information that you need to share with us, I have a
few cleared staff. We have a person that's got a
clearance will come --

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MS. GOTTS: I'm the survivor.

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MR. ELLIOTT: -- and sit with -- well, but as a
3 survivor, we would ask you who could we talk to that
4 worked with your spouse or your husband or your
5 father or whoever was the deceased individual, who
6 could we talk to about their work situation and what
7 they did and how they did it and can you direct us
8 to somebody else. We go out to that person and we
9 get an affidavit from them.

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MS. GOTTS: Okay. These concern a company that
closed in 1966, so lots of luck with that one.

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MR. ELLIOTT: I understand.

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MS. GOTTS: My second question had to do with what
9 is the -- they used to talk about the legal dosage
10 of radiation an employee could get in a period of
11 one year that was considered a safe dosage. What is
12 that?

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MR. ELLIOTT: Well, that's the radiation protection
11 mechanism. I'm going to let Grady answer that for
12 you, but it -- that has no bearing on what we do for
13 dose reconstruction. We don't use that kind of
information. I'll let Grady give you a more formal

answer.

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MR. CALHOUN: Okay. Right now the limit is -- it's five rem. That's what the limit is right now. But that can --

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MS. GOTTS: What was it in the sixties?

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MR. CALHOUN: I've got records back from Los Alamos that lists whole body dose limits of 15, 15 rem. So like Larry said, that -- we're not going to base it on that. We'll look at the dose received. We'll look at what other people in similar jobs got. We look at the technology of the day. A lot of times we get people with a lot of zeroes, and most of those reconstructions that I've got, they don't end up being zeroes because we have limits of detection that they may not have been able to detect, based on the technology of the time. So we end up being -- and I use the term conservative in that way and look at what was the limit of detection and are those zeroes really zeroes.

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MR. ELLIOTT: The dose reconstructions are reviewed and signed off on. If you look at what was the recorded dose that was given to the employee by the Department of Energy, the dose that -- and compare that with the dose that we're reporting as the reconstructed dose, there's a big difference. Ours is much higher. Yes, ma'am?

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MS. BEAR: Hello again, my name is Jo Bear. I have

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two questions about the procedure. I have filed a ¹⁵
claim and in this -- again, about dose
reconstruction, in this pamphlet it states -- and in
others, too -- that in most cases where an
individual's radiation monitoring data is
insufficient for complete dose reconstruction, OCAS
will use information provided us from the claimant
in a phone interview. You've been talking about
that and somebody has mentioned that they've given
you information. But my question -- one of my
questions, I have two, is how do you use that
information? Do you say yes, yes, I hear you, I
hear you; or do you, like those of us who have
stories to tell, think we're going to be taken --
our words are going to be taken with some
credibility?

MR. ELLIOTT: Yes, we value your input. That's why
we wanted to have in our rule this interaction with
the claimant to do an interview. We made it a very
interactive process with the claimant. We may talk
to the claimant more than one time. Don't get me
wrong. I know Grady's had several conversations
with claimants, following up and saying yes, you
told me about this and I went and tried to track
that information down or tried to find so and so
that you've identified for me and we can verify what
you've said. As long as there is reasonableness to

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what you report -- like what Mr. Garcia has reported
to me, I have no doubt. The man's not blowing smoke
at me. I'm sure that's exactly what he was exposed
to, and there are no records for that. Sounds
reasonable. I'm not going to say he's not telling
the truth. We're going to support that.

MS. BEAR: And so how do you fold that -- and so --

MR. ELLIOTT: How do we use that?

MS. BEAR: How do you use that information?

MR. ELLIOTT: In a case like this where if we can
identify what the radionuclides were that the
individual was exposed to and we can get a sense of
what the quantity was, then we can do source term
analysis and we can do dose reconstruction on source
term analysis, which is a claimant-favorable,
claimant-friendly approach. We use different
aspects of that to make it claimant-friendly and
favorable.

If you say to me or to one of my dose
reconstructionists, you know that the DOE boss that
I had said he's not going to give me a badge today
or for the next month because I've had too much
dose, we've heard that enough, we're not going to
question that. We're going to look at other
people's badges that were monitored and we're going
to use that information and take the highest dose
that was shown on those badges. Okay? So we think

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we're doing everything we can to be claimant-
favorable in our dose reconstruction approach.

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1 **MS. BEAR:** Well, I feel like -- well, my husband
died ten or 11 years ago now and I've been involved
in this process for a year, and it sometimes seems
like a very long time.

2 **MR. ELLIOTT:** Yes, ma'am.

3 **MS. BEAR:** But -- but I -- most of the time I'm
4 talking to people at work and I have confidence that
you're doing an honest job and I appreciate the work
5 that you're doing. But we're not there yet and so I
6 still have questions, and another question I have is
7 this. Another -- about the dose reconstruction,
8 after the interview and -- it says here that if no
9 additional -- after the interview and the dose
10 reconstruction information has been looked at, if no
11 additional information is provided, the claimant
will be asked to complete an OCAS-1 form. This form
12 certifies that there's no additional information to
13 give NIOSH regarding the claim and that the claim
record for dose reconstruction should be closed.
Well, I frankly could never sign such a document
because I have no way of knowing that all the
information has been given.

MR. ELLIOTT: It's the information that you have to
give. And what this form does is release us -- and
it's you telling us, I think you've explained it to

me how you've done this, what we've done, the many 18
different trails you went down trying to look for
different information, and to me, I don't think that
there's anything more I can give you -- NIOSH -- to
do a better job. I'd like to see my claim moved on
to the Department of Labor for a decision. That's
what that form does.

MS. BEAR: But --

MR. ELLIOTT: If you don't sign that form, we can't
move your claim on.

MS. BEAR: But what about the instance that Mr. --
that you --

MR. ELLIOTT: Mr. Katz.

MS. BEAR: -- Katz mentioned, that documents appear?
Things you -- you didn't know something existed and
then things appear. And when you sign this, are you
precluding the --

MR. ELLIOTT: You're not signing any rights away in
that regard. Okay? You're signing to say look, I
understand what NIOSH has done in their dose
reconstruction for my claim and I don't know that I
can do anything further to help them move -- to do
anything on this. I want to see it moved over to
the Department of Labor for a decision. If they
make a decision and it's to award, and later on we
find additional information, that means -- that
doesn't have any bearing on the claim that's

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compensated.

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1 If the claim was denied and we find additional
2 information, the Department of Labor has a mechanism
3 in their regulation that they operate under to
4 reopen that claim and let us go back and -- and
5 they'll send it back to NIOSH and they'll say you
6 need to take this claim and do another dose
7 reconstruction on it, given the information that's
8 come to light. Okay?

9 **MS. BEAR:** Well, that's great, but I would like to
10 see -- if I sign something, I'd like to have that
11 sort of spelled out.

12 **MR. ELLIOTT:** Well, you need to see the OCAS-1 form.
13 It spells that out --

14 **MS. BEAR:** It does? Okay.

15 **MR. ELLIOTT:** -- on the form, why you're signing and
16 what the intent of the form is. It's for you to say
17 you're done, NIOSH, I want you to move my claim over
18 for a decision.

19 **MS. BEAR:** However, if more information is -- comes
20 forward, then -- that bears on my case, if I'm
21 denied, then the case would be --

22 **MR. ELLIOTT:** The Department --

23 **MS. BEAR:** -- reevaluated?

24 **MR. ELLIOTT:** That's right. The Department of Labor
25 will reopen the case. They'll alert you that it's
26 being reopened and they're asking us to do a dose

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reconstruction.

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MS. BEAR: Okay. Thanks.

MR. ELLIOTT: Uh-huh, thank you for your comments.
Good questions, thank you.

Please, whoever's got -- there are mikes that are open.

MR. LEYBA: Good evening, Mr. Elliott. My name's Jerry Leyba, for the record. I'm here to represent (inaudible) University professional and technical employees, CWA 1663 out of California, Los Alamos National Laboratory, along with LAPOWS, Los Alamos Project on Worker Safety. I'm going to keep my talk a little bit short 'cause I want to let some of these other guys talk.

But basically what I want to emphasize is that Los Alamos National Laboratory should become a Special Exposure Cohort for all areas in Los Alamos National Laboratory. That includes all of the tech area of 54, 55, CMR, T-18, TA-21, all the SI, especially where these guys worked over at the hot dump in the early forties and fifties. As Jonathan pointed out, there's a lot of records that are missing. But also for the people that were security guards, custodial, RCT's, technicians, all the guys that worked with plutonium 238, 239, americium 241, cobalt 60, cesium 137, all the radioisotopes. And I think what should be taken into consideration also is the IREP model

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that you folks are using because for the GI military, they used to use the one R where you folks are proposing to use 15 R, is what I understood. If that is the case, then none of these people will become eligible for compensation.

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And I think in the statistics I've seen in the past in other states -- for example, Paducah, Kentucky -- they're being compensated at a higher level than what they are here in New Mexico. And also I think a lot of these guys have really been going through a lot of hell and there was good news for people like Mr. Ben Ortiz for -- under subtitle E for chemicals and other toxic substances, and also for the New Mexico workers compensation program, so that was good news for us and I think a lot of that came from our meeting that we had on May 11th.

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But I really emphasize on NIOSH and the physicians panel that Los Alamos National Laboratory should become a Special Exposure Cohort.

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MR. ELLIOTT: Thank you for your comment. I appreciate that and you certainly will have an opportunity to petition, as you see fit, once this rule is finalized.

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I do, however, want to make a comment about your statement about 15 R versus one. That's a misunderstanding, a misconception that's been portrayed. It's unfortunate. That is not the case.

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1 The NIOSH-IREP is claimant-friendly. What you're 22
2 referring to is the use of a screening dose by the
3 Veterans Affairs approach to evaluate claims for
4 further development for dose reconstruction, not the
5 same thing. It's apples and oranges, and I think
6 you're going to find that in our NIOSH-IREP we are
7 claimant-favorable and we are claimant-friendly and
8 you're going to see people get their compensations
9 where they are truly deserved.

10 **MR. LEYBA:** With your permission, I'd like to bring
11 some other people that we would like to give
12 testimony.

13 **MR. ELLIOTT:** I don't have any problem. The mikes
are open. I'd just ask that everybody consider
everybody else's opportunity to speak tonight.
Okay?

MR. LEYBA: Phil Scofield.

MR. SCOFIELD: My name's Phil Scofield. I'm with
the Los Alamos POWS. Just some brief things I want
to bring up. In order for NIOSH to do a accurate
dose reconstruction, NIOSH would need to know where
a person worked, what types of materials and
radiation were present, and at what levels. Also
many of these jobs frequently required a person to
move between rooms, areas or buildings daily or
weekly. One would also need to know what type of
processing was being done in an area or room, as

well as the quantities, materials present or those **23**
used. If this data is not available, then it must
be assumed the maximum quantities were present or
being handled.

1 The majority of eligible for cancer compensation are
no longer around. And because of security concerns,
2 most did not tell their spouses much about their
job. And if they had, their widows are now elderly
3 and many have forgotten a great deal.

4 Given these facts alone, it would preclude any
possibility of an accurate dose reconstruction being
done, so what resources are NIOSH and its
5 contractors going to devote to tapping into the
first-hand knowledge of expertise of a few surviving
6 workers from these work environments?

7 **MR. ELLIOTT:** Was that a question for me?

8 **MR. SCOFIELD:** That last part is, yes.

9 **MR. ELLIOTT:** I appreciate your comments, sir.
10 They're all very appropriate.

11 A dose reconstruction needs to be as accurate as the
decision to either deny or award compensation. And
12 where we want to be there is accurate to the point
where we don't deny somebody that truly deserves to
be compensated. And I think in our dose
13 reconstruction process we'll be able to do that.
We'll be able to show you that we've done that.

Where we can't do dose reconstruction, as Ted has

mentioned, we're going to work with the person to 24
petition for a Special Exposure Cohort for that
class of workers.

1 **MR. SCOFIELD:** Well, I got another couple of points
here about that. From documents released by DOE to
2 IEER* it was shown that because of the way doses are
calculated, some people have been assigned either
3 zero or even a negative exposure. There are many
cases of people having either very low or no
4 exposure on record for a month or even a year, even
though they worked with, around radioactive
5 materials every day. This is a physical
impossibility.

6 Further, LANL has warned us that extremity exposure
records prior to 1997 are not available. DOE has
7 further said that radiation doses from radioactive
materials inhaled or ingested by workers were not
8 calculated or included in workers' dose records
until 1989.

9 Here's another point. For neutron gamma exposures
as specified in the NIOSH-IREP, the doses will be
10 entered at the level of the badge reading. DOE has
admitted that most of the film badge readings are
11 not correct. NIOSH has said that if values are
unknown, they will use hypothetical ones, so where
12 are we going to get these hypothetical ones?

13 **MR. ELLIOTT:** Question for me, I guess?

MR. SCOFIELD: Yeah.

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MR. ELLIOTT: Okay. Well, first of all, you're wrong. The badge readings are not what is entered into the NIOSH-IREP.

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MR. SCOFIELD: Okay.

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MR. ELLIOTT: What we're talking about is a missed dose, which is a very critical component. Grady alluded to that earlier where, as you noted, they had different connotations that were used where the badge reading was below the limit of detection for the particular instrumentation of the badge. It might say MBA*, it might say red, it might say zero, it might say administrative dose -- all of those things were used. Okay? My health physicists know how to handle those. These are not hypothetical doses that we've come up with. There is literature -- and it's included in our rule on how we do dose reconstruction where we deal with zeroes, less than detection limit. Okay? And that is claimant-favorable, as well, because we take one-half the limit of detection. And what we're talking about here is a distribution of the results below the limit of detection. So we're taking that middle, most popular value, and that's the dose that gets entered.

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Now if we're talking internal dose reconstruction, we have to look at the bioassay program techniques

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and what the minimal detectable activity was, if 26
there was one. If there's not one, then we go back
to the models that Grady talked about earlier and we
use the worst case scenario. I think that's all
going to be favorable and I think you'll see that.
Now I appreciate your questions. These are the
kinds of questions that hold me accountable. Okay?
Thank you.

MR. SCOFIELD: One other quick question. You talk
about calculating what probable causation for a
cancer. Now you're talking about internal doses
where people ingested. What about say someone like
leukemia where there's no record of them ingesting
something but yet they had exposure to high gamma,
high neutrons. How is this going to be handled?

MR. ELLIOTT: So that's an external dose
reconstruction using gamma, and if there was any, if
we have in the interview or if we have any incident
reports that speak to an incident where there might
have been an ingestion or inhalation of gamma-
bearing radionuclide, we can factor that into the
dose as well as the external dose reconstruction we
do. Okay? Thank you for your comments.

MR. LEYBA: Our next speaker we'd like is Richard
Espinosa.

MR. ESPINOSA: I'm Richard Espinosa with the sheet
metal workers Local 49. I'd like to thank NIOSH for

coming out and the work that they're doing today --²⁷
Ted Katz, Larry Elliott. The thing that I'd like to
speak about -- on is one of the things that we're
noticing through the international -- through the
sheet metal workers Local 49 is our members get
older, they're not able to speak, their memories are
lost and English has become their second language
and they're unable to get their point out on this
program. What's being done and what can be done for
our survivors, as well as our elder members?

MR. ELLIOTT: We fully recognize that in our
interview and interaction with the claimant, we need
to take that into consideration -- the age and the
health of the claimant. We've had interviews where
a claimant couldn't hear over the phone so we worked
it out with them where they brought in somebody to
assist them in understanding what our questions
were. We've sent our questions in advance. We've
held multiple-time interviews where a claimant said
look, I can only sit with you for half an hour.
That's all I'm going to give you and you say it's
going to take an hour to do this. We do it in as
many sessions as they want to take to do that.
If a claimant has difficulty hearing us over the
phone or if they feel that they want to speak to us
in Spanish, we've brought in a person who speaks
Spanish and can do the interview in that other

language. Those are the kinds of things we're
doing.

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MR. ESPINOSA: As far as Los Alamos is concerned, we have a lot of -- building trades is what does the work and the maintenance work in Los Alamos. As far as the TLD's, I feel that they're biased. We have electricians working in a CMR pulling wires. On any given day they can be exposed to five or six different sources that aren't picked up by the TLD.

How is that being addressed?

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MR. ELLIOTT: That's also being addressed through the interview process where we get an understanding of what jobs you did, where you were, how many different buildings you worked in. We built a site profile of the site so we understand what radionuclides might have been in an existing building or a TA area or what have you. And my health physicists then look at that and say well, your badge would never have caught neutrons and you were in a neutron-exposed area, so we're going to factor that neutron dose that you got. We're going to use the worst case scenario in accounting for that dose. That's how we go about that.

MR. ESPINOSA: With -- the burden of proof is supposed to be NIOSH, DOE. During these interviews are they going to be -- are they being asked what they've been exposed to? As a building trades

member as a sheet metal worker, I'm there to do the²⁹
maintenance work. I am there to provide my services
to the Laboratory. I am not an expert, per se, on
these emitters.

1 **MR. ELLIOTT:** You're right, the burden of proof --
2 the burden to prove, the burden to collect and the
3 burden to do all this work is not on the claimant --
4 it shouldn't be on the claimant. The claimant has
5 filed a claim. That should be pretty much the end
6 on their behalf, and yes, they are asked do you know
7 if you were exposed to plutonium, do you know if you
8 were exposed to americium. If they don't know that,
9 that's okay. But what we do need to hear from them
10 is where did you work, because we go back to the
11 site profile then and we match up where they say
12 they worked with what known exposures we have that
13 existed in that location, and that's how we do that
dose reconstruction.

8 **MR. ESPINOSA:** Well, thank you again. As a lot of
9 you have heard, I am on the Advisory Board for
10 Radiation and Worker Health and they're -- the next
11 meeting is in Cincinnati on the 15th -- 16th --

10 **MR. ELLIOTT:** It's next week, a week from today. A
11 week from yesterday afternoon and today.

11 **MR. ESPINOSA:** Well, I'm getting ready for it, but
12 also I'd like to -- in October, the next Advisory
13 Board will be coming to Santa Fe -- is that right,

Larry?

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MR. ELLIOTT: Well, the Board has tentatively blocked off dates. Whether or not -- we'll see next week what happens with those dates they blocked off.

1 But yes, Rich has invited us to either come to
2 Albuquerque, Santa Fe -- I don't know what -- where
3 it's going to be, but if the Board meets in October
4 or November, it's going to be out here, as I
5 understand it.

MR. ESPINOSA: All right. And thank you again for
6 the work that you guys have done.

MR. ELLIOTT: Thanks, Rich, I appreciate your nice
7 comments.

MR. LEYBA: Larry, our next speaker -- Mr. Pablo
8 Romero*.

MR. ROMERO: My name is Pablo Romero. I retired
9 from the Lab eleven and a half years ago with 33
10 years -- 33 and a half years of service. I started
11 out with the environmental radiation studies group.

I worked with environmental radiation studies group
12 for 14 years. I worked with the U.S. Geological
13 people to begin with. We were doing studies -- many
14 projects, but we were sampling Acid Canyon in Los
15 Alamos, which was the effluent from -- as you know,
16 that end of it. We did some works towards --
17 towards that end of Canyon and also for T-55 at the
18 time.

I worked with a man by the name of William D.

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1 Friedeman, passed away two years ago. I gave the
2 eulogy at his funeral. But he died of cancer. But
3 anyway, at the time -- we didn't really know what we
4 were being exposed to. We collected all kinds of
5 samples of soil, water, vegetation, snow, rain,
6 whatever. We just sampled -- at that time it was --
7 they were doing above-ground testing and so we knew
8 when weapons were exploded by the United States, by
9 China and by Russia 'cause eventually we could
10 sample that and we knew that -- I wasn't really
11 prepared to talk, but -- I didn't know what this
12 meeting was going to be about, really, and I'm glad
13 to see that -- what it is about.

14 But I worked as -- after 14 years I transferred and
15 I worked with HSE-1. I worked within H division all
16 the years that I worked for the Lab, but I moved
17 around some. And -- but anyway, I went to work as a
18 monitor at -- health physics surveyor at DP West in
19 1971 where the technology wasn't as great as it was
20 when we moved to TA-55. I worked as a monitor for a
21 while and then I was appointed to a A-303 program,
22 which dealt with research and development towards
23 TA-55. We did studies of how -- we generated
24 fluorescein in an area and then we found how it
25 would transfer and how it would reach a sample head
26 over there or over there or whatever, so we did

those studies.

1 We did studies of dissolution of plutonium in lung
2 simulant, and we did some other studies towards TA-
3 55 work. I was a health protection technician
4 throughout TA-55 for a period of time. We worked
5 with -- throughout the plant with americium,
6 plutonium 239, plutonium 238 and even neptunium. I
7 did some work with that, too. And I retired as a
8 supervisor. My last years I worked as a supervisor
9 of personnel in health physics.

10 But I've attended all except one meeting that has
11 been held here and -- we were out of state at the
12 time, but anyway, it seems to me that -- that years
13 ago when all this millions of dollars were -- were -
- by Congress, approved by Congress and -- but then
I wonder what -- if the -- if being a government
thing, if it doesn't go to administration? Seems
like the funds go to administration. I know -- I
didn't come here to make enemies, but I believe that
we who worked with radioactive materials at Los
Alamos were under-paid. And I am glad to see that
today the people who I worked with and who are doing
the work that I did are at least getting more money
and technology's better. Exposure, I am sure, is
down from what it was when I was working there
because of stringent rules.

You know, most of the people who -- from -- here

from New Mexico I am sure are like -- I started working when I was 12 years old for 20¢ an hour in -- uncle ranch, cutting grass, raking the driveway, bringing in the wood to the fireplace and stuff like that. I made \$36 that year. And my mom was my banker and at the end of the summer, we went to Santa Fe and bought my Levis, my shoes and outfitted me for school. But I remember my dad telling me okay, you accepted a job for 20¢ an hour, but you work -- as you know, you were earning \$1 an hour. In other words -- and I've always -- did -- did that. I -- and I'm sure most of us, our people, are that way. They -- 'cause we hire good people. And I know that the people that I -- that are working within our group were always good -- good workers. So I believe that we were all under-paid for the work that we did. I thank you.

MR. ELLIOTT: Thank you for your comments. Do we have somebody on this side of the room who wants to speak? I know that these guys have got a queue here, but I want to allow an opportunity -- ample opportunity across the audience here.

MS. BARBOA: Hello. My name is Margaret Barboa and I'm here for my father, Willie Barreras. He died about a year ago, and he worked at the Labs for many years. As I was growing up, he started working there a very healthy man. And as he worked through

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1 the years, he progressively got sicker and sicker. 34
2 They didn't know what was wrong. He was somebody
3 that would go square dancing and fishing and take us
4 all camping and on trips. And then he ended up not
5 able to talk, not able to walk. His muscles were
6 destroyed on his arms and his legs, very poor
7 condition. He has a few of your cancers that you
8 have listed here.

9 He worked on top secret sections in the Lab. He
10 worked in plumbing, where they did waste water flow
11 back preventers. He had many -- a few accidents, I
12 would say, where he came home in paper clothes.
13 They buried his truck and all his tools and all his
14 personal belongings. How do I prove this? I mean
15 I've got medical documentation, but when I call the
16 offices, if you don't have I guess -- like when you
17 go into the computer -- special passwords or people
18 that you know you know and how to talk to -- I'm
19 new. I worked in a whole different sector, and I've
20 been trying to get this done for my mother and my
21 family, and it's -- we've been to all the meetings.

22 It's just a little bit rough because I feel like he
23 had a specialized work position because he was in
24 management and he had to go where some of his other
25 workers could not go. There were, as far as I can
26 tell, no radiation tags at the time 'cause he
27 started in the seventies.

I have not gotten any information back about what he
 was exposed to other than other people that I have
 talked to, and they've written letters on his
 behalf. So I'm just kind of like trying to get
 through this and filling out paperwork and a lot of
 personal information that I've been sending in the
 mail about him to different departments. And I
 thank you for coming and helping us with all this
 and I feel like -- for one thing, can a person get a
 cancer from one really bad accident? Maybe he
 wasn't, you know, treated or every day exposed to a
 radiation factor because he went to so many
 different buildings, but I know he had one or two
 for sure really bad radiation exposure accidents
 that he came home in paper clothes. So can -- can
 that cause his one cancer that could make him
 eligible for this kind of --

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MR. ELLIOTT: Yes. Yes, it can.

MS. BARBOA: Okay.

MR. ELLIOTT: Chronic exposure can cause it, and
 what you're talking about is an acute exposure, a
 one-time incident, two-time incidents. Maybe it was
 different exposures. But yes, cancer can happen
 from both types of exposure.

MS. BARBOA: Okay, 'cause I --

MR. ELLIOTT: Where a person may work at the same
 job for ten years and had exposure every day but it

was real low level --

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MS. BARBOA: Right.

MR. ELLIOTT: -- and then but another person had a situation like you're talking about your own father's situation where -- we won't even talk about what he might have had on a daily exposure, but two times out of his working history he had some unusual event where they sent him home --

MS. BARBOA: Yes.

MR. ELLIOTT: -- probably washed him down and scrubbed him real hard --

MS. BARBOA: They did.

MR. ELLIOTT: -- and then sent him home in paper.

MS. BARBOA: They wouldn't even let him bring his wallet, his watch. His truck got buried in a big hole, all his tools -- and I know this for a fact, but how do I prove this for a fact?

MR. ELLIOTT: You don't have to prove it. The burden's not on you. Okay?

MS. BARBOA: Okay. Well --

MR. ELLIOTT: You've done all you needed to do and when the time comes and we do the interview, you just need to lay all this out. That's the kind of information that we need to hear about because what happens then, like Grady will take that information and say I need to go find out if DOE's got an incident report on the accident. If not, then I'm

going to find somebody that has -- that verifies 37
your statement, that worked with your father or knew
your father to say oh, yeah, I remember when they
sent him home. Happened more than they -- than his
family knows about. That's what we need. That's
what we get when we do the interview with the
claimant. That's the good information we're
seeking, the stuff we can't find in the records.
There's records we can't even find. That's why we
need to talk to you.

MS. BARBOA: 'Cause like even his medical doctors,
when I go back and I try to prove that he had these
cancers -- because you know, I have certain pieces
of documentation, but they said after eight years,
all of that was thrown out. So I know he had it,
but that's another thing, you know. Proving it is
another thing, too. But --

MR. ELLIOTT: Thank you for your comments.

MS. BARBOA: Thank you.

MR. ELLIOTT: Appreciate your comments. They're
very well-placed.

MS. BARBOA: Thanks for coming and helping all of us
out, too. We appreciate that.

MR. ELLIOTT: Yes, sir?

MR. RAMSEY: Good evening. My name is Richard
Ramsey, former -- former worker at Los Alamos. As -
- I started in '83 and the safety problems up there

was terrible, so I started fighting those right
away. I worked with -- at TA-54 with Jonathan and
several other people, and I liked what you said a
while ago, Larry, about profiling an area. This is
what I've been talking about for years.

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But you speak about profiling the areas. I'd just
like to add that you would profile the workers that
worked there. For an example, with Jonathan, myself
and several other people up there, like TA-54,
Jonathan's got leukemia. Another guy has cancer of
the liver. Another one has cancer of the feet and
in the chest. Another -- couple of them that
delivered stuff into TA-54 died of cancer. I have
an autoimmune disease, which I don't know what --
you know, what's the cause of it, but I'm one of the
last persons that worked in there, so you can see
that that's -- that's sort of bothering me,
wondering what's coming down the pike, you know.
Oh, yes, the other question I have is if we reach a
special cohort status, does that mean the other
sicknesses that come up like asbestos -- asbestosis
and all this, what does that do to that?

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MR. ELLIOTT: It doesn't do anything to that. If
you have asbestosis or you have some other
occupational-related disease, that would be covered
by your state plan. That's where that has to go.
You have to file a claim with the state and that's

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1 what these DOE physician panels are going to help 39
2 you do. They're going to sit and review your state-
3 based claims and they're going to make a judgment as
4 to whether or not your work experience and the
5 environment and the exposure you had more than
6 likely contributed to that health outcome, whatever
7 that health outcome may be. That's the value of
8 that.

9 If you're in -- the limitation of the Special
10 Exposure Cohort -- let me make sure everybody's
11 clear on this. Ted mentioned this, but it gets lost
12 sometimes. If you're qualified for the Special
13 Exposure Cohort like these folks are in Paducah --
okay -- if they have one of the 22 cancers, then
they're going to get their compensation and they
don't have to have a dose reconstruction. But if
they don't have one of those 22 cancers, you have to
ask yourself what happens to them now. If they have
prostate cancer, if they have skin cancer, if they
have cancer of the testes -- I don't think testes
are included in that 22 we showed you -- they're out
of luck. You're out of luck if you're in the
Special Exposure Cohort. People in Paducah, we're
doing dose reconstruction on them if they have
prostate cancer, if they have skin cancer. Why?
Because we can do dose reconstruction for those
sites that Congress put into the Special Exposure

Cohort. But if you're added as a class of workers, 40
from this point on what happens is to be added has
to be verified that we can't do dose reconstruction.

1 And so if you come up with prostate cancer at that
point, we've already said we can't do a dose
reconstruction so you're not -- you have no remedy.

2 That's the limitation of getting added to the
Special Exposure Cohort at this time.

3 **MR. RAMSEY:** Well, that's what I thought I heard you
say a while ago, or understood you to say. So is it
4 better to be in the special cohort or not be in it?

5 **MR. ELLIOTT:** It's better to be in the Special
Exposure Cohort if you have one of those 22 cancers.

6 But if you have -- if you have a cancer other than
those 22, I'm sorry, you're out -- you're out cold.

7 **MR. RAMSEY:** So in other words --

8 **MR. ELLIOTT:** Unless Congress decides to fix that
problem.

9 **MR. RAMSEY:** So in other words, one or two people,
if they decide that they want to petition to be in
10 this special cohort and maybe the other person that
doesn't have that cancer that's in there doesn't
want to be, it's still going to affect him.

11 **MR. ELLIOTT:** It's going to affect -- yes.

12 **MR. RAMSEY:** In other words, he's going to be out of
luck.

13 **MR. ELLIOTT:** That's right. You don't have to have

1 cancer to petition to get into the Special Exposure⁴¹
2 Cohort. You can say to yourselves -- this gentleman
3 here said it, I've heard Mr. Garcia say it, I've
4 heard Phil say it, Paul say it, you know, we want to
5 get as many people in the Special Exposure Cohort as
6 we can. Well, right now we don't know what the
7 distribution of cancers are going to be for a class
8 that's added, but what we do know is that once we
9 add a class, 22 is all you can qualify for, 22 at
10 this point in time, unless Congress decides to fix
11 it. Okay? So you need to be -- if you want in a
12 class and you've got one of those 22 cancers, it's
13 going to be in your benefit to be in a class and get
in the Special Exposure Cohort.

MR. RAMSEY: If you have a different type of cancer,
then what do you?

MR. ELLIOTT: If you have a different type -- as I
mentioned, if you have skin or prostate cancer,
which are not included in that 22, you have no
recourse. You have no remedy.

MR. RAMSEY: But just --

MR. KATZ: Let me add one point to that, which I
think might get at your concern a bit. If you don't
have one of those 22 cancers, someone else petitions
for the class, that class still cannot be added if
we can do those reconstructions. So they may
petition for the class, but if we can do dose

reconstructions, it won't be added to the -- that 42
class won't be added to the cohort and we'll end up
doing dose reconstructions for everyone in that
class, so you won't be left out in the cold. Do you
understand?

MR. RAMSEY: Yes.

MR. KATZ: It's only in the circumstance where we
can't do dose reconstruction. So in a sense, it's
not a real worry because -- because if we can't do
dose reconstructions, we can't. Whether someone
petitions now or later, we will find out when we get
-- if you were to submit a claim, we would find out
whether we can do dose reconstruction, regardless of
what your cancer is, and that's the point where you
then consider the Special Exposure Cohort.

MR. RAMSEY: Thanks again for coming. Appreciate
all your hard work.

MR. ELLIOTT: Thank you for your comments. Yes,
sir? Can I move that up there for you? Let me...

(Pause)

MR. NEWTON: (Inaudible)

MR. ELLIOTT: Well, I appreciate your comments. And
what Mr. Newton was speaking about so that we get it
on the record, he talked about his experience
working at the Lab and some of his acquaintances who
had their trucks I guess contaminated and I guess
they took them home with them and possibly got their

house contaminated, as well. So I thank you for 43
those comments.

Somebody else?

1 **MR. JOHNSON:** I've been listening to all of this and
here's the point I'd like to make. You're
2 qualifying these people on primarily dosimetry. All
right. I worked the same places Jonathan did. I
3 worked the same places Ms. Bear's husband did and
some of them. These people were exposed to multiple
4 forms of radiation and airborne items. Now if
you're only going to base it on dosimetry without
5 checking into the complete work history, this is
just going to -- this is going to hurt a lot of
6 people. I'm a victim of leukemia. (Inaudible) and
various other things. I worked at all the areas
7 that these people have and I know for a fact that
you're not addressing the high level magnetic fields
8 of radiation that (inaudible). And during the
periods at which I worked there in the same areas as
9 Mr. Bear, we had such high (inaudible) that I was
(inaudible) as we could and sometimes the half-lives
10 hadn't come down to the levels they should have
(inaudible) because (inaudible) so high.
11 (Inaudible) the exhaust stack at that area was
putting out water in the form of mist (inaudible).
12 We were exposed, saturated (inaudible) on a daily
basis and an hourly basis and there was no
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urinalysis performed and there was no (inaudible) 44
measurements taken in the place to cover other forms
of exposures we had. And I hope you're not going to
be (inaudible) this isn't taken into consideration.

1 **MR. ELLIOTT:** Thank you for your comments, and let
2 me react to those. We're not basing our radiation
3 dose reconstruction on dosimetry. We're basing it
4 on radiation in the work history that we collect
5 from an individual. We are required --

UNIDENTIFIED: (Inaudible)

4 **MR. ELLIOTT:** I understand that. Radiated water is
5 an exposure that we're aware of and we account for
6 that in our dose reconstruction process. But we're
7 required by law to deal with radiation and ionizing
8 radiation, and so that's why we cannot look at the
9 other chemical exposures that might have occurred to
10 a worker when they were in a radiation-exposed
11 environment. We're only -- we're required by law,
12 unfortunately, to deal only with radiation, not
13 looking at non-ionizing radiation like in the
(inaudible) project, and that's unfortunate.

MR. JOHNSON: I agree with you, that is unfortunate
because of the fact that you're -- these are
combined radiations.

MR. ELLIOTT: I understand that, but we're required
by law to focus on ionizing radiation.

UNIDENTIFIED: (Inaudible)

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MR. KATZ: Can I just add one thing to this and that⁴⁵ is, again going back to this state program that you just heard about that the rules (inaudible) those (inaudible) will be considering both radiation and chemical exposures, mixed conditions, mixed exposures like that, so they will be able to take into account situations like that. It's just this Federal program will not be able to.

MR. ELLIOTT: Yes, sir?

MR. ROMERO: My name is Raymondo Romero. I've got a couple of questions for you. I'd like to know what a lifetime dose of radiation is.

MR. ELLIOTT: Grady, you want to answer that question?

MR. CALHOUN: I'm not sure of your question. What a lifetime --

MR. ROMERO: Yes.

MR. CALHOUN: I don't understand.

MR. ROMERO: Well, that's what the lab told me when I was here a few years back, that I had a lifetime dose of radiation that I got in a couple of hours machining a piece of plutonium.

MR. CALHOUN: Okay. There's a couple of different scenarios where they could tell you something like that. There's administrative limits that people put in place and those can be based on weekly, annual, lifetime dose. The only dose that I'm aware of that

was in place was a maximum permissible dose like an⁴⁶
annual basis. There used to be a rule where, based
on your age, you were only allowed to get so many
rem for -- for how old you were. That could be it.

1 It could be a maximum permissible concentration.
2 If it's plutonium, it's going to be an internal
uptake. That's going to be your hazard there and
3 it's probably the maximum annual concentration to
allow. You got it right now. But I don't know, not
4 having talked to those people, I don't know what --

MR. ROMERO: I contacted the lab on this, and they
will not give me the information as far as a
5 lifetime dose of radiation, but they -- it's on my
6 records that I had a lifetime dose of radiation, and
that happened in a period of two hours.

MR. CALHOUN: I'd have to look at those to see -- to
7 make --

MR. ROMERO: But they won't -- they won't tell me
8 what they mean by a lifetime dose.

MR. CALHOUN: I don't know, either.

9 **MR. ROMERO:** Okay. And also -- well, that's a --
10 different types of dosage, but I don't have a cancer
and I didn't -- and I do have a lifetime dose of
11 radiation. I'm not saying -- and there's a lot of
people like myself that are walking the streets and
12 probably some in this room that are radioactive and
don't have a cancer, but that doesn't mean that

1 they're not going to get cancer down the road, like⁴⁷
2 myself. I'm glad that I don't have cancer, but I do
3 have a problem. I have a breathing problem. My
4 breathing is less than half, and that was caused by
5 this dose of radiation, and that's according to the
6 Johns Hopkins Hospital records, and they have the
7 records and I've got it right here. The limitation
8 as to the amount of air that you take one breath, my
9 limitation is half -- less than half of air going in
10 and air coming out. But yet due to the fact that I
11 don't have a cancer, I can't claim -- I'm not
12 entitled -- according to the lab, I'm not entitled
13 to any money whatsoever because the fact that I
14 don't have a cancer. But yet I'm radioactive. And
15 there's a lot of people like myself that worked with
16 me. A lot of them do have cancer and I'm glad I
17 don't, but that doesn't mean I'm not going to get
18 cancer in the future, and that doesn't mean that
19 these other people aren't going to get cancer, also.

Thank you.

9 **MR. ELLIOTT:** Thank you for your comment. We
10 appreciate that.

11 **MR. LAVATO:** I have a question.

12 **MR. ELLIOTT:** Would you please stay at the mike?

13 **MR. LAVATO:** My name is Joe Lavato and I guess I'm a
14 newcomer because I just barely got the results this
15 morning from the examination that I was given

through the John Hopkins University. I kept calling⁴⁸
because I had had a letter come in and it said that
July 31st was the last time or time allowed for you
to put in a claim, so when I called this office here
in Espanola, they told me well, if you don't have
the results to compare with the ones your doctor
has, it's not your fault so the time should be
extended. Does that sound right?

MR. ELLIOTT: Well, I would refer that back to the
resource center. I think you can file a claim at
any point in time that you find out that you -- your
health has been impaired, you've got a cancer,
you've got chronic beryllium disease or beryllium
sensitivity that's been diagnosed or you have
silicosis. That's what you can claim under the
Federal program. Or you may file a claim under the
state program.

MR. LAVATO: Well, I'm having my doctor --

MR. ELLIOTT: July 31st of last year is the start
date --

MR. LAVATO: Oh.

MR. ELLIOTT: -- of when you could submit claims.

MR. LAVATO: Oh, I see.

MR. ELLIOTT: From that point on, any time a person
finds out they have cancer, beryllium disease or
silicosis, they should file a claim immediately.

MR. LAVATO: Well, I want my doctor to compare what

you people's report was and his 'cause we know 49

there's a problem there. Okay? And I don't want to
get blinded because there's money there. I'd rather
have my health. Like that old boy said, he doesn't
have cancer. He's lucky if he doesn't.

But then something else that came on that -- some of
that correspondence was they want you to put in a
claim, go to the Department of Labor and hire you a
lawyer. Why do you have to hire a lawyer and give
them a third of whatever you would have coming --

MR. ELLIOTT: You don't have to hire a lawyer.

MR. LAVATO: Well, that's what the correspondence
said.

MR. ELLIOTT: Well, I don't know about that
correspondence. It wasn't from me --

MR. LAVATO: I don't have it with me, but I wish I
did. But it --

MR. ELLIOTT: No, in this program you don't -- in
the Federal program you don't have to have a lawyer.

MR. LAVATO: Well, I'm glad --

MR. ELLIOTT: It's your option.

MR. LAVATO: Well, I'm glad to hear that, and those
are --

MR. ELLIOTT: And if you do have a lawyer, it's
prescribed in the Act how much they're limited to
charging you.

MR. LAVATO: Uh-huh. Well, and I think my doctor

said I'd have to have a complete appointment with 50
him, and it'll be the 19th of this month before he
could even set down with me and study what you
people reported and what he has.

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MR. ELLIOTT: Not me. It wasn't --

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MR. LAVATO: Well, I mean -- the John Hopkins
University.

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MR. ELLIOTT: Well, you're talking about the former
workers medical screening program that's down here
in Los Alamos.

4

MR. LAVATO: Yeah, that's it. That's the only
questions I had and --

5

MR. ELLIOTT: Okay.

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MR. LAVATO: -- I'm glad you cleared them up for me.
Thank you.

7

MR. ELLIOTT: I'm glad to have helped, but I don't
think I did.

Who's up next?

8

MR. CONLEY: Mike Conley.

9

MR. ELLIOTT: Okay.

10

MR. CONLEY: My name is Mike Conley and I got
involved with this program on behalf of my
stepfather, who's a long-time laboratory worker. I
just have some questions tonight and I don't know if
you'll be able to answer them or possibly some of

11

the -- a couple of the gentlemen from the Department
of Labor.

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First of all, do you know of a reason why Congress 51
basically passed this program identifying gas
diffusion sites?

1 **MR. ELLIOTT:** The Special Exposure Cohort, I do not.
I can't understand or explain that. That's
Congress's action.

2 **MR. CONLEY:** It seems to me that Los Alamos and I'm
3 sure other sites had probably just as much
4 likelihood of high levels of contamination and work
with radiation and radiation products.

5 The other question that I have for you is that I got
6 involved with NIOSH fairly early on in this program
because my stepfather's claim was accelerated to
7 that point and back in early November, I believe it
8 was, I was told that you all are trying to put
together a process that you hope to have in place by
9 early April in terms of dealing with these dose
reconstructions and the information you were getting
back from the laboratories. My question would be,
do you have that process in place at this time?

10 **MR. ELLIOTT:** We are -- when we passed our other two
11 rules on dose reconstruction methodology and
12 probability of causation in May -- May 2nd of this
13 year, that enabled us to finish dose reconstructions
and send them over to the Department of Labor for a
decision. I have a very limited staff, and this is
getting back to your question, how much time is it

taking to do all these claims that come to NIOSH. ^I52
have a limited staff and we are in the last throes
of finalizing a contract that will bring the amount
of resources that we need to process the number of
1 claims that we have. I'm hopeful that if -- we're
2 at the best and final stage of negotiation -- to
award this contract in the next six weeks. I hope
3 to see that in place and we'll start seeing a lot
more activity in an effort to turn claims around.
4 Now that's where we're at as far as bringing in
enough resources to bear.

5 But let me also say this. I understand the
frustration. I understand -- I take a number of
6 calls every day myself. My staff -- my secretary
can tell you how many calls she reacts to. So we
7 know what your concerns and your frustrations are
about the time taking to work through this whole
8 process of compensation.

9 But I would ask you to consider this. This is a new
program. It does take the government a little while
10 to put it in place. I'm trying to do the best I can
for you. My staff is trying to do the best they can
11 for you. And if you look at other compensation
programs, it takes about a year. For a program like
12 the Radiation Exposure Compensation Act which
compensates uranium miners, it takes about a year
13 for them to process a claim through their system,

and they're ten years old. Okay? If we look at the Atomic Veterans Compensation Act that compensates the atomic veterans who walked into the Nevada test site as guinea pigs, it takes them about 14 months in some cases to get a decision on their claim. So I just use that to give you a point of comparison. Do I like the fact that it's taking us as long as it's taking us to do dose reconstructions? I do not. I know it's frustrating to you as a claimant. It's frustrating to me because my staff is dealing with a lot of frustrated folks. But we're trying to do our level best and I'd just ask you to keep in mind the time it takes to put these programs together and do it right so that we're being fair and consistent to everybody. I'm sorry, I didn't want to steal your thunder --

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MR. CONLEY: That's okay.

MR. ELLIOTT: -- but I wanted to get that out there.

MR. CONLEY: And I certainly appreciate that. I'm not trying to continue to put you on the spot here, but one further question --

MR. ELLIOTT: That's what they pay me for.

MR. CONLEY: One further question is that, to the best of your knowledge, have any reconstructions occurred from claims that were initiated here or from work that occurred in Los Alamos?

MR. ELLIOTT: Yes. Yes, there are claims underway -

13

- how many do you think, Grady, three or four right⁵⁴
now that we --

MR. CALHOUN: Los Alamos?

MR. ELLIOTT: They're drafted and they're in the
1 final -- final stages. Within the next few weeks
2 you should --

UNIDENTIFIED: (Inaudible)

MR. ELLIOTT: I'm not sure exactly. Just from Los
3 Alamos. I'm not sure exactly when those are going
4 to surface to DOL for a decision. You won't hear
5 about them until the claimants come forward and say
6 I got my money, or hey, I didn't get my money. But
it's a process and we have to work through that
process. But we're finalizing I know three or four
that are representative -- here in Los Alamos.

MR. CONLEY: Okay. And I guess based on that, am I
7 correct in understanding that essentially Department
8 of Labor has not received any reconstructions yet
from --

MR. ELLIOTT: No, they have.

MR. CONLEY: -- NIOSH?

MR. ELLIOTT: They've received about seven -- six or
10 seven maybe -- half a dozen.

MR. CONLEY: From Los Alamos?

MR. ELLIOTT: No, not from Los Alamos.

MR. CONLEY: Okay.

MR. ELLIOTT: Not from Los Alamos.

MR. CONLEY: Okay.

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MR. ELLIOTT: I don't believe we've sent any over to DOL yet from Los Alamos.

MR. CONLEY: Okay. And that's all I've got, but I'd also like to thank you all for coming out and basically helping us to understand this program that much more.

MR. ELLIOTT: I appreciate your comments, appreciate your thoughts. Yes, Mr. Scofield?

MR. SCOFIELD: Larry and Ted, I do appreciate you coming down here. I know it's been quite a trip for you guys. Just one quick question here. What is the definition under NIOSH for reasonable dose estimate? What is your legal definition?

MR. ELLIOTT: Within the Special Exposure Cohort?

MR. SCOFIELD: No, if you're doing a dose reconstruction. What would you consider one?

MR. ELLIOTT: A reasonable dose estimate?

MR. SCOFIELD: Yeah, in other words, what would you consider, you know, reasonable from the standpoint of someone's had one done, you feel comfortable with it. Do you have a criteria?

UNIDENTIFIED: What is reasonable?

MR. ELLIOTT: Reasonable dose estimate. I don't know where this is coming from because we conduct a dose reconstruction, and when we feel that we've done the best job that we can and it is complete in

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our mind, we work with the claimant to get their understanding of what we've done. And at that point, if the claimant is satisfied and he signed the OCAS-1 form, it goes over to Labor. So this issue of reasonable dose estimates --

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MR. SCOFIELD: Well, then I guess that would be a reasonable dose.

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MR. ELLIOTT: -- I don't know what you're talking about there because when we do a dose reconstruction we do it to our fullest ability and our fullest confidence, and we work with the claimant to that end. Okay? And if that's a reasonable dose estimate in your opinion, then that must be a reasonable dose estimate. But I don't know -- I don't know how to define it any other way because for us to define something, it has to be written in our regulations. Okay? And we don't specify reasonable dose estimate in our -- that I know of --

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MR. SCOFIELD: You're a smart man. Okay, I do appreciate that -- your description there because --

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MR. ELLIOTT: It was a trick question, was it?

10

MR. SCOFIELD: No, it's not a trick question. It was -- honestly, I was just wondering how you come to what you feel is that level, and you answered that question for me.

11

MR. ELLIOTT: My health physicists do the best job they can. My health physicists are potential

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13

claimants themselves, every darned one of them. 57

1 Okay? You think they're going to do a shoddy job?
2 Because in the future they may face a dose
3 reconstruction themselves. These guys are setting
4 the groundwork for how this is going to be done, and
5 I think they want it done right, believe me. I know
6 they have meetings among themselves and talk about
7 these dose reconstructions before they ever come to
8 my desk. I was talking to Grady about one yesterday
9 and Grady was filling me in on all the dialogue
10 that's occurred between himself and two other health
11 physicists on my staff. And the other two health
12 physicists said to Grady, Grady, we think you ought
13 to take one more step and go look in this direction
over here. It might add some dose to this claim.
And Grady said okay, I'll go do that. I think
that's a reasonable dose estimate.

8 **MR. SCOFIELD:** Okay. One more quick question. A
9 number of people like myself have filed a claim,
10 even though I don't have a cancer, in order to get
11 the paperwork. Seems to be the only way to get it
12 out of LANL.

10 **MR. ELLIOTT:** Yeah.

11 **MR. SCOFIELD:** Say five years, ten years down the
12 road I develop one of the cancers. Can my case then
13 be reopened or is it shut permanently?

12 **MR. ELLIOTT:** If you file a claim and you -- so DOL

got your claim and they looked at your claim and
they said okay, Mr. Scofield says he worked so many
years at LANL and we can get that verified at DOE,
but wait a minute, he doesn't have cancer and he
doesn't report he's been diagnosed with berylliosis
and he doesn't report that he has silicosis, so they
deny your claim.

MR. SCOFIELD: Correct.

MR. ELLIOTT: Okay. So -- and I'm sure Bob's going
to correct me if I'm wrong -- they send you a letter
that says your claim is denied for the reason the
you've not had a diagnosable covered illness.
Refile if you ever do.

MR. SCOFIELD: Okay, that's what I wanted to hear
from you.

MR. ELLIOTT: So you refile. You refile as soon as
you get a doctor's diagnosis because that's the day
you want your medical benefits to start when they
decide in your favor.

MR. SCOFIELD: Okay. I'd like to just tell the
audience, remind them one thing. The Congress has
made it abundantly clear that those of you who have
been -- those who have been killed or those who've
been injured deserve compensation, and I would like
to thank NIOSH for coming here very much. Thank
you.

MR. ELLIOTT: Thank you.

MR. CASADOS: Yes, my name is Filemon Casados. I 59
have a paper or a letter, rather, that I forwarded
to the editor of the Santa Fe *New Mexican*. I would
like to present this to you people.

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UNIDENTIFIED: Have it read into the record.

2
MR. CASADOS: I would like it to become part of the
record for tonight. If you would care to read that
to the people over here, I would appreciate it.

3
MR. ELLIOTT: Okay. I'll let Ted read it.

4
MR. KATZ: You want me to read the whole article?

MR. CASADOS: The article on the left-hand side --

5
MR. KATZ: Let me find it. Okay, you wrote this,
obviously?

6
MR. CASADOS: That's right.

7
MR. KATZ: Okay. So this is an overall title *Time*
for country to repay nuclear workers. (Reading) I
am writing this letter on behalf of all the nuclear
workers throughout the United States who were loyal
8
and patriotic soldiers of the Cold War, who
performed their duties and did their part in
9
providing this nation with the instruments necessary
for its defense while employed at many of our
10
country's nuclear laboratories.

11
We read daily in papers that our government is
spending billions of dollars in foreign aid. I
12
believe that America's aid should start here at home
by providing the necessary assistance to all of our
13

nuclear workers.

1 Please remember that these workers were loyal and
2 patriotic soldiers of the Cold War, performing their
3 duties for our nation's security. It is about time
4 these Americans get the medical and financial
5 assistance they deserve. Hopefully the claims from
6 the Los Alamos laboratory will receive the same kind
7 of attention as those submitted in Kentucky and
8 other parts of this country.

9 We did our part by providing our government with the
10 tools and instruments needed for the security and
11 defense of our great nation. It is time the United
12 States government did its part in supporting us.
13 Filemon Casados, Santa Fe.

(Applause)

14 **MR. CASADOS:** Thank you very much. I worked up at
15 Los Alamos for 35 years. I retired back in 1990. I
16 was somehow presented with a letter in the year 2000
17 indicating that I was entitled to get myself re-
18 examined or get a physical examination at John
19 Hopkins over in Espanola, which I did. I took that
20 test and two or three weeks later the results came
21 back to where they found that I was contaminated
22 with beryllium, sensitized, and they gave me a
23 record as to what all they found with me, medically
24 speaking. But the idea was that I was supposed to
25 report for another medical examination, which I did.

I never got back the results on that second one, 61
but then I took a third one not too awful long ago
and this third one that I took was only after I had
pursued the help of Mr. Floyd Archiletta* from the
Department of Labor here in Espanola and his co-
partner, David. They helped me submit the letter,
the claim, that went on to Denver.

Denver took quick action on that and presented me
with directions as to how to guide myself to pursue
the claim in its entirety. I've got these people,
Floyd, Mr. Bob Monsenadas* at a meeting that was
held over here in Espanola where Jeff Bingaman and
Udall and I believe -- who was the Secretary of
Labor there?

UNIDENTIFIED: Beverly Cook?

MR. CASADOS: Was it Beverly Cook that was there?

UNIDENTIFIED: Yeah.

MR. CASADOS: Beverly Cook was there and I stood up
and spoke. I more or less presented them with the
same topic of conversation that I have in that
letter, but I don't know what action they're going
to take in regards to supporting the claims that
most of us people over here have submitted. I in
turn have submitted a claim which has reached the
highest level, I guess, that it can go because I
have been recognized as being sensitized with
beryllium and my case has been up to Denver and has

been given the approval of the final adjudication 62
board where my case, at this particular point in
time, has been solved or come to a point where I can
find some good results as to the idea of being
provided medical attention and expenses paid one way
or the other and to pursue this route until maybe
something else develops. Since I do have this
beryllium sensitivity, I know that it's not going to
go away, but the condition will be there forever.
Anyhow, what I want to do at this particular point
in time is that I want to tell all the people over
here that there is light at the end of the tunnel.
It just takes a little bit of patience and
perseverance. And what I'd like to do at this
particular point in time is thank the people that
helped me pursue this matter to this point, and they
are Mr. Ken Silvers, for one, Mr. Ben Ortiz over
here in the back, Jesse over here, Scofield and
where's Richard?

UNIDENTIFIED: Right here.

MR. CASADOS: And Richard, and also Mr. Bob
Monsenadas, who was very instrumental in guiding me
on how to pursue the final procedures of getting my
claim filed in the right manner. Mr. Floyd
Archiletta was very, very helpful in providing the
rest of the work that needed to be filed, so I want
to thank all of those people for the help they had

1 given me. And at this particular point in time, 63
2 like I say, I do feel that the government owes these
3 people that worked up in the government projects and
4 have gotten contaminated, they owe them a lot more
5 than what they owe them rag mops up in Afghanistan,
6 up in Africa, up in Europe, any part of the -- other
7 part of the world that we provide aid to. I think
8 aid should start over here with this people. Thank
9 you very much.

10 **UNIDENTIFIED:** Right, Fil.

11 (Applause)

12 **MR. ELLIOTT:** Is there anyone else? We've gone past
13 our time and -- okay. I don't want to shut anybody
14 out, but I'm pretty tired and hot, myself.

15 **MR. VILLEDIA:** I'll keep it short. My name's Daniel
16 Villedia. I'm environmental health and science
17 student at Mexico highlands. I'm working with Ken
18 Silver on a MTA grant that was granted to us from
19 Resolve. It's an organization out of Washington,
20 D.C. and my grandfather, he died of working at the
21 Labs, he was killed up there, and I've worked at the
22 Labs and I worked for various subcontractors and I
23 worked -- I mean for Los Alamos and PNNL and right
24 now I'm working on this contact list for workers
25 with -- for the CDC when you finish your dose
26 reconstruction so when this data gets -- when this
27 information gets released on CD-ROM that we can help

find any relevant documents or correlation to their⁶⁴
claims.

1 And what I was wondering, is it all right if I hand
this out to some workers and they can mail it to me
or they can drop it off at our office, which is at
2 the Johnson Control Buildings behind the gym here at
the Northern Mexico Community College. We have an
office there.

3 **MR. ELLIOTT:** Sure, I have no problem with that and
I think what you and Ken are doing trying to find
4 available information is valuable. We appreciate
your efforts on that.

5 **MR. VILLEDIA:** Great, thank you.

6 **MR. ELLIOTT:** Well, folks -- okay, we've got one
more?

7 **MR. TRUJILLO:** I'm Leroy Trujillo, and they called
me for a physical and when I came to the physical
they said I had some beryllium. And then they
8 called me again and they said I got none. Maybe God
or the devil come and take it away from me, I don't
9 know.

(Laughter)

10 **MR. ELLIOTT:** I'd suggest you get another test
'cause sometimes the test -- the beryllium
11 sensitivity test comes back negative and then -- as
you heard another gentleman talk about his, the
12 third time it was positive again. And they'll take

two out of three, I know that.

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MR. TRUJILLO: And then I work in CMR building, in the hardest place of the CMR building. And I got some -- almost cancer. Tumor cancer, and I don't know what's going to happen, so they haven't -- I don't have -- received any more letters or anything.

MR. ELLIOTT: Have you filed a claim for the cancer?

MR. TRUJILLO: Yeah. Okay, thank you very much.

MR. ELLIOTT: Thank you for your comments. Rich?

MR. ESPINOSA: Just a quick statement -- Richard Espinosa. For the members of the public that showed up, I want to thank you. As a Board member on this Advisory Board, it helps me make decisions and represent the people in the best possible manner. As I said before, I was here for my local union, but also as a Board member, and all your statements has helped me out a lot and I appreciate it. For the members of NIOSH and CDC, if you're traveling to Albuquerque, be careful on the way home. This is the land of enchantment, but it can become the land of entrapment.

MR. ELLIOTT: I want to thank everybody for coming tonight and I thank you for your patience, your perseverance and I really appreciate your sitting here in this hot weather and listening to us. I hope we were informative and helped you. Thank you very much.

(Meeting concluded at 9:30 p.m.)

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C E R T I F I C A T E

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STATE OF GEORGIA :
:
COUNTY OF FULTON :

I, Steven Ray Green, Certified Merit Court Reporter,
do hereby certify that I reported the above and
foregoing on the 8th day of August, 2002; and it is
a true and accurate transcript of the proceedings
captioned herein.

I further certify that I am neither kin nor counsel
to any of the parties herein, nor have any interest
in the cause named herein.

WITNESS my hand and official seal this the 15th day
of August, 2002.

STEVEN RAY GREEN,
CERTIFIED MERIT COURT REPORTER
CERTIFICATE NUMBER: A-2102