

UNITED STATES OF AMERICA
CENTERS FOR DISEASE CONTROL

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NATIONAL INSTITUTE FOR OCCUPATIONAL
SAFETY AND HEALTH

+ + + + +

ADVISORY BOARD ON RADIATION AND
WORKER HEALTH

+ + + + +

71st MEETING

+ + + + +

TUESDAY
AUGUST 10, 2010

+ + + + +

The meeting convened at 8:15 a.m.,
Mountain Daylight Time, in the Shilo Inn
Suites Hotel, 780 Lindsay Blvd., Idaho Falls,
ID, James M. Melius, Chairman, presiding.

PRESENT:

JAMES M. MELIUS, Chairman
HENRY ANDERSON, Member
JOSIE BEACH, Member
BRADLEY P. CLAWSON, Member
R. WILLIAM FIELD, Member*
MICHAEL H. GIBSON, Member*
RICHARD LEMEN, Member*
JAMES E. LOCKEY, Member
WANDA I. MUNN, Member
JOHN W. POSTON, SR., Member

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PRESENT: (CONTINUED)

ROBERT W. PRESLEY, Member

DAVID B. RICHARDSON, Member

GENEVIEVE S. ROESSLER, Member

PHILLIP SCHOFIELD, Member

PAUL L. ZIEMER, Member

TED KATZ, Designated Federal Official

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1 P-R-O-C-E-E-D-I-N-G-S

2 8:43 a.m.

3 CHAIRMAN MELIUS: We will get
4 started. Now we had a little technical
5 problem with the sound system, particularly
6 getting the people on the phone. We have
7 three Board Members, a number of other people
8 who hopefully will be able to hear us and we
9 will be able to hear them on speaker phones.
10 I think that we at least have that temporarily
11 taken care of and hopefully it will get better
12 later.

13 So anyway, welcome to meeting
14 number 71 of the Advisory Board on Radiation
15 and Worker Health. And let me turn it over to
16 Ted for some updates.

17 MR. KATZ: Yes, so welcome also
18 from Secretary Sebelius of HHS and from Dr.
19 Howard of NIOSH to everyone here in the room
20 and to everyone on the line.

21 And let me just, I'd just like to
22 check at this point before we have any

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1 speaking can the people on the line hear us.
2 Maybe if someone on the line would just let us
3 know that they can hear us and that we can
4 hear them, that would be great.

5 So I am having an indication that
6 they can hear us, but I need to know that we
7 can hear them as well. If someone on the line
8 would speak, like Dr. Lemen, perhaps.

9 Okay. We will proceed. We don't
10 have to -- if they can hear us, that is good.

11 We won't need to hear from them quite yet.

12 So just a few things to note. For
13 the people on the line, at the point when we
14 can hear you, it will matter. Please mute
15 your phones, and if you don't have a mute
16 button, please use the *6 to mute your phone
17 and use *6 to take your phone back off mute.
18 But keeping your phone on mute will help with
19 the audio situation here.

20 And also we need to record a vote
21 that was taken, actually, at the last Board
22 meeting, which was a teleconference in July,

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1 July 14th, which was on Blockson Chemical.
2 And that was an SEC petition. The Board voted
3 in favor of adding the Class at Blockson nine
4 to six, but one Board Member, Dr. Lockey, was
5 absent for that vote. And as is the tradition
6 for this Board, we collect votes after the
7 meeting when a Member is absent to complete
8 the vote. Dr. Lockey voted on July 26th in
9 opposition to adding that Class, which made
10 the final vote nine to seven, still in favor
11 of adding the Class.

12 So that action is completed, and I
13 believe the Board's letter has been
14 transmitted. Is that correct? Yes?

15 CHAIRMAN MELIUS: Just now.

16 MR. KATZ: Just now to Secretary
17 Sebelius.

18 CHAIRMAN MELIUS: We just received
19 it now.

20 MR. KATZ: Thank you. Dr. Melius.

21 CHAIRMAN MELIUS: Okay, well we
22 have one other item that is not on the agenda

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1 that we would like to do, and I will turn it
2 over to Lew Wade.

3 DR. WADE: Thank you, Dr. Melius.

4 I have a presentation to make on behalf of
5 Secretary Sebelius and John Howard, the
6 Director of NIOSH, presented to Paul L. Ziemer
7 in grateful appreciation for your eight years
8 of outstanding leadership and dedication as
9 Chairman for the Advisory Board on Radiation
10 and Worker Health, 2002 to 2010.

11 I had the pleasure of sitting next
12 to Paul during a number of those eight years.

13 And I had a number of opportunities to
14 evidence the leadership that this plaque
15 speaks about. I also watched Paul's uncanny
16 ability to edit motions on the fly and his
17 knowledge of Robert's Rules of Order. But
18 what will stick with me the most is Paul's
19 unlimited compassion and concern for the
20 people that this program was designed to
21 serve.

22 Paul, it was really an honor to

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1 sit next to you during these times, and I add
2 my thanks to those of the Secretary and
3 Director.

4 (Applause.)

5 MEMBER ZIEMER: It's a nice
6 plaque. The gavel is attached so I can't use
7 it anymore.

8 (Laughter.)

9 MEMBER ZIEMER: Thank you very
10 much.

11 CHAIRMAN MELIUS: You can, but it
12 is awkward.

13 DR. WADE: You'd have to want it.

14 CHAIRMAN MELIUS: Good. Okay, one
15 other announcement. It will be for people in
16 the audience. It is confusing. We have two
17 meetings going on here today about this
18 program and one will be the DOE sponsoring a
19 meeting which will involve people from NIOSH
20 and people from Department of Labor, I
21 believe, and is being held down the hall here,
22 I think, starting at 10:00 this morning and

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1 again at 6:00 tonight. So those of you that
2 want to go also to that meeting, we will
3 probably take a break a little bit before
4 10:00 so as not to disrupt. Just so you all
5 know that that meeting will be taking place
6 nearby here. Right next door.

7 Can we start? And, Stu, you are
8 up, the NIOSH program update.

9 MR. HINNEFELD: Thank you, Dr.
10 Melius. Good morning, everyone. For those of
11 you who don't know who I am, I am Stu
12 Hinnefeld. I am the interim director of the
13 Division of Compensation Analysis and Support
14 in the Office of NIOSH, who carries NIOSH's
15 responsibilities under the EEOICPA program.

16 I am here today to give a little
17 progress report. I do this pretty much at
18 every meeting, kind of a status report and
19 report on some things that we consider perhaps
20 newsworthy, things that have been accomplished
21 that may be of interest to the Board and to
22 the audience.

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1 So starting with the program news
2 this time, the first thing I will mention is
3 the completion, almost completion of the
4 updating of our memorandum of understanding
5 with the Department of Energy. When the
6 program was first established, we entered into
7 a memorandum of understanding with the
8 Department of Energy about information sharing
9 and how we would act in terms of information
10 sharing. And we are now all familiar with
11 that process because we have been doing it for
12 about nine years.

13 But these memoranda of
14 understanding have an end date and this one
15 actually ended a while ago. We have continued
16 to behave in accordance with it and share
17 information as we have agreed. But since it
18 expired and it needed to be redone, we made a
19 few updates to it, none of which really affect
20 too much or I don't think they affect anything
21 with the operation of the Board and the
22 Board's contractor, and very little of ours.

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1 It mainly just cleans up some things.

2 But the update of backgrounds and
3 responsibilities relates to essentially the
4 elimination of Part D of this program because
5 the original memorandum of understanding was
6 written while Part D was still in effect. And
7 so there is a paragraph in there that kind of
8 describes the history and how Part D is not
9 there any more and there is a Part E in its
10 place.

11 It also directly references the
12 security plans and policies that we have been
13 working in accordance now for some time that
14 we have developed with the DOE.

15 It updates the reference to the
16 HHS Privacy Act System Notice update. That
17 kind of describes things like routine use and
18 identifies these DOE records, these certain
19 DOE records available for us for our routine
20 use in this program.

21 There is an added requirement for
22 DOE to coordinate with us before they destroy

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1 any records in certain particular categories
2 that are described in there. And so they have
3 asked us on a couple of occasions about
4 acceptability to destroy certain kinds of
5 records. And we make the best judgment we can
6 about whether we think those records would
7 ever have any utility to us or to help
8 research in general before they proceed.

9 The clause that was added
10 clarifying disposition of records just says
11 that each agency will dispose of the records
12 from the program in accordance with their own
13 records retention policy. So when we obtain
14 things from DOE, they essentially are in our
15 system of records, and we treat them and
16 disposition them in accordance with that.

17 And the final one is the clause
18 adding clarifying responsibility for
19 determination under FOIA for release ability
20 determination describes the current practice
21 we have followed for some time now. If we at
22 NIOSH receive a FOIA request for information

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1 from our data holdings and that data
2 originated from the Department of Energy, we
3 then provide that FOIA request to the
4 Department of Energy for them to determine.

5 Now the basis -- I believe the
6 basis for that is similar to the bases, you
7 know, some reasons why we do some other
8 things. The Department of Energy, in order to
9 expedite providing us with the things we have
10 asked for, does not necessarily review them
11 for all the levels of control that you would
12 put on that. And so they will send us
13 official use only information. They will send
14 us business sensitive information and anything
15 else. So there are certain kinds of things
16 that would fall into a FOIA exclusion that
17 they don't worry about, they just provide it
18 to us.

19 So since those are their records
20 and they best know the purpose and the reason
21 for that when a FOIA request comes in, we then
22 provide that back to the DOE so they can then

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1 make a determination at that time about the
2 release ability of those things in a FOIA.

3 It also has to do with -- well,
4 essentially, that is the reason for it. Now I
5 think I got a slide out of -- no. No, this is
6 right.

7 At the Board's last phone call,
8 there was a discussion about the desirability
9 to have NIOSH put out information to the
10 claimant community about the list of specified
11 cancers, the origin of the specified cancers
12 and the fact that neither we, NIOSH, nor the
13 Advisory Board can really affect the cancers
14 that are on that list. That is a statutory-
15 derived list. So we did that initially or
16 what we have been able to accomplish so far is
17 to put a frequently asked questions on our
18 website on our frequently asked questions page
19 that kind of describes the history of the list
20 of cancers and also includes a sentence saying
21 that neither NIOSH nor the Advisory Board
22 developed the list of 22 specified cancers and

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1 neither of us can modify the list.

2 So it kind of attempts to address
3 the issue that was discussed at the last Board
4 conference call. And then our FAQ includes a
5 sort of table about the various statutory
6 origins of the cancers and so what is covered
7 where and how that evolves. So that is all on
8 our website, our public website available for
9 anyone there. I think we probably will also
10 move that, something like that, to our SEC
11 page. There is probably a link to specified
12 cancers on our SEC page and so you should be
13 able to get to it from there as well. So that
14 was in response to the conversation at the
15 last Board telephone call.

16 Okay, moving on now to -- I won't
17 say anything about the program review which,
18 of course, is still going on because Lew is
19 going to say a few words about that when I am
20 done. But that also is a newsworthy item for
21 the program.

22 Moving on to the statistics for

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1 claims processing, here is our tally so far on
2 cases that have been referred to us for dose
3 reconstruction and how we are doing in the
4 disposition of those claims. I compared this
5 number to the previous report I made, and the
6 total number of claims that have been referred
7 to us is almost exactly 600 higher than my
8 previous report, which was three months ago.
9 And I was kind of reassured to see that
10 because I tell people we get about 200 new
11 cases a month, and for the last three months,
12 I was correct. We get about 200 new cases a
13 month. But that seems to be the rate and that
14 we have been kind of receiving claims, new
15 claims at that rate for a while. It almost
16 seems like a steady state sort of condition
17 has been developed in terms of new claims
18 coming into the program.

19 The breakdown of cases that we
20 have returned to DOL, some 25,000 have gone
21 with a dose reconstruction report. And then a
22 number of claims have been pulled from dose

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1 reconstruction and that falls into two
2 categories. The Department of Labor will pull
3 a case from us for any one of a number of
4 reasons. I don't know that I can name them
5 all, but I know that sometimes one will be
6 incorrectly referred. Sometimes, this is
7 really sad, a claimant will pass away without
8 a survivor, and there is no one to continue
9 the claim. But there are certainly many, many
10 other categories as well for some reason a
11 determination is made that this is not a valid
12 claim or it is not a claim that should have
13 gone to dose reconstruction.

14 For a while, there were some
15 claims referred to us for chronic lymphocytic
16 leukemia, which we don't do dose
17 reconstructions on because, right now, in the
18 regulation, it has a risk coefficient of zero
19 and so they were actually kind of referred to
20 us by mistake.

21 And then the cases that were
22 pulled for SEC consideration are cases that

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1 those are for sites where we have recommended
2 and the Board has, or at least the Board has
3 recommended to the Secretary and the Secretary
4 has designated additional Classes beyond the
5 statutory-defined ones. And in this instance,
6 these claims would have already been sent to
7 us for dose reconstruction at the time that
8 the SEC case is added, the SEC Class is added.
9 So they are then sent back to the Department
10 of Labor because they no longer need a dose
11 reconstruction.

12 For any claims that would come in
13 for a Class after we have added the Class, we
14 would never see those claims. The Department
15 of Labor would just go ahead and process them.

16 So we don't know the total count from that
17 standpoint. I don't know an easy way for us
18 to obtain from our statistics a count of the
19 total number of claims that are compensated
20 through SECs that have been added.

21 So you can see that remains,
22 leaves about some nine percent still to be

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1 dose reconstructed and that has excluded
2 already, I believe if I did the arithmetic in
3 my head correctly, the 600 and some that were
4 administratively closed. I speak about that
5 every time, but I guess not everyone is at
6 every meeting so I guess I should speak about
7 it in the end.

8 Cases were administratively closed
9 for primarily the reason that the claimant
10 essentially drops out of the process. In
11 other words, the claimant has certain things
12 to do in the process and most notably when the
13 dose reconstruction is complete and the
14 claimant has received the draft dose
15 reconstruction, we ask them to essentially
16 certify to us that they have no additional
17 information to provide us that would be
18 relevant to the dose reconstruction and they
19 sign a form. They don't have to agree with
20 the dose reconstruction. We just ask them to
21 agree that they have no more information. And
22 some people just decline. They kind of stop

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1 participating in the process at that time.

2 The compensation outcome is
3 usually pretty clear from the draft dose
4 reconstruction and so some people choose to
5 kind of drop out at that point.

6 This is just another more detailed
7 breakdown of the claims and how they fall into
8 categories. The same categories are there and
9 then the claims that are with us for dose
10 reconstruction are just broken into two
11 categories down at the bottom, active and
12 pending. Those are the ones that are still
13 with us for dose reconstruction.

14 And a pending case, a pending is
15 a classification or a case status that we
16 assign to a case in an instance where there is
17 some piece of information missing in order for
18 us to complete the dose reconstruction. I
19 have put in sort of the main -- did I go the
20 wrong way? Okay. No, there was one slide in
21 there I forgot about. Sorry about that.

22 So this is a description of the

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1 cases that are still with us for dose
2 reconstruction and talks about the various
3 phases of how we work it. So 564 cases in the
4 dose reconstruction process means those cases
5 have a health physicist's name on it, and a
6 health physicist is assigned to complete the
7 dose reconstruction for that case.

8 Now we certainly don't have 564
9 health physicists working in the program so
10 any particular health physicist has an in-box.

11 And you know, any particular DR, just because
12 it is assigned to a health physicist does not
13 mean it is at the top of his or her inbox.
14 But that is how many have been designated to
15 be completed. And that also means the
16 preliminary work has been completed like
17 obtaining the exposure records and any other
18 records we need.

19 Of those 2,747 claims that we say
20 we still are responsible for completing a dose
21 reconstruction for, we have completed a draft
22 dose reconstruction for 416 of them. So those

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1 draft dose reconstructions are in the hands of
2 the claimant, and the claimant is determining,
3 from the dose reconstruction and from their
4 close-out interview, if they have additional
5 information to provide. And they may provide
6 additional information or they may say I have
7 no more to provide and sign the OCAS-1 form.
8 So that is where those 416 are at.

9 And then the remainder, the 1,700
10 are in development to begin dose
11 reconstruction. And the things you do in
12 development is you will request, of course,
13 the exposure record if the person worked at a
14 site where we are able to obtain individual
15 exposure records. And then there is
16 additional aligning, sort of getting the case
17 ready to work so the dose reconstructors, the
18 health physicists can work efficiently when
19 they pick up that dose reconstruction case.

20 This is what I thought was the
21 next slide. It describes the pended cases.
22 And this is the five major categories. There

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1 are additional categories that have smaller
2 amounts in here so these numbers won't add up
3 to 299.

4 You can see the largest single
5 Class by far reflects the cases that are
6 affected by the SEC Classes that the Board
7 recommended at its May meeting. The process
8 being what it is, the effective date on those
9 SEC Classes, I believe, is this week. I think
10 it is Thursday or Friday. So quite a number
11 of those will be pulled on the effective date
12 and sent back to the Department of Labor.

13 There may be some in there that
14 are non-compensable claims that we will still
15 do the dose reconstruction on. We have
16 refrained from doing non-compensable dose
17 reconstructions in this interim, between the
18 recommendation of addition of a Class and the
19 actual effective date of the Class, because
20 when we do a dose reconstruction for a non-
21 compensable claim from an SEC or a
22 nonspecific, a non-SEC cancer claim from an

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1 SEC site, we say in the dose reconstruction
2 that there is some component of the dose that
3 we could not reconstruct. That is the reason
4 why the SEC Class was added.

5 And since we say that in the dose
6 reconstruction, essentially there is no real
7 official act that that has been adopted. And
8 so we have generally waited to do those non-
9 presumptive or the non-SEC cancer cases from
10 SEC sites until the Classes are effective.

11 Some of the -- well the DR
12 methodology and I think that actually pertains
13 to some of those non-presumptives. They may
14 all fit in that category. I am a little
15 confused on my categories now.

16 On dose reconstruction on occasion
17 we will find that the individual exposure
18 record we receive for the individual we felt
19 wasn't complete enough, there was some
20 additional detail or there was maybe an
21 incident described that we wanted to try to
22 find information on and we will try to find

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1 additional data and make an additional data
2 request back to DOE. Now this doesn't relate
3 to the original request we have made, but this
4 is where we say oh, we need some more
5 information and we go back to DOE. There are
6 a certain number of cases and then we wait to
7 hear from DOE before we proceed.

8 The COI issue means close out
9 interview issue. And I told you a while ago
10 about all those cases that are in the hands of
11 claimants. The draft dose reconstruction is
12 in the hands of the claimant, and the claimant
13 is deciding whether they have more information
14 that may be relevant, and they have a close
15 out interview to talk to us about it. And
16 when they identify information that seems that
17 this is relevant to the dose reconstruction
18 and there may be more information coming that
19 we need to wait, we wait. And that is why
20 those 27 are pended. Those are in that
21 situation.

22 And then the Technical Basis

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1 Document, there are still a few technical
2 questions and details for certain
3 circumstances at some sites where we still
4 need to work out some of the details of how we
5 are going to interpret the dose reconstruction
6 from those places.

7 And a breakdown of compensability
8 versus non-compensability of the cases that
9 are completed by dose reconstruction. And we
10 have been hanging around 30 percent for quite
11 some time in the program and that is about
12 where we are now, 31 percent being
13 compensated. Recall that there are another
14 roughly 2,700 that have been pulled from dose
15 reconstruction for the SEC. And so you would
16 expect somewhere around 2,700 additional cases
17 that were originally referred to us from the
18 32,000 to be compensated as well, in addition
19 to the 7,000 that are here.

20 And I show this slide every
21 meeting. I am sure that the Board Members are
22 probably full of it, you know, tired of it by

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1 now because it is the same. It looks the
2 same. Every three months it looks the same.

3 We have the large number of quite
4 small -- Probability of Causation is kind of a
5 declining slope down to the closest
6 compensability line, the 40 to 49 percent,
7 which of course we all are discouraged to get
8 one of those. And then all of the above 50s
9 are compiled into one bar and so it seems like
10 quite a large bar there.

11 At our last meeting, I provided a
12 graph of the percent of claims that were
13 completed within one year of being referred to
14 us. And it showed a really nice dramatic
15 improvement. It was grouped by groupings of
16 5,000 claims. You know, claim one to claim
17 5,000, claim 5,001 to claim 10,000, because we
18 assign those NIOSH tracking numbers on the
19 order in which we receive the claim. And it
20 showed this real nice upward movement, we are
21 getting higher and higher percentages of
22 claims done within one year.

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1 And then since the last meeting,
2 we have gotten a year past the original
3 referral of claim 30,000 and we ran that chart
4 again and it was the same number for 20,000 to
5 25,000 as it was 25,001 to 30,000. And I said
6 this doesn't seem right to me because I know
7 that we have made so much progress towards
8 completing cases in one year.

9 I found what I think might be an
10 error in how we ask the question. And so
11 depending on how you ask the question to your
12 computer people, you get exactly what you
13 asked for. And I think we may have asked the
14 question incorrectly. So we want to check on
15 that and also look for the reasons on why that
16 number isn't higher.

17 So I didn't include that graph
18 here. I intend to provide it in the future,
19 but I didn't include it here. By the time we
20 ran the data because our data are up to date
21 through July 31st, so we didn't run these data
22 until last week and by the time we ran it, we

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1 had just run out of time to diagnose it. So
2 we didn't include it this time.

3 Okay, this is DOE's response to
4 requests for exposure records. We have some
5 258 that are outstanding, 32 above 60 days.
6 These numbers are down from last month. Both
7 the numbers are down. Let's see if I have it.

8 Last month was -- I'll have it for you in a
9 minute. Yes, 278 were outstanding and 46 were
10 above 60 days. And so it reflects the low
11 number of claims total and the fewer number
12 above 60 days reflects DOE continuing
13 dedication to providing time to response to
14 our exposure requests.

15 Our Special Exposure Cohort, we
16 will have a more complete presentation of this
17 later in the meeting. If we get to it early
18 enough in the meeting, LaVon Rutherford will
19 provide it, but he can't stay for the whole
20 meeting. So if we provide it later in the
21 meeting, I will be back again. So let that be
22 a warning to everybody. Ted, if you don't

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1 want to hear me up here again, you need to get
2 him on the agenda.

3 There is one number that is
4 incorrect on this slide, and that is the 103
5 qualified. That number should actually be 104
6 qualified. When the slide was put together,
7 you can see the effective date is July 20th.
8 A claim qualified right about on July 20th.
9 It was the 20th, 21st, something like that and
10 I think that is what happened here. The
11 qualified number didn't get bumped up, but
12 somehow when we looked at the number that were
13 remaining, they were waiting for
14 qualifications and so there were only five on
15 July 20th. We managed to get that number
16 right. So that seems to be what happened but
17 that is the difference, the 104 have been
18 qualified.

19 These numbers below the 103 or 104
20 don't add up to 103. For those of you who are
21 like me and start adding up numbers who look
22 like they should add up and they don't add up

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1 on slides. And so they do not add up. The
2 reason is because certain numbers of petitions
3 were merged together in the addition of a
4 Class.

5 For instance, down here you have
6 got five between 62 petitions resulted in the
7 addition of a Class, representing 57 Classes.

8 That means five of those petitions got merged
9 in with something, one other petition. And so
10 that took care of those. Some of the
11 petitions that are with the Board, I believe,
12 also are the result of merged petitions. That
13 accounts for some of them, the merging of
14 petitions.

15 If you look carefully at the steps
16 in the process we have described here, we
17 actually have left out -- there are a couple
18 of steps that aren't accounted for. And one
19 is that there are eight petitions between the
20 Secretary's recommendation and the effective
21 date. So they are not with the Secretary
22 awaiting a decision and the Class has not been

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1 added yet. So there are eight in there. Those
2 are the ones from the May Board meeting and
3 there is one petition that the Board's
4 recommendation has been made but it hasn't
5 made it to the Secretary. The NIOSH position
6 has not made it to the Secretary yet. So
7 there are a number of odds and ends like that
8 that are the reasons why the numbers don't add
9 up there.

10 Okay, for the two processes, of
11 course, for adding SEC Classes are described
12 in 83.13 of 42 CFR 83 and then in Part 14 of
13 that same regulation. Part 13 is the process
14 by which a petitioner sends us a petition and
15 provides a basis for believing that doses
16 cannot be reconstructed. And then we do the
17 investigation, and eventually the Class is
18 added after a determination there is some
19 infeasibility to dose reconstruction of that
20 site. Twenty-nine of the 57 had gone through
21 the 83.13 process.

22 The 83.14 process is where,

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1 without being petitioned by anyone outside the
2 office, we realized that, gee whiz, we don't
3 have enough information to reconstruct
4 radiation doses from this site and so we are
5 going to recommend adding a Class. And then
6 we solicit a petitioner and then the petition,
7 then, really just consists of signing the form
8 and returning it. That is really all the
9 petitioner has to do at that point. For an
10 83.13, the petitioner is essentially required
11 to provide the basis, a thought process for
12 why they believe the dose is not
13 reconstructable.

14 So it breaks pretty much even
15 between the two processes. The Classes come
16 from 44 sites and 4,331 potential claims.
17 That number is higher than earlier because as
18 far as I know, that may include the eight that
19 are hanging on there and it may also include
20 some claims that look to us as if they will be
21 paid through SEC but the DOL determines, well,
22 actually this for some reason did not meet the

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1 qualifications for the SEC and they send it
2 back for dose reconstruction. For instance,
3 the employment wasn't 250 days or something
4 like that, or the diagnosis they had referred
5 us originally was incorrect and the correct
6 diagnosis is not a specified cancer. Some
7 reason like that.

8 This year, we also engaged by June
9 1st in obtaining a management objective to
10 complete draft dose reconstructions within one
11 year. I reported on this in May because we
12 were almost at the date and I said how we
13 expected to finish. And we did, in fact,
14 finish at June 1st the way we expected we
15 would. The cases from -- where SEC Classes
16 have recommended, where the Class is not yet
17 effective, there are certain cases where we
18 require additional information really from
19 DOE, not so much from DOL, but we have as one
20 of those supplemental requests in the DOE.
21 And it is not like DOE has waited a year.
22 Usually a good portion of that year went by

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1 and it was getting on, you know, after we had
2 had the claim for close to a year, then we
3 realized, you know, we are going to need to
4 ask for more information on this. And so we
5 make the request. So it is not like the
6 request to DOE necessarily took a long time,
7 but it is just that we are waiting for them
8 before we get the data and the claim is one
9 year apart. And then there are a few
10 approaches still under discussion that for
11 some pretty small, you know, like ones and
12 twos kinds of claims.

13 To keep up with that, we monitor
14 our claims now weekly and have a two-month
15 look ahead every week to see what is coming
16 up. So what do we need to worry about? What
17 are the claims we need to get done? So we are
18 always, when we say reviewed quarterly, we
19 pretty much always are looking at the progress
20 we are making on maintaining that one year
21 objective.

22 Now going forward, it is our

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1 intent to shorten up that one year to a
2 shorter time period. We are working now on a
3 strategy on changing that one year target to a
4 nine month target by next May. So we are
5 working with our contractor on that, and we
6 believe that sometime next spring, we believe
7 by May, we will be in a position to be able to
8 complete dose reconstructions within nine
9 months of them being referred to us.

10 And we also have adopted a
11 secondary objective to completing a reworked
12 claim within 60 days, if we don't have to ask
13 for additional records. A rework is a case
14 where we have completed the dose
15 reconstruction. We sent the final dose
16 reconstruction to the Department of Labor, and
17 then some of the information about the claim
18 changes.

19 A frequent and clearly
20 understandable occurrence for this is that the
21 claimant may in fact acquire an additional
22 cancer. And so the causation for that

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1 calculation, you do it for all the primary
2 cancers, and so since they didn't have that
3 second cancer or third cancer, the case is
4 returned to us for new dose reconstruction.

5 There are other instances as well
6 where there might be, at the Final
7 Adjudication Board, they may question the
8 diagnosis and the diagnosis that they
9 ultimately determine is the correct diagnosis
10 may not be the one that they referred to us
11 for dose reconstruction. So cases will come
12 back for that as well.

13 But anyway, that is what we call a
14 rework case. And for those cases to come back
15 to us, since they have already been in the
16 system, it didn't seem fair to put them,
17 essentially, at the bottom of the pile and so
18 we try to get those in a more accelerated
19 manner, and especially if we don't ask for
20 additional records, we try to get those back
21 out within a couple months.

22 That is the end of my slides. If

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1 anyone has any questions, I will be happy to
2 try to answer them.

3 CHAIRMAN MELIUS: Any questions
4 for Stu? Paul.

5 MEMBER ZIEMER: Stu, you had been
6 in the past reporting, at least on occasion,
7 the status of the first 1,000 cases. There
8 have been a few that were sort of hanging on.

9 Can you remind us of where we are on those
10 early cases? Are there still some not closed?

11 MR. HINNEFELD: We still generate
12 that report internally, it just kind of comes
13 out automatically, and the last one I remember
14 seeing there were about two or three out of
15 the first thousand that are not yet done. I
16 don't know today which those are. I mean,
17 they could be in those SEC sites which are
18 about to become effective and that might take
19 care of them. Or it could be that they were
20 done for quite a while and then returned to us
21 for some reason. And so this time around,
22 they are relatively new and we may be having

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1 to get additional information. But there were
2 about two or three I think that were not done
3 in the first thousand.

4 MEMBER ZIEMER: So we are almost
5 done with those or --

6 MR. HINNEFELD: Yes.

7 MEMBER ZIEMER: -- pretty well
8 along.

9 MR. HINNEFELD: Yes.

10 MEMBER ZIEMER: Are you in a
11 position to talk about the next group, the
12 second thousand?

13 MR. HINNEFELD: Well, we went to
14 5,000.

15 MEMBER ZIEMER: Oh, if you were at
16 5,000 okay.

17 MR. HINNEFELD: The second group
18 we tracked was the first 5,000.

19 MEMBER ZIEMER: So is the two or
20 three out of the first 5,000?

21 MR. HINNEFELD: No, it is two or
22 three out of the first thousand.

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1 MEMBER ZIEMER: Okay. And then
2 the 5,000.

3 MR. HINNEFELD: The 5,000, I don't
4 recall. I am pretty sure it is less than a
5 hundred. It is considerably more than two or
6 three.

7 CHAIRMAN MELIUS: Maybe update us
8 on that at our next meeting.

9 MR. HINNEFELD: I can have it for
10 you by tomorrow for sure --

11 CHAIRMAN MELIUS: Okay.

12 MR. HINNEFELD: -- if you want me
13 to.

14 CHAIRMAN MELIUS: Yes, that would
15 be good.

16 MEMBER ZIEMER: If I might add, I
17 think, just as a matter of interest, we are of
18 course trying to -- the Agency is trying to
19 get the turnaround time down and I know you
20 have been concentrating on those older cases
21 as well, and some of them have had some
22 particular problems, but I think it is helpful

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1 for us to keep abreast of where we are on
2 those. So if you would report on that, it
3 would be helpful.

4 MR. HINNEFELD: I can make sure I
5 report on that every time. I will report on
6 that every time.

7 CHAIRMAN MELIUS: Any other
8 questions for Stu? Does the phone have -- do
9 we have people that --

10 MR. KATZ: For Board Members on
11 the phone, do you have any questions?

12 (No response.)

13 MR. KATZ: Okay, we are reporting
14 that they don't have questions, but let me
15 just check attendance on the phone. One Board
16 Member who should be here is running late,
17 Mark Griffon. Everyone else we expected here
18 in Idaho is here, but let me just check at
19 this point. Can you give us an indication?

20 Dr. Lemen we have heard from, but
21 Mr. Gibson, is he on the phone as well? And
22 then Dr. Field. Very good.

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1 So just to register for the
2 record, all Members are in attendance, with
3 the exception of Mr. Griffon, who I think
4 probably has travel difficulties.

5 CHAIRMAN MELIUS: Okay, we will
6 now hear from Lew Wade again.

7 DR. WADE: Thank you, Dr. Melius.

8 I would like to give you an update on the ten
9 year program review. I remind you that this
10 is a ten year review of NIOSH's activities
11 related to the program. It is not a review of
12 the Board's activities or DOL or DOE, but it
13 was commissioned by the NIOSH director to
14 review NIOSH's performance relative to the
15 program.

16 The design is to have the review
17 accomplished in two phases. The first phase
18 is to be largely a data-driven exploration of
19 five areas. Those areas are performance with
20 regard to individual dose reconstructions,
21 performance with regard to SEC petitions, the
22 timeliness of NIOSH's efforts, the quality of

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1 science that's practiced by NIOSH, and NIOSH's
2 customer service interactions.

3 The second phase is designed to
4 build upon the results of that first phase and
5 it will be John Howard as the NIOSH Director
6 and a senior group of NIOSH leadership
7 exploring ways in which the program can be
8 changed, the program can be improved, based on
9 lessons learned from that data-driven phase.
10 So again, two phases. We are well into the
11 first phase.

12 You now have in your possession
13 three of the draft reports of the five
14 promised relative to Phase I. They should be
15 on the O: drive. They are on the table here.

16 Those are the pieces with regard to
17 individual dose reconstructions, the
18 timeliness piece, and the Special Exposure
19 Cohort piece. The authors of those three
20 documents are here this week to answer your
21 questions either now or to engage in one-on-
22 one discussions with the Board Member,

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1 concerning where they are, where they are
2 headed, to take your suggestions.

3 Let me introduce those authors to
4 you. Randy Rabinowitz, the author of the
5 piece on Special Exposure Cohort in the back
6 right of the room; Nancy Adams, the author of
7 the piece on timeliness; and I am the author
8 of the piece on individual dose
9 reconstructions.

10 I had hoped to have in your
11 possession today the piece on quality of
12 science. That is about 80 percent complete.
13 I hope to have it to you within a month. It
14 is being authored by Doug Daniels of the NIOSH
15 staff and Professor Spitz from the University
16 of Cincinnati. We are waiting for one piece
17 from Professor Spitz that deals with the
18 vexing question of the use of surrogate data.

19 As soon as that piece is complete, I will
20 have it to you in draft.

21 The customer service piece will be
22 the last piece you will get. Hopefully, have

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1 it well before your next meeting for you to be
2 able to comment. We are receiving comments
3 from individual Board Members, and my
4 commitment to you as sort of the overseer of
5 this review is that any written comment we
6 receive from a Board Member we'll either take
7 to heart and make the suggested change or we
8 will get back to you in writing with the
9 reason why we didn't accept the recommendation
10 made by the Board Member.

11 I would encourage you, while the
12 authors are here this week, if you have
13 concerns or issues, take the author aside and
14 have a discussion with them. We really want
15 to have heavy Board input in this. And
16 remember, the ultimate purpose of all of this
17 is for the NIOSH leadership to change the
18 programs in ways that better serve the people
19 that we are all here to serve, the claimants,
20 and the petitioners, and the workers.

21 So if there are any questions,
22 clarifying or substantive, now for either

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1 myself or the authors, we can do that.
2 Otherwise, they will be available to you
3 throughout the week.

4 CHAIRMAN MELIUS: Lew, one
5 question. What is the timetable? I am just
6 trying to figure out how long do Board Members
7 have to get comments in? Do we want to have
8 this on our next agenda for our next call?

9 DR. WADE: Well, I would imagine,
10 Dr. Melius, that we will finish the Phase I
11 process after your November meeting, --

12 CHAIRMAN MELIUS: Okay.

13 DR. WADE: -- when you have had a
14 chance to have all of the pieces in hand. And
15 I would imagine Dr. Howard would begin his
16 deliberations before the end of the calendar
17 year in terms of changes in the program.

18 So the sooner the better, but,
19 again, we will be taking comments from the
20 Board through and after the November Board
21 meeting.

22 CHAIRMAN MELIUS: I believe all of

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1 us just received the drafts over the weekend
2 or late last week. I don't know if anybody
3 has any, any Board Members have comments at
4 this point in time; do they? We will put it
5 on the agenda for our next Board call also,
6 but I think getting individual comments to Lew
7 is also helpful. I know I will have some --

8 DR. WADE: Thank you.

9 CHAIRMAN MELIUS: -- and I know
10 others will.

11 DR. WADE: I certainly appreciate
12 it.

13 MEMBER RICHARDSON: Could you
14 clarify? You have laid out a couple of
15 different processes for providing you comments
16 back. The first one was to provide you
17 written comments. Another one was to take
18 people aside and have a one-on-one
19 conversation. Maybe could you give me a
20 little bit more advice on what is the optimal
21 way to get you feedback. How are we going to
22 guarantee that it is effectively used?

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1 I mean, the easiest thing for me
2 is to take a hard copy and mark up comments in
3 the margins, but we could do this a couple
4 different ways, I suppose.

5 DR. WADE: I think the best way
6 for us and for the commenter is to get your
7 comments to us in writing, be it email or even
8 a marked up copy that you would present to us
9 with your comments clearly identified. Then
10 we would commit to get back to you on each of
11 your comments. If we have just a verbal
12 interchange, then it depends upon our ability
13 to capture the essence of what you were trying
14 to tell us.

15 So I think the more formal you can
16 be, the better, but whatever suits your level
17 of concern, if you want to have sort of a
18 probative discussion with the authors, feel
19 free to do that, as well.

20 CHAIRMAN MELIUS: Any other
21 questions for Lew? Okay.

22 DR. WADE: Thank you.

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1 CHAIRMAN MELIUS: Thank you, Lew.

2 Jeff Kotsch.

3 MR. KOTSCH: Good morning. I am
4 Jeff Kotsch with the Department of Labor.
5 This is the update of -- the routine update
6 that we provide for the Advisory Board.

7 Just a little bit of background
8 for anybody that hasn't heard this
9 presentation before, the background of the
10 Energy Employee Occupational Illness
11 Compensation Program Act. Part B became
12 effective on July 31, 2001. Since that time,
13 72,003 cases or 108,506 claims have been
14 filed. Just a note here that there are always
15 more claims than cases because in the event of
16 a survivor cases, there could be one or more
17 survivors for that case.

18 The Department of Labor has
19 referred 32,572 cases to NIOSH for dose
20 reconstruction. And these numbers,
21 unfortunately, never seem to -- they will
22 never exactly jibe with numbers that Stu

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1 presents because of the timing for the capture
2 of the numbers.

3 Part E, which is the other part of
4 our program, which we will also talk about a
5 little bit, became effective on October 28,
6 2004. And since that time, about 63,500 cases
7 or a little over 90,000 claims have been
8 filed, and over 25,000 cases were transferred
9 from the old Part D program from the DOE.

10 And this is just a brief summary
11 pie chart of the compensation to date or as of
12 August 2nd; 5.9 billion in total compensation,
13 3.4 billion for Part B, 2 billion for Part E,
14 and 543 for the medical benefits that are
15 supplied in addition to the compensation.

16 And cases paid under the Act,
17 about 61,000 payees and about 45,500 Part B
18 and E cases. You can see the other numbers
19 for Part B, 41,696 payees for 27,200 cases. A
20 little over 19,000 Part E payees for a little
21 over 18,000 cases. About 60 percent Part B
22 and 40 percent Part E.

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1 A real quick overview for people
2 in attendance that haven't heard, again, who
3 haven't heard the presentation, Part B
4 addresses radiation-induced cancers. It
5 includes the Special Exposure Cohort and
6 involves Probability of Causations that are
7 developed from NIOSH's dose reconstruction
8 effort.

9 Part B also includes chronic
10 beryllium disease and beryllium sensitivity
11 for the workers and silicosis for the miners
12 in Nevada and Alaska, and the supplement for
13 the RECA Section 5 uranium workers.

14 The eligibility under Part B is
15 DOE employees, federal employees, DOE
16 contractors and subcontractors, Atomic Weapons
17 Employers, the beryllium vendors, and as
18 listed there, the survivors of the deceased
19 workers. That is a little bit different. You
20 will see it in the Part E survivor list and
21 the RECA Section 5 uranium workers.

22 Continuing with that, presumptive

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1 coverage for workers with the 22 specified
2 cancers at the Special Exposure Cohort sites.

3 That started with the four legislated sites,
4 the three gaseous diffusion plants, K-25 at
5 Oak Ridge, Portsmouth, and Paducah, plus the
6 Amchitka test site, I am not quite sure. And
7 as of August second, 56 SEC classes have been
8 added.

9 The general benefits under Part B
10 are \$150,000 lump sum payment, plus medical
11 benefits for the covered conditions. And
12 medical treatment and monitoring is only
13 provided for cases involving beryllium
14 sensitivity.

15 The distribution of the final
16 decisions is 29,000 -- again, August 2nd
17 numbers, 29,182 final decisions approved and
18 21,392 final decisions denied. And the other
19 bars, the yellow, green, and light blue bars,
20 629 survivors not eligible, a little over
21 15,000 cases with Probability of Causations of
22 less than 50 percent, and about 5,700 cases

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1 where the medical information was insufficient
2 to support the claim.

3 Just a quick overview for Part E.

4 Again, this is a federal entitlement program
5 like Part B and provides lump sum payments up
6 to \$250,000, usually on top of the Part B
7 payment, plus medical benefits for accepted
8 conditions.

9 The eligibility for Part E
10 includes DOE contractors and subcontractors.
11 It does not include the Atomic Weapons
12 Employers or the beryllium vendor workers.
13 And there is a listing of the survivors. It
14 is a little different from the survivors for
15 the Part B program but both of those survivor,
16 I mean the survivor conditions were provided
17 by Congress in the amendment to the Act.

18 Part E is any occupational
19 disease, any toxic exposure, including Part B
20 diseases. So there is essentially dual
21 eligibility. Again, Part B is radiation,
22 beryllium and silicosis, Part E is basically

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1 any toxic exposure.

2 Part E also includes compensation
3 for impairment and a determination of the
4 percentage. A permanent whole-body impairment
5 due to the covered illness is based on the
6 AMA, the American Medical Association's Guide
7 for the Evaluation of Permanent Impairment,
8 5th Edition and awards \$2,500 per percent of
9 impairment.

10 Part E also includes wage loss
11 based on medical evidence showing a decreased
12 capacity to work and there you see the
13 employee compensation, the way that is
14 allotted.

15 The final decisions for Part E
16 cases, 24,296 approved, final decisions
17 approved, 19,706 denied, roughly 6,200 of
18 those, the cancer is not work related. The
19 Probability of Causation is less than 50
20 percent and about 13,500 for insufficient
21 medical information.

22 The status, the case status for

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1 NIOSH referrals we are showing as of August
2 2nd, 32,572 cases referred to NIOSH. Of
3 those, 28,881 returned by NIOSH that are
4 currently at DOL, a little over 25,000 with
5 dose reconstructions. A little over 3,800
6 without dose reconstructions that were
7 basically pulled back.

8 There are 3,691 cases that are
9 currently at NIOSH. We are indicating about
10 2,600 of these are initial referrals and a
11 little over 5,000 are reworks. Again, reworks
12 are cases that already have a dose
13 reconstruction from NIOSH and have been
14 returned, primarily because of an indication
15 of additional employment or additional
16 cancers.

17 This slide is for the HHS-added
18 SEC classes; 3,077 cases have been withdrawn
19 from NIOSH for SEC class review. About 2,600
20 had final decisions issued and 2,530 had final
21 approvals.

22 The DOL process is such that after

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1 the dose reconstruction comes back, a
2 recommended decision is rendered by one of the
3 four district offices and then after the
4 claimant has the option to object or provide
5 additional information during the period after
6 that, in which case the final adjudication
7 branch, which takes all the recommended
8 decisions and basically makes them into final
9 decisions, incorporates whatever information
10 is provided. And things are cycling -- can
11 cycle back to NIOSH either prior to the
12 recommended decision or between the
13 recommended and the final from the FAB or even
14 afterwards if they are appealed, essentially
15 or ask for reconsideration.

16 Continuing with those numbers, 88
17 recommended decisions but no final decisions.

18 So those are the ones that are with the FAB.

19 Then 169 cases were pending for additional
20 information and 227 cases were closed. Those
21 are actually July 19th numbers.

22 This slide is the NIOSH dose

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1 reconstruction case status, indicating about
2 25,000 cases returned by NIOSH currently at
3 DOL with a dose reconstruction. That has
4 resulted in about 66 percent denials or 34
5 percent final approval. The numbers are about
6 7,500 final approvals with a PoC greater than
7 50 and a little less than 14,500 final
8 denials.

9 And then this is just a summary of
10 the Part B cancer cases with final decisions
11 to accept, showing a little over 7,000
12 accepted dose-reconstructed cases for a
13 little under 10,000 payees or about 1.04
14 billion in compensation. Accepted SEC cases,
15 11,314, a little over 18,000 payees, 1.65
16 billion in compensation.

17 Cases accepted based on SEC status
18 and a PoC greater than 50, 421 and you see the
19 payees of 62.9 million on compensation. And
20 then the total for all accepted SEC and dose
21 reconstructed cases, about 18,800 or about 2.7
22 billion in compensation.

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1 This is just a quick graph or a
2 chart of the last, what is it, ten months,
3 eight or ten months. And like Stu said, we
4 consider an average for about 200 cases that
5 we send to NIOSH. We obviously get a few more
6 in that are dispositioned without a dose
7 reconstruction. But for the last couple
8 months, 263 in May and 354 in June.

9 And this is our incoming,
10 basically, into Department of Labor, Part B
11 cases. It is trending upwards a little bit
12 May 473, June 535.

13 Just of interest, the top four
14 work sites of where we have new Part B cases
15 coming in, Hanford, Y-12, Savannah River, Oak
16 Ridge K-25. And, again, just the distribution
17 for those, a little bit of an uptick, probably
18 associated for Hanford with the SEC class a
19 little while ago and dropping back down again.

20 Again, new Part B cases. Y-12 essentially
21 fairly steady. Savannah River looks pretty
22 steady, at least recently. And K-25 again,

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1 except for a peak back in March, it seems to
2 be pretty steady.

3 These are the percentage of the
4 Part B DOE cases. The next slide will be the
5 AWE cases that are coming in every month.
6 About 90 percent of our cases coming in every
7 month are related to DOE sites and about ten
8 percent or a little bit less are coming as new
9 cases from the Atomic Weapons Employer sites.

10 And we won't go through all these
11 numbers, but we try to provide the basic
12 numbers for the sites that are either being
13 recommended for SEC class status at this
14 meeting or are of local interest like the
15 Idaho National Lab.

16 And so just quick ones, Blockson
17 Chemical we have had 216 Part B and E cases.
18 Again, this is only a Part B facility. And we
19 have had 54 approvals for 8.2 million. GE
20 Ewendale at Ohio, 744 cases, 34 Part B
21 approvals, 56 Part E approvals, 10.1 million
22 in compensation and medical bills paid.

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1 With the Idaho National Lab, 4,167
2 cases. NIOSH has done 1,153 dose
3 reconstructions that we have received. We
4 have 1,473 final decisions, 356 Part B
5 approvals and 554 Part E approvals. Total
6 compensation and medical bill payment 89.9
7 million.

8 Revere Copper and Brass, 11 cases.
9 We have had eight dose reconstructions
10 returned, six Part B approvals, and a little
11 under a million dollars in compensation.

12 The Ames Lab, 543 cases, 213 final
13 Part B decisions, 138 approvals for Part B,
14 137 for Part E for 28.3 million.

15 The Met Lab, Metallurgical Lab, 87
16 cases, 31 final decisions for Part B, 27 Part
17 B approvals, 15 Part E approvals for 5.5
18 million in compensation.

19 Mound, 1,731 Part B and E cases,
20 680 final decisions, 249 Part B approvals, 274
21 Part E approvals, 58 million, roughly.

22 BWXT, BWX Technologies, Part B

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1 only 143 cases, 23 final decisions, five
2 approvals for a little under a half a million
3 in compensation.

4 Argonne West, Argonne National Lab
5 West, 763 cases, 216 dose reconstructions, 269
6 Part B final decisions, 61 B approvals, 114 E
7 approvals, and 18.2 million compensation and
8 medical bill payment. And that is a pie chart
9 of the Part B cases filed.

10 The rest of the handout or slides
11 are from the last presentation which are not
12 applicable to this presentation. I was on
13 vacation for the last week and a half so I
14 didn't get the opportunity to see what was put
15 together. And so those are just sitting there
16 from the last presentation.

17 The other thing we were asked to
18 just quickly talk about was a status of the
19 review of the Rocky Flats Worker Study
20 Database, which is often called the Rutenber
21 Database. Department of Labor, we have been
22 working with NIOSH on this, and our policy

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1 unit is developing a bulletin on how we are
2 going to use, we will call it the Ruttenger
3 Database, the information in that database.
4 We will use the building information that is
5 provided in that database as a criteria for or
6 as information to fulfill the criterion for
7 the building designation for the SEC class.

8 Our bulletins 0801, 0803, and I
9 forget the other one, basically. But the
10 first two basically, in consultation with
11 NIOSH, we have determined which buildings have
12 neutron, potential neutron exposures. Those
13 are listed in those buildings, I mean in those
14 bulletins.

15 So information in the Ruttenger
16 Database that provides any of those building
17 numbers will be evidence that that person was
18 in that building. And then that will be along
19 with, obviously has to be considered along
20 with a specified cancer and employment in the
21 period of -- 250-day employment in the period
22 of the class.

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1 The other piece of that is the
2 neutron data that is in that report. We
3 evaluated it, looked through our database,
4 looked at neutron numbers that were greater
5 than zero, obviously positive numbers, neutron
6 values. We looked for cases that have been
7 denied that fit into the time period for the
8 SEC class at Rocky Flats that had specified
9 cancer. And we came up with a number. I
10 forget exactly, but I know it is less than a
11 dozen.

12 We are further evaluating those
13 cases to determine, well, basically pooling
14 them to determine whether when NIOSH did the
15 dose reconstruction, whether there was
16 neutrons accounted for in that dose
17 reconstruction. If there were not, I don't
18 know if we have completed this part but
19 basically we will talk to NIOSH then and see
20 whether, ask them, you know, whether -- well,
21 it is their decision, obviously, whether they
22 want to consider any kind of neutron dose for

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1 those cases.

2 Obviously for the new cases that
3 come in from now on, again we will look at the
4 Ruttenber Database. If there is buildings
5 indicated that fall within the class, the way
6 that we have interpreted those buildings, they
7 will be included in the SEC Class. And I
8 guess we will just provide -- we haven't
9 closed this loop, but I guess in our referral
10 to NIOSH we have indicated that the Ruttenber
11 Database indicates positive non-zero neutron
12 dose and NIOSH can proceed with the dose
13 reconstruction.

14 Any questions?

15 CHAIRMAN MELIUS: Board Members
16 with questions for Jeff?

17 MEMBER RICHARDSON: Just a
18 question about the Ruttenber data.

19 MR. KOTSCH: Sure.

20 MEMBER RICHARDSON: Are there
21 indications of -- is there building
22 information in the Ruttenber Database that you

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1 didn't have from another electronic source?

2 MR. KOTSCH: That we don't have?

3 MEMBER RICHARDSON: Yes.

4 MR. KOTSCH: Well, I mean, the
5 building information, well we also use the
6 Neutron Dose Reconstruction Project, the NDRP
7 data from Rocky. So that used to be like the
8 primary source of information for each
9 employee. Now we are supplementing
10 essentially that with the Ruttenber Database
11 information.

12 CHAIRMAN MELIUS: Paul?

13 MEMBER RICHARDSON: I'm sorry, I
14 didn't --

15 MR. KOTSCH: The NDRP provides the
16 primary information. The Ruttenber Database
17 will now provide supplemental information as
18 far as building information, other than what
19 the person provides and/or what we get as far
20 as verified.

21 MEMBER RICHARDSON: I mean, but
22 Ruttenber's data, as I understood it, was a

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1 request I think for -- it was electronic
2 dosimetry files and maybe electronic payroll
3 files. I don't think he did a lot of -- he
4 didn't reconstruct buildings and manuals.

5 MR. KOTSCH: No.

6 MEMBER RICHARDSON: And so there
7 should be an electronic source of this same
8 information from Rocky Flats.

9 MR. KOTSCH: Well, I mean, we also
10 get information from Rocky when we go to DOE
11 for employment. Of course, I don't know
12 whether that -- do either of you know whether
13 that includes -- I can't say whether that
14 includes building data or not.

15 MEMBER RICHARDSON: Yes, and why
16 wouldn't they? I guess I am wondering -- an
17 analytical file from a deceased epidemiologist
18 derived from electronic records provided by
19 the site, you should be able to get the same
20 information directly from DOE, if you want a
21 large electronic database that tells you the
22 building information that was available is

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1 coded on dosimetry and payroll records.

2 MR. KOTSCH: I understand. I
3 mean, I understand what you are saying. I am
4 just not sure. I have to admit that I am not
5 that familiar with what comes back from when
6 we query DOE as far as what information comes
7 back for employment verification. But that is
8 a good point.

9 CHAIRMAN MELIUS: Paul.

10 MEMBER ZIEMER: Well I wanted to
11 follow up also a little bit on that and also
12 ask whether our Rocky Flats Work Group had
13 looked at this final use of the Rутtenber
14 Data. But is it correct that the definition
15 of the Class itself remains the same? Is that
16 correct?

17 MR. KOTSCH: Yes.

18 MEMBER ZIEMER: You are just using
19 this to help you identify those who are in the
20 Class. Is that correct?

21 MR. KOTSCH: Yes, the Rутtenber
22 Database, like I said, it is just, Paul, it is

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1 just another supplemental source of
2 information for us to place people in the
3 Class.

4 MEMBER ZIEMER: I seem to recall
5 that Mark Griffon and the Work Group were
6 awaiting the outcome from the Department of
7 Labor as to how this would be used. And I
8 just wondered if they were planning to look at
9 this at all and have additional comments,
10 maybe along the lines of what David has raised
11 here this morning.

12 CHAIRMAN MELIUS: I don't think
13 they even knew about this yet.

14 MR. KOTSCH: This is the first
15 they have heard about it. And like I said,
16 the actual bulletin that will implement the
17 use of the Ruttenber, I will just call it the
18 Ruttenber Database, as a supplemental source
19 is in process.

20 MEMBER ZIEMER: So there will be
21 an official sort of document that will allow
22 them to look at this and weigh in on it, I

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1 guess.

2 MR. KOTSCH: Yes, because
3 basically every time we implement an SEC
4 Class, we create a bulletin.

5 MEMBER ZIEMER: Could I follow up
6 with a separate question?

7 CHAIRMAN MELIUS: Yes.

8 MEMBER ZIEMER: On one of your
9 slides, I think it was slide 19, where you
10 indicated the monthly input of cases for Part
11 B, and I know your numbers and NIOSH numbers
12 don't always agree, but I recall Stu saying
13 that they got almost exactly 600 cases from
14 you in the last three months. And as I look
15 at your slide, it looks like considerably more
16 than that. Is it again just a matter of the
17 dates? For example, May and June together
18 exceed the 600 value that --

19 MR. KOTSCH: No Paul, it is not
20 just the dates. This is basically the raw
21 incoming numbers for us.

22 MEMBER ZIEMER: Oh, okay. So it

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1 includes more than the --

2 MR. KOTSCH: Yes, from those --

3 MEMBER ZIEMER: I got you.

4 MR. KOTSCH: Yes, we will have
5 disposition cases that don't meet the various
6 criteria for SEC classes.

7 MEMBER ZIEMER: Thank you.

8 MR. KOTSCH: Yes.

9 CHAIRMAN MELIUS: I had the same
10 question, Paul, and I was trying to figure it
11 out.

12 MR. KOTSCH: Yes, I mean,
13 basically --

14 MEMBER ZIEMER: Although I thought
15 the slide indicated, let me look at 19, I
16 thought it indicated the cases sent to NIOSH.

17 MR. KOTSCH: There is one there.
18 I haven't gone back far enough, I don't think.

19 Am I going in the right direction?
20 Percentage Part B --

21 MEMBER ZIEMER: Slide 19 is cases
22 sent to NIOSH, and that is where the, as I

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1 read it --

2 MR. KOTSCH: I am going to the
3 wrong way. I'm sorry.

4 MEMBER ZIEMER: If you notice, May
5 and June themselves exceed the 600 value,
6 which was -- and I know that the numbers never
7 match exactly. I was just a little curious
8 as to --

9 MR. KOTSCH: This one also
10 includes the reworks.

11 MEMBER ZIEMER: Oh, okay. Got
12 you. Thank you.

13 CHAIRMAN MELIUS: Any other Board
14 Members with questions? And any Board Members
15 on the phone with questions? And what we are
16 going to do until we get the phone system
17 fixed is give your question. Ted is listening
18 in. Ted will then repeat the question into
19 the microphone here and we will try that.

20 MR. KATZ: So just to do this in
21 an orderly way, let me just start with Dr.
22 Field, do you have any questions? Okay, no

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1 questions from Dr. Field. Dr. Lemen? No
2 questions from Dr. Lemen. And Mr. Gibson? No
3 questions from Mr. Gibson.

4 And let me just also check, is
5 Mark Griffon, any chance you are with us by
6 phone? Okay, no.

7 CHAIRMAN MELIUS: We will check
8 later and make sure you weren't just making
9 that up.

10 Okay, good timing. Thank you,
11 Jeff. We are scheduled for a break now. So
12 we will take an extra -- come back at 10:14
13 for our next session.

14 (Whereupon, the above-entitled
15 matter went off the record at 9:55 a.m. and
16 resumed at 10:19 a.m.)

17 CHAIRMAN MELIUS: We will
18 reconvene now. Ted, any updates?

19 MR. KATZ: No, no updates.
20 Thanks.

21 CHAIRMAN MELIUS: Okay. And Board
22 Members, we will now get an update from the

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1 Department of Energy. Glenn Podonsky. Glenn,
2 welcome back.

3 MR. PODONSKY: I have to note that
4 half the workers left, but that is good
5 because they went to the Ombudsman's meeting.

6 CHAIRMAN MELIUS: That's why I
7 made the announcement.

8 MR. PODONSKY: Actually I want to
9 thank you all. Thank you, the Board, for
10 actually assembling. This is the first time I
11 have addressed you in about a year.

12 For those of you who don't know, I
13 am Glenn Podonsky. I am the Chief Health
14 Safety and Security Officer for the Department
15 of Energy.

16 I have actually worked for --
17 under the last nine Secretaries of Energy and
18 directly for the last four, and I came out
19 here because I think this is a very important
20 program. There are about 24 programs like
21 this that come under HSS, but none are more
22 important than taking care of our workers.

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1 Come October, the EEOICPA program
2 will be ten years in its anniversary. And
3 oftentimes when I talk to groups, I talk about
4 the government, that is, all the federal
5 contracts, all the different panels and
6 boards. Sometimes we lose our humanity, and I
7 talk about that frequently. The EEOICPA
8 program, as far as I am concerned, is actually
9 a program to help get the humanity back.

10 Sometimes we haven't done a very
11 good job at DOE and other agencies. But early
12 on, DOE and Labor were not getting along well.

13 That is not the case today. We are at great
14 relationships with DOE and NIOSH. And I hope
15 also we are responsive to the Board, as well.

16 We have had problems obtaining
17 records early on. Any time we have those
18 problems now, we go directly to either the
19 under secretaries or the assistant secretaries
20 that are responsible and we try to get that
21 fixed immediately. Immediate, by the way, by
22 definition, is not as fast as we would like to

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1 have it happen, as exemplified by when the
2 Board -- you asked us for a letter to state
3 the Department of Energy's position on the
4 intimidation that some of the workers were
5 feeling. And I remember that I made the
6 commitment that I would get the letter. And I
7 was terribly surprised that immediately meant
8 about four and a half months, even after I
9 went to each under secretary immediately, and
10 I went to the deputy and I went to the
11 Secretary. But by the time we got it out, it
12 was about four and a half months. The good
13 news is it got out. The bad news is it is not
14 immediate by my definition.

15 We have also had problems getting
16 the data to the public from the Site Exposure
17 Matrix. But now I am happy to report that DOE
18 has released 53 sites and we have got 20 more
19 sites pending further review.

20 That is one of the things that was
21 great -- I use the term loosely -- great about
22 the creation of HSS four years ago this

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1 October, is that we are able to put together
2 those functions, the Office of the
3 Classification, the Office of Security, the
4 Offices of Worker and Health and Safety, so
5 they all have to report to one individual
6 group, as opposed to multiple assistant
7 secretaries. So when the Office of
8 Classification was slowing down the review of
9 documents, I was able to pull in the Director
10 of the Office of Classification, I was able to
11 pull in the head of Worker Health and Safety,
12 put them in the same room together and solve
13 the problem. And that is where a lot of the
14 improvements have come from, by putting people
15 in the room together and getting them to do
16 their responsible due diligence to get the
17 records forwarded in a timely fashion.

18 Our office, I believe, and I have
19 seen it first-hand, I hope the Board has, I
20 hope NIOSH and DOL, is very dedicated to
21 sustain the work that we are doing. As time
22 goes on, our work is lessening in the amount,

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1 but that doesn't lessen our commitment. I
2 want the Board, NIOSH, DOL to know and the
3 workers to know our commitment remains strong
4 and it doesn't waiver.

5 Before the project officer, Greg
6 Lewis, comes up to give you an actual detailed
7 update, I do want to acknowledge and recognize
8 the tremendous contributions of Gina Cano,
9 who's worked both DOL and the Department of
10 Energy. She will be moving on to another very
11 important project in the Department that
12 requires both her passion and her dedication.

13 And we are going to miss her, but the
14 organization that she is going to was as --
15 equally as impaired as this was when Gina
16 first came on board. So I want to just
17 acknowledge her to the Board today.

18 Let me go back to this inhumanity
19 piece. I am a very frustrated bureaucrat in
20 Washington. I get very concerned about how
21 long it takes things to happen, just as I gave
22 the example of the letter. One thing that has

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1 frustrated me probably as much as it has
2 frustrated some of you, for example, the tour
3 at Pantex. I just heard today that this has
4 been a long-standing delay and it wasn't
5 because my folks haven't been talking to the
6 right folks. It is just that we haven't been
7 moving them.

8 I assure you, I assure you that,
9 since the Board has decided and agreed upon
10 what facilities you want to visit and Pantex
11 have agreed, the fact that there is water
12 damage from the floods that they had, that is
13 not going to be an excuse to delay this
14 further. I am meeting with the administrator,
15 Under Secretary Tom D'Agostino on Friday. I
16 will let him know that we want to do this
17 before the end of this calendar year. That
18 can be put on you all's schedule and we can
19 work that. I don't want it to drag out.

20 When I was talking to my staff
21 about just the bureaucracy of how this
22 happens, when they finally got to right level

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1 of people, then things started to happen. And
2 something that I and HSS try to push all the
3 time and that is, we have to remember when a
4 board or individual workers, petitioners, they
5 ask questions of the government, we need to be
6 responsive. If any of the petitioners or the
7 workers were our family members, we would not
8 want the government to say, we are studying
9 it. I know we have to be responsible. We
10 have to be good stewards of the tax dollars,
11 but the last thing we want to do is delay
12 getting people help.

13 I want to commit here and now
14 again to the Board, anything that DOE can do
15 within the parameters that we are allowed to
16 do, we will get it done. We will get it done
17 timely, and when it is not timely, I want to
18 know about it. I would like to know about it
19 as the head of the HSS organization. I don't
20 want to hear it just from my project officers.

21 I would like to petition the Board to make
22 sure that you contact us and let us know so

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1 that we can help out at the right level. It
2 is all about commitment and it is about
3 action.

4 And I think from my perspective in
5 all of our worker health and safety programs,
6 I think our Former Worker Program and the
7 EEOICPA program are vitally important to
8 demonstrate not only to the former workers but
9 current workers that DOE and the United States
10 government, DOL and NIOSH, that we care about
11 people.

12 I don't mean to lecture or preach
13 but it is a passion I have for the last half a
14 decade in working these programs. And when
15 HSS was created, we discovered there is a lot
16 more that we could be doing to help the Board
17 and help the folks at DOL and NIOSH and that
18 is what we are going to continue to do.

19 So with Gina's departure, that
20 doesn't mean that we are going to stop. That
21 means that we are going to put even more
22 emphasis and broaden the responsibilities of

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1 that office to make sure that inside the DOE,
2 we can make things happen.

3 I just want to leave you with one
4 example. When HSS was first stood up in
5 October of 2006, before the end of that year,
6 I had the Labor Department project manager go
7 out to multiple sites with me to talk with the
8 site managers, to talk to them about how
9 important it was to help find the records and
10 not to treat this like I experienced this
11 during Hazel O'Leary's time at the Department
12 when we were looking at human radiation
13 experiments records, where you would go to a
14 contractor and the contractor would say yes,
15 DOE, we will be happy to give you the records.

16 It is just going to cost you ten million
17 dollars. We fixed that, and we are going to
18 fix this as well and continue to fix it.

19 So we are passionate about the
20 program. We are committed to it. I will
21 leave to Greg Lewis the more details to answer
22 -- to provide you on the updates. But I

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1 wanted to at least even fly out here for a
2 round trip ten hours for 20 minutes just to
3 tell you that we are committed.

4 So thank you very much.

5 CHAIRMAN MELIUS: Thank you,
6 Glenn. Are there questions for Glenn?

7 I would certainly like to thank
8 you for the letter. Four and a half months
9 was less than I expected it to take, and so I
10 really do appreciate the effort. I think the
11 effort on the records and dealing with the
12 security issues has been very helpful. We
13 have noticed that and noticed the improvement.

14 So Brad?

15 MEMBER CLAWSON: Excuse me. I
16 usually like to be able to talk to someone
17 right in the eyes but this won't allow it.

18 I am very happy to be able to hear
19 your commitment. As you know from your staff,
20 this tour is very frustrating to me over a
21 year and a half. And I have a lot of
22 petitioners wondering many things about it and

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1 I am glad to see that we are proceeding on and
2 going forward. And I understand about
3 timeliness as what I consider immediate to
4 other people really is.

5 But I want to thank you, number
6 one for the letter; number two for having such
7 great staff. Gina, she is going to be missed.

8 I was a little bit upset to hear that she was
9 leaving. Greg is still doing a wonderful job.

10 We still have areas at Pantex that
11 we need to push and we will probably need your
12 assistance. The thing that is frustrating to
13 me is that we are able to reconstruct all of
14 these doses for sites that have been destroyed
15 and have been gone for 50 years but we can't
16 even get into a working site that is there.
17 We understand the national security and we
18 hold that very important because most of the
19 people in the Work Group are involved in
20 homeland and national security. So I would
21 like to tell you that I am thankful that you
22 are pushing buttons, believe me, and I was

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1 glad to hear that we will be in there before
2 the end of this year. And I just wanted to
3 tell you personally thank you for your support
4 and what you are doing. And we may be calling
5 you.

6 MR. PODONSKY: If I can comment on
7 the statement.

8 CHAIRMAN MELIUS: Please.

9 MR. PODONSKY: Because the Office
10 of Classification resides within HSS and
11 because, yes, I am certain there are national
12 security issues but we should never hide
13 behind them because what happens for a delay
14 of a tour for that long, yes, there is factors
15 that include who is going to agree to what
16 locations you want to go and the contractors,
17 et cetera. But at the end of the day, there
18 is no excuse to say you can't come because of
19 national security. You work around it. That
20 is why you put the right people who have the
21 responsibilities together and say, solve the
22 problem.

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1 So I assure you if Pantex, its
2 contractor, or the site office has any issues
3 along national security, I will be happy to
4 send the Director of Classification down there
5 to help them work through that. And that is
6 not a flip answer. It is just that that is
7 why so many things in our federal government
8 get delayed, because people don't get behind
9 what it is that is being asked for with the
10 urgency that those of us who are asking for it
11 looked towards them to do.

12 So that is one of the things that
13 I know Dr. Ziemer will remember when HSS first
14 stood up a lot of concerns about the creation
15 of HSS. But the reality is, we have
16 sustainability because we have continuity
17 because as the administrations change, we
18 don't change the management structure of the
19 organization. So you can continue wheedling
20 away at the groups that are delaying.

21 The last thing. I don't believe
22 and I don't know for a fact but I don't

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1 believe that it was deliberate. I will be
2 optimistic and say that the perception is
3 there; the perception with the letter was
4 originated out of Pantex, the perception of
5 how long it is taking to get there. So we are
6 going to have to break that through our
7 actions.

8 CHAIRMAN MELIUS: Thank you. And
9 I would also like to add our thanks to Gina
10 for all her work. I think I can speak on
11 behalf of all the Board and I think also
12 NIOSH. We are going to miss you and we really
13 thank you for all your efforts and being such
14 a good person to be able to work with and try
15 to deal with these issues. So thank you very
16 much.

17 MR. LEWIS: All right. Well, I am
18 Greg Lewis, and I am the Program Manager for
19 DOE on the EEOICPA program. I just want to
20 start out by thanking Glenn for his support.
21 Obviously, we have tremendous management
22 support on this program and as evident, it is

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1 sometimes needed. So we are glad to have him
2 and we are glad to be part of HSS.

3 And also before I get started, I
4 do want to thank Gina again. Her staff is
5 going to miss her, as well. We are going to
6 do our best to live up to the standards she
7 has established and the expectations that you
8 all have of our office because of Gina's
9 leadership. So we are going to do the best
10 that we can as we go forward.

11 And so again, our core mandate at
12 the Department of Energy is to work on behalf
13 of the program claimants to ensure that all
14 available worker and facility records and data
15 are provided to DOL, NIOSH, and the Advisory
16 Board. So basically what we do is provide
17 records. We do everything we can to find the
18 records that we have and provide them in a
19 timely manner.

20 We have basically three main
21 responsibilities under this program. We
22 respond to the Department of Labor and NIOSH

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1 for an individual request for each claim. We
2 also provide support and assistance to DOL,
3 NIOSH, and the Advisory Board for large-scale
4 records research products like the Special
5 Exposure Cohort research or the Site Exposure
6 Matrix Database for the Department of Labor.
7 And then our third responsibility which is a
8 bit smaller but nonetheless important is we
9 conduct research with DOL and NIOSH for issues
10 related to covered facilities. So if there is
11 a question of whether a facility should be
12 covered for additional years or is incorrectly
13 designated, we will look into that and try to
14 find the right records to resolve the issue.

15 So as far as the first item on
16 that list, the individual request, we respond
17 to about 6,500 requests from Department of
18 Labor for employment verification; about 3,000
19 requests from NIOSH for dose records and about
20 6,500 requests for DARs as we call them, and
21 that is basically for all other exposure
22 information, industrial hygiene, medical

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1 records, that type of thing, for individual
2 records.

3 And, again, as both Stu and Jeff
4 mentioned, not all of these numbers match up.

5 It is just the next slide that runs about
6 15,900 in 2009 total requests that we handled,
7 and we anticipate about the same, 16,000, this
8 year. And, again, the reason that doesn't
9 quite match up with what Department of Labor
10 and NIOSH have in their numbers, if many of
11 these workers have worked in multiple
12 facilities or there might be a supplemental
13 Request for Additional Information. And we
14 count by the request, not by the individuals.

15 So we do multiple record searches for one
16 individual.

17 So the backbone of our program is
18 really our EEOICPA points of contact out in
19 the field. They are the folks that manage the
20 field activity. They respond to the requests
21 that you all send, both individual and records
22 research. Any time we have a problem or need

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1 records from some part of the site, they are
2 the ones who work within the site to find the
3 right contacts and locate the records.

4 So some of the things they do,
5 they attend local public meetings. So the
6 outreach meeting next door for the Idaho
7 workers, we have our Idaho point of contact,
8 actually a few folks over there to talk to
9 folks and handle any questions that may come
10 up about records. They set up site visits and
11 tours for NIOSH and DOL staff, which actually
12 yesterday we set up a tour for many of the
13 folks in this room to go around the site,
14 showing some of the major facilities, giving
15 an overall site history and kind of help the
16 folks that in and around these facilities, you
17 know, we understand that the better they are
18 aware of our facilities and what they do, the
19 better they will be able to do their job. So
20 we hope that that tour went well. It seemed
21 to be well received, and I hope everyone is a
22 little bit more enlightened about the site

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1 now.

2 We work with both DOL and NIOSH to
3 facilitate interviews on site. Some of our
4 points of contact are aware of the various
5 site folks. They may even be retired, but
6 because of our POC's knowledge of the site,
7 they may be able to find folks with knowledge
8 of radiological exposures or rad controls or
9 site operations, and they will identify and
10 locate some of these folks and arrange for
11 interviews with the NIOSH and DOL technical
12 staff.

13 We provide site experts to
14 participate and contribute to the Advisory
15 Board Working Group in conference calls.
16 Every week or every few weeks, we usually have
17 someone from our site participating on the
18 Board calls in case we are needed.

19 And we are an onsite source of
20 EEOICPA information to workers. So, again,
21 just like we are participating in that
22 outreach meeting, we will also provide

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1 information and be a contact for current site
2 workers who may have questions about the
3 program. You know, they can always contact
4 our POC.

5 And so again, the second major
6 responsibility I mentioned was providing
7 support to large-scale site research projects.

8 These are a few of the projects we have
9 supported in the last year. We haven't really
10 been active on all of these in the last month
11 or so. I am going to talk about a few of
12 them, just as an example. But these are all
13 research projects we have supported over the
14 last year.

15 At Mound or for Mound, we have
16 facilitated meetings where the Board and NIOSH
17 have been able to discuss classified matters.

18 I know when these SEC decisions get down to
19 the important issues that are really giving
20 them trouble, sometimes they have to deal with
21 classified information, and we want to make
22 sure that the Board and the contractors can

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1 talk about this information without having to
2 talk around certain things or omit certain
3 information. So we are always willing to
4 facilitate a secure space where they can
5 discuss any and all issues at hand and
6 hopefully come to a resolution.

7 At Mound, we have facilitated over
8 40 worker interviews. Some of those have been
9 offsite, but in certain situations we have had
10 to facilitate a secure location for a
11 classified interview. And again for the same
12 reasons, we want to allow workers to be able
13 to talk about any and all of the issues that
14 they feel it is important for the Board to
15 know. And so when that happens, we want to
16 make sure to facilitate classified locations
17 so they can have full and unencumbered
18 discussions.

19 And then we have set up numerous
20 document review visits at a couple different
21 locations. Actually for Mound, because it is
22 a closure site, we had to work within the DOE

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1 complex at a bunch of different locations to
2 find the right records. So we have been at
3 the NSA Service Center in Albuquerque, the
4 NARA National Archives in College Park, Oak
5 Ridge facility, Pantex, Los Alamos, Denver,
6 and I am sure a few others that I have
7 forgotten to mention. So we really do try to
8 facilitate record searches anywhere we might
9 find relevant records for these projects.

10 At Pantex, we already discussed
11 that somewhat, we are continuing to facilitate
12 worker interviews and obviously working on
13 this tour, which we will do our best to get to
14 you in a timely manner. Savannah River, I
15 have a few stats. Again I think we have --
16 for the most part have responded to all of the
17 requests but obviously, as issues come up, we
18 will continue to do so.

19 And at Sandia, which is a
20 relatively new SEC, I think the petition was
21 recently qualified. We just held an open
22 meeting there last week trying to identify all

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1 of the relevant site and staff that are going
2 to need to be involved that we are going to
3 need to support the effort for NIOSH. And I
4 think we had a good visit and it is probably
5 going to be quite an extensive project and the
6 site is ramping up and gearing up to support
7 it in every way possible.

8 And then also with Sandia, we have
9 recently identified a collection of Sandia
10 radiological records. And I am not sure why
11 we didn't find them until now but as we are
12 going through records both for this program
13 and for everything that the site does, at some
14 point in the various records, they will find
15 a box of records that may be mislabeled or
16 labeled one thing and there may be other
17 records in it. And that is what happened at
18 Sandia. We found microfiche records with a
19 lot of radiological information for
20 individuals on there. We realized that we
21 were not using this for EEOICPA and we hadn't
22 had it in our system, so to speak.

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1 So we contracted with a group we
2 work with within DOE to scan, index, and
3 create a database of these records. It will
4 be searchable records. It can be used for all
5 EEOICPA claimants. So we will work with NIOSH
6 and DOL, if necessary, to go back through past
7 claimants and make sure that we are providing
8 all of the information and then, obviously for
9 future claimants, this collection will be
10 merged into our active records.

11 And then also this will be
12 valuable for the SEC project. So we are
13 anticipating we will be finished with this
14 scanning effort at the end of September,
15 actually hopefully the middle of September, if
16 we can complete it a little bit early, and we
17 are hoping that will be valuable to this SEC
18 research effort.

19 Now document reviews, because
20 within this program there have been classified
21 records, we do review everything before it
22 goes offsite, but as an extra check and

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1 balance just to make sure that there is no
2 national security information released, we
3 review draft and final reports of documents
4 from NIOSH. We want to make sure to not hold
5 up the process and complete these in a timely
6 manner. So you know, we try to get our folks,
7 both at the site and the headquarters, to
8 respond to these as soon as possible.

9 Our security plan details all of
10 the procedures we follow for that. They can
11 be found on our website. I have the link
12 there, and the documents are on the back
13 table. So if you need it, some of it is
14 there. You can always, depending on secrecy,
15 then can talk to me after.

16 So since May of 2010, NIOSH and
17 their contractors have submitted 51 documents
18 for review. The average turnaround for the
19 reviews has been eight working days. So about
20 two weeks. And in certain cases where an
21 expedited review is necessary, the document is
22 particularly important, we have been able to

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1 turn it around in one to two days.

2 And then kind of a third major
3 responsibility that I mentioned before is
4 research to maintain a covered-facilities
5 database. There are over 300 facilities
6 covered under EEOICPA, including AWEs,
7 beryllium vendors, DOE facilities. The full
8 listing is also on our website.

9 And actually I will mention first
10 Legacy Management supports us on this
11 research. So we have folks that have been
12 within DOE for, I guess, an average of 20
13 years each. There are four or five people
14 that we can pull from that, not only can
15 search their holdings in national archives and
16 federal records centers but they also have
17 contacts around DOE and in the records world
18 within DOE. So if they need to get a record
19 from Oak Ridge or think that Oak Ridge may
20 have responsive records, they know who to
21 call. And the same goes for the MSA sites --

22 MR. KATZ: Greg --

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1 MR. LEWIS: -- or pretty much any
2 site within the DOE.

3 MR. KATZ: Greg, I am sorry to
4 interrupt. I just got an email from the
5 phone. If you could just speak up a little
6 louder. You are very soft-spoken.

7 MR. LEWIS: Sorry.

8 MR. KATZ: Thanks.

9 MR. LEWIS: I'm too tall for the
10 mic here. I will try to bend down. Sorry
11 about that.

12 And, again, just to mention a few
13 of the facilities that we are working on right
14 now, the St. Louis Airport Storage Facility,
15 the United Nuclear Corporation in Hematite,
16 Missouri, we are researching Shiprock Uranium
17 Mill in Shiprock, New Mexico. I don't know
18 exactly what the issues are, but there is
19 always various questions and concerns about
20 coverage and the years. And we want to make
21 sure that what we have on our website and what
22 we are covering under the program is accurate.

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1 So we have a number of initiatives
2 that we have undertaken recently over the last
3 few months. We hold routine conference calls
4 with NIOSH and its contractors to assure that
5 everyone is getting the information they need
6 from DOE sites, that there is no problems or
7 issues. And if there are, we do do our best
8 to try to resolve them as soon as possible.

9 I think I mentioned this before,
10 but our subject matter experts participate in
11 Advisory Board conference calls. We also
12 facilitate secure meetings and video
13 conference calls both for interviews and site
14 research.

15 Stu mentioned this in his
16 presentation, but for those of you who weren't
17 there, we are just about to or just have
18 reinitiated the MOU between DOE and Health and
19 Human Services. We have basically been
20 working under most of the provisions of the
21 MOU since the last one expired, but we wanted
22 to formalize it and get it official. So that

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1 kind of sets forth the responsibilities and
2 authorities under both agencies. The security
3 plan and security provisions were included in
4 there. We also talked about routine use to
5 make sure that NIOSH has access to the right
6 DOE records and we can provide them to them.

7 And again, we are going to make
8 sure that all of the activities conducted
9 under this MOU are coordinated within our
10 office and we make sure to fulfill the needs
11 of NIOSH, DOL, and the Advisory Board -- well,
12 I guess NIOSH and the Advisory Board under
13 this, but obviously we are going to support
14 DOL and we are working on an MOU with them as
15 well.

16 Another success that we have had
17 recently is after probably two years, and Gina
18 initiated this effort about two years ago
19 working with some of our records folks, we
20 have been working to revise the acquisition
21 requirements within DOE. So when we have a
22 contract or a subcontract, in the past many

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1 times, particularly with subcontracts, that
2 subcontractor, when the contract was over,
3 would leave the site and take their records
4 with them, particularly human resources
5 records and things about their workers. You
6 know, project records would, of course, stay
7 with DOE, but we did not always have access to
8 worker records, which obviously can present a
9 problem for this program.

10 So recently we have this DEAR
11 clause. It has been signed. It is going to
12 the comment period, but when it gets through
13 the comment period and is formally approved,
14 this will make sure that DOE retains access
15 and ownership to these vital records once the
16 subcontracts are finished and that group
17 leaves the site. So we think this will be of
18 tremendous benefit to future EEOICPA claimants
19 and to DOE workers in general. So we are very
20 excited about this.

21 And then just to talk quickly
22 about outreach. You know, along with the

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1 Department of Labor, NIOSH, the Ombudsman's
2 Office, we have all initiated what we call the
3 Joint Outreach Task Group, and that is
4 actually who is in the meeting next door. We
5 are trying to combine efforts. We realize
6 that all of these groups are essentially
7 trying to reach the same group of former
8 workers. And instead of having separate
9 efforts, we wanted to pool resources and pool
10 knowledge and make sure that these workers can
11 have a one-stop shop to get any information
12 they want to know about former worker
13 screening, about the NIOSH program, dose
14 reconstruction, about Labor's program, about
15 how DOE provides records. And so those have
16 been pretty successful. We have had a good
17 turnout, including a pretty good turnout next
18 door. So we are hoping that there are going
19 to be new workers that are aware of these
20 programs and are taking advantage of what they
21 have to offer.

22 Oh and again, just to mention for

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1 those of you who don't know, there is a
2 meeting at 10:00 next door and there will also
3 be one at 6:00 p.m. tonight. So for anyone
4 who would like to attend that meeting, 6:00
5 p.m. tonight you will have your chance.

6 And then Glenn mentioned the
7 review of the DOL Site Exposure Matrix
8 Database but that has been a big project.
9 Originally, that database was available only
10 to the DOL claims examiners, but recently they
11 had asked us to review that database and to
12 allow it to be published on their website and
13 that full information be available to the
14 public. And we have initiated that process.
15 We are working closely with DOL and with all
16 of our sites to make sure that they are
17 reviewing this information.

18 And currently, I guess as of April
19 30th, we have released 48 of the 116 DOE
20 facilities, along with the uranium mills,
21 mines, and ore buying stations. And then on
22 June 30th, we released an additional 21 sites,

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1 and we are hoping to have the rest of the
2 almost 50 sites completed as soon as possible.

3 We will probably have another release within
4 the next couple of months. So, and again, the
5 public website for the Department of Labor
6 Site Exposure Matrix can be found at that link
7 on the DOL website.

8 And then the Former Worker Medical
9 Screening Program is a program that we work
10 closely with within DOE. They provide free
11 screenings to former workers, try to identify
12 anything they may have been exposed to. They
13 will refer them then for treatment and also,
14 if necessary, they will refer them to the
15 EEOICPA program. So further information on
16 the Former Worker Program can be found on our
17 website. And here are the local contacts, and
18 representatives from both of those groups will
19 be -- are next door right now and will be
20 there this evening as well. So if anyone is
21 looking for information on the Former Worker
22 Program, you can find it this evening at 6:00

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1 or contact either one of these individuals.

2 So have I forgotten anything? And
3 if anyone has any questions --

4 CHAIRMAN MELIUS: Questions for --
5 want to check the -- yes. For those of you on
6 the phone, Ted will be with you in a second
7 here.

8 MR. KATZ: Okay, thank you. So
9 let me start with Dr. Lemen, do you have any
10 questions? No questions from Dr. Lemen. Dr.
11 Field? Very good. No questions from Dr.
12 Field. And Mr. Gibson? Thank you. No
13 questions from Mr. Gibson.

14 And let me just check. Okay,
15 thank you.

16 CHAIRMAN MELIUS: Good. Any other
17 Board Members? If not, thank you. Yes, I am
18 surprised, too.

19 Okay, our next topic is an update
20 on GE Evendale. Evendale? I can't remember,
21 even though I lived there.

22 MR. HINNEFELD: Most of us call it

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1 Evendale, but I don't know if that is right
2 nor not.

3 CHAIRMAN MELIUS: Jim?

4 MEMBER LOCKEY: Evendale.

5 CHAIRMAN MELIUS: Evendale. Yes,
6 okay.

7 MR. HINNEFELD: You know, this is
8 a really unusual meeting on three counts now.

9 I am getting two presentations in the same
10 morning. Well, I am talking so that happens
11 twice, and three, I am doing tech support with
12 the computer, which has never happened before.

13 Okay, I am here to provide the
14 update for, or a report on our efforts on the
15 General Electric SEC petition. I wanted to
16 present this myself to make sure that no one
17 is trying to conclude that this may be the
18 evaluating health physicists' opinion. The
19 evaluating health physicist, our point of
20 contact for General Electric, is here at the
21 meeting, Pete Darnell, and he may be able to
22 help me if I get some questions I am not

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1 prepared to answer.

2 But if you will recall a little
3 bit of history here for this petition, a
4 petition was first generated, and it was an
5 83.14, by us in December of 2009. And at that
6 point, since in 83.14, we had reached the
7 determination at that point, that based on the
8 information we were able to find, that the
9 reconstruction for the covered period at GE
10 was not feasible. And we could also find very
11 little information to sort out the workforce
12 at GE. GE is an AWE, so they did other work
13 in addition to the DOE work and we have not
14 been able to find a method to sort people into
15 the AWE work.

16 So we qualified the petition, of
17 course, quite quickly since it was a .14 and
18 the Evaluation Report was issued fairly
19 shortly after that. Again, those are all
20 functions of using the 83.14.

21 When describing the radiological
22 work at GE, they actually had several periods

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1 or maybe one long, continuous period of
2 radiological work. But only one piece of
3 that, sort of the middle piece, is covered out
4 of the program because that was the work that
5 was done for the Department of Energy or its
6 predecessors. So they had done other work for
7 the military, which is not covered under the
8 program.

9 So when we are trying to find out
10 what work they did and how much we can learn
11 about it, we couldn't find a lot of
12 information about the work. From what we can
13 tell, the work they had with DOE was to do
14 testing on reactor components, like reactor
15 fuels and other components and, particularly,
16 I believe, fast reactor kinds of effects, what
17 happened to these various things, but we don't
18 really have much information on how they did
19 that, you know, what equipment was involved in
20 that examination and testing.

21 And we also don't really know how
22 much radioactive material -- what the source-

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1 term of the radioactive material would be.
2 Now you can presume, you can make some
3 assumptions about what radionuclides were
4 there and irradiated fast fuel but in terms of
5 quantities, we weren't able to find any
6 information.

7 We couldn't put job titles or job
8 assignments with the specific radiological
9 operations or conditions. There didn't seem
10 to be any unique name of job titles that would
11 put people on this project. And the people
12 that we have talked to indicated that, well,
13 people could come and go to the areas where
14 the radiological workers performed. And in
15 some instances, unmonitored workers had their
16 work places in the buildings where the
17 radiological work was performed, and we don't
18 have really much information about material
19 control or contamination control practices in
20 those buildings.

21 And finally we have obtained very
22 little personal monitoring data for the

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1 covered period in our request. And General
2 Electric does provide the records they have.
3 When we ask for an exposure record from
4 General Electric, they provide it, what they
5 have, but they have very little from this
6 period.

7 Most of this work occurred before
8 we originally presented. We have presented
9 this, of course, to the Board before. Most of
10 this work occurred before our first
11 presentation, the documents that we located,
12 the internet searches that we had pursued, and
13 obtained additional documents.

14 We had some contacts with the GE
15 office in the UK on some thought that there
16 might be some records stored there.
17 Apparently, there might be some stored there.

18 We have no idea whether they would be helpful
19 to us or not and we just had no luck in a
20 continuing engagement with GE in the UK.

21 And since we presented this in, I
22 think we may have presented this in February,

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1 but since the last Board meeting, we have not
2 been able to obtain any new documents to help
3 us understand and reconstruct the doses at GE.

4 But since then, at the request of
5 the Board, we have gone back and tried to find
6 any other information we can, mainly through
7 interviews that would help to describe who did
8 the work and how can we apportion these. If
9 nothing else, how can we apportion people?

10 And so we had two group
11 interviews. These were arranged through our
12 outreach contractors ATL, and mainly
13 represented labor organizations who came to
14 those groups. And we also have had five
15 additional interviews, individual interviews,
16 since May that we have conducted for other
17 folks to try to gain some information.

18 And the results of those
19 interviews and that discussion are the things
20 I have talked about before. People come and
21 go and we didn't hear anything that would
22 allow us to parcel out the population.

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1 A summary of the data we have,
2 there is only one of the claims that we have,
3 and 118, that is the data of this slide but
4 that may not be the exact count today, but of
5 the 118 we had when this slide was prepared,
6 only one individual had internal monitoring
7 data for the covered period. And 32 of the
8 118 had some type of external monitoring data
9 for the covered period, whether or not it was
10 complete or not. It is unlikely that it
11 covered the entire covered period.

12 We did obtain some source term
13 information and other information about the
14 other radiological operations that occurred at
15 GE, the ones that occurred before and the one
16 that occurred after. But in fact, maybe even
17 the majority of what we learned in our data
18 searches was about the work that is not
19 actually covered in the program.

20 And so we have concluded that
21 still we have not been able to locate
22 sufficient data to estimate the doses,

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1 certainly the unmonitored GE Energy workers.
2 And we would probably use any data we had for
3 a claimant, we would use to the extent we can
4 interpret it with our current guidance and use
5 that if we have to do a non-presumptive
6 partial dose reconstruction for the people who
7 don't fit into the Class.

8 So just a quick reevaluation of
9 the two-pronged test here, in terms of
10 determining whether to recommend any new
11 Class, the first question is is it feasible to
12 estimate the level of radiation doses of
13 individual members of the Class with
14 sufficient accuracy. And we concluded it was
15 not.

16 Is there a reasonable likelihood
17 that such radiation dose may have endangered
18 the health of members of the Class?

19 So in feasibility, in terms of
20 feasibility, we feel like we can reconstruct
21 the medical exposures based on the complex-
22 wide Technical Bulletins that we have used in

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1 a number of places, so we can reconstruct some
2 medical diagnostic exposures.

3 We determined that there were
4 insufficient data for estimating internal and
5 external doses for all the workers, but we
6 will use any relevant data that we have for a
7 claimant in that person's dose reconstruction,
8 if we need to do it.

9 And since we can't reconstruct the
10 dose or we have reached the determination that
11 we don't believe it is useful to reconstruct
12 the dose since we can't really put a bound on
13 it. And so since we can't put a bound on it,
14 we can't say that there was no potential for
15 harm. So the second prong of the test would
16 be met then as well.

17 So our proposed Class, this is
18 just restating what we have stated before. It
19 is all employees and their contractors who
20 worked at GE during January 1, 1961, through
21 June 30, 1970. That was the period of the
22 work for the DOE, for a number of days

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1 aggregating 250. So that is our recommended
2 Class. That has been our recommended Class
3 since we have first presented.

4 And of course, a reminder the
5 summary table in terms of the feasibility of
6 dose reconstruction. It doesn't appear that
7 we will be able to reconstruct anything about
8 occupational medical dose for claims, except
9 in those cases where we happen to have some
10 data for the claimant, if we need to do a dose
11 reconstruction for a non-presumptive.

12 So that is the conclusion of my
13 presentation. This is just a brief reminder
14 of the information we have presented before
15 and what we have done in the meantime since we
16 have done some additional investigation to the
17 extent and done what we could and have not
18 found anything that gives us any other
19 indication that we are going to be able to
20 find information where it is likely to
21 reconstruct doses or that we are going to be
22 able to find a way to parcel people from the

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1 radiological workers at GE from the non-
2 radiological or somebody may have been non-
3 radiological exposed at GE.

4 So that is where we stand today.
5 And I am coming today, I guess, and sort of
6 re-bringing this back to the Board once again
7 with our recommendation to recommend adding a
8 Class for this group of employees.

9 CHAIRMAN MELIUS: Thank you, Stu.
10 Questions? Yes, Jim Lockey.

11 MEMBER LOCKEY: Stu, does that --
12 I remember our last conversation on this. And
13 so essentially because we can't identify
14 buildings and access to buildings, this
15 essentially represents all GE employees at the
16 site --

17 MR. HINNEFELD: Yes.

18 MEMBER LOCKEY: -- between '70 and
19 --

20 MR. HINNEFELD: '61 to '70 or
21 whatever the dates were in the Class, yes.

22 CHAIRMAN MELIUS: Other questions?

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1 Yes, Paul.

2 MEMBER ZIEMER: My question is
3 along the same lines as Dr. Lockey's. I think
4 we had the issue of the numbers of people who
5 might have been on that site and the fact that
6 it was difficult or impossible to put them in
7 a particular building. Is that not the case?

8 MR. HINNEFELD: Yes, that's right.

9 MEMBER ZIEMER: And how many
10 people are we talking about here?

11 MR. HINNEFELD: According to the
12 GE Public Information Office, in that period
13 there were about 8,000 people.

14 MEMBER ZIEMER: Now I have been
15 thinking about this after I reread this thing
16 this past week. And I guess I sort of know
17 the answer, but I am going to pose the
18 question anyway. And this sort of goes to
19 Department of Labor, so, Jeff, I will kind of
20 pose it to you.

21 And that is, if DOL cannot exclude
22 people from any particular building, is there

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1 any way to require that the claimant at least
2 provide an affidavit that they may have been
3 in the buildings in question? I think
4 intuitively we know that there probably are
5 thousands of people on that site that got
6 nowhere near the locations where the
7 radiological work was done. The problem is,
8 we don't know who those people are. Is there
9 anything that would prevent us from asking the
10 people to -- and maybe they don't know, and if
11 they don't know they would not be able to give
12 an affidavit to the contrary, but is there
13 anything that would prevent Labor from saying,
14 with your claim you should provide an
15 affidavit indicating that you may have at
16 least possibly been in one of those buildings?

17 I mean, if a person knew that they
18 were never there, it seems to me, it is
19 difficult for me to see why it is fair to
20 provide them compensation. I mean, these
21 programs aren't free. And those that deserve
22 to be compensated should be, but I am also

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1 concerned about those who don't deserve to be
2 with the taxpayers' money.

3 MR. KOTSCH: Paul, I don't think
4 we have ever been in that position before. We
5 do accept affidavits from people that -- all
6 our reviews are done on a case-by-case basis,
7 but we do accept affidavits from people,
8 basically putting them into buildings we know
9 that are Classes.

10 You know, we recognize, too,
11 obviously there is a larger population there
12 that probably was potentially exposed in like
13 I think if the buildings were COD or
14 something. I think that was where the work
15 was done. Or I don't know, maybe that is
16 wrong.

17 MR. HINNEFELD: They are large
18 buildings.

19 MR. KOTSCH: Yes, I know the
20 buildings that were there were pretty large.
21 I mean, I guess we could. We probably -- I
22 don't know if we would ask that. The Board

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1 might.

2 Go ahead.

3 MEMBER ZIEMER: Well, I am just
4 trying to look at this from the reverse side.

5 I mean, we obviously want to be claimant
6 favorable. And I would say if a person
7 believes that -- and maybe they are not sure.

8 If they are not sure, you give them the
9 benefit of the doubt. But is there any reason
10 why we shouldn't ask the person to confirm
11 that in the course of their work they either
12 know that they entered those buildings or they
13 believe they may have, or something along
14 those lines?

15 It seems to me that we have to
16 think about both sides of this issue, and this
17 is kind of a new one that has come up. We
18 have had some other sites like Oak Ridge
19 Hospital, a much, much smaller size where we
20 have said, oh, well, okay. We can go ahead
21 and err here. But here we are talking about
22 possibly thousands of people who never got any

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1 exposure. And I am just wondering why is that
2 fair to the taxpayers in terms of the fairness
3 of the program? Maybe we can't do that, but I
4 would sort of like to get some idea.

5 Maybe other Board Members have
6 some ideas or some ways of thinking about this
7 that would help me understand how we can deal
8 with this fairly.

9 MR. HINNEFELD: I would like to
10 offer a perspective, Dr. Melius, if I could,
11 on this question.

12 CHAIRMAN MELIUS: Okay.

13 MR. HINNEFELD: From our
14 standpoint, we feel like in that situation
15 when we take an action like that, we are
16 placing the burden of evidence back on the
17 claimant. And view our role in this program
18 as supposed to be trying to relieve the
19 claimants of that burden.

20 One of the attractive portions of
21 this law is that, and previously in a Workers'
22 Compensation Occupational Illness claim, an

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1 individual claimant had to pursue that claim
2 on their own against their employer and was
3 limited by their resources. And in this
4 program, we take on the role of providing the
5 evidence for that claimant.

6 And in this case, when we draw
7 these distinctions and say, well, we don't
8 think there is any record that establishes who
9 was there and who wasn't, but we are going to
10 require people to provide the evidence that
11 they were there. That is why we generally
12 prefer to make an all-employee recommendation.

13 And then the additional complication is that
14 since they are also survivor claimants in all
15 likelihood, a situation like this would
16 disadvantage the survivor claimants
17 significantly because of the secret nature of
18 the work that the workers were working on.
19 And they may not be in a position to be able
20 to even provide any kind of evidence at all.

21 CHAIRMAN MELIUS: Paul, do you
22 want to follow up?

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1 MEMBER ZIEMER: If I could
2 respond, I actually was not suggesting that
3 there be any burden of proof. I was
4 suggesting that it is sort of the opposite way
5 of looking at that. And certainly if it is in
6 the survivor's hands, then they have no way of
7 knowing. But if the potential claimant knows,
8 in fact, that they never were in those
9 locations, all I am suggesting is why not ask
10 them if there is any doubt. They don't have
11 to prove it. They just say I believe I may
12 have been in those buildings, even if they are
13 not sure. And there will be no burden of
14 proof beyond just asking them, were you in
15 those buildings. If they know they never
16 were, why not ask them to say so?

17 That is sort of the way I am
18 thinking about it right now. Not to put any
19 burden of proof but to ask people. I can sort
20 of guess that if you open the doors, people
21 are going to say, well, I wasn't there but I
22 am entitled to it because it is the way it is

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1 written.

2 So that is sort of the way I am
3 thinking about it. If they can't exclude
4 themselves, fine. Let them say I may have
5 been there or the claimants will say -- as far
6 as we don't know that they weren't, therefore,
7 we accept that. That is what I am thinking of
8 in terms of an affidavit, not that they have
9 to come up with any proof. Simply a
10 statement.

11 So if I know in my heart of hearts
12 that I never was there and I really don't
13 deserve it, then say so. That is all I am
14 saying. Ask the people to say so, if they
15 really don't deserve it. Maybe no one will do
16 that, but I think there are some honest people
17 that work with GE. Maybe one honest person,
18 two maybe, three, a hundred? Who knows. A
19 thousand?

20 CHAIRMAN MELIUS: Bob.

21 MEMBER PRESLEY: I have a real
22 problem with this because I didn't agree with

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1 the Oak Ridge Hospital deal either. Can you
2 go back and refresh my memory on the work that
3 was covered with this petition?

4 MR. HINNEFELD: This petition, GE?

5 MEMBER PRESLEY: The GE.

6 MR. HINNEFELD: Yes. The nature
7 of the work was testing fuel element materials
8 and high temperature reactor material; testing
9 the effects of radiation on refractory metals
10 and alloys; examining the radiation effects
11 in beryllium oxide; examining fission product
12 transport processes in reactor fuels; testing
13 the effects on clad uranium oxide fuels in
14 meltdown environment; developing a process of
15 densification of thoria; and calcination of
16 thorium oxide in high-temperature furnaces.

17 So those activities we seem to
18 have found somewhere as descriptions of the
19 things that were done.

20 MEMBER PRESLEY: Those particular
21 items would have to be done in a certain area.

22 That is something that couldn't be done all

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1 over that plant.

2 MR. HINNEFELD: Right.

3 MEMBER PRESLEY: I mean, by nature
4 of that work, that has got to be done in a
5 pretty defined area, enclosed area. I would
6 like to see additional work on this. I don't
7 think this is -- we owe this to the taxpayers.

8 CHAIRMAN MELIUS: Josie?

9 MEMBER BEACH: I need to borrow a
10 microphone.

11 CHAIRMAN MELIUS: And then Wanda.
12 Go ahead.

13 MEMBER BEACH: I recall that at
14 our Manhattan meeting in February that we had
15 asked the 250-day Work Group to look at this
16 issue. And I don't think that --

17 CHAIRMAN MELIUS: I don't think
18 they did.

19 MEMBER BEACH: We haven't done
20 that.

21 CHAIRMAN MELIUS: Right.

22 MEMBER BEACH: So I am wondering

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1 if we need to just keep that in mind.

2 CHAIRMAN MELIUS: Yes. I mean,
3 that is an option for the SEC evaluation. I
4 think we first were going to have, as I
5 recall, was for NIOSH to go back and gather
6 some more information first and think about
7 it. I think it was that.

8 Wanda and then Henry.

9 MEMBER MUNN: Stu made a reference
10 to the fact that they have pretty decent
11 records regarding the amount of radioactive
12 materials that were handled prior to and
13 following this particular period.

14 MR. HINNEFELD: Actually, I didn't
15 mean to imply that.

16 MEMBER MUNN: Oh, well. I got the
17 impression that at least you had better
18 records.

19 MR. HINNEFELD: I think we may
20 have had more information about the
21 radioactivities before and after than during.

22 MEMBER MUNN: I guess my primary

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1 concern derives from the fact that GE is not a
2 novice to this type of activity. Quite to the
3 contrary. For example, they operated the
4 entire Hanford Site for a number of years and
5 were very instrumental in the early health
6 physics programs.

7 It is really difficult to imagine
8 that so few records were kept of that period
9 that we can't even -- I guess I can almost
10 understand how we would not have a handle on
11 source-terms because of the secrecy of the
12 projects that were involved. But it seems
13 unreasonable that they have such a small
14 amount of bioassay data. Of the folks that
15 you have spoken to, especially the people that
16 you have interviewed personally, have you
17 gotten any feel from them as to why there
18 would have been such a paucity of data?

19 MR. HINNEFELD: It could be that
20 that particular division in GE that did this
21 work actually moved to the UK and that then
22 the records might be there. And that might be

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1 the records that we were unable to get from
2 the UK. That might be the case.

3 MEMBER MUNN: Do we have fairly
4 significant evidence of that?

5 MR. HINNEFELD: No. I think that
6 is --

7 MEMBER MUNN: It is just a
8 possibility.

9 MR. HINNEFELD: That is a
10 possibility. It is anecdotal.

11 MEMBER MUNN: Okay. And I am
12 gathering, from the few number of personal
13 interviews that you had, that you actually
14 don't have much in the way of management,
15 worker, employee, survivor data, whether there
16 are claimants or not who could help contribute
17 to this. You don't have a lot of people that
18 you have identified that could give you
19 helpful information.

20 MR. HINNEFELD: Well, I know we
21 interviewed the radiation safety officer from
22 GE for some period of time. Okay, so the

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1 radiation safety officer for that entire
2 period we did interview.

3 MEMBER MUNN: I am wondering, out
4 loud I guess, whether there is not a larger
5 pool of potential expert testimony that we
6 could have that would give you a better feel
7 with respect to source-terms.

8 This is no longer classified data,
9 and they must have had some idea of how much
10 material was coming in and going out.
11 Clearly, they handle a lot of radioactive
12 material. Clearly, they were doing crucial
13 work at the time, Cold War stuff that was
14 really important to everybody and,
15 understandably, very secretive.

16 But now that it is no longer
17 secretive, it is hard to imagine, out of that
18 body of potential claimants that you have,
19 even non-claimants, that there aren't a larger
20 group of people that we could be talking to,
21 trying to tie down some better information
22 with respect to being able to define this

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1 class a little better.

2 MR. DARNELL: I would like to
3 point out that -- my name is Peter Darnell. I
4 am a health physicist working with GE
5 Evendale. With ATL and our contractor ORAU,
6 we are still working on contacting unions to
7 find out more information.

8 Currently, we have been through
9 two union -- had interviews with two unions.
10 And what we did basically was have a large
11 group discussion where I facilitated that
12 group to try to get the workers to focus in on
13 the two buildings, C and D, and the work
14 period '61 through '70.

15 Basically, the workers themselves
16 argued between themselves on who was there,
17 who wasn't there, what controls were there,
18 what controls were not there. The knowledge
19 within the two unions we have spoken with is
20 very spotty. More concern from them and more
21 talk about the health and safety issues was
22 for chemical, rather than radiological.

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1 I don't believe -- the workers at
2 this period don't really appear to have a good
3 knowledge of the radioactive materials they
4 were working around or working with. The only
5 exception to that were some of the maintenance
6 personnel that were there that talked about
7 moving different materials that were used in
8 Buildings C and D throughout the remainder of
9 the site.

10 Basically, at GE, if you use
11 something in C and D, where the radiological
12 work was going on, it was moved to wherever it
13 was needed throughout the site. So it just,
14 what the union said to us reinforced the idea
15 that there was no real control on who could
16 access it, or the materials that were in the
17 project where that was controlled later on.

18 MEMBER MUNN: And your radiation
19 control officer tells the same story, that
20 there was no radiation control.

21 MR. DARNELL: Well, his initial
22 interview told us that there was great

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1 controls. And then he would remember that the
2 secretaries were working in the loft above the
3 areas where the radiological work was going.
4 And then after a little while, he remembered
5 some contamination incidents that people were
6 walking through until they found it.

7 Basically, he reinforced the idea
8 that the controls there, while not lax for the
9 times, were not up to the standards that we
10 would expect now.

11 MEMBER MUNN: And I am still kind
12 of pushing this point, I know, but it seems to
13 me that we need a lot more information from
14 the people who were there. And certainly, if
15 the records have gone off somewhere else, and
16 they probably do exist but if we can't get to
17 them, they have no value, before we simply
18 cast the broad net over everyone who walked in
19 the gate during that period of time, it would
20 seem wise that we make further effort to
21 attempt to identify the kind of employment
22 records and the kind of job titles, as well as

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1 individual people who could give you more than
2 just the yes, I was there or no, I wasn't.

3 Is there any plan to try to do
4 that?

5 MR. DARNELL: That work is
6 ongoing. We are still trying to get in touch
7 with the third union to get more information.

8 Part of our problem is, is that the unions
9 are not very willing to speak to us. They
10 feel that they have already been working with
11 NIOSH. That was actually for other projects
12 and not for this. So we have had some uphill
13 battles to get them to even talk to us.

14 And then the workforce itself is
15 not really interested in coming and having a
16 meeting about this information and talking
17 about what they did. Our last effort netted
18 ten personnel that showed up and, I believe,
19 five of the people that showed up were
20 actually the current union officers. We got
21 very few that want to come and talk to us.

22 MEMBER MUNN: You do have

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1 employment record information. Right? You
2 know people who work there. You have names.

3 MR. DARNELL: We have contacted
4 those people.

5 MEMBER MUNN: All of them? No, I
6 am not talking about just union members. You
7 know, plants like this, plants all over this
8 complex are made up not just of union members
9 and not just of management. They are made up
10 of a great many individuals who are non-union,
11 non-management people who have technical
12 information that could assist you.

13 My question is don't we have
14 information about other people who worked --
15 all of the people who worked at that plant
16 must be of record to GE, regardless of whether
17 their dose records and things of that sort are
18 being moved. Surely, GE knows who worked
19 there during that period.

20 MR. HINNEFELD: Well, we have not
21 pursued the employment roster for this period.
22 And we rarely pursue the employment roster

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1 from a site.

2 MEMBER MUNN: Yes, I understand
3 that. That is why I am pushing the point, I
4 guess, Stu. I am not trying to be combative
5 here. I am just trying to look for another
6 source of available information, given the
7 large pool.

8 MR. HINNEFELD: So your thought
9 here is that the employment roster would
10 provide us with enough information to identify
11 people who worked in the two buildings we are
12 talking about in order to ask them.

13 MEMBER MUNN: Who would have
14 knowledge of people who worked there and who
15 would have knowledge of the process that could
16 add to the information you already have,
17 which, after you talk to them for a while, oh
18 yes, there were secretaries upstairs. Oh yes,
19 there were these incidents that occurred.
20 There must be additional folks around who are
21 not, who don't just jump out at us.

22 MR. HINNEFELD: Well, I don't

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1 doubt there are. I am really trying to figure
2 out a way we can find them off the roster.
3 What will be on that roster that will tell me
4 these are people worth talking about to tell
5 me about C and D --

6 MEMBER MUNN: Well, probably job
7 descriptions --

8 MR. HINNEFELD: -- of the, if
9 there are 8,000 people on the roster.

10 MEMBER MUNN: Well, a job
11 description ought to help. Shouldn't it?

12 MR. HINNEFELD: Well, it may or
13 may not, but chances are, the same job
14 descriptions were used across the whole
15 project.

16 MEMBER MUNN: Well, that's true.
17 But it seems as though it is one thing we
18 should pursue before we give up completely.

19 MR. HINNEFELD: Okay, I want to
20 try to summarize here.

21 CHAIRMAN MELIUS: Well, don't
22 summarize yet.

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1 MR. HINNEFELD: Okay, I won't
2 summarize yet. Go ahead.

3 CHAIRMAN MELIUS: There are other
4 Board Members that have some questions. Let's
5 hear from them. Henry?

6 MEMBER ANDERSON: Yes, just
7 briefly, I just wanted to respond to Paul's
8 issue.

9 And from my perspective, it would
10 be very interesting to know of all of those
11 people who would qualify who aren't filing
12 claims, who don't get paid, those are probably
13 the most harmed individuals than somebody who
14 might apply but clearly was not exposed.

15 So it will be interesting. We
16 know how many claims have come through but we
17 should also be able to estimate the
18 populations that were there. You could easily
19 apply a distribution of death to estimate how
20 many of the various cancers would have
21 occurred. And I would guess that of those,
22 probably a very small percentage have actually

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1 applied and gotten into the program because
2 anyone who was somewhat older back in the '40s
3 and the '50s who would qualify, you are now
4 talking about grandchildren because the person
5 has long died and nobody remembers what they
6 did and they haven't heard about the program
7 and they have moved around the country.

8 So I think there is probably more
9 people who would be compensated who aren't
10 filing a claim than those who would file a
11 claim that we might feel as being a wrongful
12 claim. So I think that is really an area I
13 would say we need to push more on the outreach
14 to find those individuals. Because simply
15 qualifying an SEC, nobody starts receiving
16 checks in the mail without having to have
17 first heard about it, file a claim, organize
18 their material, go through the process.

19 So it is still, I think, a pretty
20 narrow door that claims processes go through.

21 MEMBER MUNN: Oh, but here we are
22 talking about people in the '60s. We are not

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1 talking about people in the '40s and '50s.

2 MEMBER ANDERSON: Yes, but
3 somebody who was 60 in 1960, that is now 50
4 years ago, that person would now be 110.

5 MEMBER MUNN: Most of them were
6 not 60.

7 MEMBER ANDERSON: Well, but even
8 50. So now that person would be 100. Now if
9 they were 40 in 1960, they're -- I am just
10 saying the number of individuals who would
11 have died of a compensable thing early in
12 their life are long missed.

13 So I am just saying we have to
14 place our priorities on the people who really
15 would qualify who we don't know about yet.
16 And there is attempts to do outreach but it is
17 very difficult and especially, like the
18 individuals you are saying, try to find, who
19 aren't in the union, who aren't in the
20 management. How do they find out about these
21 programs?

22 CHAIRMAN MELIUS: Well, there are

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1 some data on claims on the DOL presentation.

2 MEMBER ANDERSON: Yes.

3 CHAIRMAN MELIUS: So that provides
4 some sense.

5 MEMBER ANDERSON: Yes.

6 CHAIRMAN MELIUS: And there is a
7 significant number. I don't know what the
8 time frame on those are, but we'll do that.

9 Jim, did you have another
10 question?

11 MEMBER LOCKEY: Yes. Stu, in your
12 summary of radiological data, one of 118 have
13 internal monitoring data and 32 of 118 have
14 external. Where did that data come from, just
15 so I know?

16 MR. HINNEFELD: That was GE. GE
17 responds to our requests for radiological
18 data, individual exposure reports.

19 MEMBER LOCKEY: Right.

20 MR. HINNEFELD: We get a claim.
21 We send them a request for individual exposure
22 information. They send a response if they --

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1 with what they find.

2 MEMBER LOCKEY: And how does that
3 compare with other sites where you are
4 proposing --

5 MR. HINNEFELD: There are AWEs who
6 have no record of radiation exposure as seen
7 by employees. So we don't get anything from
8 some AWEs. For a DOE site like INL, we get a
9 response every time, and most of them have
10 radiological monitoring data.

11 I mean, it is hard to identify a
12 typical one.

13 MEMBER LOCKEY: One more question.
14 The 8,000 figure, that represents total
15 employment at the Evendale site. Is that
16 correct?

17 MR. HINNEFELD: That is the way it
18 was represented to us by the Public
19 Information Office.

20 MEMBER LOCKEY: Okay, thanks.

21 CHAIRMAN MELIUS: Bob, you had
22 another question?

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1 MEMBER PRESLEY: Yes, I do. 1960
2 to 1970, this type of material didn't just
3 come through the back door of this place. We
4 kept up with it. There ought to be NMC&A
5 records. There ought to be transportation
6 records. This was the type of material that
7 was not generated at GE. This stuff has got
8 to come from somewhere. And there ought to be
9 shipping records. There ought to be NMC&A
10 records. There ought to be health physics
11 records. I find it hard to believe that at
12 that point in time there is nothing up there.

13 And as far as employment, we ought
14 to be able to come up with some type of health
15 physics or rad techs or something that worked
16 in this area with this material.

17 MR. HINNEFELD: Okay, we did in
18 fact find some NMC&A reports and
19 transportation reports under data capture, and
20 it's part of the documents we reviewed to try
21 to assemble the story.

22 I don't know, you know,

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1 presumably, we didn't get a complete set. We
2 got what we were able to get.

3 CHAIRMAN MELIUS: David.

4 MEMBER RICHARDSON: I have, I
5 guess, several points. I think this has been
6 a useful discussion.

7 Let's start off with Paul and
8 Wanda's concerns that this is an extremely --
9 the proposed group, the proposed class is
10 extremely large and you are recording numbers
11 of about 8,000 workers. This is what I
12 remembered from our previous discussion about
13 this. When it was first put forward, it
14 wasn't really clear how large this class was.

15 In fact, I did a little bit of
16 digging, and it is one of the largest
17 employers in Ohio. I mean, in the 1950s they
18 had 12,000, 13,000 workers. I mean, that is
19 larger than, I think, the number of workers at
20 INL. Today, it has got 7,500 workers on-site,
21 and most of them are not doing radiation work.

22 Most of them are working on the manufacture

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1 of jet engines.

2 And so one of my concerns in
3 thinking about, well, you have got 100 -- I'm
4 not quite sure -- 140 claims and you find a
5 small amount of bioassay data for them. One
6 interpretation of that is that most of them
7 were not working in radiologically controlled
8 areas, and they weren't in a bioassay
9 monitoring program. That is at least one
10 interpretation. That doesn't necessarily
11 imply that there is a large amount of either
12 missing bioassay data out there or an
13 extremely incompetent health physics program
14 which wasn't doing internal monitoring on
15 people when they needed it. It may just be
16 that the number of workers in the 1960s and
17 '70s who were actually employed doing this
18 work was a small fraction of the jet engine
19 manufacturing going on by GE in Ohio, and 30
20 of them had dosimetry records, were badged. I
21 mean, again, this may give us a sense that the
22 large fraction of the workers, even among the

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1 claimants, were not in areas where they were
2 within the HP program.

3 I have to kind of agree. I can't
4 imagine in the '60s and '70s that this work
5 was not fairly well controlled. It seems
6 somewhat implausible, and the descriptions of
7 the problems that the health physics
8 management was describing sounds similar.

9 I mean, if you talk to people at
10 Oak Ridge, for example, they would also say
11 yes. There were periods where there was
12 contamination outside that somebody walked
13 through and we found that there were
14 secretaries who were subsequently found not to
15 be badged when they should have been badged.
16 I mean, that is true throughout the complex.
17 I think that there was an evolution over time
18 of being more inclusive in the monitoring, but
19 it doesn't mean that there wasn't a program in
20 place.

21 One, I had a question about
22 looking at the employment records, something

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1 else that we have done, as opposed to trying
2 to get a full kind of roster of the workers
3 there is to ask for the organizational charts.

4 And then at other facilities, anyway,
5 there's, aside from getting the payroll
6 records, you can get year-by-year management
7 charts or organizational charts with names of
8 points of contact and that may be a useful
9 place to start identifying. Again, this is
10 the '60s and '70s. I think that there is
11 reasonable chance that you would be able to
12 contact some of these people.

13 In reading over the document, one
14 of the concerns I had was I thought it was
15 very useful and yet I know you are having a
16 hard time describing the process, but it would
17 seem when you would talk to people, there
18 should be some more recollection of, you know,
19 are there hot cells there or some more
20 description of what was going on. People had
21 to have, I would think, be able to give a
22 little bit more detail about what was going

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1 on. Maybe not.

2 MR. DARNELL: What we did -- this
3 is Peter Darnell. What we did during these
4 group discussions was have a led discussion.
5 I would talk about access controls. And one
6 person would get up and speak about how he
7 remembered this. And somebody else would be
8 shaking their head. And I would go to that
9 person, what are you thinking about, and try
10 to build upon the initial information that was
11 given, once the first questions would get out.

12 It was all led conversation. It was not,
13 someone said something and then we went on to
14 something else. We tried to get as much of
15 the group in on every question that we asked
16 that we could.

17 I did bring the questions if
18 anybody would like to take a look at them.
19 But it was all directed to try to gather, try
20 to encourage people to remember what was going
21 on at the time. The unfortunate part of it
22 is, is most of them remembered the Aircraft

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1 Nuclear Propulsion Project, the ANP Project,
2 which is prior to the covered period. That
3 was the big thing that they remembered. That
4 was the big thing that they talked about.

5 The covered period was not much
6 recollection no matter how much we directed.
7 No matter how much we tried to bend the
8 conversation to the covered period, there just
9 wasn't a lot of recollection.

10 CHAIRMAN MELIUS: All right, we
11 will now go to the Board Members that are on
12 the phone.

13 MR. KATZ: So let me start with
14 Mr. Gibson. Do you have questions? Mike, you
15 may have put your phone on mute.

16 MEMBER GIBSON: I have no
17 questions at this time. There is a whole lot
18 of side conversations going on on the phone
19 line that is really making it hard to hear the
20 Board meeting.

21 MR. KATZ: I'm sorry. Your voice
22 -- maybe you can start over. Your voice is

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1 actually coming through somehow. Wait, maybe
2 he is hearing the phone. Can you repeat that?

3 MEMBER GIBSON: I said I don't
4 have any questions at this time. But it is
5 hard to hear the meeting because there are
6 several side conversations in the background
7 by these five people on the phone line.

8 MR. KATZ: Okay. So Mike doesn't
9 have questions. He has difficulty hearing at
10 times because I guess he is picking up
11 conversations -- people's side conversations
12 on the phone.

13 So people on the phone, if you
14 would press *6 if you are not trying to
15 address the group, that will mute your phone.

16 And how about Dr. Field? So Bill
17 is asking the slides we have, where it
18 indicates that information is not available,
19 it is unclear to Dr. Field, and probably to
20 everyone, whether that information is not
21 available or won't be provided, what the
22 impediment is, whether the records don't exist

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1 or --

2 MR. HINNEFELD: Well, we have been
3 unable to obtain them. We have attempted to
4 obtain them and have not been able to.

5 I think probably a lot of records
6 that were generated at the time no longer
7 exist because of a records disposition
8 schedule. And so I would say some things we
9 were trying to find don't exist. There may be
10 stashes of records that we haven't uncovered
11 yet. And so they may exist. We just have
12 tried to find them and have been unable to.

13 MR. KATZ: Oh, I am sorry. I
14 missed that, Dr. Field.

15 So his question is really more
16 specific to the documents in the UK, that are
17 stored in the UK.

18 MR. HINNEFELD: We don't know for
19 sure what documents are stored in the UK. We
20 believe there are documents stored in the UK.
21 We have been unable to obtain those after
22 repeated contacts with GE UK.

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1 MR. KATZ: Would it be possible --
2 say that again.

3 So Dr. Field is asking, then, if
4 our requests at our level in the government
5 are ineffectual with respect to these records
6 in the UK, is it possible to go up the chain
7 and get a request from a higher level in the
8 government to GE to try to obtain those
9 records in the UK?

10 MR. HINNEFELD: We have never
11 tried that before. So I don't know. We can
12 find out.

13 MR. KATZ: Thanks. That is it for
14 Dr. Field. Okay. And then let me go to Dr.
15 Lemen. Okay, Dr. Lemen doesn't have
16 questions. He is having difficulty hearing as
17 well.

18 CHAIRMAN MELIUS: Any further
19 questions from the Board? I think we have one
20 recommendation early from Josie that we defer.
21 My sense from everybody speaking on the Board
22 is that we are uncomfortable moving forward on

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1 this at this point in time. We certainly can
2 refer it to the SEC Evaluation Work Group, if
3 that is people's preference, or we could set
4 up a new Work Group.

5 We can do the SEC Evaluation Work
6 Group if that is fine with people.

7 Yes, Jim. Jim Lockey.

8 MEMBER LOCKEY: Maybe I need to
9 have a little more discussion. If we are
10 directing NIOSH to go to higher up to see
11 those records in Great Britain or the United
12 Kingdom, I think that is a worthwhile
13 endeavor, if that could be pursued.

14 But I don't see how this cohort
15 can have their dose reconstruction, I don't
16 see how they can identify people that have
17 been exposed versus non-exposed.

18 We have approved SEC petitions on
19 much more, firmer reconstructive data than
20 this. And so I don't have a feeling that
21 postponing this -- other than we give them
22 specific directions of what we are looking

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1 for, perhaps United Kingdom records that have
2 not yet been released. Otherwise, I don't
3 think there is much we can add to this.

4 CHAIRMAN MELIUS: Well, what I was
5 hearing, and others can speak up, there were
6 several requests for either further
7 interviews, collect more information from
8 workers, and secondly, for pursuing other
9 information, what Paul was talking about
10 earlier in terms of approaches.

11 I also just would add, I think
12 that we really don't have a good summary of
13 the interviews that have been conducted so
14 far. And one advantage of referring it to the
15 Work Group is that with a smaller group we can
16 get a better sense of what information has
17 been collected so far. You may very well be
18 right, Jim. I don't know what the outcome
19 will be, but my sense was that people were
20 asking for a little bit more follow-up and
21 more detailed follow-up, before feeling ready
22 to make a decision.

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1 Now if people are ready, that is
2 fine, and someone should make a motion. I am
3 just trying to get a sense of where people
4 were.

5 Wanda.

6 MEMBER MUNN: My personal
7 preference would be that NIOSH make an attempt
8 at a couple of the things that we have
9 suggested here before we make the decision to
10 refer it to a Work Group for a more deep
11 parsing of what we have already.

12 The concept of trying to find a
13 better method for getting a positive response
14 from the UK is certainly well taken. And the
15 possibility of closer, of an attempt to
16 interview some more individuals on a face-to-
17 face basis is certainly well taken. But other
18 than that, it is hard to see what the Work
19 Group could do. But now in addition to that,
20 until those items are -- at least until an
21 attempt has been made to address those.

22 CHAIRMAN MELIUS: That is fine.

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1 Any other? Okay, go ahead.

2 MR. KATZ: Let's make just a
3 process. It probably doesn't apply yet
4 because you have these other inquiries you
5 want to do, but it also is within the
6 discretion of the Board to make a
7 recommendation for a Class that is far
8 narrower than the Class that is prescribed by
9 DCAS, as recommended by DCAS. It is entirely
10 within the Board's discretion to define its
11 Class and then what happens following, of
12 course, you know, depends on the Secretary of
13 HHS and so on. But I just wanted to make that
14 clear.

15 CHAIRMAN MELIUS: Well, I think we
16 also need more new information, more
17 information first, if it is available. Let's
18 sort of cross that bridge in good time. Is
19 that fair?

20 Okay, I think for the time-being,
21 why don't we just defer? I think there are
22 several things that need to be followed up on

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1 and perhaps you can update us on the next
2 Board call in October.

3 MR. HINNEFELD: I'll see what I
4 can do by then.

5 CHAIRMAN MELIUS: If not by then,
6 then certainly by the next Board meeting.

7 MR. HINNEFELD: We will provide
8 updates as we go, as we have something to
9 report.

10 CHAIRMAN MELIUS: Okay, thank you.

11 We are ready for a break now and
12 we are 15 minutes late. So we were scheduled
13 to start again at 1:00. So realistically,
14 let's plan on meeting again at 1:15.

15 MR. KATZ: We will disconnect the
16 phone lines and reconnect at 1:15, then.
17 Thank you, everyone, for hanging in there on
18 the phone.

19 (Whereupon, at 11:49 a.m. the
20 above-entitled matter went off the record and
21 resumed at 1:32 p.m.)

22

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1 This has sort of been a routine
2 presentation that I present the Board
3 periodically. I think I missed the last one
4 in Buffalo and prior to that, the most recent
5 one I have given is in Manhattan Beach, the
6 Manhattan Beach meeting. At that time, there
7 was some -- well, let me do this slide first.

8 I want to announce that we have a
9 new staff member on our DCAS staff. It is an
10 epidemiologist. Those of you that have been
11 on the Board for a while might remember that
12 Maxia Dong, who was with our program, MD/PhD
13 person had left our program quite some time
14 ago, and we have been looking for someone for
15 a while. And we are fortunate now to obtain
16 Susan Reutman, Ph.D., some time, I think it
17 was in March, the March time frame. So she
18 has been here for a few short months. She is
19 formerly with NIOSH's Division of Applied
20 Research and Technology, and she is currently
21 really working hard reviewing our past efforts
22 and looking for ways to address some of the

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1 existing issues that I am going to talk about
2 a little bit later.

3 In addition to that, Susan is also
4 looking at some ways that we might be able to
5 utilize our unique database of 30,000 plus
6 cases of cancer incidence. We realize that
7 there are a lot of issues associated with
8 that, being self-reported and all that sort of
9 thing. But we think there might be some
10 useful information we might be able to glean
11 from that database in and of itself,
12 recognizing, of course, we have to be mindful
13 of Privacy Act issues and human use, and all
14 that sort of thing, informed consent.

15 So I look forward to having Susan
16 work with us and hopefully eventually be able
17 to address the Board on some of these risk
18 model issues herself.

19 As I started to say a little bit
20 ago, at the Manhattan Beach meeting I know
21 there was a few new Board Members that had not
22 had the benefit of our discussions on what we

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1 call our outstanding or overarching issues.
2 And these fall into two categories, risk model
3 issues and the dose reconstruction issues.
4 So I am going to spend a little time, some of
5 this will be redundant, just to get the new
6 Board Members up to speed, but I would like to
7 go over where we are with these various issues
8 to get everyone on the same playing field.

9 There are six risk model issues.
10 There are more than six issues totally out
11 there but there are six issues that the Board
12 and NIOSH quite some time ago had jointly
13 agreed that were of significance that needed
14 to be evaluated. And these are listed here.
15 They include the evaluation of chronic
16 lymphocytic leukemia as a covered cancer under
17 this program, which I will talk about today in
18 some detail; the incorporation of nuclear
19 worker epidemiological studies into the IREP
20 risk models; the Dose and Dose Rate
21 Effectiveness Factor and how its adjustment is
22 used to modify the risk coefficients for

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1 various types of exposures; the grouping of
2 rare and miscellaneous cancers; age-at
3 exposure analysis; and interaction with other
4 workplace exposures.

5 I am going to talk today about the
6 first three to some degree. And the last
7 three on this table, although we have not done
8 zero on these things, not as much has been
9 accomplished as in the first three.

10 The grouping of rare and
11 miscellaneous cancers refers to the fact that
12 when the IREP program was developed, it relied
13 heavily on the Radiation Effects Research
14 Foundation Analyses and the decision was made
15 only to use those cancers, develop individual
16 models for those cancers that had 50 or more
17 cancers. And since then, more cancers have
18 been identified and there is a bigger
19 population. So we want to go back maybe and
20 look at those cancers to see if we could tease
21 out more relevant risk models. Critically
22 cancers like prostate cancer now, I think

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1 there are more than 50 out there that we might
2 be able to use and develop an individual
3 model.

4 The age-at-exposure analysis issue
5 has to do with the modification of the risk
6 models themselves for certain time-dependent
7 parameters, such as when a person is exposed
8 might be a different risk associated with
9 that. As you get older, perhaps your immune
10 system might not function as well as when you
11 were younger or something of that nature. And
12 so we were committed early on in this program
13 to review this parameter as well, although it
14 is not unique to NIOSH. There are a number of
15 researchers that have pointed to this issue in
16 the past.

17 And the last one on this list that
18 I am not going to talk much about today is
19 interaction with other workplace exposures.
20 That is, synergistic effects between chemicals
21 and radiation and how that might modify the
22 risk of developing cancer.

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1 So moving on to the first topic,
2 chronic lymphocytic leukemia.

3 MR. KATZ: So, Jim, just for the
4 record, Dr. Richardson has recused himself
5 from this CLL discussion and presentation.

6 DR. NETON: Okay, thanks.

7 Chronic lymphocytic leukemia is
8 the most prevalent form of leukemia in the
9 United States, and it is the only type of
10 cancer that is regarded a priori as non-
11 radiogenic under the Probability of Causation
12 rule. That was decided for a couple reasons
13 early on, and those were that there were no
14 definitive studies that would link, at least
15 at the time, link CLL and radiation exposure
16 in cancer. And secondly, even if there were
17 some associations, it was not obvious to us
18 that risk models could be developed,
19 quantitative risk models could be developed to
20 express a cancer risk.

21 We have been looking at this for
22 quite some time, even in fact in our own

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1 documentation for IREP we indicated that we
2 would look at this in the future as new
3 scientific evidence emerged. So we have been
4 engaged in reviewing the relevant studies for
5 quite some time. Of course, rulemaking would
6 be required to add CLL because the rule
7 specifically exempts or assigns a Probability
8 of Causation of zero right now for CLL.

9 If CLL were to be considered in
10 this program as a covered cancer, there are
11 three separate issues that need to be
12 addressed. And these would be, first of all,
13 have we decided that chronic lymphocytic
14 leukemia is potentially radiogenic. That is
15 the first bullet. And if we could, is there a
16 quantitative risk model that could be
17 developed to express the risk associated with
18 exposure? And thirdly, we would need to have
19 some way to reconstruct the dose associated
20 with chronic lymphocytic leukemia.

21 It became apparent after we got
22 into this, and this was after we reviewed the

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1 lymphoma modeling effort, that chronic
2 lymphocytic leukemia, the etiology of chronic
3 lymphocytic leukemia is not quite well-known.

4 It could be a disease. It is not a
5 traditional leukemia in the sense that you
6 would just look at the dose of the bone
7 marrow, but it could have its origin anywhere
8 within the lymphatic system. And that, in and
9 of itself, creates a very difficult problem
10 for calculating the dose, which I will talk a
11 little bit about later.

12 Well, we have done a number of
13 studies on these three topics. The first one
14 is we have issued -- had some peer reviews put
15 out for people, for subject matter experts in
16 the area to evaluate the radiogenicity
17 question. I talked about this some time ago
18 at a Board meeting. And the majority or the
19 consensus of opinion among the reviewers at
20 that time was that it was probably not
21 appropriate to continue to consider CLL as a
22 non-radiogenic cancer.

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1 In the quantitative risk modeling
2 area, we also developed, a model was put forth
3 by our contractor, SENES Oak Ridge, a draft
4 model that was also evaluated by peer
5 reviewers. And we took those comments to
6 heart, went through and answered all the
7 comments of the peer reviewers, and arrived at
8 a model that if CLL were to be added, could be
9 used to quantify the risk.

10 And the end result was that the
11 model is similar to a lymphoma model with an
12 extended latency period. CLL is really more
13 akin to a lymphoma than leukemia, the name
14 notwithstanding.

15 And finally in the dose
16 reconstruction methodology area, I mentioned
17 that the target organ could be either bone
18 marrow or lymph nodes. In this particular
19 situation, if you recall how we do lymphoma
20 dose calculations, we would automatically
21 assume that the dose was delivered entirely to
22 the tracheobronchial lymph nodes. It was a

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1 inhalation exposure. And that results in
2 extremely large doses to the tracheobronchial
3 lymph nodes, which would then result in
4 extremely high Probability of Causation
5 calculation.

6 It didn't seem to be to us the
7 best scientific approach to use in this
8 particular case. So we investigated
9 additional models to see how we might be able
10 to reconstruct the dose from CLL. And we have
11 a potential model that has been developed. It
12 is based on the external review of the current
13 literature, and it is a probabilistic model.
14 It is the first model of this type that we
15 have developed for dose reconstruction
16 purposes. And it uses an inventory-weighted
17 average of potential to the CLL precursor
18 cells, that is the B lymphocytes that are
19 circulating within the body.

20 Because it is a probabilistic
21 model, it allows us to incorporate the
22 uncertainty in our knowledge of the

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1 distribution. That is, you don't have to use
2 a fixed point dose estimate to come up with a
3 probability distribution of doses that could
4 be used in the IREP program.

5 So in a nutshell where we are with
6 CLL is we have evaluated the science, the
7 three science issues I talked about. I have
8 had peer review done on them. We believe that
9 the science issue is complete and that at this
10 point in time, the Agency is considering the
11 possibility of rulemaking for CLL.

12 One slide I forgot to mention
13 here, I just added this because I think it is
14 kind of a neat slide and it shows the latency
15 adjustment factor for chronic lymphocytic
16 leukemia. You can see that for different
17 times after exposures, the y-axis is a unit-
18 less axis where it would be an adjustment
19 anywhere from zero to one, depending on how
20 long after exposure you develop chronic
21 lymphocytic leukemia.

22 So for example, if you develop

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1 chronic lymphocytic leukemia ten years after
2 exposure, you would get about half the credit
3 for the full risk model, as opposed to if you
4 went out to a full 15 years, you would get the
5 full credit for the full risk model. And the
6 dotted lines, dashed lines on each side just
7 represent the uncertainty distribution that
8 the model would contain.

9 Okay, moving on the second topic,
10 which is incorporation of nuclear worker
11 studies. We have been in collaboration with
12 the NIOSH Division of Surveillance --

13 CHAIRMAN MELIUS: Excuse me a
14 second, Jim.

15 DR. NETON: Yes.

16 CHAIRMAN MELIUS: I hate to
17 interrupt you, but it would be easier if we
18 could take any questions on this --

19 DR. NETON: Oh, sure.

20 CHAIRMAN MELIUS: -- CLL issue now
21 and then we will move on to the others.

22 DR. NETON: Absolutely.

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1 CHAIRMAN MELIUS: Gen.

2 MEMBER ROESSLER: Okay, Jim, you
3 mentioned I think in slide three that you are
4 trying to determine whether to add this to the
5 list of cancers covered under EEOICPA. And I
6 can see that you have talked about dose
7 reconstruction, in the list where you do dose
8 reconstruction. What about the others in the
9 SEC list?

10 DR. NETON: I guess I am not sure
11 of the question.

12 MEMBER ROESSLER: Okay. There are
13 two different lists of cancers, the ones that
14 qualify when you do dose reconstruction --

15 DR. NETON: Right.

16 MEMBER ROESSLER: -- and I am not
17 using probably the right terminology here, and
18 then the other list which is shorter, for
19 those covered under the SEC.

20 DR. NETON: Yes, you are talking
21 about the presumptive versus the non-
22 presumptive cancer list.

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1 MEMBER ROESSLER: Yes.

2 DR. NETON: Right.

3 MEMBER ROESSLER: Are you
4 considering both?

5 DR. NETON: No, no. This would
6 just be to allow for CLL to be considered as a
7 cancer that is covered. It would not be part
8 of the presumptive cancer lists.

9 MEMBER ROESSLER: Okay, that was
10 my question. Yes, okay.

11 DR. NETON: At least that is the
12 way I envision it.

13 MEMBER ROESSLER: It would take
14 rulemaking for both of them, but I didn't know
15 if you planned to do both --

16 DR. NETON: Yes, right. Adding
17 cancers --

18 MEMBER ROESSLER: -- rulemaking
19 changes.

20 CHAIRMAN MELIUS: Yes, the
21 presumptive cancers, that is a legislative
22 change.

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1 DR. NETON: You raise a very good
2 point. I think a lot of folks tend to be
3 confused about the difference between adding
4 CLL as a covered cancer versus adding CLL as a
5 presumptive cancer. That is not what we are
6 talking about here. We are talking about
7 adding it just to be covered in general.

8 MEMBER ROESSLER: Okay, good.

9 DR. NETON: Right now we receive
10 zero cases of chronic lymphocytic leukemia
11 from the Department of Labor. If you have CLL
12 in this program currently, you just have no
13 recourse at all.

14 CHAIRMAN MELIUS: Any of the Board
15 Members on the phone have --

16 MEMBER LEMEN: Yes, this is Dr.
17 Lemen. I have one question, Jim, and that was
18 if you are considering --

19 MR. KATZ: Wait, Dr. Lemen. Dick,
20 could you just hold on a second? First thing
21 I would just ask, there is a lot of back noise
22 with the phone. I suspect there are a lot of

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1 people on the phone who haven't muted their
2 phone. If you don't have a mute button, *6
3 will mute your phone and then *6 again would
4 un-mute it, if you need to speak. Thank you.

5 MEMBER LEMEN: Do you want me to
6 start over again? Hello? Ted?

7 MR. KATZ: Go ahead, doctor. Go
8 ahead.

9 MEMBER LEMEN: My question was,
10 you indicated, Jim, that you were to the point
11 of deciding whether or not to go forward with
12 rulemaking. I wondered if you had a time
13 frame on what the next step would be and if
14 you plan to present that as an option to the
15 Board to go forward with that.

16 DR. NETON: Right. I can only
17 comment on the science behind what we have
18 done. And as I said, the scientific
19 evaluation is complete. I can't speak for the
20 Agency on whether or not rulemaking is moving
21 forward and the time frame.

22 There was another piece to that

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1 question, and I forgot what that was.

2 MR. KATZ: I can address it, if
3 you want.

4 DR. NETON: Okay, maybe Ted can.

5 MR. KATZ: So, Dr. Lemen, the
6 rulemaking, as Jim said, that is a decision of
7 the Department. So that is in process, but
8 the Board doesn't come into it. The Board
9 doesn't have a say about rulemaking until the
10 Department decides to do rulemaking and then
11 issues up a proposal.

12 And then at that point, once a
13 proposal is issued and a notice of proposed
14 rulemaking, which is issued in the Federal
15 Register then at that point, then the Board
16 would have an opportunity to comment on the
17 rule.

18 MEMBER LEMEN: My question was,
19 where do we stand on the rulemaking? Has
20 NIOSH sent it to the Department for
21 consideration at this point in time?

22 MR. KATZ: I am not sure, Dick.

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1 I'm not sure where it is in the process, but
2 NIOSH has developed a proposal. Whether it
3 has gone forward to the Department or not, I
4 couldn't tell you.

5 MEMBER LEMEN: Is that possible to
6 find out to report to the Board?

7 MR. KATZ: Yes, it is possible to
8 report to the Board.

9 MEMBER LEMEN: That's all.

10 CHAIRMAN MELIUS: Bill or Mike, do
11 you have questions?

12 MEMBER FIELD: Yes, this is Bill.
13 I have just a comment. I really have to, I
14 think, thank NIOSH, thank Jim and thank the
15 NIOSH staff for being very proactive, I think,
16 on this issue. As Stu and others know, most
17 of what we know about our cancer risk
18 programs, radiation sources comes from the
19 Hiroshima and Nagasaki survivors. From a
20 paper I read a few years back, it looks like
21 the incidence in Japan is four to five times
22 below what we see in the United States. I

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1 think this is one cancer we really can't look
2 to the Japanese data to give us the answers
3 for.

4 But I think Jim and the staff have
5 been very proactive with reviewing the
6 literature, getting the information we need,
7 what they need to make an informed decision.

8 I am going to urge to proceed as
9 fast as possible with rulemaking, given what
10 is known. I think what we know now certainly
11 supports that it should be a compensable
12 cancer.

13 CHAIRMAN MELIUS: Thanks. Okay,
14 Jim, you can move on. Dave, you are welcome
15 to rejoin us now.

16 DR. NETON: Phil Schofield may
17 have a question.

18 CHAIRMAN MELIUS: Oh, I'm sorry.

19 MR. KATZ: I'm sorry. Phil, could
20 you repeat your question into the mic, please?

21 MEMBER SCHOFIELD: My question is,
22 who are you going to use for this particular

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1 risk model? Is it going to be only people who
2 are badged?

3 DR. NETON: Well, the risk model
4 itself would be based on a modification of a
5 lymphoma model that is already existing within
6 IREP that was based, essentially, on the
7 Hiroshima and Nagasaki survivors. But we
8 would apply it to anyone who presents with CLL
9 and has to have a dose reconstructed for that
10 cancer. So it would be anyone who applies for
11 the program.

12 CHAIRMAN MELIUS: Now, okay, no
13 more questions on CLL allowed.

14 DR. NETON: Okay, good.

15 CHAIRMAN MELIUS: I would like to
16 thank Dr. Field for that nice comment, though.

17 DR. NETON: The second risk model
18 related issue was our intent to look at
19 nuclear worker studies because ideally, that
20 would be the best population from which to
21 develop risk models because that is the people
22 that we are trying to reconstruct the doses

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1 for and estimate their risk.

2 Unfortunately, at the time that we
3 put this together, there weren't many
4 definitive studies out there to develop
5 quantitative models, but we have been looking
6 into this. And part of this is a
7 collaboration of DCAS. I am not a co-
8 investigator but a small part investigator on
9 this study with the Division of Surveillance,
10 Hazard, Evaluation and Field Studies under a
11 NIOSH Occupational Research Agenda Award to
12 look at the adequacy of risk models in first
13 setting radiation protection standards. But
14 the logical offset is if you are doing that,
15 you may as well look at it to see if the
16 models that we are using within IREP are also
17 adequate.

18 And the first trial balloon that
19 we are doing here is to look at two large
20 worker epi studies. One is a NIOSH leukemia
21 study, a case controlled leukemia study that
22 has been ongoing for quite some time. And the

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1 second thing that struck us at the time was to
2 look at the data for the solid tumors from the
3 International Agency for Research on Cancer,
4 the famous fifteen country study.

5 The NIOSH leukemia study is based
6 on a nested case control of about 160,000
7 workers. There is a lot of sites that NIOSH
8 has been evaluating for leukemia over time.
9 And this starts to get into some large numbers
10 in the cohort where some quantitative risk
11 models from an occupationally exposed cohort
12 might be sufficiently robust to inform us,
13 from a worker cohort, as opposed to the
14 Hiroshima Nagasaki cohort. And the research
15 for that is currently underway. I think the
16 completion of the study is targeted for
17 sometime in 2011. On the IARC piece, we have
18 not moved too far on that thus far.

19 And the third thing I want to talk
20 about on the risk modeling is the evaluation
21 of the so-called Dose and Dose Rate
22 Effectiveness Factor, DDREF. For those of you

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1 who don't follow this real closely, the DDREF
2 reduces the risk values for low dose and low
3 dose rates. That is, it is assumed that when
4 you are very exposed to high amounts of
5 radiation, which is what the models are
6 primarily based, you incur a certain risk.

7 If you receive a much lower level
8 of exposure or a lower dose rate, then it is
9 presumed that the cancer is less harmful to
10 you, that the risk model actually would over
11 predict, based on those low exposures.

12 This only applied to solid
13 cancers, lymphoma and multiple myeloma. And
14 like many things in IREP, it is assigned a
15 full uncertainty distribution. It is also
16 only applicable to low Linear Energy Transfer
17 radiation. That is primarily photons, as well
18 as beta particles. It would not be applicable
19 to alpha radiation and neutrons, for example.
20 And as I mentioned earlier, it comes with
21 possible curvature in the dose response at
22 lower doses.

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1 This is a picture, a histogram of
2 the actual risk model or the DDREF model that
3 is in IREP currently. And you see it is sort
4 of a sparsely-populated histogram which is
5 based on a literature review. The unique
6 feature of this is that when NCI actually
7 redid this DDREF model, they allowed for the
8 value of one to be more prominent. You see it
9 is about 20 percent chance of it being one,
10 which means there is no Dose Rate
11 Effectiveness Factor. It is equivalent
12 whether you have acute high-level exposure or
13 low-level exposure. But then again, you can
14 also see that the model allows for values much
15 greater than one and much less than one. And
16 not too much less than one but if you get down
17 to 0.5, that would imply that actually it is
18 more radiogenic or more harmful than exposure
19 to acute doses.

20 So this is what is in IREP. I
21 think the central estimate of this is 1.8.
22 And SENES, our contractor for this, is

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1 reevaluating this, prompted mostly by the BEIR
2 VII estimates that came out that gave a
3 central estimate of 1.5, with a fairly tight
4 95 percent confidence level of 0.8 to 2.7.
5 Frankly looking at that, we felt it was a
6 little bit too tight, given the data that was
7 available.

8 So our contractor engaged in a
9 comprehensive review of the current
10 literature, looked at hundreds of references,
11 I think 300, and looked at a lot of different
12 studies involving radiobiology,
13 microdosimetry, and epidemiology with the
14 preference, of course, given to human
15 epidemiology studies that are out there over
16 animal-type models.

17 That report has been done for
18 quite some time. We are still in the review
19 process. We have actually provided to an
20 expert panel who is looking into this for
21 modifying some models on a consensus
22 committee. We hope to get some feedback from

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1 those folks shortly and move forward with the
2 final product.

3 Okay, moving on to the dose
4 reconstruction issues, again, these are the
5 so-called overarching issues. They are issues
6 that have arisen that are applicable to most
7 if not all of the sites, versus an individual
8 issue that was identified at a specific site.

9 And I have them listed here. There are eight
10 on the table here, but some of these I am not
11 going to talk about because frankly, after we
12 reviewed these things, they actually became
13 more site specific than was thought at first.

14 For example, exposure from hot
15 particles almost has to be addressed on a
16 case-by-case basis. You know, are they hot
17 particles from ingestion of large flakes or
18 are they hot particles around the skin, which
19 we run into at Hanford?

20 So these things tend to be taken
21 up on a case-by-case basis on an individual
22 site, very much like the next bullet under

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1 that, non-standard external exposures. The
2 idea was while this is an overarching issue,
3 there are certainly non-standard exposures out
4 there but how standard or non-standard
5 exposures. I mean, we are evaluating these on
6 a case-by-case basis as well.

7 For example, the glove box
8 exposure which we have modeled so far allows
9 for correcting for the difference between a
10 badge worn on the upper chest versus the
11 exposure to a worker who may be standing in a
12 glove box that is shielded in certain parts
13 and not in others, so maybe his thyroid dose
14 or extremity doses are very different than
15 what his badge reads.

16 We have done models for that. We
17 have modeled non-standard exposures for planar
18 contamination. But those, again, tend to be
19 site-specific.

20 The other one is interpretation of
21 unworn badges. Again, we have gone through
22 this very deliberately at places like the

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1 Nevada Test Site, and, again, there is no
2 standard approach that one can prescribe for
3 that.

4 Likewise, material tracking, I
5 believe that was a Brad Clawson issue that he
6 brought that up. And I think it is still very
7 important, but, again, we are aware of it, and
8 we need to make sure the very time we find
9 some exotic radionuclide at some facility, we
10 need to find out. It didn't usually just stay
11 there. It was manufactured and went somewhere
12 else. So we need to be very mindful of that
13 and account for these as they arise.

14 And the last one on the right
15 there, the internal dose from Super S
16 plutonium. That is an issue that we have
17 already resolved. There are certain forms of
18 plutonium out there in the DOE complex that
19 are much, much more insoluble than even the
20 ICRP models would allow for. And we spent a
21 lot of time with the Board and their
22 contractor resolving this issue, and I believe

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1 we have a valid path forward there.

2 So the ones that I want to talk
3 about today, which I think are the ones that
4 still remain on the overarching issue list,
5 are oro-nasal breathing, workplace ingestion
6 and thoriated welding rods. So I want to
7 spend a few minutes talking about each of
8 those.

9 This ingestion, oro-nasal
10 breathing actually arose at the Bethlehem
11 Steel; well Bethlehem Steel is one of the
12 first sites we evaluated in detail and that
13 issue arose there. But it certainly became
14 obvious that it could be applicable at a lot
15 of different sites.

16 And the ingestion is just what you
17 would think. How much radioactive material
18 does a person ingest in the workplace if they
19 are in there all day doing things? There is a
20 certain amount of material that is going to
21 stick to a person's hands. A lot of people
22 lick their fingers and such. So the idea is,

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1 can we really quantify and how well can we
2 quantify the amount that is ingested in the
3 workplace.

4 The oro-nasal breathing issue has
5 to do with the ICRP lung model and that is how
6 much does a person actually breathe through
7 their mouth versus how much they breath
8 through their nose. It turns out there is
9 about 25 percent of the population that is a
10 chronic mouth breather. They don't breathe
11 through their nose, even at resting breathing
12 rates. That, when you look at it from a
13 technical perspective, makes some difference
14 in the amount of radioactive material a person
15 takes in in the subsequent dose. So that
16 issue needs to be addressed.

17 I will say that these two issues
18 only affect cases that are reconstructed using
19 air concentration data. If you have bioassay
20 data, the urinalysis will tell you how much
21 they took in and you can correct it. It is
22 automatically self-correcting. We have done

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1 some calculations that demonstrate that even
2 mouth breathing, you deposit more but because
3 you deposit more, more comes out in the urine.

4 So again, it really only affects
5 cases reconstructed using air concentration
6 data, which with a recent addition of a number
7 of cohorts to the SEC, including Bethlehem
8 Steel, has really brought down the number of
9 cases in our program that are affected by this
10 issue. It is almost exclusively a problem or
11 an issue at Atomic Weapons Employer facilities
12 that handled uranium. That is because these
13 small, what I call small mom and pop type
14 facilities that processed uranium for the AEC
15 didn't either do it in large enough quantities
16 or a long enough time to establish routine
17 bioassay programs. So if you don't have
18 bioassay, you have to rely on air sampling
19 data.

20 We have resolved these issues, at
21 least in our mind, and are going to document
22 the ingestion approach in an OCAS Technical

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1 Information Bulletin, TIB-9 and the oro-nasal
2 position is going to be incorporated into the
3 OCAS-IG-001.

4 Just briefly what our position is
5 for these, it is going to go into these
6 documents. We feel that we can evaluate
7 ingestion doses using process specific surface
8 contamination levels. That is there is, we
9 believe, a very well established correlation
10 between how much was in the air versus how
11 much gets deposited on the ground. That will
12 give you how much is available for ingestion
13 and then we can use standard models to account
14 for how much of that material that is on the
15 ground actually becomes ingested in the
16 workplace.

17 Surface contamination levels are
18 sparse at AWE facilities, especially these mom
19 and pop ones, and that is why we need to
20 establish a relationship between the air
21 concentration and the surface contamination.
22 We have done some comparison runs on this, and

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1 the values that we are going to provide in
2 TIB-9 compared very favorably to those derived
3 from some standard models, such as the RESRAD-
4 BUILD calculations.

5 Oro-nasal breathing, I alluded to
6 this a little bit earlier. Default ICRP 66
7 lung model actually sort of self-corrects for
8 this. Well the ICRP 66 lung model does not
9 allow for mouth breathing until you get above
10 a certain respiratory rate.

11 We actually account for, I think,
12 a moderate level of breathing in our cases.
13 So it does allow for some mouth breathing but
14 not as much as this full-time. But we have
15 looked at some of the ways we have done these
16 calculations using air sample data. And
17 typically, we will take the air sample data at
18 the facility, select the 95th percentile of
19 the air concentration value, and use that to
20 estimate the intake. In doing so, we believe
21 that the value is sufficiently claimant
22 favorable to minimize any effect that mouth

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1 breathing would have. For example, there is a
2 very large geometric standard deviation
3 associated with that distribution. That 95th
4 percentile distribution GSD is much larger
5 than the difference you would have by allowing
6 for oro-nasal breathing. Okay and as I
7 mentioned earlier from the bioassay data, the
8 increased urinary output compensates for the
9 increase in dose. It is sort of self-
10 correcting.

11 And finally, on the position of
12 thoriated welding rods, the annual doses, we
13 have looked at this in some detail. The NRC
14 actually has evaluated this a lot as well. In
15 fact, thoriated welding rods which contain one
16 to two percent thorium, I think, by weight are
17 exempt from licensing for the NRC, based on
18 their own analysis. There was a NUREG put out
19 on this, NUREG 1717 that summarized some
20 studies that had been done with exposures from
21 thoriated welding rods. And the exposures are
22 fairly low. They are not zero, but they are

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1 fairly low. For chronic exposures, the dose
2 is less than ten milligrams for any given
3 year.

4 Just going over my slides, I am
5 not sure what I meant by annual doses
6 approximately equal to C -- committed dose --
7 that makes not sense. Just interpret that
8 second bullet as meaning that the doses are
9 around ten millirem or less on an annual basis
10 from exposures to these welding rods. I think
11 I conflated a couple of facts here in one
12 bullet.

13 So in cases where we do these
14 overestimating dose estimates, the increase in
15 dose is fairly trivial. For best estimates,
16 the dose is small but again, it is not zero.
17 So our opinion is we have to address these
18 exposures under very specifically defined
19 circumstances.

20 And that concludes my whirlwind
21 tour of the overarching science and dose
22 reconstruction issues.

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1 CHAIRMAN MELIUS: Okay, thank you,
2 Jim. Questions? John Poston. You just need
3 a microphone.

4 MEMBER POSTON: Jim, I am just
5 checking to make sure I understood what you
6 said. You have dismissed or you have settled
7 the hot particle issue?

8 DR. NETON: Well we have decided
9 that that needs to be evaluated on a case-by-
10 case basis. For example, if you are ingesting
11 hot particles, there was some concern about as
12 the hot particle traverses through the GI
13 tract, what the difference might be in the
14 risk or -- well, the dosimetry and the
15 localized dosimetry as it travels through, I
16 have done some research into this and it was
17 actually considered in the GI tract lung model
18 and I don't think there is much difference for
19 ingestion of hot particles. For external hot
20 particles, of course, there is all kinds of
21 ways to calculate that based on VARSKIN codes
22 and things like that.

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1 MEMBER POSTON: You know, there is
2 also extensive literature on hot particles on
3 the skin with doses exceeding four gray and
4 show there is no effect. So I didn't want you
5 spending a lot of time on things that have
6 been demonstrated in the scientific literature
7 to be a no, never mind.

8 DR. NETON: What was actually a
9 harder concept for me was that the risk model
10 for exposure to the skin is -- it is okay to
11 use the skin risk model, even though the hot
12 particle is deposited on a very small square
13 area of skin. All the skin is not exposed,
14 but it comes out because it is excess relative
15 risk is the reason it works.

16 MEMBER POSTON: And every 15
17 years, the hot particle inhalation comes up,
18 and the ICRP studies it extensively, writes a
19 report, and it goes away for 15 more years.
20 So I think it would be good to take a look at
21 what the ICRP says about the hot particle in
22 the lung. I think you could make some

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1 reasonably good models for hot particles in
2 the gastrointestinal tract. I would expect
3 the doses to be low because the transit time
4 is fairly large. And there is even, in the
5 literature, there is even some cases of some
6 of the female workers who assemble the smoke
7 alarms swallowing the americium-241 sources.

8 And so there is a fair amount of
9 literature that would lead you pretty quickly
10 to a conclusion. It may be a model, or it may
11 be a no never mind.

12 DR. NETON: Our main concern,
13 thank you for the comment, is to get the dose
14 right and apply the risk model that we have
15 with IREP. Thank you for the comment.

16 CHAIRMAN MELIUS: Any other Board
17 Members here with questions?

18 MEMBER RICHARDSON: I had two
19 questions that might be related. One dealt
20 with incorporating information from nuclear
21 worker studies, and you laid out two studies
22 that you were considering as informative. My

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1 question was are there other studies out there
2 that you would plan to include on that list.
3 I am thinking particularly about the UK
4 National Registry of Radiation Workers, which
5 is about 180,000 workers and has been followed
6 up now for cancer incidence.

7 And then you didn't really give us
8 any hint about how you are thinking about that
9 information being drawn into IREP. Maybe I
10 will ask that question first.

11 DR. NETON: Which information?
12 You mean leukemia case control? If we can get
13 a quantitative risk model that we believe is
14 sufficiently accurate, and we can use it, we
15 would consider incorporating it and replacing
16 the leukemia model that is in IREP as it
17 exists.

18 We would like to use worker data
19 whenever possible. We have not yet. I am
20 aware of the UK study. That is a good one.
21 These two are sort of pilot studies that we
22 have. You know, we had some internal funding

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1 to work on.

2 We also maintained a sort of
3 registry, if you will, of all the worker
4 studies that have been done, as far as we can
5 determine, and have them on a list. We are
6 not working on any of them yet, but certainly
7 any study would be welcomed to be considered.

8 And we thought about meta analyses with a lot
9 of these studies and such.

10 But it comes down to horsepower as
11 well. We have been without an epi for a
12 while. Now we have one. We like to
13 collaborate as much as we can with the folks
14 in DSHEFS because they have a much longer
15 track record doing these type of things.

16 MEMBER RICHARDSON: And the other
17 question was about Dose and Dose Rate
18 Effectiveness Factor. And you sort of laid
19 out that currently there is a distribution of
20 values for the DDREF that are being used. The
21 BEIR VII Committee issued a report that had a
22 distribution that was shifted in a direction

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1 which would be more worker or more claimant
2 friendly. It chops off, I think takes a lot
3 of the mass away from values that are like we
4 are going to divide the risk coefficients by a
5 factor of three or four or five and shifts it
6 back to saying we are going to divide it by a
7 value of 1.5 or one or perhaps two.

8 You had said that you had
9 commissioned a report which skews farther in
10 the direction of being less claimant friendly.

11 I mean, it is sort of surprising to me --

12 DR. NETON: No, no, no. I didn't
13 mean to say that.

14 MEMBER RICHARDSON: Well, you said
15 it had essential tendency maybe closer to
16 1.8.

17 DR. NETON: No, the current model,
18 that histogram that I displayed, if you ran
19 it, it would give you a 50th percentile of
20 around 1.8.

21 MEMBER RICHARDSON: Okay, maybe I
22 misunderstood.

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1 DR. NETON: Yes, that is what I
2 meant. The current histogram and it really
3 is, it is one of the few functions in IREP
4 that is really just a histogram. It samples
5 the frequency distribution of that histogram.

6 And if you run that 10,000 times, you will
7 get a central value of somewhere around 1.8.

8 The BEIR number, I think you are
9 right, is 1.5 is what they sort of recommend,
10 and with a very tight standard deviation,
11 which was somewhat surprising to us at least.

12 And so we embarked on our own review of the
13 literature, and I am sure you know Owen
14 Hoffman and SENES, they have done that for us.

15 And we now have a very comprehensive review
16 of everything, and we have yet to put down on
17 the bottom line though, based on that, what we
18 are going to go with.

19 Part of the issue is once you
20 change it, this changes all 30,000 cases,
21 potentially.

22 MEMBER RICHARDSON: Right.

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1 DR. NETON: So we want to make
2 sure if we are going to do something, that it
3 really is grounded in superior science
4 because, you know, if you are going to change
5 30,000 cases, it can be problematic -- not
6 problematic, it can be very difficult to do.
7 So we are treading very carefully in that
8 area.

9 MEMBER RICHARDSON: Yes, I think
10 it has been an interesting discussion for me
11 even since the BEIR report. I mean, I
12 wouldn't say at all that there is consensus
13 but the literature has continued to come out
14 since then with studies like the UK study, the
15 Techa River cohort studies, which have risk
16 estimates which are derived from large, large
17 populations exposed to protracted radiation
18 exposures and are having point estimates that
19 are close to the life span study point
20 estimates, without incorporating any
21 conversion factor to allow for the fact that
22 the dose was protracted.

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1 DR. NETON: You are quite right.

2 MEMBER RICHARDSON: So it has been
3 an interesting discussion among kind of the
4 radiation epidemiologists. And I think there
5 is a move -- there is discussion about
6 thinking this is an unnecessary complication
7 to kind of risk estimation.

8 DR. NETON: Exactly. Typically,
9 the animal models, the animal studies are the
10 ones that drive the higher DDREF values. I
11 think the life span study it's fairly close to
12 one, if you really look at it. We are working
13 on it.

14 CHAIRMAN MELIUS: Any other Board
15 -- Board Members on the phone, do you have
16 questions?

17 MEMBER GIBSON: Jim, this is Mike.
18 I don't have anything.

19 MEMBER LEMEN: This is Dick Lemen.
20 I don't have anything.

21 MEMBER FIELD: Bill, no questions.

22 CHAIRMAN MELIUS: Thank you.

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1 Thank you. Just this is not a question, so
2 you can go ahead and sit down, but just a
3 comment, particularly for the newer Board
4 Members.

5 This list of scientific issues is,
6 at least for the most part, quite old. And I
7 don't know whether out of the procedure
8 reviews and Site Profile and SEC evaluation
9 reviews, whether other issues may be emerging
10 but it may be worthwhile at some point on our
11 agenda to think about that and talk about that
12 as are there other issues that we think would
13 be helpful relative to the program and given
14 the time involved in dealing with these issues
15 and complexity and so forth, it may be worth
16 trying to identify some now so that down the
17 road DCAS and NIOSH can work on them. So
18 let's sort of think about that for agenda.

19 I noticed you were -- struck me
20 with a number of issues that were no longer
21 issues, so to speak, that had been addressed.

22 So I mean, that is good. And the ones that

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1 haven't are obviously difficult and major
2 issues.

3 We now have scheduled some Board
4 working time on some issues. The agenda here
5 we are going to have an update on INL. We are
6 going to try and put that closer to our public
7 comment period.

8 I also would mention, why don't we
9 talk about it now so people have a sense of
10 scheduling and so forth. I don't know what it
11 is referred to, the Ombudsman/DOE/NIOSH/DOL
12 Joint Outreach meeting reconvenes tonight at
13 6:00. We are invited. We have to be, as
14 Board Members, I think we have to be careful
15 of a quorum. So, again, no obligation. It is
16 not our public comment period, but if you are
17 interested, you are welcome to attend. I
18 guess Ted or somebody stands by the door and
19 counts. So if you want to make other plans,
20 too, that is fine also. But just so everybody
21 is aware of that, including the complication
22 of the quorum and so forth. I guess that's

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1 why we all can't go out to dinner together or
2 we get in trouble.

3 No particular order for the Board
4 working time. Mark Griffon should be getting
5 here later, as I said. So we should wait on
6 the DR case selection until he arrives. So we
7 will put that off until probably sometime
8 tomorrow during our working time.

9 I thought the best thing to do
10 would be to start going through some of the
11 Work Group reports. I will mention, I think
12 we mentioned it briefly on the last conference
13 call, this actually came out of discussions
14 with Phil and others about trying to plan Work
15 Group meetings. We are trying to get together
16 a better schedule for when reports and so
17 forth or responses from DCAS and when reports
18 from SC&A might be expected so it would help
19 us all with our scheduling for Work Group
20 meetings. Because you know, it is
21 frustrating, you plan one ahead and then you
22 go to the schedule and you discover, well,

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1 this report is not ready yet or we really
2 don't have enough information and so forth.

3 I think there was circulated to
4 everybody an initial draft of that. I think
5 it didn't hit quite what we wanted it to or
6 that would really be useful in terms of Work
7 Group scheduling. So we are going to try
8 again. We may have that, I don't know when.
9 Do we have a schedule?

10 MR. KATZ: I mean we may have that
11 tomorrow. I think Grady is trying to work on
12 it.

13 CHAIRMAN MELIUS: So I apologize
14 we don't have that, but hopefully in the
15 future we will and make some of these easier.

16 Why don't we start with our other
17 Subcommittee, if that is okay, with Wanda on
18 the Procedures Subcommittee because I know she
19 did circulate an update for us

20 MEMBER MUNN: Yes, and I hope all
21 the Board Members have read the material that
22 was sent out because I will be asking for your

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1 approval for it later.

2 This Procedures Subcommittee
3 continues to meet regularly between six and
4 eight weeks apart. We have been working, as
5 all of you know, for well over a year on the
6 revision to the software that is -- well, we
7 haven't been working on it. Behind the
8 scenes, NIOSH has been working on the
9 changeover from the type of programming that
10 we set up originally for our electronic
11 database into the new database, which is now
12 up and operating. We used it with
13 considerable difficulty at our last meeting,
14 which was the 28th of last month. It still
15 has a few holes in it that is being worked,
16 the most important of which I think from our
17 point of view is its ability to link the data
18 on the database to other reports and to
19 procedures that already exist elsewhere,
20 rather than loading the database up with the
21 repetition.

22 We want to be able -- to be able

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1 to refer the user to other items that already
2 exist. The database looks entirely different
3 than it did and functions entirely different
4 than it did. So all of the Subcommittees are
5 in the process of getting up to speed on it.

6 We are hoping that ultimately when
7 it is completed and operates the way we want
8 it to that it will be a good tool not only for
9 our Procedures Subcommittee but also that it
10 will be a very useful thing for any Work Group
11 that has a significant matrix to deal with
12 which gets very cumbersome after you add more
13 than 15 or 20 findings to a matrix. We have
14 every expectation that this will end up being
15 helpful to all of you. For the time being, we
16 are almost there, and we are using it.

17 The closure documents that I
18 circulated to you last week are documents that
19 are a result of a straw man that our
20 contractor provided to us. We had asked that
21 they give us a concept of how to put together
22 an easy to read, clear, concise, very brief

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1 document that we could put on our DCAS website
2 which anyone could then look at and get a feel
3 for exactly what had transpired through the
4 operation of findings that had been made and
5 the work that had been done by NIOSH and by
6 SC&A in resolving those issues.

7 We began from a point which you
8 would almost expect, a paper that was too
9 technical. It covered the area but was done
10 in the kind of vernacular that we are
11 accustomed to using and used the usual
12 terminology, the usual acronyms, and the usual
13 identifying numbers of documents that are
14 meaningful to us but are not meaningful to
15 someone outside the group that works with our
16 program.

17 With the help of several of the
18 Members of the Subcommittee, we massaged that
19 greatly to the point where we now believe that
20 what we have sent out to you is in simple
21 language but accurate and tells the very clear
22 story of what has transpired with that

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1 particular document. In the process of
2 getting there, we came to the conclusion that
3 rather than repeating the same boilerplate up
4 front telling folks what this was and why we
5 put it together, we thought we would have that
6 one document that was given to you as an
7 introductory document as the first thing that
8 comes up when a person would go to the website
9 to identify what they wanted to see about the
10 procedure that had been now closed and
11 archived.

12 And then the second item that you
13 had was what we are calling the two-pager,
14 the final report that will go in the archive
15 as a permanent record for any member of the
16 public to be able to read at any time. The
17 one that you have before you is the one that
18 was done on PER-3, our thought being that that
19 was a fairly simple, straightforward PER, with
20 a minimum of convoluted discussion that had
21 been necessary for it. We hope that you found
22 it to be so and would ask for your approval of

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1 those two items with the expectation that
2 NIOSH is going to establish a website where
3 that can be reached by all and sundry,
4 including us.

5 If anyone has any questions with
6 respect to those two items that were provided
7 to you, I would be more than happy to try to
8 answer them now. If not, I would bring to you
9 the recommendation of the Subcommittee that
10 those two documents be accepted as the
11 appropriate form and format for the website
12 which will be made operable and available to
13 the public.

14 CHAIRMAN MELIUS: Does anybody
15 have questions or comments? I guess I have
16 one, which I am trying to juggle back and
17 forth between the two documents, and I may be
18 confused. Sort of, it is an attribution
19 question. If this is the sort of the format,
20 we are in some sense attributing this as a
21 work product of SC&A. That is what it --

22 MEMBER MUNN: It came to you with

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1 a face page on it --

2 CHAIRMAN MELIUS: Yes.

3 MEMBER MUNN: -- as an attribution
4 for SC&A. We probably would be only fair in
5 doing that for the time being because, as our
6 current process is moving forward, SC&A is the
7 group that is charged with the responsibility
8 for putting these together. They are, in
9 fact, going to be providing us with two or
10 three more drafts, now that they -- after the
11 Board has approved this as the format and the
12 type of language that they are looking for.

13 CHAIRMAN MELIUS: Because it sort
14 of ignores the Subcommittee's role. From the
15 way the attribution is, it is as if SC&A had a
16 process without the Subcommittee's
17 involvement.

18 MEMBER MUNN: I think we can
19 simply -- my first reaction to that concern is
20 that it is a valid one, but it appears to me
21 we could overcome it easily by a simple
22 notation that this material has been approved

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1 by the Subcommittee and by the Advisory Board.

2 CHAIRMAN MELIUS: Yes, Paul.

3 MEMBER ZIEMER: If I might add to
4 that, since I was involved in this process,
5 the document, the first round was developed by
6 SC&A under tasking by the Work Group to give
7 us an idea of what this might look like.

8 I would say you are quite right,
9 Dr. Melius, in the fact that other than the
10 skeleton to which this meat is attached, the
11 only part of the main body that looks very
12 much like the original work product of SC&A
13 are the three findings, which are summarized
14 because this product does summarize the
15 findings of the contractor and talks about how
16 they are resolved.

17 So the three findings, I think,
18 are probably verbatim from the SC&A original
19 document. But you are quite right, the Work
20 Group essentially rewrote the main content.
21 This is of the second document. The first
22 document is just a boilerplate that would

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1 appear on everything, and it is not
2 necessarily obvious to me how we would take
3 care of that, other than -- what you have
4 before you is not what was developed by SC&A,
5 and that is what your concern is. That is,
6 particularly on the second document, which is
7 the overview of the Savannah River tritium
8 dose assessment procedure, the main part of
9 that.

10 I don't want to diminish what SC&A
11 did because they gave us a straw man to chew
12 on to start with. So that is always a good
13 starting point when you are trying to do
14 something.

15 MEMBER MUNN: And of course, they
16 are going to be the authors of those --

17 MEMBER ZIEMER: Of the future
18 ones.

19 MEMBER MUNN: -- of future ones.
20 But it is our expectation that the
21 Subcommittee will approve each of them and
22 bring each of them to the Board for their

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1 final approval.

2 CHAIRMAN MELIUS: But part of what
3 they are reflecting is the process that went
4 on in the Subcommittee also.

5 MEMBER MUNN: Correct.

6 CHAIRMAN MELIUS: And so I think
7 that is what needs to get captured somehow. I
8 don't think it is a major change. I just
9 think we need to be -- address that. And
10 there is probably some standard language. It
11 may vary, depending on what happened with the
12 review of a particular procedure because there
13 can be back and forth and so forth. And we
14 don't want to make it too detailed and
15 complicated. We just want a summary, but I
16 just would think we would want it to more
17 reflect at least part of that process.

18 MEMBER MUNN: For this initial
19 stage, at the point where we are now, would it
20 suffice if I made an effort to compose a
21 sentence which would be added to the original
22 boilerplate which might better explain what

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1 has transpired?

2 CHAIRMAN MELIUS: Yes. I mean, my
3 comment would be, I mean, I like the summary,
4 the document on the one procedure that was
5 reviewed, the straw procedure or whatever we
6 are calling it. I mean, I like that part of
7 it. It was just trying to -- that is the only
8 major -- I shouldn't say it is the only major.
9 It is the only issue.

10 MEMBER ZIEMER: I might add that
11 we do have in the record, I think somewhere,
12 the original work product that was delivered
13 by SC&A. That is certainly in the record.

14 And we should possibly proceed
15 along the lines that Wanda suggested that
16 indicate even in our deliberations here, that
17 the Work Group has modified that original
18 delivered document and that the Work Group and
19 perhaps the Board, if we approve this, believe
20 that this is the form that future documents
21 should take, as opposed to the original
22 document that was, granted, brought to us

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1 simply as a trial to see what it should look
2 like.

3 So I think Wanda's suggestion is a
4 good one. Maybe we can just do it in terms of
5 the record of how we handle this. I don't
6 know.

7 CHAIRMAN MELIUS: I have a second
8 comment, which is more as to where this
9 information goes and so forth. But and I know
10 you have talked about this before, Wanda, in
11 your reports to the Board meetings, but there
12 are a number of procedures like this one that
13 are site-specific. And in some cases, those
14 are reviewed by your Work Group, some cases
15 the Work Group on that site or that Site
16 Profile, sometimes both, and so forth. But I
17 just think however we make these available, it
18 is important that they at least be cross-
19 referenced to the site. Because people that
20 are interested in the site are going to want
21 to -- they are going to see some reference to
22 this procedure as an important procedure or

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1 something, and they ought to be able to look
2 at it in one place.

3 Now for the more general
4 procedures that apply across several sites or
5 all sites, then those should be listed more
6 generally. But some way of just making sure
7 people know how to access this information and
8 so forth.

9 MEMBER MUNN: This is one of the
10 reasons why we had hoped that the first page
11 that you saw, the introductory page, would
12 have the names of the procedures that were
13 being reviewed written clearly in English,
14 indexed alphabetically, so that people can
15 find them more easily.

16 CHAIRMAN MELIUS: Anybody else?
17 Any Board Members on the phone with comments?

18 MEMBER GIBSON: This is Mike.
19 None from me, Jim.

20 MEMBER LEMEN: None from Dick
21 Lemen.

22 MEMBER FIELD: And none for Bill.

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1 CHAIRMAN MELIUS: Back to the room
2 here, Paul has another comment, I believe.

3 MEMBER ZIEMER: I believe that the
4 intent would be that any procedure that is
5 referred to a site-specific Work Group, and
6 some of our procedures are, that is the
7 Procedures Review Committee already has
8 referred procedures to other groups, where it
9 is very site-specific. I think in those
10 cases, then, it would end up, I believe,
11 Wanda, with that group looking at what this
12 particular kind of document would be. Isn't
13 that correct?

14 MEMBER MUNN: We could either do
15 that, or actually my intent from the outset
16 had been that it would come directly from our
17 Subcommittee to the Board, at which time if
18 there was a problem, it could go back to the
19 Work Group.

20 But I was not under the impression
21 that the Work Groups would be expecting or be
22 prepared to be the primary contact point for

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1 what transpired with these documents.

2 CHAIRMAN MELIUS: Let me restate.

3 Maybe I didn't state this very well. But if
4 for example there were, let's say, an Idaho
5 Falls procedure that is being reviewed by the
6 Idaho Falls Work Group and it came back to
7 that Work Group for review. Right? I believe
8 this document goes with that as sort of the
9 public information page about that review.
10 Right? Is that correct or not?

11 Once a Work Group has finished
12 reviewing procedures for a given site and the
13 matrix and so on, doesn't this get generated?

14 MEMBER MUNN: It gets generated.
15 I had anticipated that it would be in a
16 separate place. But we shouldn't have any
17 problem working out a logistical method for
18 relating the two electronically so that anyone
19 who reads one would automatically be directed
20 to the other, if they chose.

21 It seems we could do that in our
22 listing that we have. For example, our site

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1 currently lists the ER and any TBDs that have
2 occurred. It seems that the archived document
3 could just simply be listed there so that it
4 could be hot linked, listed as one of the
5 official documents.

6 CHAIRMAN MELIUS: So --

7 MEMBER MUNN: We'll talk about
8 that at the next meeting.

9 CHAIRMAN MELIUS: Yes. So what
10 are your next planned steps?

11 MEMBER MUNN: Our next planned
12 steps are to take a look at what SC&A is going
13 to bring us from three additional procedures
14 that they have already been -- was it four?
15 Five? Sorry, I was relying on memory. They
16 are looking at five additional documents which
17 they are going to provide this type of
18 material for us. And we will work it over in
19 the same way that we have done the preceding
20 ones. And when we have worked out all of the
21 kinks, we will bring it to this Board again
22 for a closure.

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1 We have also spent a bit of time
2 at our last meeting discussing how to proceed
3 with the priorities of the outstanding items
4 that we have. The vast majority of the
5 findings that we have that are still open,
6 that is to say have not been directly
7 addressed, are open simply because they were
8 findings that were made early on on documents
9 which -- on procedures which either have been
10 -- in most cases have been revised and are no
11 longer being used. The content of the
12 procedure has been taken over by something
13 else.

14 And we know that to be the case
15 but it requires a significant amount of Agency
16 time for people to address these issues
17 individually because they are individual
18 issues and identify in which procedures or
19 what overriding new procedures have now caused
20 these to be ineffectual. And it is our intent
21 at our upcoming meeting on the 13th of October
22 to try to bring that particular discussion to

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1 more satisfactory closure so that we have a
2 direct agreement how we should proceed with
3 our open cases.

4 We don't have any significant
5 number of outstanding findings that have not
6 either been referred to a site-specific Work
7 Group or are not currently under revision of
8 some procedure already. So the criteria that
9 we have had for listing items as open items
10 has been very simply that we haven't addressed
11 them yet. We haven't addressed most of them
12 because they are not salient at this point.
13 We will bring you a better feeling for what
14 the Subcommittee's intent is in addressing
15 those at our next meeting.

16 MR. KATZ: Wanda, if I may, can I
17 just add something to this for all the Board
18 to understand about these summaries of the
19 procedures?

20 MEMBER MUNN: Oh, please do.

21 MR. KATZ: The five sort of
22 additional prototypes that SC&A is producing

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1 is really to do a range of different kinds of
2 procedures to sort of get it down pat. And
3 then there will be -- there is some --
4 ballpark, I think, of 50 procedures, maybe, 53
5 so that is ballpark.

6 MEMBER MUNN: That's a good
7 ballpark.

8 MR. KATZ: And so we didn't want
9 to really go forward with all of those until
10 we really had sort of routinized this process
11 of developing summary documents. But then
12 those will all be done, and then from there
13 forward they will be done in real time as
14 procedures get closed out.

15 MEMBER MUNN: Thank you, Ted.

16 CHAIRMAN MELIUS: I think from the
17 comments, I think everyone thinks that this is
18 a good approach. And I think just go ahead
19 with the five, and then let's bring it back
20 for discussion when the Work Group is
21 satisfied, and then we can go from there.

22 MEMBER MUNN: And SC&A is so

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1 instructed.

2 CHAIRMAN MELIUS: Yes, good.

3 Thank you.

4 MEMBER MUNN: And I will bring you
5 a sentence tomorrow.

6 CHAIRMAN MELIUS: Okay or it can
7 wait.

8 MEMBER MUNN: Or something.

9 CHAIRMAN MELIUS: It can wait,
10 yes.

11 MEMBER MUNN: All right.

12 CHAIRMAN MELIUS: I think we would
13 now like to do our INL update, and I don't
14 know if we have lost our presenter. We have a
15 change of plans. We are going to take our
16 break now, and we will come back in at ten
17 after 3:00, and we will then do the INL and
18 then go directly into public comment period.

19 (Whereupon, the above-entitled
20 matter when off the record at 2:45 p.m. and
21 resumed at 3:12 p.m.)

22 MR. KATZ: So we are about to have

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1 a presentation, an update, on INL. And let
2 me, before we get started, can I just check to
3 see that we have our Board members on the
4 phone, Dr. Field, Dr. Lemen, and Mr. Gibson?

5 MEMBER FIELD: Dr. Field is on.

6 MEMBER LEMEN: Dr. Lemen is on.

7 MEMBER GIBSON: I'm here, Ted.
8 It's Mike.

9 CHAIRMAN MELIUS: Okay and as we
10 said before the break, we will now do our INL
11 update. Pete Darnell.

12 MR. DARNELL: Thank you. I
13 appreciate the opportunity to address the
14 Board and provide an update on the Idaho
15 National Laboratory.

16 To start off with, our main
17 activities have been merging the Argonne
18 National Laboratory-West and Idaho National
19 Engineering Laboratory Technical Basis
20 Documents. What we are attempting to do or
21 actually what we are continuing to do is merge
22 the documents so that there is one complete

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1 Site Profile for both the previous national
2 laboratories. Our progress to date includes
3 completion of the merge between INL and ANL
4 for the occupational and medical Technical
5 Basis Document.

6 Just as a quick aside to let you
7 know what this includes, the consolidation
8 document basically was merging the two
9 together. It includes a long review and
10 vetting process. To do the merge between
11 these two documents for the medical, we had to
12 separate the PA and LET doses for medical
13 exposures. This was quite research-intensive
14 because some of the claimants had both, some
15 of the claimants did not have both, and we had
16 to re-research how to do the calculations on
17 those doses to be able to perform calculations
18 for both sets of claimants. We also had to
19 clarify procedures, types, and frequency
20 tables. So the process for doing this type of
21 merge was rather long.

22 The internal TBD that was

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1 completed in January of 2010 is also a merge.

2 This was more of a total rewrite of the two
3 previous Technical Basis Documents. The INL
4 bioassay data, the associated nuclide list for
5 that data, was all updated. It is included in
6 TIB-54. The original source-term data did not
7 include iodine exposures. So this was added
8 back in. A new approach for looking at
9 actinides was developed, and each of the
10 actinides are represented. We also provided
11 guidance now for assigning iodine doses for
12 thyroid cancers. We added potential lead-
13 absorbent types for several radionuclides. It
14 included the Super S classification. The
15 whole document was reorganized.

16 Along in this process for both the
17 medical and internal TBDs, we also addressed
18 comments from the issues matrix that was
19 completed by Sanford Cohen and Associates.
20 The environmental TBD was completed in March
21 of 2010. It included and updated the intake
22 and external dose tables and added data that

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1 was retrieved from the years 2006 to 2008. It
2 also added iodine-129.

3 In March of 2010, we completed the
4 site introduction, and the site description is
5 currently under review. Both of those
6 documents were just basically merged to have
7 complete information for ANL and INL together.

8 The one TBD that is currently in
9 progress is the external dose TBD. And
10 basically we are at a point now to where we
11 need a technical meeting with Sanford Cohen
12 and Associates to come to some resolution on
13 some of the issues that are outstanding in the
14 matrix. To do this, we can either do it in a
15 Working Group or a technical meeting, but
16 before doing any more to get the entire
17 profile done, the external needs to be
18 completed.

19 As far as the issues resolution
20 matrix, NIOSH is working on combining the two
21 between ANL-West and INL. What we have
22 basically come up with is a combined matrix

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1 that has a bunch of the ANL matrix left over
2 at the end. We need to work with ANL to make
3 sure that we understand that those comments
4 are truly not included in other INL comments.

5 Our suggested path forward is to
6 work with SC&A reviewing the current issues
7 matrix in TBD revisions. What has gone on
8 with INL, which is different than many of the
9 other sites, is that we are on revision two of
10 the Technical Basis Documents. This issues
11 resolution matrix was done on Rev 0.

12 In speaking with SC&A, we both
13 agreed that the next meeting needs to be
14 technical in nature; whether we want to do it
15 in the Work Group setting or just as a
16 technical meeting outside the Work Group is
17 something I have to figure out. A second Work
18 Group meeting after this technical meeting
19 would be needed to complete the work on the
20 INL Site Profile.

21 There is an INL SEC Petition in
22 place. We have gone through the qualification

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1 process, and we have completed the
2 consultation call. And we are right now
3 awaiting work with the petitioner for
4 deficiencies that were done in the initial
5 forms.

6 The proposed Class would be all
7 employees who worked in all facilities or
8 areas that have been owned or operated by DOE
9 at the Idaho National Laboratory, Scoville,
10 Idaho, from January 1, 1950 to December 31,
11 2005.

12 So that really is all there is to
13 the INL update. I will take any questions.

14 CHAIRMAN MELIUS: Board Members
15 with questions? Yes, Bob.

16 MEMBER PRESLEY: Are we saying we
17 cannot do dose reconstruction?

18 MR. KATZ: I'm sorry, Bob. Could
19 you please speak into the mic? Thanks.

20 MEMBER PRESLEY: Are we saying
21 that going up to December the 31st of 2005
22 that we don't have enough records to do dose

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1 reconstruction?

2 MR. DARNELL: No. I don't
3 understand where you got that from.

4 MEMBER PRESLEY: Well, I just
5 killed my computer, but I saw that there. The
6 last statement under proposed Class. It goes
7 all the way up to 2005.

8 MR. DARNELL: That is the proposed
9 Class. It was petitioner's proposed Class.

10 MEMBER PRESLEY: Okay. So that is
11 something else we need to work on then.

12 MR. DARNELL: Right now it has got
13 to finish the qualification process to get
14 through the -- I'm sorry, Bomber. Go ahead.

15 MR. RUTHERFORD: This is LaVon
16 Rutherford. I was just going to add this is
17 just the initial petition that we got from the
18 petitioner. We haven't qualified the petition
19 for evaluation yet. So it hasn't even moved
20 through that process. We are just working on,
21 at this time, qualification.

22 MEMBER PRESLEY: Thank you.

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1 CHAIRMAN MELIUS: Any other --
2 Board Members on the phone, do you have
3 questions?

4 MEMBER LEMEN: None for Dr. Lemen.

5 MEMBER GIBSON: None for Mike.

6 MEMBER FIELD: This is Bill Field.

7 Just a quick question. I am not sure the
8 background of this site, but can you just
9 briefly explain why these were combined?

10 MR. DARNELL: I didn't catch the
11 question.

12 MEMBER FIELD: Why are the sites
13 combined?

14 MR. DARNELL: Much of the data
15 that was used for one site was used in the
16 other site, and it was just easier to look at
17 both sites as one. They are co-located.
18 Workers from INL worked at ANL and vice-versa.

19 MEMBER FIELD: Two sites.

20 MR. DARNELL: It is one physical
21 location but two different national
22 laboratories.

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1 MEMBER FIELD: Were the processes
2 similar between the two? Is that what you
3 answered?

4 MR. DARNELL: Processes that were
5 similar were for some workers, that is true,
6 but processes that were different are being
7 handled as different sections in the Site
8 Profile.

9 MEMBER FIELD: Thank you.

10 CHAIRMAN MELIUS: Phil?

11 MR. KATZ: I am sorry, Phil. I
12 don't know if you are speaking into the mic,
13 but it is not coming through.

14 MEMBER SCHOFIELD: A number of
15 people worked for both national labs without
16 ever leaving the site. So a lot of the, even
17 as well as going into buildings that belonged
18 to the other national lab, people have said
19 they have gone back and forth. So this is the
20 reason we wanted to merge them. Because it is
21 hard to separate to say well Argonne National
22 Lab you only went into these buildings when

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1 according to a number of the workers, they
2 said, no. I may have worked for ANL, but I
3 also went into these buildings. The same
4 thing with some of the crafts and stuff. They
5 said, we were all over the site.

6 So it is hard to distinguish
7 between different parts of the site, different
8 buildings when they were used by both parties
9 and also the fact that so many number of
10 people worked for both national labs at one
11 point or the other.

12 CHAIRMAN MELIUS: Any other
13 questions? Okay, thank you.

14 MR. KATZ: So we are about to
15 start the public comment session. And let me,
16 at the front end of this, just explain for all
17 of you who would comment, there is a verbatim
18 transcript being taken of this Board meeting,
19 including the public comment session. So
20 everything you say in your comment will be
21 transcribed and will end up in a transcript of
22 the meeting that is posted on the NIOSH

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1 website for the Board. The only exception is
2 that if you discuss third parties, anything
3 you talk about, you say about a third party,
4 be it a relative or other, generally speaking
5 that will be redacted. Their name and any
6 identifying information about that third party
7 will be redacted.

8 Anything you might say personally
9 about yourself, though, about your medical
10 conditions, what have you, that will all be
11 retained in the transcript and, in effect, be
12 published as the transcript goes on our public
13 website. And if you would like to see sort of
14 the full explanation of our redaction policy,
15 what I just explained to you, it is available
16 on the back table here in the room and it is
17 available on the NIOSH website as well on the
18 Board's section, I believe.

19 CHAIRMAN MELIUS: Okay. First,
20 how we will do this, we will first take
21 comments from people that signed up here.
22 Then we will then ask anybody else present

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1 here that has any comments. And then we will
2 move to people on the phone that might have
3 public comments.

4 So we have the first person signed
5 up here is Robert Jones. Mr. Jones? Yes.
6 Hi, there.

7 MR. KATZ: There is a microphone,
8 but I think someone can bring it to you. It's
9 okay. It's okay. Thank you, sir.

10 MR. JONES: Ladies and gentlemen,
11 I wish to thank each and every one of you for
12 this opportunity to speak to you. I have got
13 several comments that I would like to make,
14 and I wish to personally thank each Member of
15 this Board, especially ladies and gentlemen
16 that worked for me and that worked for my
17 fellow craftsmen that I was associated with at
18 the INL.

19 I would like to make a comment on
20 what was made just a minute or two ago. I was
21 one of the craftsman that worked at all the
22 different facilities at the INL. I worked at

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1 Argonne. I worked at the different sites. In
2 fact, I worked in every building, every
3 facility. I even delivered propane to the
4 outlying areas where they did checks on
5 radiation that they received. So I worked
6 everywhere at the site.

7 I started there in 1956, worked
8 until I became disabled in 1991. I was
9 disabled from sugar diabetes. Presently, I
10 have urinary bladder cancer. I have received
11 compensation for asbestosis, which I have,
12 which I thank these ladies and gentlemen for
13 helping with that. And I have a lot of
14 questions that I would like maybe some answers
15 from you folks, if possible.

16 In 2008, I entered -- from my
17 cancer, urinary cancer, I entered to have my
18 radiation dose accomplished. And that was
19 done in 2008, and I received a 57.05 percent
20 rating. When I received the final disposition
21 of that 4600 or the answers that NIOSH gave
22 me, it really presented more questions to me

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1 than it did in the comments.

2 It seems that, number one, one of
3 the things that they said in the NIOSH report
4 was that I was exposed to strontium-90 on
5 1/31/1968. And that was very confusing to me
6 because NIOSH did not recognize 43,281
7 strontium-90. They simply overlooked it,
8 evidently in my -- or in their procedure. So
9 I started asking questions. I read everything
10 I could about strontium-90, and it seemed
11 totally impossible that NIOSH would refuse me
12 when I had 43,981.

13 So I talked to my doctor, urinary
14 doctor, and he recommended that I talk to a
15 radiation oncologist in Idaho Falls. The
16 radiation oncologist, and I wish to thank him
17 publicly, stated that he didn't understand why
18 they refused the 43,981. He wrote in his
19 comments on December the 3rd, 1968, that it
20 seemed to him that there was a mistake made in
21 my NIOSH.

22 So I started to research this as

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1 an individual. I called a lot of the old HPs
2 that I worked with to get some feeling for why
3 NIOSH wouldn't recommend it or wouldn't accept
4 that. And lo and behold, in all of the people
5 that I called, I talked to one individual and
6 here is what the individual said. And I won't
7 repeat his name but he said, Mr. Jones, in the
8 NIOSH report, did they say anything about
9 strontium-90? And I said, yes, they did, they
10 said that I received 43,981 on 1/31/1968. He
11 said, Mr. Jones, you need a document from the
12 INL from a [Identifying information redacted].

13 In 1968, there was a big investigation of
14 strontium-90 at the INL.

15 So I endeavored from different
16 people to find out what this stated. And I
17 want to thank my Congressman's secretary here
18 and she helped me. Anyway, this individual --
19 so I followed what this individual said. I
20 contacted different people and asked about
21 strontium-90, 1/31/1968. And I had to rely on
22 my Congressman to get me the information

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1 because no one else seemed to have this
2 information.

3 So the Congressman sent for this
4 information from the INL or from whoever, I
5 don't know who she got it from. But lo and
6 behold, in two weeks she called me and I had
7 the complete record of the strontium-90
8 incident on 1/31/1968 that NIOSH didn't
9 accept. This particular, I think there is 31
10 or 32 pages involved in this 1/31/1968, and it
11 seems like on 1/31/1968 tin craftsmen at the
12 INL was discharged because they didn't no
13 longer need them and most of these were
14 welders. Lo and behold, on February the 22nd,
15 1968 -- I have lost my train of thought now.
16 I must apologize. But anyway, it was in the
17 record of the incident.

18 Further in the record of the
19 incident, it talks about what they decided to
20 do at the INL. They decided to keep it
21 secret, not tell anyone because of the all the
22 repercussions it might give to the union

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1 personnel and other people. And so this was
2 kept secret for a period of time. And the
3 fact is, I didn't even know that my name
4 existed on an exposure in 1968.

5 In the official document, it
6 states that I, in the document by [Identifying
7 information redacted], 1968, it states that I
8 gave a urine sample in regard to my strontium-
9 90 on 3/1/1968 but the information was lost.

10 So here we are. We have got lost
11 records that were lost, and then I read in
12 this official document that there is over 50
13 employees that was involved in this strontium-
14 90 incident. All of these people were
15 welders, some HP technicians, some of them
16 were instrument people, different crafts. And
17 according to what I read on the radiation
18 charts, all of them were irradiated.

19 But it seems like, I am sure I am
20 not the only one, but I don't have any of the
21 other names because they excluded those, but I
22 think someone ought to take an effort to look

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1 at those 50 people involved in 1968 ought to
2 be considered and ought to be looked at for
3 strontium-90. And I believe -- let me tell
4 you what happened. I had a doctor here in
5 Idaho Falls, a radiation oncologist wrote me a
6 complete letter to send to NIOSH about
7 radiation exposure. And he stated that the
8 proper items hadn't been used in my
9 documentation, that I ought to be given that
10 43,981. They ought to have considered it.

11 Well, three months after the
12 letter went to NIOSH and to the Department of
13 Labor, I received a telephone call from the
14 people that did my radiation evaluation. The
15 man was an HP or something who worked for
16 NIOSH, and he was the most rude man that I
17 have ever encountered. He told me that the
18 radiation oncologist knows absolutely nothing
19 about the way NIOSH does their business. You
20 know, I was going to report that, but the more
21 I think about it, he was absolutely right.
22 NIOSH doesn't give a darn about other doctors'

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1 opinions or anybody else. They are only
2 concerned with their own information.

3 I would like to make another
4 comment that says they lost my urine samples
5 in 1968. And I think that is probably the
6 reason that they didn't use them is they
7 really didn't have anything to base it on.
8 But in May, this May, I asked for all my
9 records at the INL. And guess what is in
10 those records? The urine samples, the urine
11 data and everything from 1/31/1968 to
12 4/4/1968, and it still shows that I got
13 strontium-90 in my system. Now tell me,
14 gentlemen, what is fair about that? So I just
15 wanted to bring this to your attention, but I
16 wish to make one other comment.

17 As I said before, I left the site
18 in April of 1991 because of illness caused by
19 diabetes. But thanks to the work of -- I
20 believe it was the University of New York or
21 whatever, they sent me all of the data and
22 that is how they were able to establish me a

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1 15 percent rating for my asbestosis. The
2 thing that in 2007, excuse me, I put in a
3 request to the Department of Labor because I
4 had received the evidence and everything. So
5 I put in for this loss of wages, which I was
6 denied. And the reason I was denied was I
7 couldn't come up with anything that supported
8 my claim that I was exposed or that I received
9 a loss of wages because I left the site
10 because of diabetes.

11 Lo and behold, when I received all
12 of my records from the site, guess what is in
13 my site records? Three weeks after I was
14 discharged from the INL, they requested that I
15 come back to the INL and have a lung x-ray,
16 which I did. The INL doctors gave that to a
17 radiation or not a radiation man but a man
18 here at the Idaho Falls Hospital to read the
19 x-ray of my chest x-rays.

20 And I want to take the opportunity
21 now to read to you what this said. In 1991
22 here it is, 2010, I have asked the Department

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1 of Labor to reconsider that request because of
2 this letter.

3 The lady from the Department of
4 Labor --

5 MR. KATZ: I'm sorry, sir. Sir,
6 if you could -- it's okay, I know you are
7 putting your glasses on, but we can't
8 transcribe it except when you are speaking in
9 the mike. So once you get the glasses on.
10 No, it's all right. I just want to capture
11 what you say.

12 CHAIRMAN MELIUS: Brad, can you
13 just sit down and hold the mic? Yes.

14 MR. JONES: This is dated
15 4/2/1991, and it is a request from the INL
16 doctors to a doctor here at Idaho Falls by the
17 name of [Identifying information redacted],
18 who is a radiologist, M.D.

19 It says, "No previous comparison
20 films are presently available. If such are
21 available, they would be necessary for
22 comparison. Presently, there is some evidence

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1 of thickening of the pleura bilaterally in the
2 mid-thorax, a little more prominent on the
3 right. This is present in addition to some
4 horizontal fibrotic changes at the left lung
5 base. All of the above is nonspecific.
6 However, if this employee was exposed to
7 asbestos, the probability exists that this
8 individual represents occupational disease."

9 There is the information at the
10 INL that they failed to give to me for over
11 ten years, 1991. In fact, it is almost 20,
12 isn't it?

13 So this is my comments to this
14 Board and I wish to thank you. But I
15 certainly hope that the same thing doesn't
16 happen because I have been informed that my
17 radiation is being reworked. But what I am
18 afraid of, that has happened to other people,
19 is they are going to say, Mr. Jones, you
20 didn't have near the amount of radiation that
21 we first gave to you.

22 And that is the end of my

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1 comments.

2 CHAIRMAN MELIUS: Okay, thank you.

3 So you have talked to someone from NIOSH
4 about following up.

5 MR. JONES: I have reported
6 countless things to the Department of Labor --

7 CHAIRMAN MELIUS: Okay.

8 MR. JONES: -- and they say they
9 have transmitted it to NIOSH. However, I
10 don't know that that is true.

11 CHAIRMAN MELIUS: Okay.

12 MR. JONES: And I have with me the
13 three urine samples that was taken in 1966
14 that I plan on sending to NIOSH, but maybe
15 there is somebody here in this group that
16 could take those to NIOSH and ask them please
17 to fix this correctly.

18 CHAIRMAN MELIUS: Yes. Stu
19 Hinnefeld was here. Yes, he is here. And he
20 is in charge of the program. Make sure you
21 talk to him and make sure the information --

22 MR. JONES: I will.

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1 CHAIRMAN MELIUS: And also I'll
2 tell you, as we were talking earlier, the
3 Board is in the process, through our
4 contractor, reviewing all the information that
5 is used as the basis for all the dose
6 reconstructions and so forth for INL and
7 Argonne-West. So we will be reviewing and
8 making sure that the kind of information that
9 you have talked about today in the records is
10 complete and is utilized.

11 MR. JONES: Thank you so much.

12 CHAIRMAN MELIUS: But we
13 appreciate you coming forward.

14 MR. JONES: I appreciate it.

15 CHAIRMAN MELIUS: Okay, anybody
16 else here in the audience who would like to
17 make public comments? Yes. We will get the
18 microphone re-setup. Thank you.

19 If you could identify yourself
20 first, please.

21 MR. NELSON: My name is Mark H.
22 Nelson. I have worked at the site since 1977.

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1 I am still presently employed.

2 The dose reconstruction is mighty
3 slim. I started work the week before
4 Thanksgiving in 1977 in November. I was
5 working for a subcontract at then-called the
6 ICPP, removing sludge from the 603 basin. The
7 orientation was Monday and Tuesday. I went to
8 work on Wednesday. And on December 13th, I
9 had exceeded my 2700 mR for the year and
10 couldn't enter a radiation area.

11 I then was hired in January and
12 went to work for Allied Chemical as a real
13 employee. By October, I had exceeded my 2700.

14 That repeated itself over the next
15 four to five years, in addition to all the
16 other radiation I received. There were two
17 incidences where I received over 400 mR in
18 less than 15 minutes.

19 As I recount this, this was the
20 normal pattern for everybody that I worked
21 with. You would get to the point where you
22 couldn't enter a radiation area. They would

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1 transfer you to another area, and bring
2 someone else in who could go in and do the hot
3 work.

4 I, myself, was turned down. I
5 submitted a claim. I got prostate cancer.
6 Fortunately, they got it all and it is not a
7 real problem for me. But there are, I feel, a
8 bunch of employees who were shorted because of
9 what they went through.

10 One thing I would like an answer
11 on is why in my training that cadmium is a
12 carcinogenic but if you make a claim, it is
13 not.

14 CHAIRMAN MELIUS: I think you are
15 referring to the subtitle E, which is the
16 Department of Labor --

17 MR. NELSON: Yes. But I am sure
18 -- that is interesting when I go into training
19 now and I say, oh, don't tell me that it is
20 not a carcinogenic. I don't need to listen to
21 this.

22 CHAIRMAN MELIUS: Yes, I don't

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1 have an explanation for that either. I don't
2 think anybody here can --

3 MR. NELSON: I don't know that the
4 Board and the Department of Labor understand
5 the chemical exposures we received along with
6 the radiation. Not only hydrochloric acid and
7 nitric acid, aluminum nitrate, those basic
8 chemicals that we use but the gadolinium and
9 the cadmium and mercuric nitrate that we used,
10 which really in the beginning there weren't
11 many controls on how we used them. I mean, we
12 used to -- when we first started using
13 cadmium, we just poured it out of a carboy
14 into a bucket, poured it into a funnel into
15 the vessel. No respirator, no face shield, no
16 gloves, nothing.

17 Those things, I guess I am here
18 not for myself because I survived, I still
19 have a job. I have a good lifestyle. But I
20 look around, and there are a bunch of people
21 who don't, and they were exposed to the same
22 risks I was. And that is my primary purpose

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1 for being here, not that I wouldn't spend the
2 money if I got it.

3 CHAIRMAN MELIUS: We understand
4 that.

5 MR. NELSON: I think there are
6 some huge loopholes in the radiation
7 accountability at the INL. Thank you.

8 CHAIRMAN MELIUS: Okay. Yes, as I
9 said earlier, all of the work and all of the
10 Site Profile -- what we refer to as the Site
11 Profile about how this sort of guides dose
12 reconstruction -- that is all under review now
13 and will be followed up. And there is a Work
14 Group, Phil Schofield down at the end, the
15 worker from, he used to work at Los Alamos, is
16 in charge of our internal Work Group with our
17 counters. So we will be reviewing that
18 information that you just provided and,
19 hopefully, we can contact you and get further
20 information in the future from you also as we
21 are reviewing this site. So we thank you.

22 MR. NELSON: Did I turn me off or

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1 did you turn me off?

2 CHAIRMAN MELIUS: I think he may
3 have.

4 MR. NELSON: Brad's fault? Okay.

5 The interesting thing for me is my
6 lifetime dose is around ten mR. Not ten mR
7 but 10,000 mR.

8 CHAIRMAN MELIUS: Yes.

9 MR. NELSON: And by my
10 calculations, I had exceeded that in the first
11 four years I worked there.

12 CHAIRMAN MELIUS: Thank you.
13 Anyone else in the audience that would like to
14 make comments?

15 Okay, if not, then we will move to
16 the phone. So anybody who is on the
17 telephone, on the conference call, who would
18 like to make comments?

19 MS. RAY: I am Sarah Ray from
20 Amarillo. May I comment?

21 CHAIRMAN MELIUS: You certainly
22 may.

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1 MR. KATZ: Sarah, go ahead and
2 comment.

3 MS. RAY: Okay, I will just
4 basically introduce myself. I am Sarah Ray,
5 and I am one of the petitioners for the Pantex
6 SEC. My co-petitioners aren't able to comment
7 today, so I am representing our group.

8 Basically, we want to go on record
9 as stating that we are concerned about what we
10 perceive to be delays by NIOSH in
11 consideration of the Pantex SEC petition, and
12 we would like to request that NIOSH, the
13 senior staff and chair, tell us why the Pantex
14 SEC continues to be delayed. We will
15 appreciate as much detail as possible and
16 would also like a response in writing, a
17 response to our question. And of course, as
18 someone had already pointed out, there will be
19 documentation in the transcript of this
20 meeting, that I had made these comments.

21 And I am sorry I can't stay on the
22 phone today because I am teaching some young

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1 girls how to sew this afternoon. But I would
2 like to also congratulate Mr. Robert Jones and
3 also Mr. Nelson on the excellence of their
4 presentations. Thank you for trying to help
5 workers. And that is all that I have to say.

6 CHAIRMAN MELIUS: Okay, thank you.

7 Anybody else on the phone that would like to
8 make comments?

9 MS. HAND: Yes. This is Donna
10 Hand.

11 CHAIRMAN MELIUS: Okay, go ahead.

12 MS. HAND: I am Donna Hand. I am
13 a worker advocate, as well as authorized
14 representative for several of the workers at
15 Pinellas Plant. My issues are as far as
16 general concerns throughout for all the sites.

17 Specifically, how come the
18 radioisotopes that are found at these
19 different sites, that only one will be listed
20 and the rest of them are not considered?
21 Particularly at Pinellas Plant, the DOE and
22 also the Lockheed Martin confirmed in the

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1 baseline report over 28 radionuclides and
2 about six of those were over the curie limit
3 for that site. But yet, OCAS refuses to
4 accept that. And in fact, Grady Calhoun said
5 there is no such thing as 28 radionuclides, as
6 well as David Sundin, and they refuse to
7 acknowledge it.

8 According to Bryan Gleckler right
9 now, he said that they can do the metal
10 tritides. And that sure is strange when at
11 the last meeting of the Working Group for
12 Pinellas Plant, as well as even with the Mound
13 that you are still working on, the Advisory
14 Board hasn't even been able to do the metal
15 tritides. But yet Bryan Gleckler is now
16 issuing this -- saying that they can do the
17 metal tritides and giving these workers only
18 nine millirems of exposure to a metal tritide.

19 You also have -- where the lung
20 dose from uranium in uranium tritide much
21 larger than the lung dose from the tritium in
22 uranium tritide, but yet the lung dose is

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1 never considered from the uranium. You will
2 not add uranium dose to any of the metal
3 tritides. You only consider the tritium.

4 Even the ICREP has tract
5 calculations and they also use all three
6 tracts. They use your gastrointestinal, they
7 use your respiratory, and then they also use
8 the lymphatic or the blood. Everything. You
9 have to use all three with metal tritides.

10 The DOE handbook also says, even
11 if a worker does not have a bioassay, you are
12 to assume a standard man respiration to
13 calculate because they know that they were
14 exposed.

15 This is another issue that I have
16 with regard to the close-out interview. If a
17 claimant does not sign that OCAS-1 form, after
18 60 days, it is closed. However, it is
19 administratively closed. Now the Department
20 of Labor is also administratively closing and
21 will not do a Probability of Causation.

22 Now the statute requires the

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1 Department of Labor to do a Probability of
2 Causation. And it wasn't because the dose
3 reconstruction was not done. The only issue
4 was they did not sign the OCAS-1 form. And
5 then whenever they do sign the OCAS-1 form and
6 they write on it that I disagree that you did
7 not use all the information that we know of
8 into the dose reconstruction and it was not
9 considered, NIOSH will not send it. They will
10 send you another form and say you must not
11 write on the OCAS-1 form.

12 Now when it goes over to the
13 Department of Labor, they then at their
14 hearings will say, well you told them all this
15 stuff that you said you were exposed to and
16 they considered it, which was not the case.

17 You have an issue also to where
18 there is a difference between a rework and a
19 review. As a worker advocate, on several of
20 my claims I have asked for a review. And a
21 review, according to your federal regulations,
22 is totally different from a rework.

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1 A review would go up to Jeff
2 Kotsch's office. He would then send it to
3 NIOSH. NIOSH would then have an individual
4 that had never done that dose reconstruction
5 to that person or that site before and verify
6 that it was valid, and then send it back to
7 Jeff Kotsch, and Jeff Kotsch would send it
8 back down to the District Office or to the
9 FAB. This is not being done. It is being
10 stopped right at Department of Labor.

11 You also have the issue to where
12 the claimants will have an occupational
13 history with Department of Labor, tell them
14 their performance of duties, explain to them
15 their duties, and processes that they were
16 exposed to, and also incidents. Well these
17 incidents then are not being given to NIOSH,
18 and NIOSH relies on their interview, but their
19 interview is back in 2003 and 2004. Since
20 then, even the claimant has been made aware of
21 certain issues that they didn't have before.

22 So we are now in the process of

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1 trying to update the CATI interview for
2 several of the claimants. This is an issue
3 that -- if you are taking the interview from
4 the claimant, but yet you are not using that
5 information that the claimant gives you,
6 aren't you wasting a lot of time and money?
7 And that is exactly what is happening because
8 in those claimant interviews, even the close-
9 out interviews and we tell you what about
10 this, what about that, oh, it was
11 insignificant. We are not going to consider
12 it. Then why did you do the interview, if you
13 are not going to use the information that the
14 claimants give you?

15 You also have a situation to where
16 whenever these dose reconstructions are sent
17 back for a rework, they automatically use the
18 50 percent instead of the 95 percent. And it
19 doesn't matter if they are just adding a year
20 or if they are adding another cancer. They
21 will automatically deduct it to make sure that
22 it is under the 50 percent Probability of

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1 Causation.

2 For example, in one dose
3 reconstruction, the method of applying a
4 maximum of 550 rems per year dose for coworker
5 data at the Pinellas Plant is what we use.
6 Then the next year, whenever she just added
7 another cancer, which was a skin cancer, the
8 coworker data turned out to be 100 millirems
9 per year. Both as a 95 percentile. So how
10 can you use the upper 95th percentile and one
11 year be 550 and the next year be 100?

12 So you have got some issues here
13 as far as consistency across the site. They
14 are not applying the same Technical Basis
15 Documents for every site. The internal dose,
16 your coworker data, to my understanding, the
17 unmonitored dose is the coworker dosimetry
18 dose. But yet the bulletin says the coworker
19 dose is dosimetry dose plus missed dose, and
20 that is not being used at all, specifically at
21 several of the sites.

22 I am not only a representative for

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1 Pinellas Plant, but I have seen it at Oak
2 Ridge. I have seen it at Los Alamos, and I
3 have seen it at Savannah River. There is a
4 lot more, but I will be following it up with a
5 letter to the Board.

6 And I would also request that how
7 come the Working Group Committee for Pinellas
8 Plant hasn't met in over a year?

9 Thank you for your time.

10 CHAIRMAN MELIUS: Thank you for
11 your comments.

12 Would anybody else on the phone
13 like to make comments now?

14 (No response.)

15 CHAIRMAN MELIUS: Okay. One last,
16 just to make sure our technology is working.
17 Anybody else on the phone who would like to
18 make public comments now? Anyone?

19 (No response.)

20 CHAIRMAN MELIUS: So this will
21 close the public comment session. We will
22 have another one tomorrow afternoon at 4:30.

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1 Yes?

2 MEMBER RICHARDSON: Could I ask a
3 question before we finish for the day?

4 CHAIRMAN MELIUS: Yes.

5 MEMBER RICHARDSON: We have
6 discussed a procedure for documenting comments
7 from the public and tracking the response to
8 them. Today we have heard from two workers
9 about issues regarding the validity of the
10 dosimetry information, how it corresponds to
11 information either that they recollect or that
12 they have been able to document. I would like
13 to be clear that there is a mechanism in place
14 for following up on those because I see those
15 as extremely important.

16 CHAIRMAN MELIUS: I agree, and
17 there is a mechanism. And we will -- is this
18 on the agenda? The next meeting, the
19 conference call meeting. Some of the time
20 constraints in terms of getting this
21 information collected and tabulated and back
22 to the Board. So we'll be following up.

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1 There is some delay.

2 Yes?

3 MEMBER RICHARDSON: I recognize
4 the discretion. One of the things for a
5 specific case, is there a -- I am a new Board
6 Member so it would be useful for me to
7 understand.

8 CHAIR MELIUS: Yes, absolutely.

9 MEMBER RICHARDSON: Is there a
10 mechanism, do we have point of contact
11 information, for example, for each of these
12 individuals?

13 I would be interested in detailed
14 work history information and, for example,
15 quarterly dosimetry information and comparing
16 that against the dose that was used. Does the
17 Board go to that level of audit?

18 CHAIRMAN MELIUS: The Board does
19 not review individual cases.

20 MEMBER RICHARDSON: Can NIOSH do
21 that and provide us with a --

22 CHAIRMAN MELIUS: NIOSH can. And

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1 part of the reason to track comments is to get
2 follow-up like that. I think in the past we
3 have found that most comments were followed
4 up. Some sort of got lost, and we didn't have
5 good feedback on how that information was
6 being used and making sure that it was.

7 What we try to do with people who
8 have concerns about their individual case is -
9 - what we are trying to do now is make sure
10 they are in touch with somebody from NIOSH at
11 this meeting --

12 MEMBER RICHARDSON: Okay.

13 CHAIRMAN MELIUS: -- so that they
14 know.

15 And then if they have individual
16 comments that are relevant to our looking at,
17 for example, Idaho National Lab and the Site
18 Profile review and possibly for the SEC
19 Petition Evaluation, that we then also have
20 that information captured in a way that it is
21 usable. And so we are trying to improve that
22 process, which is part of the tracking.

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1 MEMBER RICHARDSON: Thank you.
2 That makes sense.

3 CHAIRMAN MELIUS: The question was
4 is there a mechanism for the feedback to get
5 back to you. There will be more outreach and
6 follow-up on this through the Work Group and
7 through our contractor. But I mean, one of
8 the things that we want to make sure is that
9 we have also captured the contact information
10 for anybody commenting on INL here, obviously.

11 This is one reason we hold these meetings in
12 the different sites around the country, to
13 make sure that we can follow up with you, both
14 of you, and do that.

15 Okay, no further public comments.

16 We will adjourn until tomorrow. I am never
17 going to remember the name of this. The
18 outreach session that is being held by DOE and
19 DOL and NIOSH is convening at 6:00 tonight
20 here. And we will reconvene tomorrow morning
21 at 8:15.

22 (Whereupon at 4:05 p.m., the

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1 above-entitled matter went off the record.)

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