

## Template for State Healthcare-associated Infection Plan

In response to the increasing concerns about the public health impact of healthcare-associated infections (HAIs), the US Department of Health and Human Services (HHS) has developed an Action Plan to help prevent Healthcare-associated Infections. The HHS Action Plan includes recommendations for surveillance, research, communication, and metrics for measuring progress toward national goals. Three overarching priorities have been identified:

- Progress toward 5-year national prevention targets (e.g., 50-70% reduction in bloodstream infections);
- Improve use and quality of the metrics and supporting systems needed to assess progress towards meeting the targets; and
- Prioritization and broad implementation of current evidence-based prevention recommendations

Background: The 2009 Omnibus bill required states who received Preventive Health and Health Services (PHHS) Block Grant funds to certify that they would submit a plan to reduce HAIs to the Secretary of Health and Human Services not later than January 1, 2010. In order to assist states in responding within the short timeline required by that language and to facilitate coordination with national HAI prevention efforts, the Centers for Disease Control and Prevention (CDC) created a template to assist state planning efforts.

This template helps to ensure progress toward national prevention targets as described in the HHS Action Plan. CDC is leading the implementation of recommendations on national prevention targets and metrics and states should tailor the plan to their state-specific needs.

Initial emphasis for HAI prevention focused on acute care, inpatient settings, and then expanded to outpatient settings. The public health model of population-based healthcare delivery places health departments in a unique and important role in this area, particularly given shifts in healthcare delivery from acute care settings to ambulatory and long term care settings. In non-hospital settings, infection control and oversight have been lacking which have resulted in outbreaks which can have a wide-ranging and substantial impact on affected communities. At the same time, trends toward mandatory reporting of HAIs from hospitals reflect increased demand for accountability from the public.

The State HAI Action Plan template targets the following areas:

1. Enhance HAI Program Infrastructure
2. Surveillance, Detection, Reporting, and Response
3. Prevention
4. Evaluation, Oversight, and Communication

With new Ebola-related, infection control activities, the following two tables have been added to reflect those activities:

5. Infection Control Assessment and Response (Ebola-associated activity from FOA Supplement, CK14-1401PPHFSUPP15, Project A)
6. Targeted Healthcare Infection Prevention Programs (Ebola-associated activity from FOA Supplement, CK14-1401PPHFSUPP15, Project B)

**Framework and Funding for Prevention of HAIs**

CDC’s framework for the prevention of HAIs builds on a coordinated effort of federal, state, and partner organizations and is based on a collaborative public health approach that includes surveillance, outbreak response, infection control, research, training, education, and systematic implementation of prevention practices. Legislation in support of HAI prevention provides a unique opportunity to strengthen existing state capacity for prevention efforts.

**Template for developing HAI plan**

The following template provides choices for enhancing state HAI prevention activities in the six areas identified above. For each section, please choose elements which best support current activities or planned activities. Current activities are those in which the state is presently engaged and includes activities that are scheduled to begin using currently available resources. Planned activities represent future directions the state would like to move in to meet currently unmet needs, contingent on available resources and competing priorities. A section for additional activities is included to accommodate plans beyond the principal categories.

**1. Enhance HAI program infrastructure**

Successful HAI prevention requires close integration and collaboration with state and local infection prevention activities and systems. Consistency and compatibility of HAI data collected across facilities will allow for greater success in reaching state and national goals. Please select areas for development or enhancement of state HAI surveillance, prevention, and control efforts.

**Table 1:** State infrastructure planning for HAI surveillance, prevention, and control.

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
<input checked="" type="checkbox"/>	<input type="checkbox"/>	1. Establish statewide HAI prevention leadership through the formation of multidisciplinary group or state HAI advisory council <ul style="list-style-type: none"> <li>i. Collaborate with local and regional partners (e.g., state hospital associations, professional societies for infection control and healthcare epidemiology, academic organizations, laboratorians, and networks of acute care hospitals and long term care facilities).</li> </ul>	



Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
		Building; Reporting, Detection, Response, and Surveillance; Prevention; Evaluation, Oversight, Communication, and Infection Control)	
		<i>Other activities or descriptions:</i> <ul style="list-style-type: none"> <li>▪ Designated State HAI Prevention Coordinator: Maureen Marsella</li> <li>▪ The Department of Health has identified both internal and external HAI subject matter experts (to ensure a range of clinical and epidemiological skill sets), comprising of at least 1.0 FTE</li> </ul>	
☒	☐	3. Integrate laboratory activities with HAI surveillance, prevention, and control efforts. <ul style="list-style-type: none"> <li>i. Improve laboratory capacity to confirm emerging resistance in HAI pathogens and perform typing where appropriate (e.g., outbreak investigation support, HL7 messaging of laboratory results)</li> </ul>	Complete
		<i>Other activities or descriptions:</i> <ul style="list-style-type: none"> <li>▪ Infection Control and Professionals of Southern New England (ICPSNE) and the state’s Special Pathogens Laboratory have representatives on the HAI Subcommittee</li> </ul>	
☒	☐	4. Improve coordination among government agencies or organizations that share responsibility for assuring or overseeing HAI surveillance, prevention, and control (e.g., State Survey agencies, Communicable Disease Control, state licensing boards)	Complete
		<i>Other activities or descriptions:</i> <ul style="list-style-type: none"> <li>▪ The HAI Subcommittee includes Department of Health representatives who are involved in epidemiology, physician licensing, and other activities that help to ensure shared responsibility for HAI surveillance, prevention, and control.</li> </ul>	
☐	☐	5. Facilitate use of standards-based formats (e.g., Clinical Document Architecture, electronic messages) by healthcare facilities for purposes of	n/a

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
		<p>electronic reporting of HAI data. Providing technical assistance or other incentives for implementations of standards-based reporting can help develop capacity for HAI surveillance and other types of public health surveillance, such as for conditions deemed reportable to state and local health agencies using electronic laboratory reporting (ELR). Facilitating use of standards-based solutions for external reporting also can strengthen relationships between healthcare facilities and regional nodes of healthcare information, such as Regional Health Information Organizations. (RHIOs) and Health Information Exchanges (HIEs). These relationships, in turn, can yield broader benefits for public health by consolidating electronic reporting through regional nodes.</p>	
	<p><i>Other activities or descriptions:</i></p> <ul style="list-style-type: none"> <li>▪ While the Department of Health encourages the use of standards-based formats to ensure interoperability and consistency of HAI and other reporting efforts, this was not part of the scope of work proposed by the Department for this grant.</li> <li>▪ Hospitals are reporting data to NHSN and the Healthcare Quality Reporting Program has access to this data.</li> </ul>		
<ul style="list-style-type: none"> <li>▪ Due to a state fiscal crisis, the state’s public reporting program faces ongoing budget cuts. The HAI Subcommittee, which was established as part of the public reporting program, continues solely with CDC funding.</li> <li>▪ Rhode Island has published several hospital reports, including: hand hygiene process measures; methicillin-resistant Staphylococcus aureus (MRSA) CLABSI; healthcare worker influenza vaccination rates; and C. difficile infections (CDI).</li> <li>▪ We also publish healthcare worker influenza vaccination rates for nursing homes and home health agencies.</li> </ul>			

## 2. Surveillance, Detection, Reporting, and Response

Timely and accurate monitoring remains necessary to gauge progress towards HAI elimination. Public health surveillance has been defined as the ongoing, systematic collection, analysis, and interpretation of data essential to the planning, implementation, and evaluation of public health practice, and timely dissemination to those responsible for prevention and control.<sup>1</sup> Increased participation in systems such as the National Healthcare Safety Network (NHSN) has been demonstrated to promote HAI reduction. This, combined with improvements to simplify and enhance data collection, and improve dissemination of results to healthcare providers and the public are essential steps toward increasing HAI prevention capacity.

The HHS Action Plan identifies targets and metrics for five categories of HAIs and identified Ventilator-associated Pneumonia as an HAI under development for metrics and targets (Appendix 1):

- Central Line-associated Blood Stream Infections (CLABSI)
- *Clostridium difficile* Infections (CDI)
- Catheter-associated Urinary Tract Infections (CAUTI)
- Methicillin-resistant *Staphylococcus aureus* (MRSA) Infections
- Surgical Site Infections (SSI)
- Ventilator-associated Pneumonia (VAP)

State capacity for investigating and responding to outbreaks and emerging infections among patients and healthcare providers is central to HAI prevention. Investigation of outbreaks helps identify preventable causes of infections including issues with the improper use or handling of medical devices; contamination of medical products; and unsafe clinical practices.

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<sup>1</sup> Thacker SB, Berkelman RL. Public health surveillance in the United States. *Epidemiol Rev* 1988;10:164-90.

**Table 2:** State planning for surveillance, detection, reporting, and response for HAIs

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
<input checked="" type="checkbox"/>	<input type="checkbox"/>	1. Improve HAI outbreak detection and investigation <ol style="list-style-type: none"> <li>i. Work with partners including CSTE, CDC, state legislatures, and providers across the healthcare continuum to improve outbreak reporting to state health departments</li> <li>ii. Establish protocols and provide training for health department staff to investigate outbreaks, clusters, or unusual cases of HAIs.</li> <li>iii. Develop mechanisms to protect facility/provider/patient identity when investigating incidents and potential outbreaks during the initial evaluation phase, where possible, to promote reporting of outbreaks</li> <li>iv. Improve overall use of surveillance data to identify and prevent HAI outbreaks or transmission in HC settings (e.g., hepatitis B, hepatitis C, multi-drug resistant organisms (MDRO), and other reportable HAIs)</li> </ol>	Ongoing
<input checked="" type="checkbox"/>	<input type="checkbox"/>		Ongoing
<input checked="" type="checkbox"/>	<input type="checkbox"/>		Ongoing
<input checked="" type="checkbox"/>	<input type="checkbox"/>		Ongoing
		<i>Other activities or descriptions:</i> <ul style="list-style-type: none"> <li>▪ Surveillance is currently done daily by hospital Infection Preventionists (IPs), with certain results reported to the State Epidemiologist. The HAI Subcommittee works with the epidemiologists to learn what is reported, at what thresholds, and what steps follow, as well as to explore guidelines for non-reportable infections.</li> </ul>	
<input checked="" type="checkbox"/>	<input type="checkbox"/>	2. Enhance laboratory capacity for state and local detection and response to new and emerging HAI issues.	Ongoing
		<i>Other activities or descriptions:</i> The RI State Health Laboratories participates in the CDC Laboratory Response Network (LRN) as a Standard Level Reference Laboratory and as such has a requirement for monitoring and remaining prepared to address Emerging Infectious Disease (EID) and when appropriate, conducting diagnostic testing for public health	

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
		significant EID, many of which could be of concern with respect to HAI. A current example is developing the capacity to test for Ebola virus at the RI State Laboratory. Funding provided through the CDC Epidemiology and Laboratory Capacity is also available to respond to emerging infections, including HAI.	
<input checked="" type="checkbox"/>  <input checked="" type="checkbox"/>	<input type="checkbox"/>  <input type="checkbox"/>	3. Improve communication of HAI outbreaks and infection control breaches <ul style="list-style-type: none"> <li>i. Develop standard reporting criteria including, number, size, and type of HAI outbreak for health departments and CDC</li> <li>ii. Establish mechanisms or protocols for exchanging information about outbreaks or breaches among state and local governmental partners (e.g., State Survey agencies, Communicable Disease Control, state licensing boards)</li> </ul>	Complete  Complete
		<i>Other activities or descriptions:</i> <ul style="list-style-type: none"> <li>▪ As mentioned previously, surveillance is currently done daily in hospital Infection Preventionists (IPs), with results reported to the state's epidemiologists.</li> </ul>	
<input type="checkbox"/> <input checked="" type="checkbox"/> <input type="checkbox"/> <input checked="" type="checkbox"/>  <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>  <input type="checkbox"/> <input type="checkbox"/>	4. Identify at least 2 priority prevention targets for surveillance in support of the HHS HAI Action Plan <ul style="list-style-type: none"> <li>i. Central Line-associated Bloodstream Infections (CLABSI)</li> <li>ii. <i>Clostridium difficile</i> Infections (CDI)</li> <li>iii. Catheter-associated Urinary Tract Infections (CAUTI)</li> <li>iv. Methicillin-resistant <i>Staphylococcus aureus</i> (MRSA) Infections</li> <li>v. Surgical Site Infections (SSI)</li> <li>vi. Ventilator-associated Pneumonia (VAP)</li> </ul>	Complete  Complete; as MRSA CLABSI
		<i>Other activities or descriptions:</i>	
		5. Adopt national standards for data and technology to track HAIs (e.g., NHSN).	

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
<input checked="" type="checkbox"/>	<input type="checkbox"/>	i. Develop metrics to measure progress towards national goals (align with targeted state goals). (See Appendix 1).	Complete
<input checked="" type="checkbox"/>	<input type="checkbox"/>	ii. Establish baseline measurements for prevention targets	(See note)
		<i>Other activities or descriptions:</i> <ul style="list-style-type: none"> <li>▪ Rhode Island’s contractor for the HAI Plan is Healthcentric Advisors, the state’s QIO, which provides technical assistance for hospitals on NHSN requirements for Medicare.</li> <li>▪ The HAI Plan does not propose to require NHSN use in healthcare settings other than hospitals in Rhode Island at this time.</li> </ul>	
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	6. Develop state surveillance training competencies <ul style="list-style-type: none"> <li>i. Conduct local training for appropriate use of surveillance systems (e.g., NHSN) including facility and group enrollment, data collection, management, and analysis</li> </ul>	Complete/2016
		<i>Other activities or descriptions:</i> <ul style="list-style-type: none"> <li>▪ Rhode Island’s contractor for the HAI Plan is Healthcentric Advisors, the state’s QIO, which provides technical assistance for hospitals on NHSN requirements for Medicare.</li> <li>▪ As part of our Ebola Supplemental – Part B funding we will begin providing technical assistance to nursing homes using or transitioning to using NHSN starting in Year 2 of the grant.</li> </ul>	
<input checked="" type="checkbox"/>	<input type="checkbox"/>	7. Develop tailored reports of data analyses for state or region prepared by state personnel	Ongoing
		<i>Other activities or descriptions:</i> <ul style="list-style-type: none"> <li>▪ Rhode Island’s public reporting program uses a stakeholder-guided consensus process to develop and disseminate public reporting formats. The Department of Health uses the HAI Subcommittee to fulfill the above objective.</li> <li>▪ The HAI Subcommittee also coordinates with the QIN-QIO to review regional data. This data is not publically reported, but is shared with healthcare providers as needed.</li> </ul>	

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
<input type="checkbox"/>	<input type="checkbox"/>	8. Validate data entered into HAI surveillance (e.g., through healthcare records review, parallel database comparison) to measure accuracy and reliability of HAI data collection	
<input type="checkbox"/>	<input type="checkbox"/>	i. Develop a validation plan	n/a
<input type="checkbox"/>	<input type="checkbox"/>	ii. Pilot test validation methods in a sample of healthcare facilities	n/a
<input type="checkbox"/>	<input type="checkbox"/>	iii. Modify validation plan and methods in accordance with findings from pilot project	n/a
<input type="checkbox"/>	<input type="checkbox"/>	iv. Implement validation plan and methods in all healthcare facilities participating in HAI surveillance	n/a
<input type="checkbox"/>	<input type="checkbox"/>	v. Analyze and report validation findings	n/a
<input type="checkbox"/>	<input type="checkbox"/>	vi. Use validation findings to provide operational guidance for healthcare facilities that targets any data shortcomings detected	n/a
		<i>Other activities or descriptions:</i>	
		▪ These activities are not included in our funding.	
<input checked="" type="checkbox"/>	<input type="checkbox"/>	9. Develop preparedness plans for improved response to HAI	Complete
		i. Define processes and tiered response criteria to handle increased reports of serious infection control breaches (e.g., syringe reuse), suspect cases/clusters, and outbreaks	
		<i>Other activities or descriptions:</i>	
		▪ Guidelines for these activities exist within the Department of Facilities Regulations at the Department of Health, and have been shared with the HAI Subcommittee.	
<input checked="" type="checkbox"/>	<input type="checkbox"/>	10. Collaborate with professional licensing organizations to identify and investigate complaints related to provider infection control practice in non-hospital settings and set standards for continuing education and training	Ongoing
		<i>Other activities or descriptions:</i>	

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
		<ul style="list-style-type: none"> <li>▪ We collaborate with the Rhode Island Department of Health's Facilities Regulations, which oversees facility licensing in the state.</li> </ul>	
☒	☐	11. Adopt integration and interoperability standards for HAI information systems and data sources	Ongoing
☒	☐	<ul style="list-style-type: none"> <li>i. Improve overall use of surveillance data to identify and prevent HAI outbreaks or transmission in HC settings (e.g., hepatitis B, hepatitis C, multi-drug resistant organisms (MDRO), and other reportable HAIs) across the spectrum of inpatient and outpatient healthcare settings</li> </ul>	Ongoing
		<p><i>Other activities or descriptions:</i></p> <ul style="list-style-type: none"> <li>▪ Surveillance is currently done daily by hospital Infection Preventionists (IPs), with certain results reported to the State Epidemiologist. As discussed previously, the HAI Subcommittee works with the epidemiologists to learn what is reported, at what thresholds, and what steps follow, as well as to explore guidelines for non-reportable infections.</li> </ul>	
☒	☐	12. Enhance electronic reporting and information technology for healthcare facilities to reduce reporting burden and increase timeliness, efficiency, comprehensiveness, and reliability of the data	Ongoing
		<p><i>Other activities or descriptions:</i></p> <ul style="list-style-type: none"> <li>▪ Rhode Island has a long-standing public reporting mandate and, as mentioned previously, has published several hospital reports as well as reports for home health agencies and nursing homes</li> <li>▪ Healthcare worker flu vaccination is reported through an online system created by the Department of Health's Immunization Program</li> </ul>	
☒	☐	13. Make available risk-adjusted HAI data that enable state agencies to make comparisons between hospitals.	Ongoing

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
		<p><i>Other activities or descriptions:</i></p> <ul style="list-style-type: none"> <li>▪ The Healthcare Quality Reporting Program, which oversees the HAI Subcommittee, is legislatively mandated to publish comparative reports. Our hospital reports enable state agencies and consumers to make comparisons between hospitals.</li> </ul>	
<input checked="" type="checkbox"/>	<input type="checkbox"/>	14. Enhance surveillance and detection of HAIs in nonhospital settings	Ongoing
		<p><i>Other activities or descriptions:</i></p> <ul style="list-style-type: none"> <li>▪ We currently report Healthcare Worker Flu Vaccination in hospitals, nursing homes and home health agencies.</li> <li>▪ We administer electronic surveys for both hospitals and nursing homes about their antimicrobial stewardship practices and will potentially be expanding this process to home health agencies [Waiting for guidance from CDC]</li> <li>▪ We are collecting infection prevention contact information in all healthcare settings, per the inventory requirement of this grant</li> </ul>	

### 3. Prevention

State implementation of HHS Healthcare Infection Control Practices Advisory Committee (HICPAC) recommendations is a critical step toward the elimination of HAIs. CDC and HICPAC have developed evidence-based HAI prevention guidelines cited in the HHS Action Plan for implementation. These guidelines are translated into practice and implemented by multiple groups in hospital settings for the prevention of HAIs. CDC guidelines have also served as the basis for the Centers for Medicare and Medicaid Services (CMS) Surgical Care Improvement Project. These evidence-based recommendations have also been incorporated into Joint Commission standards for accreditation of U.S. hospitals and have been endorsed by the National Quality Forum. Please select areas for development or enhancement of state HAI prevention efforts.

**Table 3:** State planning for HAI prevention activities

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
<input checked="" type="checkbox"/>	<input type="checkbox"/>	1. Implement HICPAC recommendations <ul style="list-style-type: none"> <li>i. Develop strategies for implementation of HICPAC recommendations for at least 2 prevention targets specified by the state multidisciplinary group.</li> </ul>	Ongoing
		<i>Other activities or descriptions:</i> <ul style="list-style-type: none"> <li>▪ As a state we are focusing on reducing our rate of CDI and improving antimicrobial stewardship in hospitals and nursing homes.</li> </ul>	
<input checked="" type="checkbox"/>	<input type="checkbox"/>	2. Establish prevention working group under the state HAI advisory council to coordinate state HAI collaboratives <ul style="list-style-type: none"> <li>i. Assemble expertise to consult, advise, and coach inpatient healthcare facilities involved in HAI prevention collaboratives</li> </ul>	Complete
		<i>Other activities or descriptions:</i> <ul style="list-style-type: none"> <li>▪ Rhode Island has both our previously established HAI Subcommittee and our newly formed AMSEC Task Force. These groups coordinate to advise inpatient facilities involved in HAI prevention.</li> </ul>	

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
<input checked="" type="checkbox"/> <input checked="" type="checkbox"/> <input checked="" type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<p>3. Establish HAI collaboratives with at least 10 hospitals (this may require a multi-state or regional collaborative in low population density regions)</p> <ul style="list-style-type: none"> <li>i. Identify staff trained in project coordination, infection control, and collaborative coordination</li> <li>ii. Develop a communication strategy to facilitate peer-to-peer learning and sharing of best practices</li> <li>iii. Establish and adhere to feedback from standardized outcome data to track progress</li> </ul>	<p>Complete</p> <p>Ongoing</p> <p>Ongoing</p>
		<p><i>Other activities or descriptions:</i></p> <ul style="list-style-type: none"> <li>▪ We coordinate with the QIN-QIO to work with hospitals in the state. All of the acute-care hospitals in the state (11) are currently working with both the HAI Subcommittee and the QIN-QIO on HAI prevention activities.</li> </ul>	
<input type="checkbox"/>	<input checked="" type="checkbox"/>	<p>4. Develop state HAI prevention training competencies</p> <ul style="list-style-type: none"> <li>i. Consider establishing requirements for education and training of healthcare professionals in HAI prevention (e.g., certification requirements, public education campaigns, and targeted provider education) or work with healthcare partners to establish best practices for training and certification</li> </ul>	<p>2016</p>
		<p><i>Other activities or descriptions:</i></p> <ul style="list-style-type: none"> <li>▪ We will work with nursing homes to establish training practices for NHSN and other infection prevention methods as applicable</li> <li>▪ There is an AHRQ grant pending that would enable us to increase training for long-term care facilities</li> </ul>	

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
☒	☐	5. Implement strategies for compliance to promote adherence to HICPAC recommendations	Ongoing
☒	☐	i. Consider developing statutory or regulatory standards for healthcare infection control and prevention or work with healthcare partners to establish best practices to ensure adherence	Ongoing
☐	☐	ii. Coordinate/liase with regulation and oversight activities such as inpatient or outpatient facility licensing/accrediting bodies and professional licensing organizations to prevent HAIs	n/a
☐	☐	iii. Improve regulatory oversight of hospitals, enhance surveyor training and tools, and add sources and uses of infection control data	n/a
☐	☐	iv. Consider expanding regulation and oversight activities to currently unregulated settings where healthcare is delivered and work with healthcare partners to establish best practices to ensure adherence	n/a
		<p><i>Other activities or descriptions:</i></p> <ul style="list-style-type: none"> <li>▪ The HAI Subcommittee includes representatives from Facilities Regulation. These representatives are kept apprised of existing and emerging threats and are made aware of best practices for the facilities under their jurisdiction. At this point we do not anticipate changing the statutory or regulatory standards or activities</li> <li>▪ We are developing a Hand Hygiene policy for acute-care hospitals to outline the best practices for education and measurement</li> <li>▪ We are working to develop best practices for infection prevention in nursing homes</li> </ul>	
☒	☐	6. Enhance prevention infrastructure by increasing joint collaboratives	Ongoing

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
		with at least 20 hospitals (i.e. this may require a multi-state or regional collaborative in low population density regions)	
		<i>Other activities or descriptions:</i> <ul style="list-style-type: none"> <li>▪ We coordinate with the New England QIN-QIO on HAI prevention efforts. This includes hospitals in all six (6) New England states.</li> </ul>	
<input checked="" type="checkbox"/>	<input type="checkbox"/>	7. Establish collaborative(s) to prevent HAIs in nonhospital settings (e.g., long term care, dialysis)	Ongoing
		<i>Other activities or descriptions:</i> <ul style="list-style-type: none"> <li>▪ Nursing homes are included in the AMSEC Task Force and the HAI Subcommittee. We also have a Nursing Home Subcommittee that deals with HAI topics as needed</li> </ul>	

#### 4. Evaluation and Communication

Program evaluation is an essential organizational practice in public health. Continuous evaluation and communication of findings integrates science as a basis for decision-making and action for the prevention of HAIs. Evaluation and communication allows for learning and ongoing improvement. Routine, practical evaluations can inform strategies for the prevention and control of HAIs. Please select areas for development or enhancement of state HAI prevention efforts.

**Table 4:** State HAI communication and evaluation planning

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
<input checked="" type="checkbox"/>  <input type="checkbox"/>	<input type="checkbox"/>  <input checked="" type="checkbox"/>	1. Conduct needs assessment and/or evaluation of the state HAI program to learn how to increase impact <ul style="list-style-type: none"> <li>i. Establish evaluation activity to measure progress toward targets and</li> <li>ii. Establish systems for refining approaches based on data gathered</li> </ul>	Complete  Ongoing
		<i>Other activities or descriptions (not required):</i> <ul style="list-style-type: none"> <li>▪ We have developed electronic AMS surveys for hospitals and nursing homes, and will probably be developing one for home health agencies [Waiting for guidance from CDC]</li> <li>▪ We use information gathered in these surveys to provide recommendations to the facilities</li> <li>▪ These surveys will also provide valuable information about how the HAI program can better serve the state by identifying gaps in knowledge and resources</li> </ul>	
<input checked="" type="checkbox"/>	<input type="checkbox"/>	2. Develop and implement a communication plan about the state’s HAI program and about progress to meet public and private stakeholders needs <ul style="list-style-type: none"> <li>i. Disseminate state priorities for HAI prevention to healthcare organizations, professional provider organizations, governmental agencies,</li> </ul>	Ongoing

		non-profit public health organizations, and the public	
		<p><i>Other activities or descriptions:</i></p> <ul style="list-style-type: none"> <li>Rhode Island’s established HAI Subcommittee is comprised of the above stakeholder and provider groups, Infection Preventionists (IPs), and community members and often outreaches to others in the state with an interest in HAI surveillance and prevention. All meeting agendas and minutes are posted on the Rhode Island Open Meeting website, which allows anyone to access meeting information. All of the public reports created by our program are disseminated through the Department of Health website.</li> </ul>	
<input checked="" type="checkbox"/>	<input type="checkbox"/>	3. Provide consumers access to useful healthcare quality measures i. Disseminate HAI data to the public	Ongoing
		<p><i>Other activities or descriptions:</i></p> <ul style="list-style-type: none"> <li>Rhode Island’s public reporting program publishes information on healthcare quality on the Department of Health’s website, including the HAI Subcommittee’s reports</li> </ul>	
<input checked="" type="checkbox"/>	<input type="checkbox"/>	4. Guide patient safety initiatives i. Identify priorities and provide input to partners to help guide patient safety initiatives and research aimed at reducing HAIs	Ongoing
		<p><i>Other activities or descriptions:</i></p> <ul style="list-style-type: none"> <li>The AMSEC Task Force is gathering information on patient safety initiatives and HAI reduction and will share this input with our partners</li> </ul>	

### Healthcare Infection Control and Response (Ebola-associated activities)

The techniques and practice on which infection control protocols are based form the backbone of infectious disease containment for pathogens that are otherwise amplified and accelerated in healthcare settings. Investments in a more robust infection control infrastructure will prevent many HAIs transmitted to, and among, patients and health care workers.

**Table 5: Infection Control Assessment and Response**

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
<input checked="" type="checkbox"/>	<input type="checkbox"/>	1. Create an inventory of all healthcare settings in state. List must include at least one infection control point of contact at the facility	December 31, 2015
<input checked="" type="checkbox"/>	<input type="checkbox"/>	2. Identify current regulatory/licensing oversight authorities for each healthcare facility and explore ways to expand oversight	
		<p><i>Other activities or descriptions:</i></p> <ul style="list-style-type: none"> <li>▪ We are collecting this information for all healthcare settings in the state.</li> <li>▪ We are coordinating with Facilities Regulation to determine the oversight/licensing authorities for these facilities</li> <li>▪ This process is part of a larger state initiative to inventory the state's healthcare system.</li> </ul>	

<input checked="" type="checkbox"/> <input checked="" type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input checked="" type="checkbox"/>	<p>3. Assess readiness of Ebola-designated facilities within the state</p> <ul style="list-style-type: none"> <li>i. Use CDC readiness assessment tool and determine gaps in infection control</li> <li>ii. Address gaps (mitigate gaps)</li> <li>iii. Conduct follow-up assessments</li> </ul>	<p>October 1, 2015</p> <p>Complete</p> <p>Ongoing In design phase</p>
		<p><i>Other activities or descriptions:</i></p> <ul style="list-style-type: none"> <li>• Initial assessments of all acute care hospitals were conducted in October and November 2014. Each hospital received a complete evaluation from a multi-expert evaluation team. Each hospital then submitted an After Action Report/Improvement Plan, including a status update on the improvements that were made between the time of the exercise and the development of the report. A summary report of the issues identified related to infection control was developed and shared with the HAI Subcommittee. Recommendations from the HAI Subcommittee are included in the design phase for the follow-up assessment development process.</li> </ul>	
<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input checked="" type="checkbox"/> <input checked="" type="checkbox"/> <input checked="" type="checkbox"/>	<p>4. Assess outbreak reporting and response in healthcare facilities</p> <ul style="list-style-type: none"> <li>i. Use standard assessment tool and determine gaps in outbreak reporting and response</li> <li>ii. Address gaps (mitigate gaps)</li> <li>iii. Track HAI outbreak response and outcome</li> </ul>	<p>TBD</p>
		<p><i>Other activities or descriptions:</i></p>	

**Table 6: Targeted Healthcare Infection Prevention Programs**



<input type="checkbox"/>    <input type="checkbox"/>  <input type="checkbox"/>  <input type="checkbox"/>	<input type="checkbox"/>    <input type="checkbox"/>  <input type="checkbox"/>  <input type="checkbox"/>	<p>describe emerging threats, and target onsite assessments to implement prevention programs</p> <ul style="list-style-type: none"> <li>i. Build capacity to analyze data reported by facilities in a defined region to allow for a comprehensive assessment of potential healthcare-associated infection threats, and communicate results with healthcare facilities.</li> <li>ii. Work with CDC to guide analytic direction and identify facilities for prioritized assessments/response</li> <li>iii. Improve outbreak reporting capacity by developing an infrastructure that includes clear definitions of infectious threats of epidemiologic importance that are communicated to facilities</li> <li>iv. Implement a response plan to address potential emerging threats identified by using enhanced surveillance</li> </ul>	
		<p><i>Other activities or descriptions:</i> Not funded.</p>	

## Appendix 1

The HHS Action plan identifies metrics and 5-year national prevention targets. These metrics and prevention targets were developed by representatives from various federal agencies, the Healthcare Infection Control Practices Advisory Committee (HICPAC), professional and scientific organizations, researchers, and other stakeholders. The group of experts was charged with identifying potential targets and metrics for six categories of healthcare-associated infections:

- Central Line-associated Bloodstream Infections (CLABSI)
- Clostridium difficile Infections (CDI)
- Catheter-associated Urinary Tract Infections (CAUTI)
- Methicillin-resistant Staphylococcus aureus (MRSA) Infections
- Surgical Site Infections (SSI)
- Ventilator-associated Pneumonia (VAP)

Following the development of draft metrics as part of the HHS Action Plan in January 2009, HHS solicited comments from stakeholders for review.

### Stakeholder feedback and revisions to the original draft Metrics

Comments on the initial draft metrics published as part of the HHS Action Plan in January 2009 were reviewed and incorporated into revised metrics. While comments ranged from high level strategic observations to technical measurement details, commenters encouraged established baselines, both at the national and local level, use of standardized definitions and methods, engagement with the National Quality Forum, raised concerns regarding the use of a national targets for payment or accreditation purposes and of the validity of proposed measures, and would like to have both a target rate and a percent reduction for all metrics. Furthermore, commenters emphasized the need for flexibility in the metrics, to accommodate advances in electronic reporting and information technology and for advances in prevention of HAIs, in particular ventilator-associated pneumonia.

To address comments received on the Action Plan Metrics and Targets, proposed metrics have been updated to include source of metric data, baselines, and which agency would coordinate the measure. To respond to the requests for percentage reduction in HAIs in addition to HAI rates, a new type of metric, the standardized infection ratio (SIR), is being proposed. Below is a detailed technical description of the SIR.

Below is a table of the revised metrics described in the HHS Action plan. Please select items or add additional items for state planning efforts.

Metric Number and Label	Original HAI Elimination Metric	HAI Comparison Metric	Measurement System	National Baseline Established (State Baselines Established)	National 5-Year Prevention Target	Coordinator of Measurement System	Is the metric NQF endorsed?
1. CLABSI 1	CLABSIs per 1000 device days by ICU and other locations	CLABSI SIR	CDC NHSN Device-Associated Module	2006-2008 (proposed 2009, in consultation with states)	Reduce the CLABSI SIR by at least 50% from baseline or to zero in ICU and other locations	CDC	Yes*
2. CLIP 1 (formerly CLABSI 4)	Central line bundle compliance	CLIP Adherence percentage	CDC NHSN CLIP in Device-Associated Module	2009 (proposed 2009, in consultation with states)	100% adherence with central line bundle	CDC	Yes†
3a. C diff 1	Case rate per patient days; administrative/discharge data for ICD-9 CM coded <i>Clostridium difficile</i> Infections	Hospitalizations with <i>C. difficile</i> per 1000 patient discharges	Hospital discharge data	2008 (proposed 2008, in consultation with states)	At least 30% reduction in hospitalizations with <i>C. difficile</i> per 1000 patient discharges	AHRQ	No
3b. C diff 2 (new)		<i>C. difficile</i> SIR	CDC NHSN MDRO/CDAD Module LabID‡	2009-2010	Reduce the facility-wide healthcare facility-onset <i>C. difficile</i> LabID event SIR by at least 30% from baseline or to zero	CDC	No
4. CAUTI 2	# of symptomatic UTI per 1,000 urinary catheter days	CAUTI SIR	CDC NHSN Device-Associated Module	2009 for ICUs and other locations 2009 for other hospital units (proposed 2009, in consultation with states)	Reduce the CAUTI SIR by at least 25% from baseline or to zero in ICU and other locations	CDC	Yes*

Metric Number and Label	Original HAI Elimination Metric	HAI Comparison Metric	Measurement System	National Baseline Established (State Baselines Established)	National 5-Year Prevention Target	Coordinator of Measurement System	Is the metric NQF endorsed?
5a. MRSA 1	Incidence rate (number per 100,000 persons) of invasive MRSA infections	MRSA Incidence rate	CDC EIP/ABCs	2007-2008  (for non-EIP states, MRSA metric to be developed in collaboration with EIP states)	At least a 50% reduction in incidence of healthcare-associated invasive MRSA infections	CDC	No
5b. MRSA 2 (new)		MRSA bacteremia SIR	CDC NHSN MDRO/CDAD Module LabID <sup>‡</sup>	2009-2010	Reduce the facility-wide healthcare facility-onset MRSA bacteremia LabID event SIR by at least 25% from baseline or to zero	CDC	No
6. SSI 1	Deep incision and organ space infection rates using NHSN definitions (SCIP procedures)	SSI SIR	CDC NHSN Procedure-Associated Module	2006-2008  (proposed 2009, in consultation with states)	Reduce the admission and readmission SSI <sup>§</sup> SIR by at least 25% from baseline or to zero	CDC	Yes <sup>¶</sup>
7. SCIP 1 (formerly SSI 2)	Adherence to SCIP/NQF infection process measures	SCIP Adherence percentage	CMS SCIP	To be determined by CMS	At least 95% adherence to process measures to prevent surgical site infections	CMS	Yes

\* NHSN SIR metric is derived from NQF-endorsed metric data

<sup>†</sup> NHSN does not collect information on daily review of line necessity, which is part of the NQF

<sup>‡</sup> LabID, events reported through laboratory detection methods that produce proxy measures for infection surveillance

<sup>§</sup> Inclusion of SSI events detected on admission and readmission reduces potential bias introduced by variability in post-discharge surveillance efforts

<sup>¶</sup> The NQF-endorsed metric includes deep wound and organ space SSIs only which are included the target.

### Understanding the Relationship between HAI Rate and SIR Comparison Metrics

The Original HAI Elimination Metrics listed above are very useful for performing evaluations. Several of these metrics are based on the science employed in the NHSN. For example, metric #1 (CLABSI 1) for CLABSI events measures the number of CLABSI events per 1000 device (central line) days by ICU and other locations. While national aggregate CLABSI data are published in the annual NHSN Reports these rates must be stratified by types of locations to be risk-adjusted. This scientifically sound risk-adjustment strategy creates a practical challenge to summarizing this information nationally, regionally or even for an individual healthcare facility. For instance, when comparing CLABSI rates, there may be quite a number of different types of locations for which a CLABSI rate could be reported. Given CLABSI rates among 15 different types of locations, one may observe many different combinations of patterns of temporal changes. This raises the need for a way to combine CLABSI rate data across location types.

A standardized infection ratio (SIR) is identical in concept to a standardized mortality ratio and can be used as an indirect standardization method for summarizing HAI experience across any number of stratified groups of data. To illustrate the method for calculating an SIR and understand how it could be used as an HAI comparison metric, the following example data are displayed below:

Risk Group Stratifier	Observed CLABSI Rates			NHSN CLABSI Rates for 2008 (Standard Population)		
Location Type	#CLABSI	#Central line-days	CLABSI rate*	#CLABSI	#Central line-days	CLABSI rate*
ICU	170	100,000	1.7	1200	600,000	2.0
WARD	58	58,000	1.0	600	400,000	1.5
$\text{SIR} = \frac{\text{observed}}{\text{expected}} = \frac{170 + 58}{100000 \times \left(\frac{2}{1000}\right) + 58,000 \times \left(\frac{1.5}{1000}\right)} = \frac{228}{200 + 87} = \frac{228}{287} = 0.79 \quad 95\% \text{CI} = (0.628, 0.989)$						

\*defined as the number of CLABSIs per 1000 central line-days

In the table above, there are two strata to illustrate risk-adjustment by location type for which national data exist from NHSN. The SIR calculation is based on dividing the total number of observed CLABSI events by an “expected” number using the CLABSI rates from the standard population. This “expected” number is calculated by multiplying the national CLABSI rate from the standard population by the observed number of central line-days for each stratum

which can also be understood as a prediction or projection. If the observed data represented a follow-up period such as 2009 one would state that an SIR of 0.79 implies that there was a 21% reduction in CLABSIs overall for the nation, region or facility.

The SIR concept and calculation is completely based on the underlying CLABSI rate data that exist across a potentially large group of strata. Thus, the SIR provides a single metric for performing comparisons rather than attempting to perform multiple comparisons across many strata which makes the task cumbersome. Given the underlying CLABSI rate data, one retains the option to perform comparisons within a particular set of strata where observed rates may differ significantly from the standard populations. These types of more detailed comparisons could be very useful and necessary for identifying areas for more focused prevention efforts.

The National 5-year prevention target for metric #1 could be implemented using the concept of an SIR equal to 0.25 as the goal. That is, an SIR value based on the observed CLABSI rate data at the 5-year mark could be calculated using NHSN CLABSI rate data stratified by location type as the baseline to assess whether the 75% reduction goal was met. There are statistical methods that allow for calculation of confidence intervals, hypothesis testing and graphical presentation using this HAI summary comparison metric called the SIR.

The SIR concept and calculation can be applied equitably to other HAI metrics list above. This is especially true for HAI metrics for which national data are available and reasonably precise using a measurement system such as the NHSN. The SIR calculation methods differ in the risk group stratification only. To better understand metric #6 (SSI 1) see the following example data and SIR calculation:

Risk Group Stratifiers		Observed SSI Rates			NHSN SSI Rates for 2008 (Standard Population)		
Procedure Code	Risk Index Category	#SSI <sup>†</sup>	#procedures	SSI rate*	#SSI <sup>†</sup>	#procedures	SSI rate*
CBGB	1	315	12,600	2.5	2100	70,000	3.0
CBGB	2,3	210	7000	3.0	1000	20,000	5.0
HPRO	1	111	7400	1.5	1020	60,000	1.7
$\text{SIR} = \frac{\text{observed}}{\text{expected}} = \frac{315 + 210 + 111}{12600 \times \left(\frac{3.0}{100}\right) + 7000 \times \left(\frac{5.0}{100}\right) + 7400 \left(\frac{1.7}{100}\right)} = \frac{636}{378 + 350 + 125.8} = \frac{636}{853.8} = 0.74 \quad 95\% \text{CI} = (0.649, 0.851)$							

† SSI, surgical site infection

\* defined as the number of deep incision or organ space SSIs per 100 procedures

This example uses SSI rate data stratified by procedure and risk index category. Nevertheless, an SIR can be calculated using the same calculation process as for CLABSI data except using different risk group stratifiers for these example data. The SIR for this set of observed data is 0.74 which indicates there’s a 26% reduction in the number of SSI events based on the baseline NHSN SSI rates as representing the standard population. Once again, these data can reflect the national picture at the 5-year mark and the SIR can serve as metric that summarizes the SSI experience into a single comparison.

There are clear advantages to reporting and comparing a single number for prevention assessment. However, since the SIR calculations are based on standard HAI rates among individual risk groups there is the ability to perform more detailed comparisons within any individual risk group should the need arise. Furthermore, the process for determining the best risk-adjustment for any HAI rate data is flexible and always based on more detailed risk factor analyses that provide ample scientific rigor supporting any SIR calculations. The extent to which any HAI rate data can be risk-adjusted is obviously related to the detail and volume of data that exist in a given measurement system.

In addition to the simplicity of the SIR concept and the advantages listed above, it’s important to note another benefit of using an SIR comparison metric for HAI data. If there was need at any level of aggregation (national, regional, facility-wide, etc.) to combine the SIR values across mutually-exclusive data one could do so. The below table demonstrates how the example data from the previous two metric settings could be summarized.

HAI Metric	Observed HAIs			Expected HAIs		
	#CLABSI	#SSI <sup>†</sup>	#Combined HAI	#CLABSI	#SSI <sup>†</sup>	#Combined HAI
CLABSI 1	228			287		
SSI 1		636			853.8	
Combined HAI			228 + 636 = 864			287+853.8 = 1140.8
$\text{SIR} = \frac{\text{observed}}{\text{expected}} = \frac{228 + 636}{287 + 853.8} = \frac{864}{1140.8} = 0.76 \quad 95\% \text{CI} = (0.673, 0.849)$						

† SSI (surgical site infection)