

UNITED STATES OF AMERICA
CENTERS FOR DISEASE CONTROL

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NATIONAL INSTITUTE FOR OCCUPATIONAL
SAFETY AND HEALTH

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ADVISORY BOARD ON RADIATION AND
WORKER HEALTH

+ + + + +

83rd MEETING

+ + + + +

THURSDAY, APRIL 26, 2012

The meeting convened telephonically
at 11:00 a.m., Eastern Daylight Time, James M.
Melius, Chairman, presiding.

PRESENT:

JAMES M. MELIUS, Chairman
HENRY ANDERSON, Member
JOSIE BEACH, Member
BRADLEY P. CLAWSON, Member
R. WILLIAM FIELD, Member
MARK GRIFFON, Member
DAVID KOTELCHUCK, Member
RICHARD LEMEN, Member
JAMES E. LOCKEY, Member
WANDA I. MUNN, Member
GENEVIEVE S. ROESSLER, Member
PHILLIP SCHOFIELD, Member
LORETTA R. VALERIO, Member
PAUL L. ZIEMER, Member
TED KATZ, Designated Federal Official

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1 P-R-O-C-E-E-D-I-N-G-S

2 (11:00 a.m.)

3 MR. KATZ: Okay. Welcome,
4 everyone, to the Advisory Board on Radiation and
5 Worker Health Board teleconference. And the
6 agenda for this Board meeting is posted on the
7 website as well as the materials, and such, the
8 agenda, the reports.

9 There is one document, and perhaps
10 two, one that was just sent late this morning.
11 I'm not sure that that's posted. There's one
12 that was posted yesterday and somehow, I don't
13 know how these things work but, fell off, the
14 posting, and should have been re-posted.

15 I haven't checked, recently, to see
16 if it's been re-posted, but that's the
17 presentation that's being given today by John
18 Stiver. So that's for all of you online who
19 failed to receive the materials directly because
20 you're not on the Board or you're not Staff.

21 So let's begin with a Board roll call
22 because we are speaking about a particular site

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1 in an SEC petition, that's the Feed Material
2 Plant in Ohio, or Fernald, as it's known. The
3 Board Members, note your conflict of interest if
4 you have one with this site as we do roll call.

5 (Roll Call.)

6 MR. KATZ: Okay then. We have a lot
7 of people on the line so please, everyone who is
8 not speaking to the group, please mute your
9 phones. If you do not have a mute button, press
10 *6 to mute your phone and then you press *6 again
11 to unmute your phone, but please keep your phone
12 muted, except when you're addressing the group.

13 There is no public comments session,
14 per se, but there is an opportunity for
15 petitioners to discuss the Fernald SEC petition.

16 And please do not put the call on
17 hold at any point, hang up and dial back in if
18 you need to leave the call. And it's your
19 agenda, Dr. Melius.

20 CHAIRMAN MELIUS: Okay. Thank
21 you, Dr. Katz. And so I'd like to welcome our
22 two new Members to the Board. If we could get

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1 introduced to them in voice today and then in a
2 few weeks in our meeting -- well, anyways,
3 welcome aboard.

4 Please, the talking in the
5 background, can you please mute. And, Ted, I
6 think the first agenda item is yours, the votes
7 from absent Members.

8 MR. KATZ: Right. Thank you, Jim.
9 So at the February Board meeting we had votes on
10 five SEC petitions. There were two Board
11 Members absent for those votes and I'm recording
12 their votes now. That's Dr. Lockey and Dr.
13 Poston.

14 Both Lockey and Poston submitted
15 their votes by March 23rd and they both voted in
16 the affirmative, with the rest of the Board, for
17 all of the petitions for which they were eligible
18 vote.

19 Dr. Poston recused on Sandia because
20 he had a conflict there, but in any event, they
21 voted affirmatively with the Board on all the
22 other votes and the covers voting.

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1 CHAIRMAN MELIUS: Okay. Thanks,
2 Ted. Our next agenda item is the discussion of
3 the Fernald SEC petition. So this was an agenda
4 item at our last meeting to discuss today. I
5 believe that all the Board Members and most of
6 this information is available on the website, if
7 you need information, background on, sort of,
8 updating them on what's happened since the last
9 Board meeting.

10 And there was a Work Group meeting,
11 I believe, sometime in the last couple of weeks,
12 where this was discussed and the Work Group, as
13 I understand it, will have a recommendation for
14 us.

15 I think this is how we're going to
16 handle this is, I believe, John Stiver from SC&A
17 is sort of going to give us an update,
18 essentially, a carry on from his presentation at
19 the last meeting. And then, after that, we'll
20 follow up with a discussion.

21 And there will be a time for the
22 petitioners to comment if they wish to. So

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1 first, John Stiver.

2 MR. STIVER: Thank you, Dr. Melius.
3 This is John Stiver from SC&A. And I was asked
4 at the Work Group teleconference last week,
5 actually one week ago from today, to provide the
6 Board with a summary presentation of where we
7 stand; what has transpired since the Oakland
8 full Board meeting.

9 And so I put together a short slide
10 show, which was distributed to the Board. It's
11 entitled, Fernald Update Stiver-4-23-12. So I
12 assume you all have that.

13 Unfortunately, there is a mistake I
14 discovered on this one today, on Slide 5, which
15 is the one that most of you who've been in Fernald
16 have seen several times, but for the interest of
17 clarity, it's kind of unfortunate that the
18 values that I really wanted to present in that
19 table are missing from the PDF that was sent out.

20 However, on the DCAS website, under
21 the Board meetings for today, there's a list of
22 documents that are available and if you look at

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1 the last in that list, entitled, SC&A Draft
2 Summary of SC&A Concerns Regarding the Latest
3 Documents Posted by NIOSH to Complement Their
4 White Papers on In-Vivo Thorium Bioassay, dated
5 April 6th, there's a PDF there.

6 And on Page 19 of that, is the full
7 table that is missing on Slide 5. So having said
8 that, I'd like to go ahead and get started.
9 Today is really more of a focused review on SEC
10 Issue 6B, and this is the Use of Chest Counts to
11 Reconstruct Thorium-232 Intakes for the Time
12 Frame of 1968 to 1978.

13 And if you go along to Slide 2, this
14 is kind of a review status of the issue to kind
15 of bring everybody up to speed; where we are and
16 what's transpired.

17 Now, basically, the description of
18 the issue is that, beginning in 1968, Fernald
19 went from doing breathing zone air sampling data
20 and constructing these daily weighted exposures
21 to controlled workplace conditions, to using
22 this mobile in-vivo radiation monitoring

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1 laboratory that was put together and built down
2 at the Y-12 laboratory.

3 And then we sent out to the outlying
4 labs, to Fernald, Paducah, Portsmouth, mainly
5 the big uranium production facilities, because
6 it was, basically, not feasible to bring all the
7 workers in to Y-12 to have them counted in their
8 fixed distance, they decided to go ahead and
9 build a mobile system on a tractor trailer rig,
10 and, basically, take it around to the various
11 labs, and do their monitoring on site.

12 The point being is that, in 1968,
13 when this system was installed, Fernald,
14 basically, stopped doing their air sampling
15 program for the purposes of health protection.

16 And so from 1968 on, till 1988,
17 during this 20-year period, they were completely
18 dependent on the integrity of the chest count
19 data for being able to derive thorium-232
20 intakes during this 20-year period.

21 And there's kind of an elbow right
22 in the midpoint between 1978 and 1979. 1968 to

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1 1978, the results were reported in mass units,
2 basically, in milligrams thorium, and there's no
3 underlying, or raw, data available to support
4 those values.

5 From 1979 to 1988, the results are
6 reported in the activity values of the progeny
7 radionuclides, lead-212 and actinium-228.

8 And from that, SC&A believes that
9 the NIOSH approach for handling that set of data
10 in that period is adequate for deriving a
11 plausible upper bound value because the actual
12 lead-212 measurements are available and can be
13 manipulated in order to get back to a bounding
14 value for thorium intake.

15 And that'll all become clear as we
16 go through the subsequent slides. The status of
17 the issue, lots of White Papers have been
18 exchanged. For the last year, over three
19 different Work Groups, there have been very
20 intense discussions on this issue.

21 Three different Work Groups, April
22 and August of last year, and then February 9th

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1 of this year. At the full Board meeting in
2 Oakland, I presented a summary of SC&A's
3 position at that time and the knowledge we had.

4 We felt that from 1968 to 1978, the
5 data that were reported in milligrams thorium
6 were likely inadequate for the purposes of dose
7 reconstruction and we felt this was an SEC issue.
8 This was based mainly on two, kind of,
9 interrelated issues.

10 The first being that we just didn't
11 know what assumptions and what methods were used
12 to derive those milligram. And we demonstrated
13 that, depending on the method, which progeny was
14 measured, there could be five orders of
15 magnitude variability.

16 Basically, you could underestimate
17 by up to a factor of a 100, and conversely, for
18 the unexposed group, there could be
19 overestimates by three orders of magnitude.

20 The other issue was this idea of a
21 technical shortfall and maybe the system just
22 was not adequate for its intended purpose under

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1 EEOICPA, which is to be able to discern
2 dosemetrically significant intakes.

3 And we talked about that. I
4 presented our position on that. And it was last
5 Wednesday, there was a meeting of the SEC
6 Subcommittee. And during that time, this whole
7 idea of sufficient accuracy is brought up in,
8 kind of, a global context; basically, a program
9 lag context.

10 And, evidently, DCAS is putting
11 together a matrix of all SEC decisions and their
12 bases, and then this whole idea of sufficient
13 accuracy is really going to be addressed in a
14 program-wide manner, which it really should be
15 addressed in that form.

16 So this whole idea of a technical
17 shortfall has, kind of, been deferred as it
18 applies to this particular data set. I'm going
19 to concentrate on the adequacy of the data set
20 itself.

21 Moving on to Slide 3, February 24th,
22 right before the Board meeting, NIOSH posted a

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1 set of documents that was claimed to be relevant
2 references that related to the estimation of
3 thorium-232 intakes for Fernald workers using
4 in-vivo data from the Y-12 mobile counter.

5 We reviewed that and discovered
6 that, basically, there are NIOSH White Papers,
7 several other supporting documents, which
8 described different approaches that could have
9 been used to calculate thorium-232 lung burdens
10 during that time period of interest.

11 We delivered a response on April
12 6th. It was entitled, Summary of SC&A Concerns
13 Regarding the Latest Documents Posted by NIOSH
14 to Complement Their White Papers on In-vivo
15 Thorium Bioassay. Kind of a mouthful and that's
16 the one that I just referred you back to a minute
17 ago.

18 In summary, what we did was, we went
19 through each one of these documents. We did the
20 technical evaluations, summary paragraphs,
21 related to the SEC concerns. And we concluded
22 that the NIOSH White Papers are all based on an

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1 unsupported assumption.

2 And that is that the lead-212 was
3 measured and thorium lung burdens in milligrams
4 were calculated using those measurement
5 results. As we left, that point still not
6 clear, how the milligram thorium results were
7 calculated, whether it was based on progeny
8 activity, or a ratio method that had been put
9 forth by Y-12, Hap West's paper in 1965, and some
10 of the Scott papers in the '60s.

11 But at that point in time, we weren't
12 really sure what particular method was used.
13 And, of course, the related implications for the
14 ability to reconstruct doses.

15 If we could move on here to Slide 4,
16 this is, kind of, a preamble to the table, this
17 Table 1, that has been seen many times by the Work
18 Group. And we keep bringing it up because it's
19 very important.

20 It is the only link at that elbow,
21 basically, where the data went from being
22 reported in milligrams to being reported in

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1 progeny activity levels. And there's several
2 results here that are of concern to SC&A because
3 they illustrate inconsistencies between the
4 milligram thorium data and the nanocuries of the
5 lead-212 for this period of overlap.

6 And suggests to us that lead-212
7 probably was not used to drive the milligram
8 thorium data, at least during the period we're
9 concerned with.

10 If you take a look at Slide 5 here.
11 Unfortunately, if you could take a look at the
12 table on Page 19 of the document I referred you
13 to, that would be best. If not, I can just talk
14 you through it.

15 The table basically consists of five
16 columns. The first column further on the left
17 is reported thorium results in milligrams. The
18 second column is the reported lead-212 activity
19 in nanocuries. The third column is reported
20 actinium-228 activity in nanocuries.

21 The fourth column is the monitoring
22 date and the fifth column is the location or

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1 plant member. And what we're really concerned
2 with, there are two sets of data. All the data
3 are from 1979.

4 The first consists of four values
5 taken from June 2nd to June 19th of 1979 in a
6 location, the Pilot Plant, or Plant 7, one or the
7 other, and what's interesting here is that we
8 have four values of lead-212, they're all above
9 the detection limit of 0.23 nanocuries.

10 And because we have a snapshot in
11 time at a particular plant, we're reasonably
12 sure that this represents one particular source
13 of thorium to which these workers would have been
14 exposed. So you would expect proportionality
15 between the lead-212 and actinium-228, and also
16 between those daughter products and the reported
17 results in thorium in milligrams.

18 You can see that there is a
19 correspondence, proportionality if you will,
20 between lead-212 and actinium-228, but the
21 thorium results are all 2.1 milligrams right
22 down the line. And this kind of concerns us.

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1 And we have the second set of data
2 that were taken in October from Plant 4, we see
3 the same type of thing. There's five results
4 there, all but one are greater than the detection
5 limit. There's proportionality between
6 actinium and the lead.

7 But there is the same, what turns out
8 to be the detection limit, assuming equilibrium,
9 of what would be derived for thorium; 2.1
10 milligrams across the board.

11 So this kind of led us to believe
12 that maybe there's some concerns regarding how
13 the data were being processed, whether the
14 reasonable values were being produced from the
15 detector, and also, the highest value, 5.1
16 milligrams, this was taken in June of 1980.

17 And this was during a time when the
18 method of calculation for thorium was the
19 progeny activity, and here we have a negative
20 value of lead-212 corresponding to a 5 milligram
21 thorium result.

22 And so, unfortunately, this is the

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1 only set of data where we have an overlap and it's
2 not, again, a very extensive set where you
3 understand that, but it concerns us because it
4 would seem to indicate that there may be some
5 problems with this data set in terms of how those
6 values were derived.

7 And move on to Slide 6, April 9th,
8 NIOSH posted the PowerPoint presentation. This
9 was the point of discussion at last week's
10 meeting. It's entitled, Bounding Thorium-232
11 Intakes Using MIVRML Data, and Mark Rolfes also
12 provided a nice Excel table that had hyperlinks
13 to the various documents in the supporting
14 references.

15 The one that really jumped off the
16 page at me, we see most of them, but there was
17 an interview conducted on March 15th of 2012,
18 with 'identifying information redacted', who is
19 the principle designer and developed of the
20 mobile system.

21 And he's, evidently, a professor at
22 the Louisiana State University and is quite

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1 active. He was able to provide a lot of useful
2 information that clarified some of our concerns,
3 but yet also, crystallized some of our concerns
4 regarding the validity of this data set as it's
5 intended to be used in the program.

6 'identifying information redacted'
7 indicated that the mobile system was patterned
8 after the fixed Y-12 system and was calibrated
9 and operated in exactly the same manner as the
10 fixed system. They used the same calibration
11 standard for both, which had a radium-228
12 equilibrium ratio of 60 percent and a
13 thorium-228 equilibrium ratio of 80 percent,
14 relative to thorium-232.

15 We did make an indication that those
16 ratios would not be possible for a single
17 purified thorium source, which indicates there
18 may have been some radium contamination in that
19 source material.

20 We used a REMAB phantom in the
21 calibration, which was, basically, a plastic
22 human effigy with a human skeleton and tissue

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1 equivalent organ material inserted. I believe
2 they used a sponge for the lungs to simulate
3 lungs in the chest cavity.

4 And they put these little vials of
5 the thorium calibration solution in the sponge.
6 They filled the whole thing with water and then
7 they did background counts. And the actual
8 counts were workers for the 12,000 seconds,
9 20-minute counts, and they did use the empirical
10 sum of ratios method that was described in the
11 Scott and West papers in the mid-'60s.

12 NIOSH articulated their current
13 position on Slide 8. They believe that the
14 thorium mass reporting is not an SEC issue and
15 that the intakes that are estimated from the
16 mobile system are plausible, claimant
17 favorable, and bounding.

18 So on to Slide 7, this really gets
19 to the heart of the issue. Here we have the
20 equation, empirical equation that was used for
21 calculating the milligram thorium results. And
22 you can see the milligram results are related to

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1 a sum of the ratios.

2 There are three ratios consisting of
3 counts in various regions of interest on a sodium
4 iodide spectrum. And if you could just jump
5 quickly to Slide 8, this is an example spectrum
6 of what we're looking at here.

7 The top trace is for an exposed
8 individual. The bottom trace is for an
9 unexposed individual. And you can see that
10 there's these bars. So there's a dark bar, and
11 there's a light bar right next to it, and three
12 different combinations.

13 The dark bar, the very first one, it
14 covers the lead-212 photo peak centered at 240
15 keV. Next to it is an adjacent higher energy
16 peak, which was used as a background for the
17 ratio, basically, to the ratio of the 240 keV
18 peak to the adjacent higher energy peak.

19 And then the same for actinium-228
20 at 330 and the actinium-228 in the 900 keV
21 emissions. So if you go back to Slide 7 again,
22 you can see that this was based on this Y-12

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1 methodology and the rule of thumb document,
2 which is a one-page letter from 1961, from
3 'identifying information redacted' to
4 'identifying information redacted'.

5 The ROI represents the total counts
6 in a particular region of interest. For
7 example, ROI 0.208-0.248 is the total count in
8 the portion of the spectrum between 0.208 and
9 0.248 keV for the lead-212 emission. And the
10 ROI 0.249-0.295 would be, then, the background
11 count and the adjacent higher energy portion of
12 the spectrum.

13 And so if we have three of those
14 ratios, one for lead-212, one for actinium-228
15 at 330 keV, and one for actinium-228 at 900 keV,
16 those are all summed, and they're compared to
17 summed ratio with this value 3.23, and this is
18 an average value of the summed ratios of the
19 counts in the three ROIs that were obtained for
20 about 1,100 non-exposed persons.

21 And so that, really, is the basis for
22 a background distribution here; this 3.23. And

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1 so then the difference between the summed ratios
2 for the measured person in relation to the
3 background and that differential, this then
4 represents the elevation in those ratios in this
5 empirical approach.

6 And the 8.84 is the coefficient that
7 converts this dimensionless ratio difference
8 back to units of mass in milligrams thorium.
9 And it is specific to the calibration source and
10 conditions of Y-12.

11 If we can move on now and leapfrog
12 ahead here to Slide 9, April 17th, SC&A responded
13 to NIOSH's presentation with a memo entitled,
14 SC&A Comments on Slide 7 of the NIOSH
15 Presentation, and that is posted. Hopefully,
16 you were able to retrieve it before the meeting.

17 We had some concerns, mainly with
18 this thorium coefficient. This is really this
19 lynchpin that gets you back from this
20 dimensionless ratio to a milligram value. It's
21 an empirical value and it's specific to the
22 sources, conditions, and calibration at Y-12 as

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1 indicated in the Rule of Thumb document.

2 This other slide I have here as a
3 sub-bullet, Health Physics Considerations
4 Associated with Thorium Processing by Hap West
5 in 1965, states that a rise in the ratio of 1 is
6 equivalent to about 33 percent of the lung burden
7 for the listed mixture.

8 And so we can presume that 8.84
9 milligrams, then, represents about 1/3 of a lung
10 burden. And so given this particular
11 situation, the way they were calibrated and the
12 way they're counted, they knew the amount of mass
13 thorium that was in the phantom, and they
14 calibrate, then, back to an increase of a ratio
15 difference of 1, so they basically increased
16 from 3.23 to 6.46.

17 That ratio, then, corresponds to
18 8.84 milligrams given the conditions of
19 calibration at Y-12. Now, the important from
20 our standpoint is this, when you take this system
21 out and you're going to take it off to Fernald,
22 or even with the situation where you have, given

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1 that you have thorium in all different stages;
2 from the ore, which is in equilibrium, to
3 nitrate, the freshly separated nitrate in the
4 refinery, in which case there's, essentially, no
5 equilibrium initially, and that will not, then,
6 get reestablished, at least for about three
7 weeks for the thorium-228 progeny, of which
8 lead-212 is a member.

9 So we're concerned that you have
10 this entire spectrum. We have that, the
11 nitrate, all the way through oxide, metals
12 production, then we have Type-S materials, you
13 have an entire range of equilibrium, all the way
14 from none, all the way up to a 100 percent
15 equilibrium.

16 And so our concern, really, is, here
17 you have a guy who may be working in the refinery
18 and he may get a snoot full of this material. It
19 may be a lot.

20 And the unlikely, but yet, plausible
21 scenario is that that guy could get counted a few
22 days later, and he's got a big intake, and yet,

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1 it's not going to be detected using this system.
2 So that's one issue.

3 The MDA issue is another one of
4 concern. For a long time, we weren't really
5 sure how this 6 milligram stated detection limit
6 was derived, and now we know it's based on this
7 background distribution, this 3.23, of the
8 summed ratios for the unexposed personnel.

9 The 95th percentile confidence
10 interval on that value ranged, basically, 2.23
11 minus 0.7 to 2.23 plus 0.7. And so taking that
12 0.7 differential and multiplying it by 8.84
13 gives you 6. And so the background
14 distribution, which encompassed about 97
15 percent of all the results in this data set, were
16 less than 6 milligrams.

17 Basically, anything from minus 6 to
18 plus 6 with a mean of about 0. So the stated MDA
19 is not based on the counting statistics of the
20 MIV system, it's based on this empirical value
21 derived from a group of unexposed individuals.

22 Moving on to Slide 10, to try to get

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1 a handle on what type of disequilibrium
2 conditions might have existed and what the
3 results could mean using (phone connection lost)
4 approach. We did some hypothetical
5 calculations.

6 This particular example, we assumed
7 that the worker was exposed to Type-M thorium for
8 60 days and then monitored on the mobile system,
9 and we assume that he was monitored in the era
10 that he was working with thorium, on one of six
11 dates, either in the middle of his exposure
12 period, which would have been 30 days after the
13 first day of exposure, on the last day of
14 exposure, 90, 120, 180, and 360 days after the
15 first day of exposure.

16 For the sake of illustration, we're
17 assuming that the stated detection limits in
18 nanocuries that are provided post-1978, we used
19 those to determine detectability for this
20 particular example.

21 We assume that 10 milligrams were
22 measured. The daily intake spans over an order

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1 of magnitude depending on which of those dates
2 the individual was measured. This is nothing
3 new. I think we presented this on our previous
4 two Work Group meetings.

5 We looked at three different
6 situation. One would be the source in
7 equilibrium. One would be this triple-purified
8 thorium, which is what NIOSH uses as a, kind of,
9 favorable assumption for the period during which
10 lead-212 measurements are available.

11 This, basically, results in a
12 disequilibrium of the ratio of thorium-232 to
13 238 of 1 to 0.19, basically, a 5.25 factored off.
14 And also, we looked at the single purification.
15 This is a situation where you might have a single
16 purification followed by an intake.

17 And, you know, you're not going to
18 have actinium building in because it's building
19 in at the 5.75 year half-life of radium-228, but
20 you would see a thorium-228 peak within about
21 three weeks.

22 We looked at these three different

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1 options. And for the first, when you got a
2 source in equilibrium, a 10 milligram
3 measurement, you're going to wind up with about
4 1.1 nanocuries on all dates, because you're
5 basically in equilibrium.

6 So this have a situation where the
7 ratios in all three peaks, the ROIs, would be
8 detectably different from background. Then we
9 looked at the triple-purified scenario. And in
10 that situation, the intake would have been
11 completely missed, even out to one full year
12 after the intake had begun.

13 And then on the single purification,
14 we have a situation like I described where you
15 have a detectable peak in the lead-212 photo
16 peak, but nothing detectable in the actinium
17 photo peaks.

18 So you end up with a situation where
19 you've got only one photo peak that is comprising
20 the sum of the ratios there. And when you look
21 at that equation, and you go back to it, and you
22 rearrange it, however you might try, you find out

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1 you can't there from here, in simple terms.

2 There's just no hook back to that
3 lead-212 activity because, even in the simplest
4 case where you have just the first ratio, you
5 have R1, I'm going to call it, for brevity, and
6 you have a milligram value.

7 Now, you could rearrange that
8 equation and you could say, okay, well, here, we
9 can isolate our 1 and we can model what the
10 background count would be, so we could have a
11 measure of B in that power of Y of interest.

12 Well, the problem is, you've got
13 that 8.84. And that is only applicable to the
14 calibration conditions at Y-12. So even in the
15 simplest case, you have one equation with two
16 unknowns.

17 Now, let me move ahead to Slide 11
18 here. This is kind of a summary of where we
19 stood after reviewing the NIOSH presentation
20 going into the meeting last week. And there
21 were three main issues of concern to us.

22 Well, actually, there's more than

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1 that, but the sum of ratios could, potentially,
2 miss very large intakes as we indicated,
3 depending on the number of purification and the
4 age of the source since separation.

5 The coefficient of 8.84, we believe
6 to be narrowly defined for a set of conditions
7 that were unique to Y-12 and that aren't really
8 transferable to Fernald, or any other facility
9 for that matter.

10 The thorium was present at Fernald
11 in both soluble Type-M, the thorium nitrate
12 tetrahydrate, the TNT, and also as an insoluble
13 Type-N, is the metal and the oxide.

14 And so the concern we have here is
15 that radium -- this whole issue of
16 physico-chemical translocation. This would be
17 important for small particles down in the
18 respiratory fraction for the radium that's
19 produced in the Type-S matrix could actually
20 escape the matrix and then behaves more as a
21 Type-M material and be translocated out of the
22 lung.

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1 And we've discussed this at length
2 in the Work Group discussions. I'd also like to
3 point out, there's a lack of coherence in the
4 NIOSH presentation between Slide 6 and the Slide
5 7, and this gets back to the idea that the NIOSH
6 White Papers which provide a methodology based
7 on this triple-distilled thorium as being a
8 claimant favorable worst case.

9 They're all predicated on having
10 lead-212 measurements. And so this factor of
11 5.25 based on the disequilibrium of 0.19 of
12 thorium-228, it's derived assuming that
13 lead-212 was measured and that the lead-212
14 result was used to derive the milligram of
15 thorium results.

16 That same correction factor is not
17 applicable to the empirical method as described
18 on the Slide 7. And I might add at this point,
19 Mark Rolfes posted a one-page sample problem
20 about an hour ago that implies, once again, that
21 you can take this 5.25, this range of
22 disequilibrium, if you will, without even having

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1 a lead-212 measurement, and apply that to a
2 milligram result to get a worst-case situation.

3 And we don't believe that that is
4 really an acceptable way to go. I know Mark is
5 probably going to want to talk about this, so I
6 don't want to get into right now in too much
7 detail, but we believe that that ratio could be
8 anywhere from 0 to a 100 percent.

9
10

11 And given the fact that you have a
12 milligram value based on a ratio and you've got
13 that conversion factor that's applicable to one
14 particular situation, we don't see that you can
15 take a milligram value and, a priori, assume that
16 it's based on the Y-12 measurement.

17 So in summary, we feel that if that
18 empirical equation in Slide 7 was applied
19 without modification, and which we believe it
20 was. I mean, the principle architect of the
21 system indicates that that's what happened so we
22 have to believe that that's the way it was done.

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1 And so we believe the milligram
2 thorium results were not derived correctly and
3 they carry huge uncertainties. And don't
4 believe those uncertainties can be reconciled.
5 And we also believe that the thorium lung burdens
6 that are reported in units of milligrams, '68 to
7 '78, cannot be reconstructed and associated with
8 the meaningful intakes.

9 I'm just reading this right of the
10 page here. And so we believe that it does appear
11 possible to place a scientifically sound and
12 plausible upper bound on the thorium body
13 burdens for some workers, which is what we would
14 have to do to really have a one-size-fits-all
15 model.

16 And this gets us to April 19th, and
17 finally, this is where we come into the Work
18 Group discussion. NIOSH presented their
19 position and we responded, as stated in this
20 presentation that I've given today.

21 The Work Group discussion focused,
22 mainly, on, not surprisingly, the Rule of Thumb

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1 sum of ratios method. We kicked around a lot of
2 ideas during the discussion. We came to some
3 conclusions. This is my interpretation of it
4 and DCAS may have their own take on this, but
5 these are what I felt were the salient points.

6 We have only milligram values
7 reported. The counts and the ratios are not
8 reported or available, to the best of our
9 knowledge. The coefficient for converting the
10 sum of ratios to milligrams is specific to a very
11 narrow set of conditions and can't be applied to
12 sources at Fernald.

13 There are many unknowns in the
14 empirical equation, but only one value given,
15 which is a milligram value, and so we just don't
16 see a way to get back to lead-212 activity, which
17 would then allow us to go ahead and place a
18 plausible upper bound on the value.

19 As we indicated, lung burdens in the
20 10's of milligrams could have been missed
21 altogether. Also, our Table 1 shows that, given
22 values measured at a progeny greater than the MDA

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1 are not proportional to the stated milligram
2 values.

3 And we also have noted in previous
4 discussions that, the situations where there's
5 high values, you know, 10's of milligrams, can
6 be followed by very low values, which really
7 don't comport with known biokinetic properties
8 for the solubility types of concern.

9 And we also noted that several very
10 high values showed no follow-up measurements
11 whatsoever. So that kind of called a lot of this
12 in question as well.

13 And really, I guess, the thing to
14 take home at the end of the discussion was this
15 last bullet, given the current state of
16 knowledge regarding the methods employed, and
17 the lack of available raw data in terms of the
18 ROI counts, efficiencies, and the source
19 characteristics.

20 My understanding is that the Work
21 Group's position was that, we don't believe that
22 a plausible upper bound applied to the milligram

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1 data for the period of '68 to '78.

2 And that's it in a nutshell.

3 CHAIRMAN MELIUS: Okay. Thank
4 you, John. Do Board Members have questions for
5 John?

6 MEMBER MUNN: This is Wanda. I
7 have one. I think it's a valid question. It's
8 very difficult to tell, but there is one thing
9 I'd like to ask.

10 John, since most of the people who
11 are trying to grasp what you folks like to call
12 the granularity of the issues here, don't do this
13 on a regular basis, it's very difficult to follow
14 the line of thinking because it jumps around from
15 one facet of the calculation to another.

16 Is it fair to further simplify your
17 summary by saying that the contractor believes
18 that because it can be postulated there's a
19 circumstance where the algorithm that was used
20 isn't accurate, then consequently, no bounding
21 method is adequate. Is that a valid summary?

22 MR. STIVER: I would say that, given

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1 what we know and this methodology that was
2 implied, I don't see that there is a way to get
3 back to a plausible upper bound value.

4 This could range anywhere from total
5 disequilibrium all the way up to full
6 equilibrium. And we just don't know. We don't
7 have that handle, that hook, that would allow us
8 to even have any faith in what the milligram
9 value that was reported it, much less, take that
10 and these varying ratios to try to get back to
11 what a lead-212 measurement could have been.

12 So what you're stuck with is
13 basically, you just throw out the data and just
14 model it, and assume that, well, it could range
15 anywhere from, you know, nothing to a 100
16 percent, and so here we have some value and we'll
17 say what's the worst case it could possibly be?

18 You know, in my mind, that would be
19 a pretty shaky foundation to base, you know,
20 potentially, 100s of compensation decisions on.

21 MEMBER MUNN: It's difficult for
22 someone who doesn't do this all the time to see

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1 how you cannot place an upper bound, given the
2 fact that we have data, and the data is fairly
3 extensive.

4 It seems that by being -- I thought
5 I understood the real argument here as being one
6 of sufficient accuracy rather than inability to
7 bound, but it's kind of worked around to an
8 inability to bound. Am I still understanding
9 what has transpired in the last, say, month?

10 MR. STIVER: Yes. At the beginning
11 of the presentation I had indicated that we're
12 not going to talk sufficient accuracy, really,
13 in terms of, kind of, this global overarching
14 issue of whether the system was adequate for its
15 intended purpose. I think, maybe, that's what
16 you're talking about from the Oakland meeting.

17 MEMBER MUNN: Yes. That's what our
18 purpose has been prior to this.

19 MR. STIVER: Yes. We're really
20 talking about an ability to bound. Now, for the
21 later period where the data reported in the
22 nanocuries of lead-212 and nanocuries of

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1 actinium-228, we feel that NIOSH's approach that
2 were put in Tom LaBone's RIF paper using this
3 triple-distillation approach for claimant
4 favorability.

5 We feel that that's reasonable and
6 that could provide an upper bound, because you
7 have that hook. You have the lead-212
8 measurement. We know how far out of equilibrium
9 it could have been. And so we can place a
10 plausible upper bound on that.

11 For this data set, the way it was
12 derived based on this empirical formula, I just
13 don't see a way out; to be honest with you.

14 MEMBER MUNN: Thank you, John.

15 DR. LIPSZTEIN: Can I try to help,
16 John?

17 MR. STIVER: Certainly.

18 DR. LIPSZTEIN: This is Joyce. Can
19 I try to help?

20 MR. STIVER: Sure. Please step in.

21 DR. LIPSZTEIN: Once you have the
22 worst-case scenario that NIOSH has posed to us,

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1 that was a triple-separation of thorium,
2 purification of thorium, that you end up with a
3 ratio of thorium-232 to thorium 228 of 0.19.

4 And I made a calculation that if
5 someone had a 10 milligrams lung burden of
6 thorium-232 and he was measured at the lung
7 counter, and the way it was calculated by those
8 three terms on the equation that are summed, all
9 three equations would be below detection limit.

10 So we won't see any peaks there.
11 Everything would be the same as background. So
12 you would have 10 milligrams in your lung, but
13 you could see anything on the 95 percentile
14 between minus 6 milligrams and 6 milligrams,
15 that would be your reported result.

16 So in answering this, first, you
17 know, there is a large uncertainty. You cannot
18 bound something that is between minus 6 to 6 to
19 10. What's the bounding? I don't know.

20 And second, I think it was wrongly
21 applied at Fernald at the time because that
22 equation is only valid for the Y-12 sources where

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1 you can see both peaks, the actinium and the lead
2 peak. When you cannot see one of the peaks, then
3 that equation cannot be applied.

4 So you have values in milligrams
5 that doesn't mean anything.

6 MR. ROLFES: Joyce, this is Mark
7 Rolfes, and we agree that there may be values
8 less than the limit of detection. And NIOSH
9 would apply the missed intakes based upon 2 of
10 the limit of detection of the count. That
11 number would be adjusted by our claimant
12 favorable correction factor of 5.25 for
13 triple-separated thorium.

14 And we feel that we can place an
15 upper bound on the worst-case scenario amount of
16 thorium that was deposited in someone's lungs.

17 DR. LIPSZTEIN: May I respond?

18 MEMBER MUNN: That's what I wanted
19 to hear, Mark, because the negative uncertainty
20 is confusing to people who don't deal in
21 uncertainties all the time. Your explanation
22 helps. And thank you, Joyce.

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1 I read, very carefully, the material
2 that you provided on the 17th, you and John
3 responded to the algorithm, and tried to make
4 sense of that, not being a person who does these
5 kinds of calculations normally, and recognized
6 when I got to the point where you were reporting
7 a lower daily intake for a 60-day exposure to the
8 2 milligrams and was reported for the 30-day
9 milligram.

10 I realized that I was missing a
11 couple of the basic factors related to ingrowth
12 and I stopped trying to figure it out. So that's
13 why I'm asking these questions.

14 DR. LIPSZTEIN: It's a very good
15 question. It's really very confusing, but --

16 MEMBER MUNN: Well, I recognized
17 what the basis was, Joyce, and recognized that
18 I was not competent to complete that
19 calculation, and so I didn't even try, but thank
20 you both for helping to explain at least a part
21 of the rationalization that we're going through
22 here. Thanks. I think I'm okay.

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1 DR. LIPSZTEIN: Okay. Thank you.

2 MEMBER MUNN: Thank you.

3 MEMBER ZIEMER: Dr. Melius, this is
4 Ziemer.

5 CHAIRMAN MELIUS: Yes, Paul?

6 MEMBER ZIEMER: A couple comments.
7 And I was on the Work Group so let me add to this
8 discussion. A couple points that should be made
9 on the final bullet that said the Work Group does
10 not believe a plausible upper bound can be
11 applied.

12 I think we should point out that, at
13 the Work Group meeting, there were only two of
14 the four Work Group Members participating; Brad,
15 Clawson, and me.

16 And at the time of that meeting, and
17 I told the group, with what information we had
18 at the end of the meeting, I agreed that we could
19 not do a plausible upper bound and it really
20 focuses on that equation and how it's used.

21 But even at that, there were just two
22 of us representing the Work Group, so I'm not

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1 sure it's fair to say that that's a Work Group
2 position since there were only two of the four
3 there, but that's, sort of, just a point on
4 John's comment.

5 I think, John, it certainly looked
6 like we were making that as a recommendation, but
7 did not have, in a sense, the majority. But let
8 me follow that up with the other point I was
9 trying to make at the meeting.

10 And that was, it seemed to me that,
11 in principle, and following up on Joyce's
12 comments, which, obviously, are very pertinent
13 to this, that, intuitively, it would seem that
14 there would be some value for the freshly
15 separated material, some value, above which, you
16 could detect it, even though there would be
17 virtually nothing in the upper regions, you
18 would find a lower region peak.

19 And from that, one, perhaps, could
20 do bounding. The only other question then would
21 be on that 8.84 value and that still remains a
22 problem for us.

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1 It seemed to me that there must have
2 been some reason, because 'identifying
3 information redacted' had been brought aboard,
4 and I guess was actually Fernald when this was
5 first used and calibrated, for which he felt that
6 that value, which was established at Y-12, could
7 also be used at Fernald.

8 But we have no information on that
9 at this point, so that remains a problem.

10 MR. STIVER: Dr. Ziemer, this is
11 John Stiver. You know, the documents at the
12 time indicate that they were fully aware of the
13 drawbacks to the approach, but it was basically
14 used as a screening approach.

15 MEMBER ZIEMER: Right.

16 MR. STIVER: Even later into the
17 1997 to 2001 time frame, the Mound Technical
18 Basis Document for Internal Dosimetry,
19 indicates that that methodology, even with their
20 own fixed system, which they had at the time,
21 was, really, only to be used for screening-type
22 calculations.

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1 And so I think that you got keep it
2 and, you know, kind of give the historic here is
3 that the system was really put into place to
4 measure fractions of maximum permissible body
5 burdens for uranium-235.

6 Now, you look at all the
7 quantitative calculations that were done that
8 are available, every single one is for uranium
9 and there's none for thorium. And so they're
10 taking a substandard system out there, something
11 that wasn't fully vetted, I think they
12 understood the limitations of the system and for
13 which it was being applied at the time.

14 CHAIRMAN MELIUS: Any other Board
15 Members have questions? If not, I'd like to
16 first hear if NIOSH has any comments at this
17 point. So, Stu.

18 MR. HINNEFELD: Dr. Melius, this is
19 Stu Hinnefeld. Did you speak my name or did you
20 say any --

21 CHAIRMAN MELIUS: No. Stu
22 Hinnefeld, I'm asking if NIOSH has any comments

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1 at this point.

2 MR. HINNEFELD: Well, Mark did
3 submit a one-page item this morning that
4 describes the possible ranges of lead-212 that
5 could be associated with a particular amount of
6 thorium. All the way from full equilibrium down
7 to this triple material that would be a fraction
8 of the lead-212. It would be only about 19
9 percent of equilibrium.

10 And then provides, as a bounding
11 interpretation of the in-vivo reading, it was a
12 bounding interpretation of what a 20 milligram
13 (phone connection lost). Let's make a bounding
14 interpretation that that could be a full
15 equilibrium number and it would be 0.19
16 nanocuries of lead-212.

17 But then to do dose assessments,
18 we're going to recognize that we could very well
19 not be in equilibrium. It could be
20 triple-separated and then multiply that times,
21 roughly, 5, you know, to get your answer; that
22 would be what we consider the value.

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1 So the question then becomes, is
2 that interpretation of bounding interpretation?
3 What I mean is, is, you know, interpreting a
4 milligram mobile counter result as, I think
5 it's, 0.22 nanocuries, is that, in fact,
6 bounding?

7 Now, it would seem to us that the
8 0.22 nanocuries should be higher than what the
9 amount of lead-212 that was there, in reality,
10 based on the calibration of the counter, because
11 the calibration of the counter have a full
12 equilibrium source.

13 And so 20 milligrams should, in
14 fact, relate to some smaller amount, like, what,
15 80 percent or something, of 0.22, if the material
16 in the person's chest was the same as the
17 material in the calibration source.

18 So it seems like, maybe, that is an
19 overestimate, and maybe that is a bounding
20 interpretation, but then you have to consider,
21 well, what do we know about how the counter
22 behaves when we have both actinium measurements

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1 and thorium mass measurements?

2 And I keep going back to this table
3 in the SC&A presentation about the 1979 data
4 where you have both. And several of these 1
5 milligram results have lead-212 activity values
6 that are higher than what the equilibrium value
7 would be.

8 You know, if it was 2.1 milligrams,
9 the equilibrium value would be, what, about
10 0.23, or something, nanocuries and you have
11 upwards to 0.4 nanocuries of lead-212 associated
12 with the 2.1.

13 MEMBER KOTELCHUCK: This is Dave
14 Kotelchuck. I just got cutoff a moment ago and
15 I'm reentering the conversation. So please go
16 ahead; just for the record.

17 MR. HINNEFELD: Okay.

18 MEMBER KOTELCHUCK: Go ahead.

19 MR. HINNEFELD: And so I'm looking
20 now, 2.1 milligrams is below the detection level
21 of the in-vivo counter, so a 2.1 milligram,
22 theoretically, wouldn't be treated as 2.1,

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1 although I'm not a 100 percent sure that's true,
2 based on how the coworker model is built.

3 But if we did say that, since it's
4 below the detection level, we're going to do this
5 based on half the intake. We would say that's
6 3 milligrams, so our bounding interpretation
7 would be 0.3.

8 And there are, looks like, three of
9 these values where the lead-212 activity is 0.4,
10 that's associated with a 0.21, so it's not fair,
11 even in that case, that by using the LOD over 2
12 interpretation of a count that the equilibrium
13 consideration actually provides you a bounding
14 estimate of the lead-212.

15 I'm not a 100 percent sure and the
16 fact that the milligram of thorium is below,
17 pretty much we agree, what can be detected. I
18 don't know if that factors into the validity of
19 that argument or not, but it worries me that I'm
20 not sure how confident we are that the
21 interpretation of a 20-milligram readout as 0.22
22 nanocuries of lead-212 is bounding.

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1 I'm not so sure that the counter
2 works, that we understand, well enough, how the
3 mobile counter works and how those numbers come
4 popping out, to really make that conclusion
5 that, assuming equilibrium is, in fact, the
6 bounding interpretation of that number.

7 So that was a lot to say to answer
8 the question and say, gee, I'm not so sure.

9 MEMBER MUNN: And it was hard to
10 follow too.

11 MR. HINNEFELD: With respect to
12 other information that might be relevant, my
13 staff has informed that there is a computer code,
14 it's a Monte Carlo code, that can model counting
15 arrangements, and specifically, in-vivo
16 counting arrangements, and specify your sodium
17 iodide detector, and your subject, you could
18 then model various combinations of lead-212 and
19 actinium-228 in the lungs, Monte Carlo the
20 efficiencies of the detectors for those various
21 radionuclides, so that same program will also
22 Monte Carlo the Compton continuum that you get

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1 from the K-40, which is the main contributor of
2 the Compton continuum in a sodium iodide in-vivo
3 spectrum.

4 And presumably, since these were in
5 the '60s and '70s, you'd want to put in some
6 cesium-137 as well because that one can also
7 contribute to a Compton continuum.

8 And then, theoretically, you could
9 generate these spectra and actually generate
10 what the vector should be, you know, seeing what
11 the ratios should actually be for various
12 combinations of radionuclides.

13 Now, there will not be any way to
14 validate that code since we don't have a mobile
15 in-vivo counter to compare the code results to.
16 And my own view is it seems like a long way to
17 go, but with a lot of assumptions built in.

18 And the obvious drawback, that that
19 code is not capable of determining the effects
20 of the intrinsic background, or the empty
21 chamber background, and how that might effect
22 ratio counting.

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1 So in my way of thinking, that's a
2 long way to go and probably not get a significant
3 payoff at the end, but I've not asked anybody to
4 pursue that, but it is something that is
5 available.

6 So I've just provided a lot of words,
7 probably not very coherently, because I've been
8 thinking about this all morning, and I'm still
9 troubled by whether we really understand, well
10 enough, how those ratios, that the mobile
11 depends upon, are affected and how various
12 amounts of the various activities, you know, how
13 do you interpret that, even in a bounding
14 fashion?

15 So I'm really having trouble
16 convincing myself that we can make a bounding
17 interpretation given the unknowns about how
18 those ratios behave in different combinations.
19 Sorry, but that was a long way to go and not very
20 far.

21 CHAIRMAN MELIUS: No. Thank you
22 for that. That's helpful. The Work Group,

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1 Brad, do you have any comments? I want to hear
2 from the petitioners.

3 MEMBER CLAWSON: You know, I just
4 wanted to say, you know, we've been dealing with
5 this for an awfully long time and Paul was right,
6 there was only me and Paul, but as we came away
7 from that meeting, we really did not see a way
8 of being able to address this properly,
9 especially being a compensation act.

10 We could continue on doing all
11 these, but we're still going to come up with an
12 uncertainty that we're not ever going to be able
13 to prove, you know? I just think that we're at
14 the point for this as an SEC, and that this is
15 why we brought it before the Board at this, and
16 this is what the recommendations of just me and
17 Paul were that we bring before the Board, and
18 that was our feelings.

19 CHAIRMAN MELIUS: Okay. Thanks,
20 Brad. Are the petitioners on the line and do
21 they wish to speak?

22 MS. BALDRIDGE: This is Sandra.

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1 CHAIRMAN MELIUS: Hi, Sandra. Go
2 ahead.

3 MS. BALDRIDGE: I'd like to read a
4 statement that won't be quite as spontaneous as
5 the frustration I voiced at the last meeting.

6 Over the past five and a half years,
7 I've listened to countless hours of technical
8 discussions about the complexities of uranium
9 and thorium, whether their levels are bounding
10 or not.

11 But the quality of worker records
12 and the data integrity has always been the SEC
13 issue under which this petition was presented.
14 Numerous FMPC historic documents express a lack
15 of concern for accuracy in worker records.

16 For reasonable accuracy, the
17 workers in dose reconstruction, must be
18 identified based on the job or task assigned, the
19 location, the substance, and the length of
20 exposure. FMPC records fail to accurately
21 document the work history of the worker on the
22 their roadmap for dose reconstruction. Some

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1 simple comparisons were overlooked.

2 According to the rules and
3 regulations 42 CFR 82.2, the basic principle for
4 dose reconstruction is to characterize the
5 radiation environment to which workers were
6 exposed and then place each worker in time and
7 space within this exposure environment.

8 Then methods are applied to
9 translate exposure to radiation in to qualified
10 radiation dose at the specific organ or tissues
11 relevant to the type of cancer. Many workers
12 were assigned hypothetical intake values
13 because this criteria could not be met.

14 They failed to characterize the
15 radiation environment, as evidenced by the
16 missing of the thorium in Plant 6 from 1960 to
17 1964, the disallowing of the air stack
18 monitoring data due to falsification of those
19 readings.

20 Each worker cannot be placed in time
21 and space within the exposure environment.
22 Documents in the petition from the management

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1 state that the employment records were
2 incomplete because they only show plant
3 assignments, but not actual work location or
4 jobs performed at any given time or period of
5 time.

6 Employment records showed the plant
7 they were hired to work in, but in the
8 early-1950s, the facility was still under
9 construction and workers were sent to the Pilot
10 Plant.

11 Because the employment records
12 didn't reveal this temporary assignment, which
13 was up to a year in some cases, this exposure was
14 not factored into the dose reconstruction, but
15 rather, a dose was assigned according to the
16 employment records for the plant that was still
17 under construction.

18 Many workers received kidney damage
19 due to exposure to uranium hexafluoride while
20 working in the Pilot Plant. To my knowledge,
21 workers whose records showed they worked in the
22 Pilot Plant have received compensation, while

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1 those who worked there temporarily, and incurred
2 the kidney damage during that time, have not
3 been.

4 Workers who were dosed with OTIB-2
5 under the worst-case scenario were not dosed for
6 uranium hexafluoride. This is just an example
7 of how exposures were missed.

8 I've spoken with numerous workers
9 who have complained about being dosed for the
10 wrong work locations and work assignments.
11 Attempts to correct these errors have been
12 unsuccessful. Workers' account of the
13 workplace, in some cases, have ben ignored in
14 favor of errors in the FMPC documents.

15 Under CFR 82.27, NIOSH is authorized
16 to review completed dose reconstructions in its
17 own initiative upon obtaining new information.
18 By failing to adjust for thorium in Plant 6 for
19 the years from 1960 to 1964, they have chosen to
20 make it an SEC issue.

21 I am hoping that the Plant 6, 1960
22 to 1964, thorium exposures would be included in

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1 the items that are being considered today,
2 although that may not be the case and I'm hoping
3 that today's result will be good for some,
4 although the journey will continue for others.

5 Thank you very much.

6 CHAIRMAN MELIUS: Thank you,
7 Sandra. Is there another petitioner that wants
8 to speak? I can't quite recall. Is there more
9 than one petitioner on this one? Okay. If not,
10 then we'll go ahead. I think for consideration,
11 and I'll let -- I'm not sure we have a formal
12 recommendation from the Work Group.

13 I think my understanding would be
14 that we have at least some level of agreement
15 between Paul and Brad on moving forward, but I
16 think, given that there were just two Members at
17 the least meeting, I think we'd look for a formal
18 motion at this time if we want to move ahead with
19 this SEC.

20 MEMBER CLAWSON: Yes, Paul. This
21 is Brad. I'd like to make a motion that we give
22 Fernald an SEC from January 1st, 1968 to December

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1 31st, 1978.

2 MEMBER LEMEN: This is Dick Lemen.

3 I second that.

4 CHAIRMAN MELIUS: Okay. So we have
5 a motion from Brad and a second from Dr. Lemen.
6 Further discussion?

7 MEMBER GRIFFON: Jim, this is Mark
8 Griffon. I'm assuming that the motion is
9 intended to be for all workers? Is that part of
10 the amendment?

11 MEMBER CLAWSON: I'm sorry. Yes.
12 It was all workers. I'm sorry. I had that
13 written up and sent off, but I was reviewing the
14 dates of when we got to, and it should be all
15 workers from January 1st, 1968 to December 31st,
16 1978. Thank you, Mark.

17 CHAIRMAN MELIUS: Somebody said
18 something, I couldn't understand it. Do we have
19 further discussion? Any Board Members?

20 MEMBER KOTELCHUCK: This is Dave
21 Kotelchuck. I'm new to the Board. This is the
22 first Board meeting I've attended. I cannot

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1 evaluate the discussion that's been going on for
2 the last six years.

3 So I feel that I must abstain, or I
4 wish to abstain, on this vote.

5 CHAIRMAN MELIUS: That's fine.
6 And just for the benefit of the new Board
7 Members, if you haven't been at our meetings, how
8 we do this is, we do a roll call for all --

9 MEMBER KOTELCHUCK: Oh, okay.

10 CHAIRMAN MELIUS: So at that point,
11 you can decide how to handle it.

12 MEMBER KOTELCHUCK: That's fine.

13 CHAIRMAN MELIUS: Thank you, Dave.
14 Other Board Members with comments or questions
15 at this point?

16 MEMBER MUNN: Jim, this is Wanda.
17 I don't know whether it's my phone or whether
18 it's yours, but your (phone connection lost)

19 MR. KATZ: Wanda, are you still on?

20 MEMBER MUNN: Yes, I am. Can you
21 hear me?

22 MR. KATZ: Now we can. You cut out.

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1 Whatever you were trying to say did not come
2 across.

3 MEMBER MUNN: Well, what I was
4 trying to say was, Dr. Melius' phone, something
5 about his transmission is fading in and out on
6 my line. I don't know whether it is on other
7 people's or not, but whether it's mine. I'm
8 losing some of what he's trying to say.

9 My other question was, I wanted to,
10 before we took vote, clarify what I think I heard
11 Stu Hinnefeld say. So did I understand you to
12 say that there is now some question in your mind
13 as to whether or not we can, in fact, place an
14 upper bound of thorium intake during this
15 specific period.

16 MR. HINNEFELD: During this period?

17 MEMBER MUNN: Yes.

18 MR. HINNEFELD: Yes, there is.
19 It's not a 100 percent clear to me that we know,
20 well enough, how the in-vivo monitor works. By
21 that I mean, how was that sum of ratios affected
22 by the possible combinations of daughter

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1 products that could be there.

2 And that's the only thing that
3 matters in terms of what the in-vivo counter
4 spits out is, how is that sum of ratios affected?
5 And so I don't know that we know, well enough,
6 how that sum of ratios is affected in order to
7 be confident on how to interpret a milligram
8 number that's spit out by the in-vivo mobile
9 counter.

10 And a part of that reason comes from
11 not being able to reconcile some of those counts
12 where we have thorium milligrams and actinium
13 measurements both for the same count.

14 MEMBER MUNN: Now, does it follow,
15 then, that if we -- for this particular segment
16 of information during this particular time, that
17 we do not know enough about the source terms in
18 the plant to be able to make a reasonable bound?
19 Are we relying solely on --

20 MR. HINNEFELD: Well, our knowledge
21 of the source terms in the plant, I don't know
22 is entirely relevant. It's certainly a factor.

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1 We don't know source term in a particular
2 subject's lung, so that is a key part of this.

3 MEMBER ROESSLER: This is Gen.
4 Jim, may I ask a question or make a comment I
5 guess?

6 MR. HINNEFELD: We really don't let
7 Jim on these things.

8 MEMBER MUNN: Pardon?

9 MR. HINNEFELD: This is Stu or you
10 want to ask Dr. Melius?

11 MEMBER MUNN: I was just asking if
12 a Board Member could make a comment at this
13 point.

14 CHAIRMAN MELIUS: Yes. This is the
15 time for the Board Members to comment or ask
16 questions.

17 MEMBER ROESSLER: Yes. It's
18 difficult to hear, but what I've gathered
19 through all of this discussion that there is a
20 question, yet, in NIOSH's mind as to whether
21 bounding can be done on the thorium exposures.

22 I'm left really frustrated because

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1 it would seem at this point that what one would
2 do is answer some of the questions that have come
3 and to do some further investigation on this, and
4 yet, we're faced with a vote.

5 So I'm left not really knowing which
6 direction to go. If we take a vote at this
7 point, I think I'm going to have to abstain
8 because I really haven't gotten any conclusive
9 answer from anyone. It seems everything is,
10 there's still a question as to whether it can be
11 done.

12 It appears that NIOSH has an
13 approach, and yet, within NIOSH, there's
14 disagreement as to whether it can work.

15 CHAIRMAN MELIUS: Any other Board
16 Member comment?

17 MEMBER SCHOFIELD: Jim, this is
18 Phil.

19 CHAIRMAN MELIUS: Yes, Phil.

20 MEMBER SCHOFIELD: I'd just like to
21 make a comment that at that some point, we've got
22 to call this and make a vote on this issue. And

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1 there's just so many uncertainties that I don't
2 feel confident that they can bound the doses.
3 That's all I have to say.

4 CHAIRMAN MELIUS: Okay. Thank
5 you, Phil. Any other Board Members with
6 questions or comments? This is Jim speaking,
7 but I would just, you know, in response to Gen's
8 comment. I mean, it's been over six years now.
9 I think our guidelines for reviewing SECs, it's
10 saying, we're looking for a demonstration that
11 those reconstructions can be done.

12 You know, a plausible upper bound
13 inaccuracy, we've not really heard that, or seen
14 that, demonstrated. And how I interpreted what
15 Stu was saying is that, while there may be other
16 issues to explore, it is, you know, very
17 skeptical that those will lead to a reasonable
18 method that would satisfy what needs to be done
19 in order to do those reconstructions.

20 So I think we've gone through this
21 for quite a long time and spent a lot of time,
22 and really just don't have a dose reconstruction

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1 method that we have confidence in. And
2 therefore, I would, you know, support the motion
3 based on that time period.

4 Any other comments from Board
5 Members; or questions? If not, I'll ask that
6 Ted take a roll call. Ted, are you there?

7 MEMBER ANDERSON: Who are you
8 looking for?

9 MR. KATZ: I'm sorry. This is Ted.
10 I was on mute. Sorry. So, yes, I'm going to do
11 this alphabetically. I'm going to run through
12 the list and --

13 MEMBER ANDERSON: What's the motion
14 again?

15 MR. KATZ: The motion to add a
16 Class.

17 MEMBER ANDERSON: Okay. That's
18 all. I just wanted to know.

19 MR. KATZ: Okay.

20 MEMBER ANDERSON: I got it.

21 MR. KATZ: Everybody clear? Okay.

22 So any way, let me start the vote and I'll include

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1 people that may be absent or may not. Dr.
2 Anderson.

3 MEMBER ANDERSON: Yes.

4 MR. KATZ: Ms. Beach.

5 MEMBER BEACH: Yes.

6 MR. KATZ: Mr. Clawson.

7 MEMBER CLAWSON: Yes.

8 MR. KATZ: Dr. Field.

9 MEMBER FIELD: Yes.

10 MR. KATZ: Mr. Gibson are you on the
11 line? Okay I will have to collect his vote after
12 this. Mr. Griffon.

13 MEMBER GRIFFON: Yes.

14 MR. KATZ: Dr. Kotelchuck.

15 MEMBER KOTELCHUCK: Abstain.

16 MR. KATZ: Dr. Lemen.

17 MEMBER LEMEN: Yes.

18 MR. KATZ: Dr. Lockey is recused. Dr.
19 Melius.

20 CHAIRMAN MELIUS: Yes.

21 MR. KATZ: Ms. Munn.

22 MEMBER MUNN: Abstain.

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1 MR. KATZ: Dr. Poston are you on the
2 line? I will have to collect his vote. Dr.
3 Richardson I will have to collect his vote. Dr.
4 Roessler.

5 MEMBER ROESSLER: Abstain.

6 MR. KATZ: Mr. Schofield.

7 MEMBER SCHOFIELD: Yes.

8 MR. KATZ: Ms. Valerio.

9 MEMBER VALERIO: Yes.

10 MR. KATZ: And Dr. Ziemer.

11 MEMBER ZIEMER: Yes.

12 MR. KATZ: Okay. There are ten
13 yeas, so the motion passes. Three abstentions
14 and we have three absent Members, I'll collect
15 their votes.

16 CHAIRMAN MELIUS: Okay. Thank
17 you, Ted. And thanks Members of the Board and
18 thank John Stiver, Stu Hinnefeld, Mark Rolfes,
19 everybody involved in this. And Brad and the
20 Work Group for all your efforts on this.
21 There's still more work to do, so we'll be
22 talking about this some more.

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1 The next item on our agenda is an
2 update on Special Exposure Cohort Petition
3 Status. LaVon?

4 MR. RUTHERFORD: All right. Thank
5 you, Dr. Melius. At the Santa Fe Board meeting,
6 we plan to present six evaluations; Titanium
7 Alloys Manufacturing, Oak Ridge National Labs,
8 Winchester Engineering, Hanford, and hopefully,
9 Clarksville and Medina.

10 Clarksville-Medina, we actually
11 uncovered some documents that we want to look at
12 before we actually make our final determination,
13 so those last two are, kind of, in question right
14 now.

15 TAM, Titanium Alloys, the Board
16 already has. Oak Ridge National Lab, the
17 evaluation should be with the Board
18 approximately three weeks prior to the Board
19 meeting. Winchester Engineering, we actually
20 should have that evaluation to the Board later
21 this week or some time next week.

22 Hanford, it's another 83.14. We've

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1 been working on that for some time. We
2 anticipate that being out in the next three to
3 four weeks.

4 And again, Clarksville-Medina,
5 we're working those. Those are both 83.14s.
6 We had taken the position that those
7 reconstructions are not feasible, however, we
8 did uncover some documents. We want to go look
9 at those documents.

10 We anticipate having them fairly
11 soon and our goal is to have both of those -- if
12 the documents do not change our determination,
13 our goal is to have Clarksville and Medina
14 presented at that meeting June as well.

15 So again, there's six Evaluation
16 Reports; two 83.13s and the other four are 83.14s
17 where we have determined dose reconstruction is
18 not feasible. And that's about it.

19 CHAIRMAN MELIUS: Anybody with
20 questions for LaVon?

21 MEMBER CLAWSON: LaVon, this is
22 Brad Clawson. What documentation and where's

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1 it at?

2 MR. RUTHERFORD: Well, the
3 documents were identified at Sandia, I believe
4 it was Sandia, and again, you know, until we look
5 at the documents, I can't make a statement on
6 whether we think it's going to change our
7 opinion.

8 These documents were identified as
9 being potential documents that may have exposure
10 monitoring information.

11 MEMBER CLAWSON: I understand. I
12 was just involved with Sandia down there. I was
13 just wondering where the documents were at
14 because this probably isn't something new then.

15 MR. RUTHERFORD: It's documents
16 that we have not actually seen previously.

17 MEMBER CLAWSON: Okay.

18 CHAIRMAN MELIUS: Any other
19 questions for LaVon? What I think that that
20 means for Board Members is that, Ted and I have
21 been communicating on this and he may have some
22 additional comments, but it looks like our Board

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1 meeting in Santa Fe will be a long two and a half
2 days.

3 So it depends on the, yes -- it's
4 always hard to judge those ahead of time, but
5 we've got a number of Work Groups that will be
6 bringing, maybe bringing, recommendations to
7 the Board. And then we have, obviously, the new
8 ones that are updates for old ones that NIOSH
9 have gotten out or will be getting out.

10 So I think we can plan on staying in
11 Santa Fe at least through noon or 1 o'clock on
12 Thursday I believe. I think we're scheduled
13 Tuesday, Wednesday, and the half a day Thursday.
14 Ted, do you have anything to add to that?

15 MR. KATZ: This is Ted. Can you
16 hear me? I think that's right. I don't think
17 there's any way we're going to be pack today in
18 the two days unless a lot of things fall off the
19 table at the last moment.

20 I do have a question for LaVon, which
21 is one of the items that's a little bit
22 uncertain. It's the GDP Work Group, to use

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1 shorthand for that Work Group, Uranium Refining
2 Work Group, AWE Work Group, was hoping to close
3 out K-25, that profile review.

4 There are a couple items left to get
5 done and I corresponded with LaVon a little bit
6 about where things stand, but I'm unclear as to
7 whether you think that'll be ready in time for
8 the June meeting.

9 In other words, would that Work
10 Group meeting book in advance and do it or not?
11 So, LaVon, can you just help me with that one?

12 MR. RUTHERFORD: Actually, Ted, are
13 you sure you corresponded with me on that one?
14 I'm wondering if you corresponded with Chuck
15 Nelson.

16 MR. KATZ: No. I did with you,
17 actually. I don't want to get in any details
18 here and now.

19 MR. RUTHERFORD: Sure.

20 MR. KATZ: But there are a couple
21 action items left on DCAS' plate to close this
22 out.

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1 MR. RUTHERFORD: Okay.

2 MR. KATZ: One is a classified
3 interview and the other has to do with -- well,
4 anyway, I don't want to get into the details.

5 MR. RUTHERFORD: Yes. You know,
6 I'll get an answer quickly on that and I'll get
7 a response out to the Board as quickly as
8 possible.

9 MR. KATZ: Okay. Thanks.

10 CHAIRMAN MELIUS: And, Ted, this is
11 Jim. I would just add to that that we may, since
12 it's Site Profile closeout. We may just want to
13 do that as they hold through the next Board call
14 or the following Board meetings.

15 MR. KATZ: Okay.

16 CHAIRMAN MELIUS: I think there's
17 less urgency to that, but I'm not familiar with
18 what they might be recommending, but keep that
19 in mind also.

20 MR. KATZ: That's fine. Okay.

21 CHAIRMAN MELIUS: We now have an
22 update on our Subcommittees and Work Groups, and

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1 I'll start off with Mark's report because I
2 believe Mark had to leave the phone call after
3 the Fernald discussion. And he just reports
4 that there are meetings of the Dose
5 Reconstruction Review Subcommittee scheduled
6 and also the LANL Work Group has a meeting
7 scheduled, both of those. I believe will still
8 take place before the June meeting. Is there
9 anybody else on the Board who wants to update us
10 on their Work Group activities?

11 MEMBER MUNN: This is Wanda. I'll
12 be glad to give you a short update on Procedures.

13 CHAIRMAN MELIUS: Go ahead, Wanda.

14 MEMBER MUNN: And when the
15 Procedures Subcommittee in Cincinnati on the
16 11th of April. We are pleased to report that the
17 database is coming along very well. We were
18 able to manipulate live while we were working and
19 we'll add one more column to the way the data is
20 presented as we see it while we're working with
21 it.

22 But most of the design is now

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1 complete. The thing that is most beneficial to
2 most of us is that the links are now hot and
3 operating so that it's easy for us to move back
4 and forth between the database itself and the
5 links of the documents and other materials that
6 we need to read in order to confirm that we're
7 doing what we needed to do.

8 We have been working with a total of
9 540 findings. We have done -- about 68 percent
10 of those are now closed. We have 78 remaining
11 open or in progress. By in progress we mean we
12 are actively working on them at the time.

13 We have 92 which are in abeyance that
14 really means that they are closed as far as we
15 are concerned, that NIOSH has to incorporate the
16 result of the findings in some document. And
17 until the document is actually issued and has
18 been checked for completion.

19 And so far as incorporation is
20 concerned, it remains on our list as in abeyance.
21 They're resolved but not yet incorporated in
22 those documents.

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1 The summary reports for the website
2 that we hope to have posted later this year are
3 progressing slowly, partially the result of the
4 Chair's inability to complete any of them, but
5 we're getting there with them.

6 Our next meeting will be in
7 mid-July. The exact date has yet to be
8 determined. Our DFO staff is polling
9 Subcommittee Members for an appropriate date
10 that week in order to set that up. And that's
11 where we are with Procedures; progressing well.

12 CHAIRMAN MELIUS: Thank you --

13 MEMBER BEACH: Jim?

14 CHAIRMAN MELIUS: Yes?

15 MEMBER BEACH: Oh, sorry. Go
16 ahead.

17 CHAIRMAN MELIUS: I was just asking
18 if anybody else had an update.

19 MEMBER BEACH: Yes, Jim. This is
20 Josie. I have a short update for Mound. As you
21 know, we're going to try and bring Mound issues
22 before the Board in June. We had our last

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1 meeting on April 10th and our next meeting is
2 scheduled, tentatively, I haven't heard back
3 from NIOSH's availability yet for June 5th.

4 We have two SEC issues we are still
5 working through; Internal Dose Adequacy and
6 Completeness. We're waiting for SC&A to
7 provide a response to NIOSH's White Paper on
8 thorium. And then NIOSH just owes us a
9 remaining action items from an SC&A White Paper.

10 We're also dealing with tritium.
11 SC&A is preparing a response to NIOSH's revised
12 best estimate approach in their March 30th White
13 Paper, and that is a focus of the uncertainties
14 and assumptions that were made.

15 So we're waiting for those and
16 hopefully we'll have our meeting as scheduled in
17 June and be able to bring Mound before the Board
18 at our June meeting.

19 Let me touch on radon. Radon was
20 brought back to the Work Group and at the last
21 meeting we decided in the Work Group that we're
22 looking at a possible 83.14 for the years

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1 September 1st, 1972 through December 31st, 1972,
2 and then January 1st, '75 through December 31st,
3 '76.

4 Those are the missing logbook dates.
5 That is awaiting further action by a petitioner
6 and we've talked about reporting to the
7 Ombudsman for that. So that's where we are with
8 Mound.

9 CHAIRMAN MELIUS: Thank you, Josie.
10 Other Work Groups Chairs who wish to share a
11 report?

12 MEMBER ROESSLER: Jim, this is Gen.
13 Okay. I was on mute so I missed something there.
14 Okay. This is an update on Linde. We're having
15 a meeting in Buffalo next Monday, April 30th.
16 This is not an official Work Group meeting, but
17 a meeting to get more information, more input,
18 from former workers.

19 There will be three of us Work Group
20 Members there, SC&A representative, and a
21 representative from NIOSH. We're pursuing more
22 information on the tunnel issues we've discussed

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1 before. These are TBD issues.

2 We want to get more information from
3 workers on occupancy factors and we're also
4 trying to confirm dates of construction of these
5 tunnels. And then I expect we'll be reporting.
6 I have a Work Group report at the June meetings.

7 CHAIRMAN MELIUS: Excellent.
8 Thank you, Gen. Paul, were you going to report?
9 Any other Work Group Chairs wish to report? If
10 not, I have two reports to update.

11 One is that, for the SEC Evaluation
12 Work Group, we had a brief conference call a week
13 ago, I believe, to discuss how we would proceed
14 on the issue of the ten-year update on, sort of,
15 how to better define or understand how to apply
16 the issue of sufficient accuracy in our SEC
17 evaluations.

18 And this is simply an organizational
19 Work Group call and at the time, NIOSH updated
20 us on their efforts to, sort of, develop an
21 inventory of how this issue has come up in past
22 SEC evaluations. The inventory is going to be

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1 prepared by the end of the next Board meeting,
2 so probably some time over the summer, the Work
3 Group will reconvene again to review that and
4 discuss that.

5 The second update is Hanford.
6 We're having ongoing activity. There's an
7 active SEC that SC&A is evaluating and then we're
8 also waiting on the 83.14 Evaluation Report from
9 NIOSH that will, sort of, put the parameters on
10 what further work needs to be done by the Work
11 Group in terms of evaluating the Hanford issue.

12 I think you heard earlier that that
13 report is expected in the next month or so and
14 we will be prepared. We may have enough work
15 done on our active SEC. We will (phone
16 connection lost) 83.13, not the 83.15, so we may
17 be able to report back on that at the meeting,
18 but it's really probably too early to tell on
19 that.

20 Any other Work Group --

21 MEMBER CLAWSON: Yes, Jim. This is
22 Brad. I just want to give an update, a little

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1 bit, on Pantex. We're still waiting for
2 documentation. As you remember, when we put the
3 SEC out there, there was the years from '84 to
4 '94. NIOSH is supposed to be working on that
5 paper and getting that back to us.

6 CHAIRMAN MELIUS: Any other Work
7 Group updates?

8 MEMBER ZIEMER: Jim, this is
9 Ziemer. Let me report on TBD-6000.

10 CHAIRMAN MELIUS: Okay.

11 MEMBER ZIEMER: That Work Group
12 met, actually met twice in March on the 15th and
13 the 28th. And we plan to come before the Board
14 in the June meeting and provide a recommendation
15 on the SEC for the active period.

16 I should point out that we have not
17 yet taken formal action on the residual period
18 and that needs to be included. So we may have
19 to actually meet before the June meeting and
20 formalize the residual period portion of that
21 recommendation.

22 But in the meantime, let me remind

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1 the Board Members that we've been distributing
2 a fair amount of information, both from NIOSH and
3 SC&A, on the approach to bounding doses at that
4 site. And there's also been a number of
5 documents from the petitioner, Dr. McKeel.

6 So we hope the Board Members take
7 advantage of the time and look at all of those
8 before the June meeting.

9 CHAIRMAN MELIUS: Yes. Thanks for
10 that reminder, Paul. It might be helpful if,
11 to have sort of an inventory of what are some of
12 the key documents as well as, you know, other
13 documents that would be useful that --

14 MEMBER ZIEMER: Yes. If
15 necessary, I can get together with Ted and we can
16 resend a package of documents to NIOSH; the SC&A
17 and the petitioner's documents for that meeting.

18 CHAIRMAN MELIUS: Yes. Okay. I
19 think that might be helpful, Paul, if only just
20 to reference to where they are because I think
21 that's --

22 MEMBER ZIEMER: Right.

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1 CHAIRMAN MELIUS: -- useful for us.
2 And I think also to make sure that no one don't
3 put the key documents on the -- the titles and
4 so forth that are not always -- or a little bit
5 confusing in terms of telling you how important
6 or what is covered in a particular document.

7 There may be a key issue in terms of
8 the Work Group's recommendations.

9 MEMBER ZIEMER: Right.

10 CHAIRMAN MELIUS: Thank you. Any
11 other Work Group updates? Thanks, everybody.
12 We have one piece of Board correspondence. A
13 letter that was received by the Board in March,
14 late-March, and a draft response to that letter
15 has been circulated to the Advisory Board for
16 that.

17 And I think we've had, I believe, one
18 comment, at least that I've seen, that was from
19 Jim Lockey, Dr. Lockey, who made the excellent
20 suggestion that, in the last paragraph, we
21 indicate that the Chair is sending the letter on
22 behalf of the Board.

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1 So we're changing the I to the we in
2 that last paragraph. We appreciate the work you
3 and your father did. I think that was the only
4 change we heard. I don't know if anybody else
5 has any other suggestions, either say them now
6 or email them to me.

7 MEMBER ZIEMER: This is Ziemer. I
8 read the letter. I think it's fine.

9 CHAIRMAN MELIUS: Thanks. Okay.
10 And then anything more to say about the June
11 meeting? Ted. Ted, are you there?

12 MR. KATZ: I'm sorry. I'm speaking
13 on mute again, but no, I have nothing more to say
14 about June.

15 CHAIRMAN MELIUS: Okay. If not,
16 then any other new business anybody wants to
17 bring up? If not, I believe we can adjourn.
18 Thank, everybody, and thank you for all the work,
19 and input, and spending the time. I think we
20 accomplished a lot in terms of Fernald and the
21 business today. And we'll see everybody in
22 Santa Fe in June. Thank you and see you then.

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1 (Whereupon, the meeting matter was
2 concluded at 12:48 p.m.)

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