Delaware's Plan for Prevention of Healthcare-Associated Infections (HAIs)

In response to the increasing concerns about the public health impact of healthcare-associated infections (HAIs), the US Department of Health and Human Services (HHS) has developed an Action Plan to help prevent Healthcare-associated Infections. The HHS Action Plan includes recommendations for surveillance, research, communication, and metrics for measuring progress toward national goals. Three overarching priorities have been identified:

- Progress toward 5-year national prevention targets (e.g., 50-70% reduction in bloodstream infections);
- Improve use and quality of the metrics and supporting systems needed to assess progress towards meeting the targets; and
- Prioritization and broad implementation of current evidence-based prevention recommendations

Background: The 2009 Omnibus bill required states who received Preventive Health and Health Services (PHHS) Block Grant funds to certify that they would submit a plan to reduce HAIs to the Secretary of Health and Human Services not later than January 1, 2010. In order to assist states in responding within the short timeline required by that language and to facilitate coordination with national HAI prevention efforts, the Centers for Disease Control and Prevention (CDC) created a template to assist state planning efforts.

This template helps to ensure progress toward national prevention targets as described in the HHS Action Plan. CDC is leading the implementation of recommendations on national prevention targets and metrics and states should tailor the plan to their state-specific needs.

Initial emphasis for HAI prevention focused on acute care, inpatient settings, and then expanded to outpatient settings. The public health model of population-based healthcare delivery places health departments in a unique and important role in this area, particularly given shifts in healthcare delivery from acute care settings to ambulatory and long term care settings. In non-hospital settings, infection control and oversight have been lacking which have resulted in outbreaks which can have a wide-ranging and substantial impact on affected communities. At the same time, trends toward mandatory reporting of HAIs from hospitals reflect increased demand for accountability from the public.

The State HAI Action Plan template targets the following areas:
1. Enhance HAI Program Infrastructure
2. Surveillance, Detection, Reporting, and Response
3. Prevention
4. Evaluation, Oversight, and Communication

With new Ebola-related, infection control activities, the following two tables have been added to reflect those activities:
5. Infection Control Assessment and Response (Ebola-associated activity from FOA Supplement, CK14-1401PPHFSUPP15, Project A)
6. Targeted Healthcare Infection Prevention Programs (Ebola-associated activity from FOA Supplement, CK14-1401PPHFSUPP15, Project B)

Framework and Funding for Prevention of HAIs

CDC's framework for the prevention of HAIs builds on a coordinated effort of federal, state, and partner organizations and is based on a collaborative public health approach that includes surveillance, outbreak response, infection control, research, training, education, and systematic implementation of prevention practices. Legislation in support of HAI prevention provides a unique opportunity to strengthen existing state capacity for prevention efforts.

Template for developing HAI plan

The following template provides choices for enhancing state HAI prevention activities in the six areas identified above. For each section, please choose elements which best support current activities or planned activities. Current activities are those in which the state is presently engaged and includes activities that are scheduled to begin using currently available resources. Planned activities represent future directions the state would like to move in to meet currently unmet needs, contingent on available resources and competing priorities. A section for additional activities is included to accommodate plans beyond the principal categories.

Table 1: State infrastructure planning for HAI surveillance, prevention, and control.

Items Underway	Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
☒	☐	1. Establish statewide HAI prevention leadership through the formation of multidisciplinary group or state HAI Advisory Committee.	Completed-2007
		i. Collaborate with local and regional partners (e.g., state hospital associations, professional societies for infection control and healthcare epidemiology, academic organizations, laboratorians, and networks of acute care hospitals and long term care facilities).	Ongoing
☒	☐	ii. Include hospital preparedness partners (e.g., hospital/healthcare coalitions funded through the ASPR Hospital Preparedness Program). Additional representation from accrediting and/or licensing agency with surveyor authority is established.	Completed - October 2015
☐	☒	iii. Engage HAI advisory committee in potential roles and activities to improve antibiotic use in the state (antibiotic stewardship).	December 2015
☒	☐	iv. Engage HAI advisory committee in activities to increase health department's access to data and subsequently use those data in prevention efforts.	Ongoing
☒	☐	v. Identify specific HAI prevention targets consistent with CMS priorities.	Ongoing
		The Healthcare-Associated Infections Advisory Committee (HAIAC) was appointed by the Secretary of the Department of Health and Social Services (DHSS) in 2007. The Advisory Committee assisted DHSS in development of regulations, reviewed the NHSN requirements and selected reporting requirements for Delaware. Title 16 Chapter 10a of the Delaware Code established the "Healthcare Associated Infections Disclosure Act" in 2007.[1] The Delaware law requires hospitals to report HAIs to DHSS using CDC's National Healthcare Safety Network (NHSN).[2] The law's purpose is to make information available to the public about the occurrence of healthcare-associated infections in Delaware healthcare facilities. THE HAIAC oversees	

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[1] Title 16 Chapter 10A of the Delaware Code http://delcode.delaware.gov/title16/c010a/index.shtml

[2] http://www.cdc.gov/nhsn/

Items Underway	Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
		implementation of the Healthcare Associated Disclosure Act and determined that Delaware would follow the healthcare facility reporting requirements of the Centers for Medicare and Medicaid Services (CMS).	
☐	☐	2. Establish an HAI surveillance prevention and control program i. Designate a State Healthcare-Associated Infections Prevention Coordinator.	Completed
☒	☐	ii. Develop dedicated, trained HAI staff with at least one FTE (or contracted equivalent) to oversee HAI activity areas (Integration, Collaboration, and Capacity Building; Reporting, Detection, Response and Surveillance; Prevention; Evaluation, Oversight, Communication and Infection Control).	Ongoing
		Delaware's HAI Coordinator position was established in 2009. The role of the Coordinator (0.7 FTE) includes preparation of reports on HAIs, technical support for the HAI Advisory Committee and coordination of the Advisory Committee's subcommittees.	
☒	☐	3. Integrate laboratory activities with HAI surveillance, prevention and control efforts. i. Improve laboratory capacity to confirm emerging resistance in HAI pathogens and perform typing where appropriate (e.g., outbreak investigation support, HL7 messaging of laboratory results).	Ongoing
☒	☐	4. Improve coordination among government agencies or organizations that share responsibility for assuring or overseeing HAI surveillance, prevention, and control (e.g., State Survey agencies, Communicable Disease Control, state licensing boards).	Ongoing

Items Underway	Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
☐	☒	5. Facilitate use of standards-based formats (e.g., Clinical Document Architecture, electronic messages) by healthcare facilities for purposes of electronic reporting of HAI data.	
		Provide technical assistance or other incentives for implementation of standards-based reporting that can help develop capacity for HAI surveillance and other types of public health surveillance, such as for conditions deemed reportable to state and local health agencies using electronic laboratory reporting (ELR). Facilitate use of standards-based solutions for external reporting that can strengthen relationships between healthcare facilities and regional nodes of healthcare information, such as Regional Health Information Organizations. (RHIOs) and Health Information Exchanges (HIEs). These relationships, in turn, can yield broader benefits for public health by consolidating electronic reporting through regional nodes.	

2: Surveillance, Detection, Reporting, and Response

Timely and accurate monitoring remains necessary to gauge progress towards HAI elimination. Public health surveillance has been defined as the ongoing, systematic collection, analysis, and interpretation of data essential to the planning, implementation, and evaluation of public health practice, and timely dissemination to those responsible for prevention and control.[3] Increased participation in systems such as the National Healthcare Safety Network (NHSN) has been demonstrated to promote HAI reduction. This, combined with improvements to simplify and enhance data collection, and improve dissemination of results to healthcare providers and the public are essential steps toward increasing HAI prevention capacity.

The HHS Action Plan identifies targets and metrics for five categories of HAIs and identified Ventilator-associated Pneumonia as an HAI under development for metrics and targets (Appendix 1):

- Central Line-associated Blood Stream Infections (CLABSI)
- *Clostridium difficile* Infections (CDI)
- Catheter-associated Urinary Tract Infections (CAUTI)
- Methicillin-resistant *Staphylococcus aureus* (MRSA) Infections
- Surgical Site Infections (SSI)
- Ventilator-associated Pneumonia (VAP)

State capacity for investigating and responding to outbreaks and emerging infections among patients and healthcare providers is central to HAI prevention. Investigation of outbreaks helps identify preventable causes of infections including issues with the improper use or handling of medical devices; contamination of medical products; and unsafe clinical practices.

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[3] Thacker SB, Berkelman RL. Public health surveillance in the United States. Epidemiol Rev 1988;10:164-90.

Table 2: State planning for surveillance, detection, reporting, and response for HAIs

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
☒	☐	1. Improve HAI outbreak detection and investigation i. Work with partners including CSTE, CDC, state legislatures, and providers across the healthcare continuum to improve outbreak reporting to state health departments.	Ongoing
☐	☒	ii. Invite Long Term Care Residents Protection and Delaware Healthcare Facilities Association to include long-term care facilities in outbreak reporting conversation and invite dialysis centers through the Office of Healthcare Facilities Licensing and Certification.	September, 2016
☒	☐	iii. Establish protocols and provide training for health department staff to investigate outbreaks, clusters and unusual cases of HAIs.	Ongoing
☒	☐	iv. Develop mechanisms to protect facility/provider/patient identity when investigating incidents and potential outbreaks during the initial evaluation phase, where possible, to promote reporting of outbreaks.	Ongoing
☒	☐	v. Improve overall use of surveillance data to identify and prevent HAI outbreaks or transmission in HC settings (e.g., hepatitis B, hepatitis C, multi-drug resistant organisms (MDRO), and other reportable HAIs).	Ongoing
		Other activities or descriptions: Recommend that each facility create or align their HAI outbreak protocols to match that of DPH and work with each facility to help revise their protocols; refer to facility licensing for compliance incentive.	

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
☒	☐	2. Enhance laboratory capacity for state and local detection and response to new and emerging HAI issues.	Ongoing
		Other activities or descriptions: *Electronic Lab Reporting: File Specifications: HL7 2.5.1* *DPH will continue to accept messages in other HL7 versions but all messages must be upgraded to the most current version of HL7 version (currently v2.5.1) and in Production by 9/01/2015.*	

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		3. Improve communication of HAI outbreaks and infection control breaches
		   i. Develop standard reporting criteria including, number, size, and type of HAI outbreak for health departments and CDC.
		   ii. Establish mechanisms or protocols for exchanging information about outbreaks or breaches among state and local governmental partners (e.g., State survey agencies, Communicable Disease Control, state licensing boards).
			Ongoing
			
			Ongoing

		Other activities or descriptions:	

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		4. Identify at least two priority prevention targets for surveillance in support of the HHS HAI Action Plan (Appendix).
		   i. Central Line-associated Bloodstream Infections (CLABSI)
		   ii. *Clostridium difficile* Infections (CDI)
		   iii. Catheter-associated Urinary Tract Infections (CAUTI)
		   iv. Methicillin-resistant Staphylococcus aureus (MRSA) Infections
		   v. Surgical Site Infections (SSI) – COLO and HYST
		   vi. Ventilator-associated Pneumonia (VAP)
			Ongoing

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
		Other activities or descriptions:	
☒	☐	5. Adopt national standards for data and technology to track HAIs (e.g., NHSN).	Ongoing
☐	☒	i. Develop metrics to measure progress towards national goals (align with targeted state goals) (Appendix). ii. Establish baseline measurements for prevention targets.	June 2016
☒	☐	iii. Review CDC and CMS reporting standards quarterly. Should changes occur in the standards, share with HAIAC at the next quarterly meeting for consideration of state adoption.	Ongoing
		Other activities or descriptions: The current National standard for technology and electronic reporting is Health Level 7 (HL7), which is used by NHSN and DPH.	
☐	☒	6. Develop state surveillance training competencies	2016-2017 grant funding cycle
		i. Initiate needs assessment for existing infection preventionists and other facility NHSN users to understand needs and mentoring skill sets related to reporting.	
☐	☒	ii. Connect each person in need to two willing mentors with related experience.	
☐	☒	iii. Determine five priorities based on needs assessment.	
☐	☒	iv. Based on priorities, conduct at least one local training to address each competency and the appropriate use of surveillance systems including facility and group enrollment, data collection, management and analysis.	
		Other activities or descriptions:	

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation

☒ ☒ ☒ ☐	☐ ☐ ☐ ☒	7. Publish data analysis reports to include specified data elements and timeline as new elements are announced.
		
		   i. Include new CMS requirements (facilities and infections) in quarterly and annual HAI reports.
		
		   ii. Produce 2014 Annual HAI Report.
		
		   iii. Produce quarterly reports.
		
		   iv. Produce 2015 Annual HAI Report including new requirements.
			Ongoing
			
			Completed
			
			Ongoing
			
			July 2016

		Other activities or descriptions: HAI reports are published on the DPH website at http://dhss.delaware.gov/dph/epi/dehospinfrpts.html	

☒ ☐ ☐ ☐	☐ ☒ ☒ ☒	8. Develop tailored reports of data analyses for state prepared by state personnel to encourage informed choices by consumers and prevention action by healthcare facilities.
		
		   i. Determine consumer audience by recruiting at least one "community member" to HAIAC Reporting-Communications Subcommittee.
		
		   ii. Hold focus groups, conduct surveys and/or find other ways to assess the public opinion.
		
		   iii. Determine which measures are valued by report readership.
		
		   iv. Make changes to report template to highlight the valued measures.
			Completed
			
			Ongoing

		Other activities or descriptions:	

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation

☐	☒	9. Validate data entered into HAI surveillance (e.g., through healthcare records review, parallel database comparison) to measure accuracy and reliability of HAI data collection
		
		   i. Determine methods, funding, scope, and validation team.
		
		   ii. Train the validation team.
		
		   iii. Develop a validation plan.
		
		   iv. Pilot test validation methods in a sample of healthcare facilities.
		
		   v. Modify validation plan and methods in accordance with findings from pilot project.
		
		   vi. Implement validation plan and methods in all healthcare facilities participating in HAI surveillance.
		
		   vii. Analyze and report validation findings.
		
		   viii. Use validation findings to provide operational guidance for healthcare facilities that targets any data shortcomings detected.
		
		   ix. Conduct validation study of CAUTI data (a priority for validation) in all Delaware hospitals and long-term acute care settings.
			2016-2017 grant funding cycle

		Other activities or descriptions: Many business rules and edit checks that support data quality are built into NHSN. However, these do not account for many common errors found in HAI data sets, especially in CLABSI and CAUTI data.	
☒	☐	10. Develop preparedness plans for improved response to HAIs. Define processes and tiered response criteria to handle increased reports of serious infection control breaches (e.g., syringe reuse), suspect cases/clusters, and outbreaks.	Ongoing
		Other activities or descriptions:	

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
☒	☐	11. Collaborate with professional licensing organizations to identify and investigate complaints related to provider infection control practice in non-hospital settings and set standards for continuing education and training.	Ongoing
		Other activities or descriptions: Delaware's Division of Professional Regulation includes the Board of Medical Licensure and Discipline, Delaware Board of Nursing, Board of Pharmacy and the Board of Examiners of Nursing Home Administrators.	

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		12. Adopt integration and interoperability standards for HAI information systems and data sources.
		   i. Improve overall use of surveillance data to identify and prevent HAI outbreaks or transmission in healthcare settings (e.g., hepatitis B, hepatitis C, multi-drug resistant organisms (MDRO), and other reportable HAIs) across the spectrum of inpatient and outpatient healthcare settings.
		   ii. Promote definitional alignment and data element standardization needed to link HAI data across the nation.	

		Other activities or descriptions:	

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		13. Enhance electronic reporting and information technology for healthcare facilities to reduce reporting burden and increase timeliness, efficiency, comprehensiveness and reliability of the data.
		
		   i. Identify viable partners to assist with technology implementation.
		
		   ii. Report HAI data to the public.
			Ongoing

		Other activities or descriptions: Currently being accomplished through NHSN.	

Check Items Underway	Check Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
☒	☐	14. Make available risk-adjusted HAI data that enable state agencies to make comparisons between hospitals.	Ongoing
		Other activities or descriptions:	

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		15. Enhance surveillance and detection of HAIs in nonhospital settings
		
		   i. Assess reporting barriers and needs among dialysis centers.
		
		   ii. Analyze needs and produce plan to address each need.
			September 2016

		Other activities or descriptions:	

Table 3: State Planning for HAI Prevention Activities

Items Underway	Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
☒	☐	1. Implement HICPAC recommendations i. Develop strategies for implementation of HICPAC recommendations for at least 2 prevention targets specified by the state multidisciplinary group.	
		Other activities or descriptions: Identify and provide access to trainings on infection prevention and define priorities as pertaining to prevention education.	
☐	☐	2. Establish prevention working group under the state HAI advisory council to coordinate state HAI collaboratives. i. Assemble expertise to consult, advise and coach inpatient healthcare facilities involved in HAI prevention collaboratives.	Completed
		Other activities or descriptions: Prevention Subcommittee of the HAI Advisory Committee (HAIAC) was established. Publicize national recommendations for HAI prevention practices by ensuring new statewide recommendations are publicized by the state quarterly as appropriate.	

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		3. Establish HAI collaboratives with at least 10 hospitals (this may require a multi-state or regional collaborative in low population density regions).
		   i. Identify staff trained in project coordination, infection control, and collaborative coordination.
		   ii. Develop a communication strategy to facilitate peer-to-peer learning and sharing of best practices.
		   iii. Establish and adhere to feedback from standardized outcome data to track progress.	

Items Underway	Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
		Other activities or descriptions: • Review other state successes listed on their websites and utilize the CDC website as a resource to model state-level activities. • Compile list of best practices and share with the prevention subcommittee to discuss how to incorporate methods and ideas into Delaware's plan. Identify networks that the state should be a part of that it is not a part of already. • Design a proposal to include successful methods into Delaware's plan.	
☐	☒	4. Develop state HAI prevention training competencies i. Consider establishing requirements for education and training of healthcare professionals in HAI prevention (e.g., certification requirements, public education campaigns, and targeted provider education) or work with healthcare partners to establish best practices for training and certification.	
		Other activities or descriptions: Access to a fully functional HAI website with up-to-date prevention training modules and certification could be implemented. An example of a fun hand training module is below: http://www.health.gov/hcq/trainings/partnering-to-heal/index.html.	
☐ ☒	☒ ☐	5. Implement strategies for compliance to promote adherence to HICPAC recommendations i. Consider developing statutory or regulatory standards for healthcare infection control and prevention or work with healthcare partners to establish best practices to ensure adherence. ii. Coordinate/liaise with regulation and oversight activities such as inpatient or outpatient facility licensing/accrediting bodies and professional licensing organizations to prevent HAIs.	

Items Underway	Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
☐ ☒	☒ ☐	iii. Improve regulatory oversight of hospitals, enhance surveyor training and tools, and add sources and uses of infection control data. iv. Consider expanding regulation and oversight activities to currently unregulated settings where healthcare is delivered and work with healthcare partners to establish best practices to ensure adherence.	
		Other activities or descriptions: • Incentivize improvements by awarding annual certificates to successful teams. • The HAIAC should determine certificate recipients and evaluate if awards are an effective form of incentive.	
☐	☐	6. Enhance prevention infrastructure by increasing joint collaboratives with at least 20 hospitals (i.e. this may require a multi-state or regional collaborative in low population density regions).	
		Other activities or descriptions:	
☐	☒	7. Establish collaborative(s) to prevent HAIs in non-hospital settings (e.g., long term care, dialysis)	
		Other activities or descriptions:	

Table 4: State HAI Communication and Evaluation Planning

Items Underway	Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation

☐ ☐	☒ ☒	1. Conduct needs assessment and/or evaluation of the state HAI program to learn how to increase impact.
		
		   i. Establish evaluation activity to measure progress toward targets.
		
		   ii. Establish systems for refining approaches based on data gathered.
			2016-2017 grant funding cycle

		Other activities or descriptions (not required):	
☒	☐	2. Develop and implement a communication plan about the state's HAI program and about progress to meet public and private stakeholders' needs. i. Disseminate state priorities for HAI prevention to healthcare organizations, professional provider organizations, governmental agencies, non-profit public health organizations, and the public.	ongoing
		Other activities or descriptions:	
☒	☐	3. Provide consumers access to useful healthcare quality measures i. Disseminate HAI data to the public.	ongoing
		Other activities or descriptions: • Submit extra links, edited information and best practices spotlight to be uploaded onto website. • Create a communication plan to publicize the website and use resources to market website use. • Twice annually, update website information and best practices spotlight.	

☐	☒	4. Guide patient safety initiatives i. Identify priorities and provide input to partners to help guide patient safety initiatives and research aimed at reducing HAIs.	
		Other activities or descriptions: • Facilitate an online collaborative library for best practices for facilities. • Continuously involve QID, APIC, HEN and other organizations in prevention efforts to reduce redundancy.	

Table 5: Infection Control Assessment and Response

Items Underway	Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
☒	☐	1. Compile inventory of healthcare facilities by type of facility: acute care hospitals, long term care facilities (including skilled nursing and rehabilitation), ambulatory surgery centers, hemodialysis centers, free-standing emergency centers and urgent care centers.	Ongoing
☒	☐	2. Determine additional inventory criteria to include in mapping initiative to capture information on infection control resources and capabilities. Include licensing, certification and/or accreditation requirements, types of infection control assessments, and credentialing requirements for infection control practitioners, antibiotic stewardship and hand hygiene practices. Identify appropriate infection control point-of-contact for each healthcare facility.	
☒	☐	3. Identify appropriate infection control point-of-contact for each healthcare facility. Conduct inventory of all healthcare facilities.	
☒	☐	4. Identify current state regulatory and licensing oversight authorities for each type of healthcare facility within Delaware.	
☒	☐	5. Define minimum competency requirements for Infection Control Practitioners in eight acute care hospitals in Delaware. Develop state-based competencies for Infection Control Practitioners and other staff in acute care.	
☐	☒	6. Assess existing infection control requirements for staffing and operations at eight medical aid units (with unique ownerships) in Delaware and make recommendations for state-based minimum requirements for medical aid units.	
		Other activities or descriptions: Convene a Subcommittee within the Healthcare-Associated Infections Advisory Committee to translate results of inventory into action items designed to improve quality care. Implement the directives of the Subcommittee. Establish data repository of results of mapping initiative that can be maintained and updated as warranted, and that will be readily accessible.	

Items Underway	Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
☒	☐	7. Assess readiness of Ebola-designated facilities within the state i. Conduct an on-site assessment of acute care hospitals under consideration for an Ebola Assessment Facility using CDC readiness assessment tool. ii. Analyze results of assessment to identify gaps in infection control readiness within each hospital. iii. Develop recommendations for training to address gaps identified through the assessment tool. iv. Communicate findings and recommendations directly to hospitals.	December 2015
☐	☒	v. Using CDC's readiness tool, conduct follow-up infection control assessments on acute care hospitals that were assessed, with focus on previously-identified gaps. Review results of follow-up assessments to determine whether gaps have been resolved. Determine if there is a need for additional training and proceed as warranted.	January 2017
		On-site assessments have been completed at two acute care hospitals; each hospital is working towards designation as an Ebola Assessment Hospital. MILESTONE: Completion of follow-up assessments of acute care hospitals with mitigation of gaps, reassuring that personnel, both in infection control and at the facility level, are better prepared to address infectious disease outbreaks.	
☒	☐	8. Assess outbreak reporting and response in healthcare facilities i. Identify sample of 16 facilities to determine their readiness and ability to detect, report and manage potential outbreaks (4 acute care hospitals, 6 long term care facilities, 2 hemodialysis centers, 1 ambulatory surgical center and 3 medical aid units).	Ongoing
☐	☒	ii. Using CDC's outbreak assessment tool, determine capacity of these 16 healthcare facilities to respond to, report on and manage potential outbreak risks. Track HAI outbreak response and outcomes.	September 2016
☐	☒	iii. Provide training as needed on infectious disease regulations and reporting requirements, appropriate responses to outbreak risks and management of outbreaks.	

Table 6: Targeted Healthcare Infection Prevention Programs

Items Underway	Items Planned	Items Planned for Implementation (or currently underway)	Target Dates for Implementation
☒ ☒ ☐	☒ ☒ ☒	1. Expand infection control assessments. i. Expand assessments to other additional facilities and other healthcare settings and determine gaps in infection control. ii. Address and mitigate gaps. iii. Conduct follow-up assessments.	Ongoing
		Other activities or descriptions:	
☒ ☒	☐ ☐	2. Increase infection control competency and practice in all healthcare settings through training. i. Incorporate general infection control knowledge and practice assessments of competency into state licensing board requirements, credentialing, and continuing education requirements for clinical care providers (e.g., medical license, admitting privileges) and/or licensing/accreditation requirements for healthcare facilities. ii. Develop a sustainable training program based on CDC guidance and technical assistance to perform training, prioritizing on-site train-the-trainer programs in key domains of infection control, including the incorporation of hands on evaluations and competency assessments of best practices and a system to monitor ongoing compliance and competency.	Ongoing Ongoing
		Other activities or descriptions:	

☐ ☐ ☐ ☒	☒ ☒ ☒ ☐	3. Enhance surveillance capacity to improve situational awareness, describe emerging threats, and target onsite assessments to implement prevention programs. i. Build capacity to analyze data reported by facilities in a defined region to allow for a comprehensive assessment of potential healthcare-associated infection threats, and communicate results with healthcare facilities. ii. Work with CDC to guide analytic direction and identify facilities for prioritized assessments/response. iii. Improve outbreak reporting capacity by developing an infrastructure that includes clear definitions of infectious threats of epidemiologic importance that are communicated to facilities. iv. Implement a response plan to address potential emerging threats identified by using enhanced surveillance.	January 2017
		Other activities or descriptions:	

Appendix

The HHS Action plan identifies metrics and 5-year national prevention targets. These metrics and prevention targets were developed by representatives from various federal agencies, the Healthcare Infection Control Practices Advisory Committee (HICPAC), professional and scientific organizations, researchers, and other stakeholders. The group of experts was charged with identifying potential targets and metrics for six categories of healthcare-associated infections:

- Central Line-associated Bloodstream Infections (CLABSI)
- Clostridium difficile Infections (CDI)
- Catheter-associated Urinary Tract Infections (CAUTI)
- Methicillin-resistant Staphylococcus aureus (MRSA) Infections
- Surgical Site Infections (SSI)
- Ventilator-associated Pneumonia (VAP)

Following the development of draft metrics as part of the HHS Action Plan in January 2009, HHS solicited comments from stakeholders for review.

Stakeholder feedback and revisions to the original draft Metrics

Comments on the initial draft metrics published as part of the HHS Action Plan in January 2009 were reviewed and incorporated into revised metrics. While comments ranged from high level strategic observations to technical measurement details, commenters encouraged established baselines, both at the national and local level, use of standardized definitions and methods, engagement with the National Quality Forum, raised concerns regarding the use of a national targets for payment or accreditation purposes and of the validity of proposed measures, and would like to have both a target rate and a percent reduction for all metrics. Furthermore, commenters emphasized the need for flexibility in the metrics, to accommodate advances in electronic reporting and information technology and for advances in prevention of HAIs, in particular ventilator-associated pneumonia.

To address comments received on the Action Plan Metrics and Targets, proposed metrics have been updated to include source of metric data, baselines, and which agency would coordinate the measure. To respond to the requests for percentage reduction in HAIs in addition to HAI rates, a new type of metric, the standardized infection ratio (SIR), is being proposed. Below is a detailed technical description of the SIR.

Below is a table of the revised metrics described in the HHS Action plan. Please select items or add additional items for state planning efforts.

Metric Number and Label	Original HAI Elimination Metric	HAI Comparison Metric	Measurement System	National Baseline Established (State Baselines Established)	National 5-Year Prevention Target	Coordinator of Measurement System	Is the metric NQF endorsed?
1. CLABSI 1	CLABSIs per 1000 device days by ICU and other locations	CLABSI SIR	CDC NHSN Device-Associated Module	2006-2008 (proposed 2009, in consultation with states) ==2015 proposal for 2020 target==	Reduce the CLABSI SIR by at least 50% from baseline or to zero in ICU and other locations ==50% reduction from 2015 baseline==	CDC	Yes[*]
2. CLIP 1 (formerly CLABSI 4)	Central line bundle compliance	CLIP Adherence percentage	CDC NHSN CLIP in Device-Associated Module	2009 (proposed 2009, in consultation with states)	100% adherence with central line bundle	CDC	Yes[†]
3a. C diff 1	Case rate per patient days; administrative/discharge data for ICD-9 CM coded *Clostridium difficile* Infections	Hospitalizations with *C. difficile* per 1000 patient discharges	Hospital discharge data	2008 (proposed 2008, in consultation with states) ==2015 proposal for 2020 target==	At least 30% reduction in hospitalizations with *C. difficile* per 1000 patient discharges ==30% reduction from 2015 baseline==	AHRQ	No
3b. C diff 2 (new)		*C. difficile* SIR	CDC NHSN MDRO/CDAD Module LabID[‡]	2009-2010 ==2015 proposal for 2020 target==	Reduce the facility-wide healthcare facility-onset *C. difficile* LabID event SIR by at least 30% from baseline or to zero ==30% reduction from 2015 baseline==	CDC	No
4. CAUTI 2	# of symptomatic UTI per 1,000 urinary catheter days	CAUTI SIR	CDC NHSN Device-Associated Module	2009 for ICUs and other locations 2009 for other hospital units (proposed 2009, in consultation with states) ==2015 proposal for 2020 target==	Reduce the CAUTI SIR by at least 25% from baseline or to zero in ICU and other locations ==25% reduction from 2015 baseline==	CDC	Yes[*]

Metric Number and Label	Original HAI Elimination Metric	HAI Comparison Metric	Measurement System	National Baseline Established (State Baselines Established)	National 5-Year Prevention Target	Coordinator of Measurement System	Is the metric NQF endorsed?
5a. MRSA 1	Incidence rate (number per 100,000 persons) of invasive MRSA infections	MRSA Incidence rate	CDC EIP/ABCs	2007-2008 (for non-EIP states, MRSA metric to be developed in collaboration with EIP states) 2015 proposal for 2020 target	At least a 50% reduction in incidence of healthcare-associated invasive MRSA infections 75% reduction from 2007-2008 baseline	CDC	No
5b. MRSA 2 (new)		MRSA bacteremia SIR	CDC NHSN MDRO/CDAD Module LabID‡	2009-2010 2015 proposal for 2020 target	Reduce the facility-wide healthcare facility-onset MRSA bacteremia LabID event SIR by at least 25% from baseline or to zero 50% reduction from 2015 baseline	CDC	No
6. SSI 1	Deep incision and organ space infection rates using NHSN definitions (SCIP procedures)	SSI SIR	CDC NHSN Procedure-Associated Module	2006-2008 (proposed 2009, in consultation with states) 2015 proposal for 2020 target	Reduce the admission and readmission SSI§ SIR by at least 25% from baseline or to zero 30% reduction from 2015 baseline	CDC	Yes¶
7. SCIP 1 (formerly SSI 2)	Adherence to SCIP/NQF infection process measures	SCIP Adherence percentage	CMS SCIP	To be determined by CMS 2015 proposal for 2020 target	At least 95% adherence to process measures to prevent surgical site infections Suspend from HAI Action Plan as these processes are now widely accepted as standards of practice.	CMS	Yes

* NHSN SIR metric is derived from NQF-endorsed metric data

† NHSN does not collect information on daily review of line necessity, which is part of the NQF

‡ LabID, events reported through laboratory detection methods that produce proxy measures for infection surveillance

§ Inclusion of SSI events detected on admission and readmission reduces potential bias introduced by variability in post-discharge surveillance efforts

¶ The NQF-endorsed metric includes deep wound and organ space SSIs only which are included the target.

Understanding the Relationship between HAI Rate and SIR Comparison Metrics

The Original HAI Elimination Metrics listed above are very useful for performing evaluations. Several of these metrics are based on the science employed in the NHSN. For example, metric #1 (CLABSI 1) for CLABSI events measures the number of CLABSI events per 1000 device (central line) days by ICU and other locations. While national aggregate CLABSI data are published in the annual NHSN Reports these rates must be stratified by types of locations to be risk-adjusted. This scientifically sound risk-adjustment strategy creates a practical challenge to summarizing this information nationally, regionally or even for an individual healthcare facility. For instance, when comparing CLABSI rates, there may be quite a number of different types of locations for which a CLABSI rate could be reported. Given CLABSI rates among 15 different types of locations, one may observe many different combinations of patterns of temporal changes. This raises the need for a way to combine CLABSI rate data across location types.

A standardized infection ratio (SIR) is identical in concept to a standardized mortality ratio and can be used as an indirect standardization method for summarizing HAI experience across any number of stratified groups of data. To illustrate the method for calculating an SIR and understand how it could be used as an HAI comparison metric, the following example data are displayed below:

Risk Group Stratifier	Observed CLABSI Rates			NHSN CLABSI Rates for 2008 (Standard Population)		
Location Type	# CLABSI	# Central line-days	CLABSI rate[*]	# CLABSI	# Central line-days	CLABSI rate[*]
ICU	170	100,000	1.7	1200	600,000	2.0
WARD	58	58,000	1.0	600	400,000	1.5

$$\text{SIR} = \frac{\text{observed}}{\text{expected}} = \frac{170+58}{100000\times\left(\frac{2}{1000}\right)+58{,}000\times\left(\frac{1.5}{1000}\right)} = \frac{228}{200+87} = \frac{228}{287} = 0.79 \qquad 95\%\text{CI} = (0.628, 0.989)$$

[*]defined as the number of CLABSIs per 1000 central line-days

In the table above, there are two strata to illustrate risk-adjustment by location type for which national data exist from NHSN. The SIR calculation is based on dividing the total number of observed CLABSI events by an "expected" number using the CLABSI rates from the standard population. This "expected" number is calculated by multiplying the national CLABSI rate from the standard population by the observed number of central line-days for each stratum which can also be understood as a prediction or projection. If the observed data represented a follow-up period such as 2009 one would state that an SIR of 0.79 implies that there was a 21% reduction in CLABSIs overall for the nation, region or facility.

The SIR concept and calculation is completely based on the underlying CLABSI rate data that exist across a potentially large group of strata. Thus, the SIR provides a single metric for performing comparisons rather than attempting to perform multiple comparisons across many strata which makes the task cumbersome. Given the underlying CLABSI rate data, one retains the option to perform comparisons within a particular set of strata where observed rates may differ significantly from the standard populations. These types of more detailed comparisons could be very useful and necessary for identifying areas for more focused prevention efforts.

The National 5-year prevention target for metric #1 could be implemented using the concept of an SIR equal to 0.25 as the goal. That is, an SIR value based on the observed CLABSI rate data at the 5-year mark could be calculated using NHSN CLABSI rate data stratified by location type as the baseline to assess whether the 75% reduction goal was met. There are statistical methods that allow for calculation of confidence intervals, hypothesis testing and graphical presentation using this HAI summary comparison metric called the SIR.

The SIR concept and calculation can be applied equitably to other HAI metrics list above. This is especially true for HAI metrics for which national data are available and reasonably precise using a measurement system such as the NHSN. The SIR calculation methods differ in the risk group stratification only. To better understand metric #6 (SSI 1) see the following example data and SIR calculation:

Risk Group Stratifiers		Observed SSI Rates			NHSN SSI Rates for 2008 (Standard Population)		
Procedure Code	Risk Index Category	#SSI[†]	#procedures	SSI rate[*]	#SSI[†]	#procedures	SSI rate[*]
CBGB	1	315	12,600	2.5	2100	70,000	3.0
CBGB	2,3	210	7000	3.0	1000	20,000	5.0
HPRO	1	111	7400	1.5	1020	60,000	1.7

$$\text{SIR} = \frac{\text{observed}}{\text{expected}} = \frac{315+210+111}{12600\times\left(\frac{3.0}{100}\right)+7000\times\left(\frac{5.0}{100}\right)+7400\left(\frac{1.7}{100}\right)} = \frac{636}{378+350+125.8} = \frac{636}{853.8} = 0.74 \qquad 95\%\text{CI} = (0.649, 0.851)$$

[†] SSI, surgical site infection
[*] defined as the number of deep incision or organ space SSIs per 100 procedures

This example uses SSI rate data stratified by procedure and risk index category. Nevertheless, an SIR can be calculated using the same calculation process as for CLABSI data except using different risk group stratifiers for these example data. The SIR for this set of observed data is 0.74 which indicates there's a 26% reduction in the number of SSI events based on the baseline NHSN SSI rates as representing the standard population. Once again, these data can reflect the national picture at the 5-year mark and the SIR can serve as metric that summarizes the SSI experience into a single comparison.

There are clear advantages to reporting and comparing a single number for prevention assessment. However, since the SIR calculations are based on standard HAI rates among individual risk groups there is the ability to perform more detailed comparisons within any individual risk group should the need arise. Furthermore, the process for determining the best risk-adjustment for any HAI rate data is flexible and always based on more detailed risk factor analyses that provide ample scientific rigor supporting any SIR calculations. The extent to which any HAI rate data can be risk-adjusted is obviously related to the detail and volume of data that exist in a given measurement system.

In addition to the simplicity of the SIR concept and the advantages listed above, it's important to note another benefit of using an SIR comparison metric for HAI data. If there was need at any level of aggregation (national, regional, facility-wide, etc.) to combine the SIR values across mutually-exclusive data one could do so. The below table demonstrates how the example data from the previous two metric settings could be summarized.

HAI Metric	Observed HAIs			Expected HAIs		
	#CLABSI	#SSI[†]	#Combined HAI	#CLABSI	#SSI[†]	#Combined HAI
CLABSI 1	228			287		
SSI 1		636			853.8	
Combined HAI			228 + 636 = 864			287+853.8 = 1140.8
$$\text{SIR} = \frac{\text{observed}}{\text{expected}} = \frac{228+636}{287+853.8} = \frac{864}{1140.8} = 0.76 \quad 95\%\text{CI} = (0.673, 0.849)$$						

[†] SSI (surgical site infection)