

### **Amendment III (2/25/2013)**

Page 6: "This amendment to the FOA also changes the due date from April 4, 2013 to April 16, 2013."

Q&As from the pre-application workshop held on February 20, 2013:

1. Can CDC avail the annual reports and other assessment documents to all for the current projects?
  - a. No, it is not possible for CDC to avail the annual reports or other documents for the current project other than the RFA.
2. Can therapeutic and supplementary food for malnourished clients be included in the budget?
  - a. Therapeutic foods are procured and distributed centrally and the grantee will work and leverage with other food programs that offer therapeutic foods.
3. Objective #2 refers to provision of prevention services to KPS staff and their families. Does the target population include the surrounding community for prevention services as in objective for care and treatment?
  - a. The target population for objective #2 is the Kenya Prisons Services staff and their families.
4. Is medication assisted treatment (MAT) including methadone being provided in prison settings currently?
  - a. The Government of Kenya is currently developing a medication assisted treatment program.
5. Can transition to local partners include local NGOs/CBOs?
  - a. The objective of the RFA is provide technical assistance and capacity building to allow program transition to **Kenya Prisons Services institutions** through incremental transitioning of tasks and funding to full transition by 2018.
6. This FOA is to fund existing service providers, does that mean its targeting only organizations currently providing services to Kenya Prisons?
  - a. No, this is an open competition for those who meet the eligibility criteria. Selection will be based on the outcomes of an objective review panel. The purpose of this FOA is to strengthen capacity and fund existing **activities**

to support Kenya Prisons Services in providing and implementing effective and efficient HIV prevention, care and treatment services.

7. It is stated that the funding level shall be 2.5 million per annum for five years which gives a total of 12.5 million; it is also stated funding is up to 20 million depending on availability of funding. Which figure shall we use for budgeting?
  - a. Applicants should only apply for the first budget period funding, taking into consideration the floor of the individual award range and the ceiling of the individual award range. The proposed budget for the first budget period must not exceed the ceiling of the individual award range of \$2,500,000 (This amount is for the first 12 month budget period, and includes direct costs for international organizations or direct and indirect costs for domestic grantees.)
8. The RFA states that the total amount of appendices must not exceed 90 pages total. Are there specific page limits to the CVs and job descriptions included as appendices?
  - a. The 90-page limit is for the total of **all** appendices.
9. Is a 6-day work week authorized for short term consultants?
  - a. There are no restrictions surrounding this.
10. Does CDC envision that the grantee be embedded in the host country institutions?
  - a. There is no requirement for the grantee to be embedded in the host country institution.
11. Given the scope of work of this activity, can CDC elaborate on any security requirements the grantee must follow during implementation and/or consider in their budget volume?
  - a. There are no security requirements outlined in the FOA and no related budgetary implications.
12. The RFA states “Approximate Total Project Period Funding: \$20,000,000 (This amount is an estimate, and is subject to availability of funds and includes direct costs for international organizations or direct and indirect costs for domestic grantees for all years.)” Can US-based universities include indirect costs? If so, should the Negotiated Indirect Cost Agreement (NICRA) be included in the application? Where should the NICRA be included in the application form? If

the NICRA is to be included in the application appendices, does it count toward the 90 page limit?

- a. Yes. Please provide copies of the NICRA with your Budget Application.

13. Should appendices be double or single spaced?

- a. The narrative states double spaced and the same thing should apply.

14. For the Duns numbers, if applying as a consortium, do all members need to have DUNS number?

- a. The DUNS number is required for the applicant.

15. Is there a requirement for any of the proposed subgrantees to have a DUNS number included at the application stage?

- a. The DUNS number is required for the applicant.

16. Can an organization apply for both CDC-RFA-GH13-1308 and CDC-RFA-GH13-1307?

- a. Yes.

17. Must interested organizations apply for both CDC-RFA-GH13-1308 and CDC-RFA-GH13-1307?

- a. No.

18. What would be the implication of applying as a consortium?

- a. There would be no direct implication. All applications will be judged by criteria outlined in the RFA.

19. Does the 8% indirect costs limit for local organizations apply to this FOA?

- a. There no limit placed on indirect cost in the FOA. There is a limit of funding to a single partner based on 8% rule explained on pages 56 and 57 of the FOA.

20. Once I have uploaded my application, before the deadline, would I have an opportunity to make corrections before the deadline or is it closed to applicant after first upload?

- a. Please contact grants.gov support center at 1-800-518-4726 or by e mail at [support@grants.gov](mailto:support@grants.gov), or

- b. The Technical Information Management Section at (1)770-488-2700 or by email at [pgotim@cdc.gov](mailto:pgotim@cdc.gov)
21. Can you make a distinction between key current staff and key personnel needed for project implementation? Do you require CVs for the latter?
- a. Key staffs who would work on the project are those already identified and key positions would be those created if funding was awarded. Curricula vitae can be included for current key staff and job descriptions can be included for proposed key positions to be created for this activity. This additional information may be included in the application appendices.
    - i. Curricula Vitae of current key staff who will work on the activity including: the 1303 Principal Investigator, Country Director, Finance Manager/Business Official, 1304 M&E officer, and HIV Prevention Coordinator; 1305
    - ii. Job Descriptions of proposed key positions to be created for the activity. Ensure 1306 job descriptions are detailed and linked to proposal strategy and activity plan
22. Activity 3; Cervical Cancer screening: Will the grantee awardees be expected to procure any commodities to support the screening? Given there are fees chargeable for screening at the GoK facilities is the program expected to budget for this?
- a. The grantee will work with the Ministry of Health to support cervical cancer screening and refer patients needing further management to Government of Kenya facilities with the necessary equipment. Grantee will be required to work with Government of Kenya to support capacity strengthening for the referral sites. This will entail supplementing what Government of Kenya may not be able to supply in those facilities.

**Amendment II (1/30/2013)**

1. Pages 66-67: language added as follows:

**Pre-Application Workshop**

CDC Kenya will host a pre-application workshop for this announcement.

Interested applicants are invited to an Informational Session as indicated below:

Date: February 20<sup>th</sup> 2013

Venue: Kenya Medical Research Institute, Auditorium, off Mbagathi Road.

Time: 9:00 a.m. – 12:00 p.m.

Questions proposed in the pre-application workshop will be posted as formal Q&A on [grants.gov](http://grants.gov) following the pre-application workshop.

**Amendment I (1/28/2013)**

1. Page 2- Change application deadline date to April 4, 2013.

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**PART 1. OVERVIEW INFORMATION**

**DEPARTMENT OF HEALTH AND HUMAN SERVICES**

**Federal Agency Name:** Centers for Disease Control and Prevention (CDC)

**Funding Opportunity Title:** “Capacity Strengthening to Support Provision of High Quality and Evidence-based HIV Prevention, Care and Treatment Services to Staff and Family Members of the Kenya Prisons Services Staff, Family Members, and Prisoners in Kenya and Program Transition to Government of Kenya, Prisons Services, under the President's Emergency Plan for AIDS Relief.”

**Announcement Type:** New – Type 1

**Agency Funding Opportunity Number:** CDC-RFA-GH13-1308

**Catalog of Federal Domestic Assistance Number:** 93.067

**Key Dates:**

**Application Deadline Date: April 16, 2013 on Grants.gov, 11:59 pm Eastern**

**Standard Time**

Program outcomes, listed by objective, will include:

**Part A: Service Delivery and Capacity Building**

**Objective #1:** Provide optimal HIV combination prevention services to more than 80% of prisoners by 2018. Services should include HIV testing and counseling (HTC) linkage to care, positive health dignity and prevention (PHDP), use of Antiretroviral (ARV) drugs based prevention for discordant couples and other populations as per the Kenyan guidelines, Prevention of Mother to Child Transmission (PMTCT), voluntary medical male circumcision (VMMC) and evidence-informed behavioral interventions (EBI).

- Outcomes:
  - Short-term:
    - Provide optimal HIV combination prevention services reaching greater than 60% of prisoners by year one.
  - Intermediate:
    - Provide optimal HIV combination prevention services reaching greater than 70% of prisoners by year three.
  - Long-term:
    - Provide optimal HIV combination prevention services reaching greater than 80% of prisoners by year five.

**Objective #2:** Provide optimal HIV age-appropriate combination prevention services to more than 80% of Kenya Prisons Services staff and their families by 2018. Services should include HTC linkage to care, PHDP, use of ARV drugs based prevention for discordant couples and other populations as per the Kenyan guidelines, PMTCT, VMMC, and EBI.

- Outcomes:

- Short-term:
  - Provide optimal HIV combination prevention services reaching greater than 60% of Kenya Prisons Services staff and their families including adults and youth by year one.
- Intermediate:
  - Provide optimal HIV combination prevention services reaching greater than 70% Kenya Prisons Services staff and their families including adults and youth by year three.
- Long-term:
  - Provide optimal HIV combination prevention services reaching greater than 80% of Kenya Prisons Services staff and their families including adults and youth by year five.

**Objective #3:** Provide comprehensive HIV care and treatment services in accordance to Kenya's care and treatment guidelines in health facilities reaching more than 80% of HIV infected prisoners by 2018.

- Outcomes:
  - Short-term:
    - Provide comprehensive HIV care and treatment services reaching greater than 60% of prisoners as determined on a case by case basis by year one.
  - Intermediate:
    - Provide comprehensive HIV care and treatment services reaching greater than 70% of prisoners as determined on a case by case basis by year three.
  - Long-term:
    - Provide comprehensive HIV care and treatment services reaching greater than 80% of prisoners as determined on a case by case basis by year five.

**Objective #4:** Provide comprehensive HIV care and treatment services in accordance to Kenya's care and treatment guidelines in health facilities reaching more than 80% of HIV infected Kenya Prisons Services staff, their families and the surrounding community as determined on a case by case basis by 2018.

- Outcomes:
  - Short-term:
    - Provide comprehensive HIV care and treatment services reaching greater than 60% of Kenya Prisons Services staff and their family members and the surrounding community as determined on a case by case basis by year one.
  - Intermediate:
    - Provide comprehensive HIV care and treatment services reaching greater than 70% of Kenya Prisons Services staff and their family members and the surrounding community as determined on a case by case basis by year three.
  - Long-term:
    - Provide comprehensive HIV care and treatment services reaching greater than 80% of Kenya Prisons Services staff and their family members and the surrounding community as determined on a case by case basis by year five.

## **Part B: Transition Plan**

**Objective #5:** Provide technical assistance and capacity building to allow program transition to Kenya Prisons Services institutions through incremental transitioning of tasks and funding to full transition by 2018.

- Outcomes:
  - Short-term:
    - Provide technical assistance and capacity building to allow program transition to Kenya Prisons Services through incremental transitioning of tasks and funding for 50% transition by year one.

- Intermediate:
  - Provide technical assistance and capacity building to allow program transition to Kenya Prisons Services through incremental transitioning of tasks and funding for 75% transition by year two.
- Long-term:
  - Provide technical assistance and capacity building to allow program transition to Kenya Prisons Services through incremental transitioning of tasks and funding to full transition by year five.

This announcement is only for non-research activities supported by CDC. If research is proposed, the application will not be reviewed. For the definition of research, please see the CDC Web site at the following Internet address:

<http://www.cdc.gov/od/science/integrity/docs/cdc-policy-distinguishing-public-health-research-nonresearch.pdf>

## **PART 2. FULL TEXT OF THE ANNOUNCEMENT**

### **I. FUNDING OPPORTUNITY DESCRIPTION**

#### **Statutory Authority:**

This program is authorized under Public Law 108-25 (the United States Leadership Against HIV/AIDS, Tuberculosis and Malaria Act of 2003) [22 U.S.C. 7601, et seq.] and Public Law 110-293 (the Tom Lantos and Henry J. Hyde United States Global Leadership Against HIV/AIDS, Tuberculosis, and Malaria Reauthorization Act of 2008).

#### **Background:**

The President's Emergency Plan for AIDS Relief (PEPFAR) has called for immediate, comprehensive and evidence based action to turn the tide of global HIV/AIDS. As called for by the PEPFAR Reauthorization Act of 2008, initiative goals over the period of 2009 through 2013 are to treat at least three million HIV infected people with effective combination anti-retroviral therapy (ART); care for twelve million HIV infected and affected persons, including five million orphans and vulnerable children; and prevent twelve million infections worldwide (3,12,12). To meet these goals and build sustainable

local capacity, PEPFAR will support training of at least 140,000 new health care workers in HIV/AIDS prevention, treatment and care. The Emergency Plan *Five-Year Strategy* for the five year period, 2009 - 2014 is available at the following Internet address:

<http://www.pepfar.gov>. The overarching purpose of this FOA is to fund activities to prevent or control disease or injury and improve health, or to improve a public health program or service. Recipients may not use funds for research. Certain activities that may require human subjects review due to institutional requirements but that are generally considered *not* to constitute research (e.g., formative assessments, surveys, disease surveillance, program monitoring and evaluation, field evaluation of diagnostic tests, etc.) may be funded through this mechanism.

**Purpose:**

Under the leadership of the U.S. Global AIDS Coordinator, as part of the President's Emergency Plan, the U.S. Department of Health and Human Services' Centers for Disease Control and Prevention (HHS/CDC) works with host countries and other key partners to assess the needs of each country and design a customized program of assistance that fits within the host nation's strategic plan and partnership framework.

HHS/CDC focuses primarily on two or three major program areas in each country. Goals and priorities include the following:

- Achieving primary prevention of HIV infection through activities such as expanding confidential counseling and testing programs linked with evidence based behavioral change and building programs to reduce mother-to-child transmission;
- Improving the care and treatment of HIV/AIDS, sexually transmitted infections (STIs) and related opportunistic infections by improving STI management; enhancing laboratory diagnostic capacity and the care and treatment of opportunistic infections; interventions for intercurrent diseases impacting HIV infected patients including tuberculosis (TB); and initiating programs to provide anti-retroviral therapy (ART);

- Strengthening the capacity of countries to collect and use surveillance data and manage national HIV/AIDS programs by expanding HIV/STI/TB surveillance programs and strengthening laboratory support for surveillance, diagnosis, treatment, disease monitoring and HIV screening for blood safety.
- Developing, validating and/or evaluating public health programs to inform, improve and target appropriate interventions, as related to the prevention, care and treatment of HIV/AIDS, TB and opportunistic infections.

In an effort to ensure maximum cost efficiencies and program effectiveness, HHS/CDC also supports coordination with and among partners and integration of activities that promote Global Health Initiative principles. As such, grantees may be requested to participate in programmatic activities that include the following activities:

- Implement a woman- and girl-centered approach;
- Increase impact through strategic coordination and integration;
- Strengthen and leverage key multilateral organizations, global health partnerships and private sector engagement;
- Encourage country ownership and invest in country-led plans;
- Build sustainability through investments in health systems;
- Improve metrics, monitoring and evaluation; and
- Promote research, development and innovation (research is not supported by this FOA).

In Kenya, the annual turnover of prisoners is 250,000. Despite being a small proportion of the country's population of 40 million, prisoners and men-having-sex- men (MSM) attribute to 15% of the country's new HIV infections annually. The HIV prevalence among prisoners is 8.2% compared to 6.3% for the general population. Access to HIV prevention, care and treatment services in prisons is lower than among the general population. Effective HIV prevention, care and treatment services are urgently required for the Kenya Prisons Services.

The goal and objectives of the program in Kenya is to contribute towards Kenya's HIV response of decreasing new infections and AIDS related mortality by:

1. Providing optimal HIV combination prevention services to more than 80% of prisoners by 2018. Services should include HTC linkage to care, PHDP, use of ARV drugs based prevention for discordant couples and other populations as per the Kenyan guidelines, PMTCT, VMMC, and EBI.
2. Providing optimal HIV age-appropriate combination prevention services to more than 80% of Kenya Prisons Services staff and their families by 2018. Services should include HTC linkage to care, PHDP, use of ARV drugs based prevention for discordant couples and other populations as per the Kenyan guidelines, PMTCT, VMMC, and EBI.
3. Providing comprehensive HIV care and treatment services in accordance to Kenya's care and treatment guidelines in health facilities reaching more than 80% of HIV infected prisoners by 2018.
4. Providing comprehensive HIV care and treatment services in accordance to Kenya's care and treatment guidelines in health facilities reaching more than 80% of HIV infected Kenya Prisons Services staff, their families and the surrounding community as determined on a case by case basis by 2018.
5. Providing technical assistance and capacity building to allow program transition to Kenya Prisons Services institutions through incremental transitioning of tasks and funding to full transition by 2018.

The purpose of this FOA is to strengthen capacity and fund existing activities to support Kenya Prisons Services in providing and implementing effective and efficient HIV prevention, care and treatment services as well as transition implementation and management of HIV prevention, care and treatment services to Kenya Prisons Services institutions.

## **Program Implementation**

### **Recipient Activities:**

Partners receiving HHS/CDC funding must place a clear emphasis on developing local indigenous capacity to deliver HIV/AIDS related services to the Kenyan population and must also coordinate with activities supported by Kenyan, international or USG agencies to avoid duplication. Capacity-building plans should address systems, policy, organizational and workforce requirements for strengthening sustainable indigenous capacity to respond to the epidemic. Partners receiving HHS/CDC funding must collaborate across program areas whenever appropriate or necessary to improve service delivery.

The selected applicant(s) of these funds is responsible for activities in multiple program areas.

The grantee will implement activities both directly and, where applicable, through sub-grantees; the grantee will, however, retain overall financial and programmatic management under the oversight of HHS/CDC and the strategic direction of the Office of the U.S. Global AIDS Coordinator. The grantee must show measurable progressive reinforcement of the capacity of health facilities to respond to the national HIV epidemic as well as progress towards the sustainability of activities.

Applicants should describe activities in detail that reflect the policies and goals outlined in the *Five-Year Strategy* for the President's Emergency Plan and the Partnership Framework for Kenya. The grantee will produce an annual operational plan, which the U.S. Government Emergency Plan team on the ground in Kenya will review as part of the annual Emergency Plan review-and-approval process managed by the Office of the U.S. Global AIDS Coordinator and HHS/CDC.

The grantee may work on some of the activities listed below in the first year and in subsequent years, and then progressively add others from the list to achieve all of the Emergency Plan performance goals as cited in the previous section. HHS/CDC, under the guidance of the U.S. Global AIDS Coordinator and HHS/CDC, will approve funds for activities on an annual basis, based on availability of funding and USG priorities, and

based on documented performance toward achieving Emergency Plan goals, as part of the annual Emergency Plan for AIDS Relief Country Operational Plan review-and-approval process.

Grantee activities and associated outputs for this program are as follows:

### **Part A: Service Delivery and Capacity Building**

**Objective #1:** Provide optimal HIV combination prevention services to more than 80% of prisoners by 2018. Services should include HTC linkage to care, PHDP, use of ARV drugs based prevention for discordant couples and other populations as per the Kenyan guidelines, PMTCT, VMMC, and EBI.

#### **Activities and Outputs under Objective #1**

- **Activity #1:** Review the status of HIV services provision and program management capacity in all the sites under Kenya Prisons Services community (year one).
- **Output #1:** By the end of year one, have reviewed and produced a report including baseline indicators on the status of HIV services provision and program management capacity in all the sites under Kenya Prisons Services.

#### ***Behavioral Prevention***

- **Activity #2:** Implement evidence–informed behavioral interventions for prisoners (e.g., adapted version of Project START or RESPECT).
- **Output #2:** By the end of year one, >30% prisoners exiting the prisons receive appropriate evidence-informed behavioral interventions; this percentage should increase to >70% by year five.
- **Activity #3:** Implement appropriate mentorship, counseling and evidence-informed behavioral interventions for incarcerated adolescents in Borstal institutions within the Kenya Prisons Service.

- **Output #3:** By the end of year one, >50% of incarcerated adolescents receive mentorship, counseling and appropriate evidence-informed behavioral interventions; this percentage should increase to >70% by year five.

**The following indicators are expected to be routinely tracked and reported for activities 2 through 3:**

- a. Number of the targeted population reached with individual and/or small group level HIV preventive interventions that are based on evidence and/or meet the minimum standards required.
- b. Male Norms and Behaviors: Number of people reached by an individual, small-group, or community-level intervention or service that explicitly addresses norms about masculinity related to HIV/AIDS.

***Promotion and Distribution of Condoms***

- **Activity #4:** Promote and distribute condoms and condom-compatible lubricant to prisoners exiting the prison system consistent with the prison policy.
- **Output #4:** By the end of year one, >50% of prisoners exiting the prison system receive condoms and condom-compatible lubricant; this percentage should increase to >100% by year five.

***Prevention among Persons who use/Inject Drugs (PWUD/PWID)***

- **Activity #5:** Implement a harm reduction package of services for incarcerated PWUD/PWID.
- **Output #5:** By the end of year one, >20% of PUD/PWID prisoners receive harm reduction package of services; this percentage should increase to >50% by year five.
- **Activity #6:** Provide medication assisted treatment (MAT) including Methadone for PWUD/PWID within prison settings and facilitate a follow-up treatment mechanism post release from prison.

- **Output #6:** By the end of year one, >20% of PUD/PWID prisoners should receive MAT both within prison and post release; this percentage should increase to >50% by year five.
- **Activity #7:** Collaborate with other agencies providing services to IDU to provide full range of prevention services.
- **Output #7:** By the end of year one, >20% of PUD/PWID prisoners receive full range of services; this percentage should increase to >50% by year five.

**The following indicator is expected to be routinely tracked and reported for activities 5 through 7:**

- a. Number of injecting drug users (IDUs) on opioid substitution therapy.

### *Addressing Coerced Sex*

- **Activity #8:** Identify a package of services for provision to survivors of sexual violence.
- **Output #8:** By the end of year one, >20% of prisoners that are survivors of sexual violence have received package of services; this percentage should increase to >50% by year five.
- **Activity #9:** Provide post-exposure prophylaxis (PEP) to prisoners that are survivors of sexual violence as per national guidelines.
- **Output #9:** By the end of year one, >20% of prisoners that are survivors of sexual violence have received PEP; this percentage should increase to >50% by year five.
- **Activity #10:** Provide harm reduction counseling and psychosocial support to perpetrators of sexual violence.
- **Output #10:** By the end of year one, >20% of prisons will have programs for perpetrators of violence; this percentage should increase to >80% by year five.

**The following indicator is expected to be routinely tracked and reported for activities 8 through 10:**

- a. Number of people reached by an individual, small group or community-level intervention or service that explicitly addresses gender-based violence

***Voluntary Medical Male Circumcision***

- **Activity #11:** Build capacity for provision of VMMC to uncircumcised prisoners.
- **Output #11:** By the end of year one, >20% of prisons will provide VMMC as appropriate; this percentage should increase to >50% by year five.

**The following indicator is expected to be routinely tracked and reported for activity 11:**

- a. Number of males circumcised as part of the minimum package of male circumcision (MC) for HIV prevention services.

***Structural Interventions***

- **Activity #12:** Institute mitigating actions against sexual violence including coerced and transactional sex.
- **Output #12:** By the end of year one, have reviewed current policies and prevalence of sexual violence and developed a plan to improve capacity to reduce sexual violence in all the sites under Kenya Prisons Services; all plans should be fully operational by year five.
  
- **Activity #13:** Support measures towards protecting young male inmates (17-24 years) who are victims of sexual violence.
- **Output #13:** By the end of year one, have reviewed current measures protecting young inmates and developed a plan to improve capacity in all the sites under Kenya Prisons Services; all plans should be fully operational by year five.

- **Activity #14:** Support access to conjugal rights, encourage use of condoms with their spouses, and couple HTC.
- **Output #14:** By the end of year one, have reviewed current policies around conjugal rights, use of condoms with spouses, and couple HTC and developed a plan to improve policies and HTC programs in all the sites under Kenya Prisons Services; all plans should be fully operational by year five.
- **Activity #15:** Support measures that ensure prisoners meaningful activities, i.e., remain active and learn skills that will be beneficial when exiting prisons.
- **Output #15:** By the end of year one, have reviewed current programs to increase prisoners meaningful activities and developed a plan to improve programs in all the sites under Kenya Prisons Services; all plans should be fully operational by year five.
- **Activity #16:** Support the involvement of prisoners in the planning and provision of services through strengthening Sub-AIDS Control Units.
- **Output #16:** By the end of year one, initiate a method to include prisoners in planning of provision of services in all the sites under Kenya Prisons Services; all programs should have prisoner involvement by year five.
- **Activity #17:** Support formulation of a Comprehensive Prisons HIV Prevention Policy consistent with the Kenya Prison Services reform agenda.
- **Output #17:** By the end of year one, have reviewed current policy and produced a report including baseline indicators on HIV prevention policy in all the sites under Kenya Prisons Services; all policies should be in place by year five.

### ***HIV Testing and Counseling***

- **Activity #18:** Scale up high quality HTC services in all Kenya Prisons.
- **Output #18:** By the end of year one, increase HTC coverage among prisoners in all Kenya Prison Services units/facilities to identify >40% of all people living with HIV (PLHIV) among prisoners; this percentage should increase to >80% by year five.

- **Activity #19:** Scale up sexually transmitted infections (STI) diagnosis and treatment (syndromic management) in all Kenya Prisons.
- **Output #19:** By the end of year one, increase STI diagnosis and treatment coverage among prisoners in Kenya Prison Services units/facilities to identify >30% of STIs among prisoners; this percentage should increase to >70% by year five.

**The following indicator is expected to be routinely tracked and reported for activities 18 through 19:**

- a. Number of individuals who received Testing and Counseling (T&C) services for HIV and received their test results.

### *People Living with HIV*

- **Activity #20:** Scale up STI diagnosis and treatment (syndromic management) in all Kenya Prisons.
- **Output #20:** By the end of year one, increase STI diagnosis and treatment coverage among prisoners who are PLHIV in Kenya Prison Services units/facilities to identify >30% of STIs among prisoners; this percentage should increase to >70% by year five.
- **Activity #21:** Set strategies and implement an effective referral system for all newly diagnosed PLHIV that ensures enrollment into HIV care services.
- **Output #21:** By the end of year one, >70% of prisoners who are PLHIV are enrolled in HIV care; this percentage should increase to >90% by year five.
- **Activity #22:** Implement the PHDP package of services to all identified PLHIV.
- **Output #22:** By the end of year one, >50% of prisoners who are PLHIV are receiving PHDP minimum package of services; this percentage should increase to >80% by year five.

- **Activity #23:** Identify, adapt as appropriate and implement an EBI to improve adherence for PLHIV. Possible interventions can be found through the following websites: <http://nascop.or.ke/> and <https://www.plhivpreventionresources.org>.
- **Outputs #23:**
  - i. By the end of year one, identify/adapt appropriate EBI to improve adherence by working with NASCOP (year one).
  - ii. By the end of year one, >80% adherence is assessed using a national or World Health organization (WHO) approved or peer-reviewed measure of adherence achieved for prisoners PLHIV through EBI to improve adherence; this percentage should increase to >90% by year five.

**The following indicators are expected to be routinely tracked and reported for activities 20 through 23:**

- a. Percentage of health facilities with HIV Prevention with Positives (PwP) available.
- b. Number of persons provided with PEP, total.
- c. Number of PLHIV reached with a minimum package of prevention with PLHIV (PwP) interventions.

***Prevention of Mother to Child Transmission***

- **Activity #24:** Provide pregnant and immediate post-partum women with HTC and receive their results.
- **Output #24:** By the end of year one, 95% of pregnant and immediate post-partum women know their HIV status through HTC coverage; this percentage should remain consistent throughout the project period.
- **Activity #25:** Provide HIV positive pregnant women with ARV drugs to reduce risk of mother-to-child-transmission.

- **Output #25:** By the end of year one, 95% of HIV positive pregnant women receive ARV prophylaxis to reduce risk of mother-to-child-transmission; this percentage should remain consistent throughout the project period.

**The following indicators are expected to be routinely tracked and reported for activities 24 through 25:**

- a. Number of pregnant women with known HIV status (includes women who were tested for HIV and received their results).
- b. Number of HIV-infected pregnant women who received ARV to reduce risk of mother-to-child-transmission.
- c. Number of HIV-infected pregnant women identified in the reporting period (including known HIV-positive at entry).

**Objective #2:** Provide optimal HIV age-appropriate combination prevention services to more than 80% of Kenya Prisons Services staff and their families by 2018. Services should include HTC linkage to care, PHDP, use of ARV drugs based prevention for discordant couples and other populations as per the Kenyan guidelines, PMTCT, VMMC, and EBI.

**Activities and Outputs under Objective #2**

- **Activity #1:** Review the status of HIV services provision and program management capacity in all the sites under Kenya Prisons Services community for Kenya Prisons Services officers, staff and their families (year one).
- **Output #1:** By the end of year one, have reviewed and produced a report including baseline indicators on the status of HIV services provision and program management capacity in all the sites under Kenya Prisons Services.

***Behavioral Prevention***

- **Activity #2:** Implement evidence–informed behavioral interventions for youth age 9 to 24 (e.g., Families Matter Program, Healthy Choices I and II, Shuga).

- **Output #2:** By the end of year one, >50% Kenya Prisons Services staff and staff's youths age 9 to 24 receive appropriate evidence-informed behavioral interventions; this percentage should increase to >70% by year five.
- **Activity #3:** Implement workplace evidence-informed behavioral interventions for Kenya Prisons Services officers and staff (e.g., RESPECT, Stepping Stones, Sister to Sister).
- **Output #3:** By the end of year one, >50% Kenya Prisons Services officers and staff receive appropriate evidence-informed behavioral interventions; this percentage should increase to >70% by year five.

**The following indicators are expected to be routinely tracked and reported for activities 2 through 3:**

- a. Number of the targeted population reached with individual and/or small group level HIV preventive interventions that are based on evidence and/or meet the minimum standards required.
- b. Number of the targeted population reached with individual and/or small group level HIV prevention interventions that are primarily focused on abstinence and/or being faithful, and are based on evidence and/or meet the minimum standards required (subset of above).

***Promotion and Distribution of Condoms***

- **Activity #4:** Promote and distribute condoms and condom-compatible lubricant to Kenya Prisons Services staff and families as appropriate.
- **Output #4:** By the end of year one, >60% of prisoner communities will have at least one condom distribution center; this percentage should increase to >100% by year five.

***HIV Testing and Counseling***

- **Activity #5:** Scale up high quality HTC services in all Kenya Prisons Services designated areas.

- **Output #5:** By the end of year one, increase HTC coverage among Kenya Prisons Services staff and their families in all Kenya Prisons Services units/facilities to identify >40% of all PLHIV among Kenya Prisons Services staff and their families; this percentage should increase to >80% by year five.

**The following indicator is expected to be routinely tracked and reported for activity 5:**

- a. Number of individuals who received T&C services for HIV and received their test results.

### *People Living with HIV*

- **Activity #6:** Scale up STI diagnosis and treatment (syndromic management) in all Kenya Prisons communities.
- **Output #6:** By the end of year one, increase STI diagnosis and treatment coverage among Kenya Prisons Services staff and their families who are PLHIV to identify >30% of STIs among Kenya Prisons Services staff and their families; this percentage should increase to >70% by year five.
- **Activity #7:** Set strategies and implement an effective referral system for all newly diagnosed PLHIV that ensures enrollment into HIV care services.
- **Output #7:** By the end of year one, >70% of Kenya Prisons Services staff and their family members who are PLHIV are enrolled in HIV care; this percentage should increase to >90% by year five.
- **Activity #8:** Implement the PHDP package of services to all identified PLHIV.
- **Output #8:** By the end of year one, >50% of staff and family members who are PLHIV are receiving PHDP minimum package of services; this percentage should increase to >80% by year five.

- **Activity #9:** Identify, adapt as appropriate and implement an EBI to improve adherence for PLHIV. Possible interventions can be found through the following websites: <http://nascop.or.ke/> and <https://www.plhivpreventionresources.org>.
- **Outputs #9:**
  - i. By the end of year one, identify/adapt appropriate EBI to improve adherence by working with NASCOP (year one).
  - ii. By the end of year one, >80% adherence as assessed using a national or World Health organization (WHO) approved or peer-reviewed measure of adherence achieved for Kenya Prisons Services staff and their family members PLHIV through EBI to improve adherence; this percentage should increase to >90% by year five.
- **Activity #10:** Develop and implement discordant couples package of services, including ARV based prevention interventions.
- **Outputs #10:**
  - i. By the end of year one, develop a package of services for discordant couples by working with the National AIDS & STI Control Programme (NASCOP) EBI technical working group (TWG) (year one).
  - ii. By the end of year one, >50% of Kenya Prisons Services staff and their family members identified to be in discordant relationships receive package of services for discordant couples; this percentage should increase to >80% by year five.

**The following indicators are expected to be routinely tracked and reported for activities 6 through 10:**

- a. Percentage of health facilities with HIV Prevention with Positives (PwP) available.
- b. Number of persons provided with post-exposure prophylaxis (PEP), total.
- c. Number of PLHIV reached with a minimum package of prevention with PLHIV (PwP) interventions.

***Prevention of Mother to Child Transmission***

- **Activity #11:** Provide pregnant and immediate post-partum women with HTC and receive their results.
- **Output #11:** By the end of year one, 95% of pregnant and immediate post-partum women know their HIV status through HTC coverage; this percentage should remain consistent throughout the project period.
  
- **Activity #12:** Provide HIV positive pregnant women with ARV drugs to reduce risk of mother-to-child-transmission
- **Output #12:** By the end of year one, 95% of HIV positive pregnant women receive ARV prophylaxis to reduce risk of mother-to-child-transmission; this percentage should remain consistent throughout the project period.
  
- **Activity #13:** Provide early infant diagnosis (EID) at age 6 weeks and repeat testing at 9 months.
- **Output #13:** By end of year one, 80% infants born to HIV positive women receive EID at 6 weeks and repeat testing at 9 months; this percentage should remain consistent throughout the project period.
  
- **Activity #14:** Provide children (<18 months) born to HIV-positive pregnant women with cotrimoxazole (CTX) prophylaxis within two months of birth.
- **Output #14:** By the end of year one, 80% of children (<18 months) born to HIV-positive pregnant women are started on CTX prophylaxis within two months of birth; this percentage should remain consistent throughout the project period.

**The following indicators are expected to be routinely tracked and reported for activities 11 through 14:**

- a. Number of pregnant women with known HIV status (includes women who were tested for HIV and received their results).
- b. Number of HIV-infected pregnant women who received ARV to reduce risk of mother-to-child-transmission.

- c. Number of HIV-infected pregnant women identified in the reporting period (including known HIV-positive at entry).

**Objective #3:** Provide comprehensive HIV care and treatment services in accordance to Kenya's care and treatment guidelines in health facilities reaching more than 80% of HIV infected prisoners by 2018.

### **Activities and Outputs under Objective #3**

#### ***HIV Care Services***

- **Activity #1:** Enroll PLHIV to clinical services and receive CTX prophylaxis.
- **Output #1:** By end of year one, 90% of HIV-positive persons identified are enrolled in clinical services receiving CTX; this percentage should remain consistent throughout the project period.
  
- **Activity #2:** Provide therapeutic or supplementary food to HIV-positive clinically malnourished clients.
- **Output #2:** By the end of year one, 80% of HIV-positive clinically malnourished clients receive therapeutic or supplementary food; this percentage should remain consistent throughout the project period.
  
- **Activity #3:** Screen PLHIV for cervical cancer as per national guidelines.
- **Output #3:** By the end of year one, 50% of HIV-positive clinical care patients are screened for cervical cancer as per national guidelines; this percentage should increase to 80% by year 5.

**The following indicators are expected to be routinely tracked and reported for activities 1 through 3:**

- a. Total number of service outlets providing HIV-related palliative care (including TB/HIV).

- b. Number of eligible adults and children provided with a minimum of one care service.
- c. Number of HIV-positive persons receiving CTX prophylaxis.
- d. Number of HIV-positive clinically malnourished clients who received therapeutic or supplementary food.

### ***TB/HIV Services***

- **Activity #4:** Increase case detection of TB among patients in HIV care and treatment.
- **Output #4:** By the end of year one, 10% of HIV-positive patients in HIV care and treatment are diagnosed with TB; this percentage should remain consistent throughout the project period.
  
- **Activity #5:** Provide TB patients with HTC and their HIV status results.
- **Output #5:** By the end of year one, 95% TB patients have HIV test results recorded in the TB register; this percentage should remain consistent throughout the project period.
  
- **Activity #6:** Screen for TB PLHIV enrolled in clinical care at each visit.
- **Output #6:** By the end of year one, 80% of HIV-positive clinical care patients are screened for TB in HIV care/treatment settings at each visit; this percentage should increase to 100% by year 5.
  
- **Activity #7:** Start CTX on TB/HIV co-infected patients.
- **Output #7:** By the end of year one, 95% of TB/HIV co-infected patients are started on CTX; this percentage should remain consistent throughout the project period.
  
- **Activity #8:** Start antiretroviral therapy (ART) on TB/HIV co-infected patients.
- **Output #8:** By the end of year one, 95% of TB/HIV co-infected patients are started on ART; this percentage should remain consistent throughout the project period.

**The following indicators are expected to be routinely tracked and reported for activities 4 through 8:**

- a. Number of HIV-positive patients who were screened for TB in HIV care or treatment settings.
- b. Number of HIV-positive patients in HIV care or treatment (pre-ART or ART) who started TB treatment.

### *Treatment Services*

- **Activity #9:** Start HIV infected children on ART.
- **Output #9:** By the end of year one, 15 % of new patients started on ART are children; this percentage should remain consistent throughout the project period.
  
- **Activity #10:** Improve retention and survival for adults and children initiated on ART.
- **Output #10:** By the end of year one, 80 % of adults and children are known to be alive and on treatment 12 months after initiation of ART; this percentage should remain consistent throughout the project period.

**The following indicators are expected to be routinely tracked and reported for activities 9 through 10:**

- a. Number of adults and children with advanced HIV infection newly enrolled on ART.
- b. Number of adults and children with advanced HIV infection receiving ART.

**Objective #4:** Provide comprehensive HIV care and treatment services in accordance to Kenya's care and treatment guidelines in health facilities reaching more than 80% of HIV infected Kenya Prisons Services staff, their families and the surrounding community as determined on a case by case basis by 2018.

### **Activities and Outputs under Objective #4**

### *HIV Care Services*

- **Activity #1:** Enroll PLHIV to clinical services and receive CTX prophylaxis.
- **Output #1:** By end of year one, 90% of HIV-positive persons identified are enrolled in clinical services receiving CTX; this percentage should remain consistent throughout the project period.
  
- **Activity #2:** Provide therapeutic or supplementary food to HIV-positive clinically malnourished clients.
- **Output #2:** By the end of year one, 80% of HIV-positive clinically malnourished clients receive therapeutic or supplementary food; this percentage should remain consistent throughout the project period.
  
- **Activity #3:** Screen PLHIV for cervical cancer as per national guidelines.
- **Output #3:** By the end of year one, 50% of HIV-positive clinical care patients are screened for cervical cancer as per national guidelines; this percentage should increase to 80% by year 5.

**The following indicators are expected to be routinely tracked and reported for activities 1 through 3:**

- a. Total number of service outlets providing HIV-related palliative care (including TB/HIV).
- b. Number of eligible adults and children provided with a minimum of one care service.
- c. Number of HIV-positive persons receiving CTX prophylaxis.
- d. Number of HIV-positive clinically malnourished clients who received therapeutic or supplementary food.

### *TB/HIV Services*

- **Activity #4:** Increase case detection of TB among patients in HIV care and treatment.
- **Output #4:** By the end of year one, 10% of HIV-positive patients in HIV care and treatment are diagnosed with TB; this percentage should remain consistent throughout the project period.
  
- **Activity #5:** Provide TB patients with HTC and their HIV status results.
- **Output #5:** By the end of year one, 95% TB patients have HIV test results recorded in the TB register; this percentage should remain consistent throughout the project period.
  
- **Activity #6:** Screen for TB PLHIV enrolled in clinical care at each visit.
- **Output #6:** By the end of year one, 80% of HIV-positive clinical care patients are screened for TB in HIV care/treatment settings at each visit; this percentage should increase to 100% by year 5.
  
- **Activity #7:** Start CTX on TB/HIV co-infected patients.
- **Output #7:** By the end of year one, 95% of TB/HIV co-infected patients are started on CTX; this percentage should remain consistent throughout the project period.
  
- **Activity #8:** Start ART on TB/HIV co-infected patients.
- **Output #8:** By the end of year one, 95% of TB/HIV co-infected patients are started on ART; this percentage should remain consistent throughout the project period.

**The following indicators are expected to be routinely tracked and reported for activities 4 through 8:**

- a. Number of HIV-positive patients who were screened for TB in HIV care or treatment settings.
- b. Number of HIV-positive patients in HIV care or treatment (pre-ART or ART) who started TB treatment.

### *Treatment Services*

- **Activity #9:** Start HIV infected children on ART.
- **Output #9:** By the end of year one, 15 % of new patients started on ART are children; this percentage should remain consistent throughout the project period.
- **Activity #10:** Improve retention and survival for adults and children initiated on ART.
- **Output #10:** By the end of year one, 80 % of adults and children are known to be alive and on treatment 12 months after initiation of ART; this percentage should remain consistent throughout the project period.

**The following indicators are expected to be routinely tracked and reported for activities 9 through 10:**

- a. Number of adults and children with advanced HIV infection newly enrolled on ART.
- b. Number of adults and children with advanced HIV infection receiving ART.

### **Part B: Transition Plan**

**Objective #5:** Provide technical assistance and capacity building to allow program transition to Kenya Prisons Services institutions through incremental transitioning of tasks and funding to full transition by 2018.

#### **Activities and Outputs under Objective #5**

- **Activity #1:** Review Kenya Prisons Services financial, human resource, governance, program management, technical capacity, monitoring and evaluation structures, and policies in respect to provision and management of HIV services.
- **Output #1:** By the end of year one, have reviewed and produced a report including baseline indicators and capacity strengthening plans on Kenya Prisons Services

financial, human resource, governance, program management, technical capacity, monitoring and evaluation structures, and policies in respect to provision and management of HIV services.

- **Activity #2:** Develop staff capacity for financial and human resource management to provide oversight over HIV services resources.
- **Outputs #2:**
  - i. By the end of year one, at least 50% of the program's human resources and activities are directly managed by recipient institution; this percentage should increase to 80% by year five.
  - ii. By the end of each budget period, a report will submitted outlining the transition of human resources and activities achieved within that period.
- **Activity #3:** Develop an operational plan to implement transition of organizational and technical functions of program activities under this agreement to local partners and/or government institutions.
- **Output #3:** By the end of year one, submit an operational plan that outlines the transition plan to local partners.
- **Activity #4:** Shift the proportion of program activities and technical functions from the awarded partner to the transitioned-local partner.
- **Output #4:** By the end of year one, transitioned-local partner responsibility accounts for 50% of program activities and technical functions; this percentage should increase to 100% by year five.
- **Activity #5:** Develop policies, structures and systems that are consistent with good governance and management practices together with the recipient Kenya Prisons Services.
- **Output #5:** By the end of year one, financial and human resource management practices are compliant with the Kenya and the US Governments rules and regulations; this practice should remain consistent throughout the project period.

- **Activity #6:** Provide mentorship, training and other necessary support for technical program personnel to implement and manage high quality evidence based HIV services.
- **Output #6:** By the end of year one, the transitioned-local partner has the capacity to manage quality HIV programs within Kenya Prisons Services; this capacity should increase throughout the project period.
  
- **Activity #7:** Strengthen supply chain management and establish strong linkages with Government of Kenya, PEPFAR and other partners involved in the provision of health service delivery commodities. These will include testing and lab supplies, HIV care and treatment drugs and supplies, and strengthening efficient reporting and accountability systems.
- **Output #7:** By the end of year one, have reviewed and produced a report including baseline indicators and capacity and strengthening plans on Kenya Prisons Services supply chain management and linkages with other partners involved in provisions of health service delivery commodities.
  
- **Activity #8:** Develop and support the implementation of a robust monitoring and evaluation system for technical program work, capacity strengthening and the transition plan.
- **Outputs #8:**
  - i. By the end of year one, a robust monitoring and evaluation system for program capacity strengthening and transition plan indicators is implemented; this system should be in place throughout the project period.
  - ii. By the end of each budget period, high quality and timely monitoring and evaluation data is available for planning and other documentation/dissemination.
  - iii. By the end of each budget period, have produced a report on monitoring and evaluation activities of program, capacity strengthening, and transition plan indicators.

### **CDC Activities:**

In a cooperative agreement, CDC staff is substantially involved in the program activities, above and beyond routine grant monitoring. CDC activities for this program are as follows:

- 1. Organize an orientation meeting with the grantee to brief it on applicable U.S. Government, HHS, and Emergency Plan expectations, regulations and key management requirements, as well as report formats and contents. The orientation could include meetings with staff from HHS agencies and the Office of the U.S. Global AIDS Coordinator.*
- 2. Review and make recommendations as necessary to the process used by the grantee to select key personnel and/or post-award subcontractors and/or subgrantees to be involved in the activities performed under this agreement, as part of the Emergency Plan for AIDS Relief Country Operational Plan review and approval process, managed by the Office of the U.S. Global AIDS Coordinator.*
- 3. Review and make recommendations to the grantee's annual work plan and detailed budget, as part of the Emergency Plan for AIDS Relief Country Operational Plan review-and-approval process, managed by the Office of the U.S. Global AIDS Coordinator.*
- 4. Review and make recommendations to the grantee's monitoring-and-evaluation plan, including for collection and reporting of relevant required programmatic indicators, for conduct of routine data quality assurance processes and periodic data quality assessments and for compliance with strategic information guidance established by the Office of the U.S. Global AIDS Coordinator.*
- 5. Meet on a monthly basis with the grantee to assess monthly expenditures in relation to approved work plan and modify plans, as necessary.*
- 6. Meet on a quarterly basis with the grantee to assess quarterly technical and financial progress reports and modify plans as necessary.*
- 7. Meet on an annual basis with the grantee to review annual progress report for each U.S. Government Fiscal Year, to evaluate grantee's performance*

*(including quality of products and achievement of project goals and objectives), and to review annual work plans and budgets for subsequent year, as part of the Emergency Plan for AIDS Relief review and approval process for Country Operational Plans, managed by the Office of the U.S. Global AIDS Coordinator.*

- 8. Provide technical assistance, as mutually agreed upon, and revise annually during validation of the first and subsequent annual work plans. This could include expert technical assistance and targeted training activities in specialized areas, such as strategic information, project management, confidential counseling and testing, palliative care, treatment literacy, and adult-learning techniques.*
- 9. Provide in-country administrative support to help grantee meet U.S. Government financial and reporting requirements approved by the Office of Management and Budget (OMB) under 0920-0428 (Public Health Service Form 5161).*
- 10. Collaborate with the grantee on designing and implementing the activities listed above, including, but not limited to the provision of technical assistance to develop program activities, evaluate program implementation, manage and analyze data, conduct quality assurance, present and possibly publish program results and findings, and track finances.*
- 11. Provide technical assistance or advice on any data collections on 10 or more people that are planned or conducted by the awardee. All such data collections-- where CDC staff will be or are approving, directing, conducting, managing, or owning data-- must undergo OMB project determinations by CDC and may require OMB PRA clearance prior to the start of the project.*
- 12. Provide consultation and scientific and technical assistance based on appropriate, HHS/CDC and Office of the U.S. Global AIDS Coordinator documents to promote the use of best practices known at the time.*
- 13. Assist the grantee in developing and implementing quality-assurance criteria and procedures.*

14. *Facilitate in-country planning and review meetings for technical assistance activities.*
15. *CDC will provide technical assistance for activities.*
16. *Conduct service delivery site visits through the Site Monitoring System (SMS) to monitor and evaluate site capacity to provide high-quality HIV/AIDS services in all program areas by assessing and scoring key program area elements of site performance and work with the grantee on identified gaps and continuous quality improvement.*
17. *Provide ethical reviews, as necessary, for evaluation activities, including from HHS/CDC headquarters. Evaluations can be process, outcome or impact.*
  - a. *Process Evaluation: measures how the intervention was delivered, what worked/did not, differences between the intended population and the population served, and access to the intervention.*
  - b. *Outcome Evaluation: determines effects of intervention in target population(s) (e.g., change in knowledge, attitudes, behavior, capacity, etc.).*
  - c. *Impact Evaluation: measures net effects of program and prove of causality*
18. *Supply the grantee with protocols for related evaluations.*
19. *Request additional reports based on program needs and requests.*
20. *Review, critique and provide concurrence with all routine and special reports, and any other document, required by CDC HQ prior to submission.*
21. *Review, critique, and provide concurrence with recipients' strategies related to the future expansion of project activities within the scope of this award. The purpose of CDC concurrence is to ensure adequate and appropriate collaboration with government and stakeholders, transparency of program implementation plans, and to avoid duplication of institutional capacity development activities.*
22. *Support the awardee to acquire necessary CDC approvals to allow the participants of the program to implement and disseminate program outputs in a timely manner.*

## **II. AWARD INFORMATION**

**Type of Award:** Cooperative Agreement.

**Award Mechanism:** U2G – Global HIV/AIDS Non-Research Cooperative Agreements

**Fiscal Year Funds:** FY2013

**Approximate Current Fiscal Year Funding:** \$2,500,000

**Approximate Total Project Period Funding:** \$20,000,000 (This amount is an estimate, and is subject to availability of funds and includes direct costs for international organizations or direct and indirect costs for domestic grantees for all years.)

**Approximate Number of Awards:** One

**Approximate Average Award:** \$2,500,000 (This amount is for the first 12 month budget period, and includes direct costs for international organizations or direct and indirect costs for domestic grantees.)

**Floor of Individual Award Range:** None

**Ceiling of Individual Award Range:** \$2,500,000 (This ceiling is for the first 12 month budget period and includes direct costs for international organizations or direct and indirect costs for domestic grantees.)

**Anticipated Award Date:** September 2013

**Budget Period Length:** Twelve months

**Project Period Length:** Five years

Throughout the project period, CDC's commitment to continuation of awards will be conditioned on the availability of funds, evidence of satisfactory progress by the recipient (as documented in required reports), and the determination that continued funding is in the best interest of the Federal government.

*Note: Applicants should only apply for the first budget period funding, taking into consideration the floor of the individual award range and the ceiling of the individual award range. The proposed budget for the first budget period must not exceed the ceiling of the individual award range.*

## **III. ELIGIBILITY INFORMATION**

**Eligible Applicants**

Eligible applicants that can apply for this funding opportunity are listed below:

- Nonprofit with 501C3 IRS status (other than institution of higher education)
- Nonprofit without 501C3 IRS status (other than institution of higher education)
- For-profit organizations (other than small business)
- Small, minority, and women-owned businesses
- Universities
- Colleges
- Research institutions
- Hospitals
- Community-based organizations
- Faith-based organizations
- Federally recognized or state-recognized American Indian/Alaska Native tribal governments
- American Indian/Alaska native tribally designated organizations
- Alaska Native health corporations
- Urban Indian health organizations
- Tribal epidemiology centers
- State and local governments or their Bona Fide Agents (this includes the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, the Commonwealth of the Northern Mariana Islands, American Samoa, Guam, the Federated States of Micronesia, the Republic of the Marshall Islands, and the Republic of Palau)
- Political subdivisions of States (in consultation with States)
- Non-domestic (non-U.S.) entity
- Other

A Bona Fide Agent is an agency/organization identified by the state as eligible to submit an application under the state eligibility in lieu of a state application. If applying as a bona fide agent of a state or local government, a legal, binding agreement from the state or local government as documentation of the status is required. Attach with “Other Attachment Forms” when submitting via [www.grants.gov](http://www.grants.gov).

PEPFAR Local Partner definition:

A “local partner” may be an individual or sole proprietorship, an entity, or a joint venture or other arrangement. However, to be considered a local partner in a given country served by PEPFAR, the partner must meet the criteria under paragraph (1), (2), or (3) below within that country:

(1) an individual must be a citizen or lawfully admitted permanent resident of and have his/her principal place of business in the country served by the PEPFAR program with which the individual is or may become involved, and a sole proprietorship must be owned by such an individual; or

(2) an entity (e.g., a corporation or partnership):

(a) must be incorporated or legally organized under the laws of, and have its principal place of business in, the country served by the PEPFAR program with which the entity is or may become involved;

(b) must be at least 75% for FY 2013 beneficially owned by individuals who are citizens or lawfully admitted permanent residents of that same country, per sub-paragraph (2)(a), or by other corporations, partnerships or other arrangements that are local partners under this paragraph or paragraph (3);

(c) at least 75% for FY 2013 of the entity’s staff (senior, mid-level, support) must be citizens or lawfully admitted permanent residents of that same country, per sub-paragraph (2)(a), and 75% for FY 2013 of the entity’s senior staff (i.e., managerial and professional personnel) must be citizens or lawfully admitted permanent residents of such country; and

(d) where an entity has a Board of Directors, at least 51% of the members of the Board must also be citizens or lawfully admitted permanent residents of such country; or

(3) a joint venture, unincorporated association, consortium, or other arrangement in which at least 75% for FY 2013 of the funding under the PEPFAR award is or will be provided to members who are local partners under the criteria in paragraphs (1) or (2) above, and a local partner is designated as the managing member of the organization.

Host government ministries (e.g., Ministry of Health), sub-units of government ministries, and parastatal organizations in the country served by the PEPFAR program are considered local partners. A parastatal organization is defined as a fully or partially government-owned or government-funded organization. Such enterprises may function through a board of directors, similar to private corporations. However, ultimate control over the board may rest with the government.

Note: To be considered a local partner, the applicant must submit supporting documentation demonstrating their organization meets one of the three criteria listed above.

### **Required Registrations**

There are a total of three registrations needed to submit an application on [www.grants.gov](http://www.grants.gov).

- a. Data Universal Numbering System: All applicant organizations must obtain a Dun and Bradstreet (D&B) Data Universal Numbering System (DUNS) number as the Universal Identifier when applying for Federal awards or cooperative agreements. The DUNS number is a nine-digit number assigned by Dun and Bradstreet Information Services. An Authorized Organization Representative (AOR) should be consulted to determine the appropriate number. If requested by telephone, a DUNS number will be provided immediately at no charge. If requested via the internet, obtaining a DUNS number may take one to two days at no charge. If your organization does not know its DUNS number or needs to register for one, visit Dun & Bradstreet at <http://fedgov.dnb.com/webform/displayHomePage.do>. An AOR should complete the US D&B D-U-N-S Number Request Form online

or contact DUN and Bradstreet by telephone directly at 1-866-705-5711 (toll-free) to obtain one. This is an organizational number. Individual Program Directors do not need to register for a DUNS number.

If funds are awarded to an applicant organization that includes sub-awardees, sub-awardees' must provide their DUNS numbers prior to accepting any sub-awards.

- b. System for Award Management: All applicant organizations must register in the System for Award Management (SAM). The SAM is the primary registrant database for the Federal government and is the repository into which an entity must provide information required for the conduct of business as an awardee. The SAM number must be maintained with current information at all times during which it has an application under consideration for funding by CDC, and if an award is made, until a final financial report is submitted or the final payment is received, whichever is later. The SAM registration process requires three to five business days to complete. SAM registration must be renewed annually. Additional information about registration procedures may be found at [www.SAM.gov](http://www.SAM.gov).
- c. Grants.gov: Registering your organization through [www.grants.gov](http://www.grants.gov), the official HHS E-grant website, is the first step in submitting an application online. The “one-time” registration process will take three to five days to complete. However, it is best to start the registration process as early as possible.

### **Cost Sharing or Matching**

Cost sharing or matching funds are not required for this program.

### **Maintenance of Effort**

Maintenance of Effort is not required for this program.

### **Other**

If a funding amount greater than the ceiling of the individual award range is requested, the application will be considered non-responsive and will not be entered into the review process. The applicant will be notified that the application did not meet the eligibility requirements.

Special Requirements:

- Late submissions will be considered non-responsive. See section “V.3. Submission Dates and Times” for more information on deadlines.
- If the total amount of appendices includes more than 90 pages, any pages after page 90 of the application will not be considered for review. For this purpose, all appendices must have page numbers and must be clearly identified in the Table of Contents.

Note: Title 2 of the United States Code Section 1611 states that an organization described in Section 501(c)(4) of the Internal Revenue Code that engages in lobbying activities is not eligible to receive Federal funds constituting a grant, loan, or an award.

Funding under this award will be subject to preferences based on programmatic needs and in-country strategic priorities. Applicants meeting the criteria specified in “Section V. Application Review Information” will receive additional points beyond the possible total of 200.

#### **IV. Application and Submission Information**

##### **Submission Dates and Times**

This announcement is the definitive guide on Letter of Intent (LOI) and application content, submission, and deadline. It supersedes information provided in the application instructions. If the application submission does not meet the deadline published herein, it will not be eligible for review and the applicant will be notified the application did not meet the submission requirements.

**Application Deadline Date:** April 4, 2013 on Grants.gov, 11:59 pm Eastern Standard Time

Applicants must download the SF424 application package associated with this funding opportunity from [Grants.gov](http://Grants.gov). If access to the Internet is not available or if the applicant encounters difficulty in accessing the forms on-line, contact the HHS/CDC Procurement and Grant Office Technical Information Management Section (PGO TIMS) staff at (770) 488-2700 email: [pgotim@cdc.gov](mailto:pgotim@cdc.gov) Monday-Friday 7:00am – 4:30pm U.S. Eastern Standard Time for further instruction. CDC Telecommunications for the hearing impaired or disabled is available at: TTY 1-888-232-6348.

If the applicant encounters technical difficulties with Grants.gov, the applicant should contact Grants.gov Customer Service. The Grants.gov Contact Center is available 24 hours a day, 7 days a week, with the exception of all Federal Holidays. The Contact Center provides customer service to the applicant community. The extended hours will provide applicants support around the clock, ensuring the best possible customer service is received any time it's needed. You can reach the Grants.gov Support Center at 1-800-518-4726 or by email at [support@grants.gov](mailto:support@grants.gov). Submissions sent by e-mail, fax, CD's or thumb drives of applications will not be accepted.

### **Content and Form of Application Submission**

All applicants are required to sign and submit CDC Assurances and Certifications that can be found on the CDC Web site at the following Internet address:

<http://www.cdc.gov/od/pgo/funding/grants/foamain.shtm>

Print, scan and upload as an additional attachment into the application package.

Letter of Intent (LOI):

A letter of intent is not applicable to this funding opportunity announcement.

**A Project Abstract** must be completed in the Grants.gov application forms. The Project Abstract must contain a summary of the proposed activity suitable for dissemination to the public. It should be a self-contained description of the project and should contain a statement of objectives and methods to be employed. It should be informative to other persons working in the same or related fields and insofar as possible understandable to a technically literate lay reader. This abstract must not include any proprietary/confidential information.

**A Project Narrative** must be submitted with the application forms. The project narrative must be uploaded in a PDF file format when submitting via Grants.gov. The narrative must be submitted in the following format:

- Maximum number of pages in Part A: 40 “Service Delivery and Capacity Building Activities”
- Maximum number of pages in Part B: 20 “Transition Plan”  
(If your narrative exceeds the page limit, only the first pages which are within the page limit will be reviewed.);
- Font size: 12 point, unreduced, Times New Roman;
- Double spaced;
- Page margin size: One inch;
- Number all narrative pages; not to exceed the maximum number of pages.

NOTE: Please do not cut-and-paste information into any fields within the application package. All information must be typed.

NOTE: The applicant should take into consideration the Criteria listed in “Section V, Application Review Information” when composing the project narrative.

NOTE: Applications are required to address all program areas described in the sections of this FOA. In addition, applicants are required to respond to both “Part A: Service Delivery and Capacity Building” and “Part B: Transition Plan” of the FOA. Applications that fail to comply with these requirements will be considered non-responsive.

The narrative should address activities to be conducted over the entire project period and must include the following items in the order listed:

- **Project Context and Background (Understanding and Need):** Describe the background and justify the need for the proposed project. Describe the current infrastructure system; targeted geographical area(s), if applicable; and identified gaps or shortcomings of the current health systems and AIDS control projects;
- **Project Strategy - Description and Methodologies:** Present a detailed operational plan for initiating and conducting the project. Clearly describe the applicant's technical approach/methods for implementing the proposed project. Describe the existence of, or plans to establish partnerships necessary to implement the project. Describe linkages, if appropriate, with programs funded by the U.S. Agency for International Development;
- **Project Goals and Objectives:** Include the goals of the project and its SMART objectives (specific, measurable, achievable, relevant, and time-bound). These need to be consistent with the expected targets of the Country/Regional Operational Plan and for this Cooperative Agreement program as provided in the "Purpose" Section at the beginning of this Announcement;
- **Work Plan and Description of Project Components and Activities:** Be sure to address each of the specific tasks listed in the activities section of this announcement. Clearly identify specific assigned responsibilities for all key professional personnel;
- **Project Outputs:** List the products (i.e. outputs) that will result from the activities to be implemented in this project and that are relevant to the objectives specified in the previous section (e.g., conduct data quality assessment once a year);
- **Project Outcomes:** Include the expected effects (i.e. outcomes) of project activities in the target populations and/or organizations (e.g., increased adherence to ART) that are relevant to the project goals and objectives. This will represent the project's effectiveness;

- **Performance Indicators:** Include measures that will show progress in the achievement of project goals and objectives (e.g., percent of health care workers who graduated from a pre-service training at the end of the reporting period)
- **Timeline** (e.g., GANTT Chart); and
- **Management of Project Funds and Reporting.** Reporting should also address quarterly reports and PEPFAR Semi-Annual (SAPR) and Annual (APR) progress reports with robust data quality assurance and assessment procedures for reported data.
- **A Transition Plan:** The Transition Plan must be submitted in a PDF format when submitting via [www.Grants.gov](http://www.Grants.gov). The Transition Plan should be formatted as described for the Project Narrative and be no longer than 20 pages.

### **Project Budget Justification**

With staffing breakdown and justification, provide a line item budget and a narrative with justification for all requested costs *for the first budget period*. Be sure to include, if any, in-kind support or other contributions provided by the national government and its donors as part of the total project, but for which the applicant is not requesting funding.

Budgets must be consistent with the purpose, objectives of the Emergency Plan and the program activities listed in this announcement and must include the following: line item breakdown and justification for all personnel, i.e., name, position title, annual salary, percentage of time and effort, and amount requested. The detailed budget should identify costs associated with potential data collection activities from persons, personal records, or for laboratory specimen collection and testing that may result in a public report. For each of the potential data collection activities also state the costs for any preparatory activities (e.g., protocol development, training, equipment, reagents, and site preparation).

The project budget justification must be included as a separate attachment of the application, not to be counted in the narrative page limit. All budget justification pages must be numbered.

The recommended guidance for completing a detailed budget justification can be found on the HHS/CDC Web site, at the following Internet address:

<http://www.cdc.gov/od/pgo/funding/budgetguide.htm>.

For each contract, list the following: (1) name of proposed contractor; (2) breakdown and justification for estimated costs; (3) description and scope of activities the contractor will perform; (4) period of performance; (5) method of contractor selection (e.g., competitive solicitation); and (6) methods of accountability. Applicants should, to the greatest extent possible, employ transparent and open competitive processes to choose contractors;

Additional information may be included in the application appendices. The appendices will not be counted toward the narrative page limit. **The total amount of appendices must not exceed 90 pages and can only contain information related to the following:**

- ***Project Evaluation:*** Include an evaluation plan that will describe how outputs and outcomes will be evaluated. The plan should address the following:
  1. *List up to 3 evaluation questions to be answered about the main activity or intervention addressed in this project (e.g., is the intervention implemented as intended? (process evaluation) What barriers do clients experience in accessing the intervention? (process evaluation) Did the intervention cause the expected outcomes? (outcome evaluation).*
  2. *Specify how you will engage stakeholders (national and others).*
  3. *Specify briefly data sources and methods for each evaluation question (up to 1 page per evaluation question, if needed).*
  4. *Specify how results will be disseminated and used.*

- ***Curricula Vitae*** of current key staff who will work on the activity including: *the Principal Investigator, Country Director, Finance Manager/Business Official, M&E officer, and HIV Prevention Coordinator*;
- ***Job Descriptions*** of proposed key positions to be created for the activity. *Ensure job descriptions are detailed and linked to proposal strategy and activity plan*;
- ***Applicant’s Corporate Capability Statement***;
- ***Letters of Support*** (5 letters maximum). *Include a letter of support from the Kenya Prisons Services*;
- ***Evidence of Legal Organizational Structure***;
- ***If applying as a Local Indigenous Partner***, *provide documentation to self-certify the applicant meets the PEPFAR local partner definition listed in “Special Requirements,” Part III. ELIGIBILITY INFORMATION section of the FOA*; and
- ***Organizational Chart***.

Additional information submitted via Grants.gov should be uploaded in a PDF file format, and should be named accordingly (i.e.: Letters of support should be named “letters of support”).

Additional requirements for additional documentation with the application are listed in Section VII. Award Administration Information, subsection entitled “Administrative and National Policy Requirements.”

### **Funding Restrictions**

Restrictions, which must be taken into account while writing the budget, are as follows:

- All plans for data collection from persons or personal records and for laboratory specimen collection and testing that are expected to result in public reports will require protocols for technical review and review of institutional human subjects protection considerations by CDC. Funds for implementing these activities will be restricted until all necessary institutional protocol approvals have been obtained. Funds for preparatory activities (e.g., protocol development, training, equipment, reagents, and site preparation) may be provided prior to protocol approval. To

facilitate the early availability of funding, the budget and narrative should clarify which activities are preparatory.

- Human subjects data collection funding restrictions which require submission of protocols will be submitted within six months of notification of such requirement, but no later than the end of the first budget year. Requests for exceptions to these deadlines will need to be submitted in writing to the Grants Management Officer. All protocol approvals should be obtained no later than the end of the second budget period after the award or Continuation has been made, provided that the Grantee submits their protocol no later than the deadline.
- Needle Exchange – No funds appropriated under this Act shall be used to carry out any program of distributing sterile needles or syringes for the hypodermic injection of any illegal drug.
- The recipient must use funds provided under the agreement for costs incurred in carrying out the purposes of the award which are reasonable, allocable, and allowable in accordance with applicable cost principles. Unallowable costs will be determined in accordance with the applicable cost principles.
  - “Reasonable” means the costs do not exceed those that would ordinarily be incurred by a prudent person in the conduct of normal business.
  - “Allocable” means the costs are necessary to the award.
  - “Allowable” means the costs are reasonable and allocable, and conform to any limitations set forth in the award.
- The recipient is encouraged to obtain the Grants Management Officer’s written determination in advance whenever the recipient is uncertain as to whether a cost will be allowable.
- Recipients may only expend funds for reasonable program purposes, including personnel, travel, supplies, and services, such as contractual.
- Awardees may not generally use HHS/CDC/ATSDR funding for the purchase of furniture or equipment. Any such proposed spending must be identified in the budget.

- The direct and primary recipient in a cooperative agreement program must perform a substantial role in carrying out project objectives and not merely serve as a conduit for an award to another party or provider who is ineligible.
- Reimbursement of pre-award costs is not allowed.
- The costs that are generally allowable in grants to domestic organizations are allowable to foreign institutions and international organizations, with the following exception: With the exception of the American University, Beirut and the World Health Organization, Indirect Costs will not be paid (either directly or through sub-award) to organizations located outside the territorial limits of the United States or to international organizations regardless of their location.
- The applicant may contract with other organizations under this program; however the applicant must perform a substantial portion of the activities (including program management and operations, and delivery of prevention services for which funds are required.)
- All requests for funds contained in the budget, shall be stated in U.S. dollars. Once an award is made, CDC will not compensate foreign grantees for currency exchange fluctuations through the issuance of supplemental awards.
- Public Financial Management Assessment Clause: The Parties acknowledge that HHS/CDC has assessed the recipient's systems required to manage the activities supported with US Government funds under this Agreement and that this Agreement is expressly conditioned upon that assessment, as well as any measures, mitigation or means by which the recipient has or will address the vulnerabilities or weaknesses, if any, found in that assessment. The recipient agrees to take the necessary action(s) to address the recommendations or requirements of the assessment as agreed separately in writing with HHS/CDC in accordance with an action plan to be jointly developed to address such recommendations or as otherwise contained in this agreement.
- Prohibition on Funding for Abortions and Involuntary Sterilization: None of the funds made available to carry out part I of the Foreign Assistance Act of 1961, as amended, may be used to pay for the performance of abortions as a method of family planning or to motivate or coerce any person to practice abortions. None

of the funds made available to carry out part I of the Foreign Assistance Act of 1961, as amended, may be used to pay for the performance or involuntary sterilization as a method of family planning or to coerce or provide any financial incentive to any person to undergo sterilizations. None of the funds made available to carry out part I of the Foreign Assistance Act of 1961, as amended, may be used to pay for any biomedical research which relates in whole or in part, to methods of, or the performance of, abortions or involuntary sterilization as a means of family planning. None of the funds made available to carry out part I of the Foreign Assistance Act of 1961, as amended, may be obligated or expended for any country or organization if the President certifies that the use of these funds by any such country or organization would violate any of the above provisions related to abortions and involuntary sterilizations.

- Requirements for Voluntary Family Planning Projects

(1) A family planning project must comply with the requirements of this paragraph.

(2) A project is a discrete activity through which a governmental or nongovernmental organization or Public International Organization (PIO) provides family planning services to people and for which funds obligated under this award, or goods or services financed with such funds, are provided under this award, except funds solely for the participation of personnel in short-term, widely attended training conferences or programs.

(3) Service providers and referral agents in the project must not implement or be subject to quotas or other numerical targets of total number of births, number of family planning acceptors, or acceptors of a particular method of family planning. Quantitative estimates or indicators of the number of births, acceptors, and acceptors of a particular method that are used for the purpose of budgeting, planning, or reporting with respect to the project are not quotas or targets under this paragraph, unless service providers or referral agents in the project are required to achieve the estimates or indicators.

(4) The project must not include the payment of incentives, bribes, gratuities or financial rewards to (i) any individual in exchange for becoming a family

planning acceptor, or (ii) any personnel performing functions under the project for achieving a numerical quota or target of total number of births, number of family planning acceptors, or acceptors of a particular method of contraception. This restriction applies to salaries or payments paid or made to personnel performing functions under the project if the amount of the salary or payment increases or decreases based on a predetermined number of births, number of family planning acceptors, or number of acceptors of a particular method of contraception that the personnel affect or achieve.

(5) A person must not be denied any right or benefit, including the right of access to participate in any program of general welfare or health care, based on the person's decision not to accept family planning services offered by the project.

(6) The project must provide family planning acceptors comprehensible information about the health benefits and risks of the method chosen, including those conditions that might render the use of the method inadvisable and those adverse side effects known to be consequent to the use of the method. This requirement may be satisfied by providing information in accordance with the medical practices and standards and health conditions in the country where the project is conducted through counseling, brochures, posters, or package inserts.

- The recipient must notify CDC when it learns about an alleged violation in the requirements for voluntary family planning projects described in paragraphs (3), (4), or (5), above.
  - The recipient must investigate and take appropriate corrective action, if necessary, when it learns about an alleged violation and must notify CDC about violations in a project affecting a number of people over a period of time that indicate there is a systemic problem in the project.
  - The recipient must provide CDC such additional information about violations as CDC may request.
- Impact on Jobs in the United States: None of funds appropriated under titles III through VI of the FY12 Foreign Operations Appropriations Act may be obligated or expended to provide:

1. Any financial incentive to a business enterprise currently located in the United States for the purpose of inducing such an enterprise to relocate outside the United States if such incentive or inducement is likely to reduce the number of employees of such business enterprise in the United States because United State production is being replaced by such enterprise outside the United States; or
  2. Assistance for any program, project, or activity that contributes to the violation of internationally recognized workers rights, as defined in section 507(4) of the Trade Act of 1974, of workers in the recipient country, including any designated zone or area in that country: Provided, that the application of section 507(4)(d) and (e) of such Act should be commensurate with the level of development of the recipient country and sector, and shall not preclude assistance for the informal sector in such country, micro and small-scale enterprise, and smallholder agriculture.
- Defense Base Act: Under a contract approved and financed by the United States or any executive department, independent establishment, or agency thereof (including any corporate instrumentality of the United States), or any subcontract or subordinate contract with respect to such contract, where such contract is to be performed outside the continental United States, under the Mutual Security Act of 1954, as amended (other than title II of chapter II thereof unless the Secretary of Labor, upon the recommendation of the head of any department or other agency of the United States, determines a contract financed under a successor provision of any successor Act should be covered by this section), and not otherwise within the coverage of this section, and every such contract shall contain provisions requiring that the contractor (and subcontractor or subordinate contractor with respect to such contract):
    1. Shall, before commencing performance of such contract, provide for securing to or on behalf of employees engaged in work under such contract the payment of compensation and other benefits under the provisions of this chapter, and

2. Shall maintain in full force and effect during the term of such contract, subcontract, or subordinate contract, or while employees are engaged in work performed thereunder, the said security for the payment of such compensation and benefits, but nothing in this paragraph shall be construed to apply to any employee of such contractor or subcontractor who is engaged exclusively in furnishing materials or supplies under his contract.
- Prohibition of Payments to United Nations Members: None of the funds appropriated or made available pursuant to titles III through VI of the FY12 Foreign Operations Appropriations Act for carrying out the Foreign Assistance Act of 1961, may be used to pay in whole or in part any assessments, arrearages, or dues of any members of the United Nations, or, from funds appropriated by this Act to carry out chapter 1 of Part I of the Foreign Assistance Act of 1961, the costs for participation of another country's delegation at international conferences held under the auspices of multilateral or international organizations.
  - Prohibition on Police Training: None of the funds made available to carry out this award, and none of the local currencies generated, shall be used to provide training or advice, or provide any financial support for police, prisons, or other law enforcement forces for any foreign government or any program of internal intelligence or surveillance on behalf of any foreign government with the United States or abroad.
  - Prohibition on Military Assistance and Training: No funds awarded as part of this agreement may be used for military assistance or military training for a country.
  - Prohibition on Assistance to Governments Supporting International Terrorism: The United States shall not provide any assistance to any country if the Secretary of State determines that the government of that country has repeatedly provided support for acts of international terrorism.
  - Source and Nationality Restrictions: In carrying out programs under the Foreign Assistance Act, of 1961 as amended, the President shall take all appropriate steps to assure that, to the maximum extent possible, (1) countries receiving assistance under this Act contribute local currencies to meet the cost of contractual and other services rendered in conjunction with such programs, and (2) foreign currencies

owned by the United States are utilized to meet the costs of such contractual and other services.

- Procurement Restrictions: Funds made available for assistance under the Foreign Assistance Act of 1961, as amended may be used for procurement—
  1. In the United States, the independent states of the former Soviet Union, or a developing country or
  2. In any other country, but only if—
    - a) The provision of such assistance requires commodities or services of a type that are not produced in and available for purchase in any country specified in paragraph 1; or
    - b) The President determines, on a case-by-case basis, that procurement in such other country is necessary
      - i. To meet unforeseen circumstances, such as emergency situations, where it is important to permit procurement in a country not specified in paragraph 1, or
      - ii. To promote efficiency in the use of United States foreign assistance resources, including to avoid impairment of foreign assistance objectives.
- Cargo Preference Act: When the United States Government procures, contracts for, or otherwise obtains for its own account, or furnishes to or for the account of a foreign country, organization, or persons without provision for reimbursement, any equipment, materials, or commodities, or provides financing in any way with Federal funds for the account of any persons unless otherwise exempted, within or without the United States, or advances funds or credits, or guarantees the convertibility of foreign currencies in connection with the furnishing or obtaining of the equipment, materials, or commodities, the appropriate agencies shall take steps necessary and practicable to ensure that at least 50 percent of the gross tonnage of the equipment, materials, or commodities (computed separately for dry bulk carriers, dry cargo liners, and tankers) which may be transported on ocean vessels is transported on privately-owned commercial vessels of the United States, to the extent those vessels are available at fair and reasonable rates for

commercial vessels of the United States, in a manner that will ensure a fair and reasonable participation of commercial vessels of the United States in those cargoes by geographic areas.

- Fly America Act: Federal employees and their dependents, consultants, contractors, grantees, and others must use U.S.-flag air carriers for U.S. Government-financed international air travel and transportation of their personal effects or property, if available.
- All PEPFAR-funded programs or activities must adhere to PEPFAR branding guidance, which includes guidance on the use of the PEPFAR logo and/or written attribution to PEPFAR. PEPFAR branding guidance can be found at <http://www.pepfar.gov/guidance/branding/index.htm>.

### **The 8% Rule**

The President's Emergency Plan for AIDS Relief (PEPFAR) seeks to promote sustainability for programs through the development, use, and strengthening of local partnerships. The diversification of partners also ensures additional robust capacity at the local and national levels.

To achieve this goal, the Office of the Global AIDS Coordinator (OGAC) establishes an annual funding guideline for grants and cooperative agreement planning. Within each annual PEPFAR country budget, OGAC establishes a limit for the total amount of U.S. Government funding for HIV/AIDS activities provided to a single partner organization under all grant and cooperative agreements for that country. **For U.S. Government fiscal year (FY)2013, the limit is no more than 8 percent of the country's FY2013 PEPFAR program funding (excluding U.S. Government management and staffing costs), or \$2 million, whichever is greater.** The total amount of funding to a partner organization includes any PEPFAR funding provided to the partner, whether directly as prime partner or indirectly as sub-grantee. In addition, subject to the exclusion for umbrella awards and drug/commodity costs discussed below, all funds provided to a prime partner, even if passed through to sub-partners, are applicable to the limit. PEPFAR funds provided to an organization under contracts are not applied to the 8

percent/\$2 million single partner ceiling. Single-partner funding limits will be determined by PEPFAR after the submission of the COP(s). Exclusions from the 8 percent/\$2 million single-partner ceiling are made for (a) umbrella awards, (b) commodity/drug costs, and (c) Government Ministries and parastatal organizations. A parastatal organization is defined as a fully or partially state-owned corporation or government agency. For umbrella awards, grants officers will determine whether an award is an umbrella for purposes of exception from the cap on an award-by-award basis. Grants or cooperative agreements in which the primary objective is for the organization to make sub-awards and at least 75 percent of the grant is used for sub-awards, with the remainder of the grant used for administrative expenses and technical assistance to sub-grantees, will be considered umbrella awards and, therefore, exempted from the cap. Agreements that merely include sub-grants as an activity in implementation of the award but do not meet these criteria will not be considered umbrella awards, and the full amount of the award will count against the cap. All commodity/drug costs will be excluded from partners' funding for the purpose of the cap. The remaining portion of awards, including all overhead/management costs, will be counted against the cap.

Applicants should be aware that evaluation of proposals will include an assessment of grant/cooperative agreement award amounts applicable to the applicant by U.S.

Government fiscal year in the relevant country. An applicant whose grants or cooperative agreements have already met or exceeded the maximum, annual single-partner limit may submit an application in response to this RFA/APS/FOA. However, applicants whose total PEPFAR funding for this country in a U.S. Government fiscal year exceeds the 8 percent/\$2 million single partner ceiling at the time of award decision will be ineligible to receive an award under this RFA/APS/FOA unless the U.S. Global AIDS Coordinator approves an exception to the cap. **Applicants must provide in their proposals the dollar value by U.S. Government fiscal year of current grants and cooperative agreements (including sub-grants and sub-agreements) financed by the Emergency Plan, which are for programs in the country(ies) covered by this RFA/APS/FOA.** For example, the proposal should state that the applicant has \$\_\_\_\_\_ in FY2013 grants and cooperative agreements (for as many fiscal years as applicable) in Kenya. For

additional information concerning this RFA/APS/FOA, please contact the Grants Officer for this RFA/APS/FOA.

**Prostitution and Related Activities**

The U.S. Government is opposed to prostitution and related activities, which are inherently harmful and dehumanizing, and contribute to the phenomenon of trafficking in persons.

Any entity that receives, directly or indirectly, U.S. Government funds in connection with this document (“recipient”) cannot use such U.S. Government funds to promote or advocate the legalization or practice of prostitution or sex trafficking. Nothing in the preceding sentence shall be construed to preclude the provision to individuals of palliative care, treatment, or post-exposure pharmaceutical prophylaxis, and necessary pharmaceuticals and commodities, including test kits, condoms, and, when proven effective, microbicides. A recipient that is otherwise eligible to receive funds in connection with this document to prevent, treat, or monitor HIV/AIDS shall not be required to endorse or utilize a multisectoral approach to combating HIV/AIDS, or to endorse, utilize, or participate in a prevention method or treatment program to which the recipient has a religious or moral objection. Any information provided by recipients about the use of condoms as part of projects or activities that are funded in connection with this document shall be medically accurate and shall include the public health benefits and failure rates of such use.

In addition, any recipient must have a policy explicitly opposing prostitution and sex trafficking. The preceding sentence shall not apply to any “exempt organizations” (defined as the Global Fund to Fight AIDS, Tuberculosis and Malaria, the World Health Organization and its six Regional Offices, the International AIDS Vaccine Initiative or to any United Nations agency).

The following definition applies for purposes of this clause:

- Sex trafficking means the recruitment, harboring, transportation, provision, or obtaining of a person for the purpose of a commercial sex act. 22 U.S.C. § 7102(9).

All recipients must insert provisions implementing the applicable parts of this section, “Prostitution and Related Activities,” in all subagreements under this award. These provisions must be express terms and conditions of the subagreement, must acknowledge that compliance with this section, “Prostitution and Related Activities,” is a prerequisite to receipt and expenditure of U.S. government funds in connection with this document, and must acknowledge that any violation of the provisions shall be grounds for unilateral termination of the agreement prior to the end of its term. Recipients must agree that HHS may, at any reasonable time, inspect the documents and materials maintained or prepared by the recipient in the usual course of its operations that relate to the organization’s compliance with this section, “Prostitution and Related Activities.”

All prime recipients that receive U.S. Government funds (“prime recipients”) in connection with this document must certify compliance prior to actual receipt of such funds in a written statement that makes reference to this document (e.g., “[Prime recipient's name] certifies compliance with the section, ‘Prostitution and Related Activities.’”) addressed to the agency’s grants officer. Such certifications by prime recipients are prerequisites to the payment of any U.S. Government funds in connection with this document.

Recipients' compliance with this section, “Prostitution and Related Activities,” is an express term and condition of receiving U.S. Government funds in connection with this document, and any violation of it shall be grounds for unilateral termination by HHS of the agreement with HHS in connection with this document prior to the end of its term. The recipient shall refund to HHS the entire amount furnished in connection with this document in the event HHS determines the recipient has not complied with this section, “Prostitution and Related Activities.”

*Any enforcement of this clause is subject to Alliance for Open Society International v. USAID, 05 Civ. 8209 (S.D.N.Y., orders filed on June 29, 2006 and August 8, 2008) (orders gaining preliminary injunction) for the term of the Orders.*

*The List of the members of GHC and InterAction is found at:*

*[http://www.usaid.gov/business/business\\_opportunities/cib/pdf/GlobalHealthMemberlist.pdf](http://www.usaid.gov/business/business_opportunities/cib/pdf/GlobalHealthMemberlist.pdf)*

### **Additional Submission Requirements**

#### **Electronic Submission**

Submit the application electronically by using the forms and instructions posted for this funding opportunity on [www.Grants.gov](http://www.Grants.gov). If access to the Internet is not available or if the applicant encounters difficulty in accessing the forms on-line, contact the HHS/CDC, Procurement and Grant Office, Technical Information Management Section (PGO TIMS) staff at (770) 488-2700 Email: [pgotim@cdc.gov](mailto:pgotim@cdc.gov) Monday-Friday 7:30am -4:30pm for further instruction.

*Note: Application submission is not concluded until successful completion of the validation process.*

*After submission of your application package, applicants will receive a “submission receipt” email generated by Grants.gov. Grants.gov will then generate a second e-mail message to applicants which will either validate or reject their submitted application package. This validation process may take as long as two (2) business days. Applicants are strongly encouraged check the status of their application to ensure submission of their application package is complete and no submission errors exists. To guarantee that you comply with the application deadline published in the Funding Opportunity Announcement, applicants are also strongly encouraged to allocate additional days prior to the published deadline to file their application. Non-validated applications will not be accepted after the published application deadline date.*

***In the event that you do not receive a “validation” email within two (2) business days of application submission, please contact [www.Grants.gov](http://www.Grants.gov). Refer to the email message generated at the time of application submission for instructions on how to track your application or the Application User Guide, Version 3.0 page 57.***

Applications must be submitted electronically at [www.Grants.gov](http://www.Grants.gov). Electronic applications will be considered as having met the deadline if the application has been successfully made available to CDC for processing from Grants.gov on the deadline date. The application package can be downloaded from [www.Grants.gov](http://www.Grants.gov). Applicants can complete the application package off-line, and then upload and submit the application via the Grants.gov Web site. The applicant must submit all application attachments using a PDF file format when submitting via Grants.gov. Directions for creating PDF files can be found on the Grants.gov Web site. Use of file formats other than PDF may result in the file being unreadable by staff.

Applications submitted through Grants.gov (<http://www.grants.gov>), are electronically time/date stamped and assigned a tracking number. The AOR will receive an e-mail notice of receipt when Grants.gov receives the application. The tracking number serves to document submission and initiate the electronic validation process before the application is made available to CDC for processing.

If the applicant encounters technical difficulties with Grants.gov, the applicant should contact Grants.gov Customer Service. The Grants.gov Contact Center is available 24 hours a day, 7 days a week, with the exception of all Federal Holidays. The Contact Center provides customer service to the applicant community. The extended hours will provide applicants support around the clock, ensuring the best possible customer service is received any time it's needed. You can reach the Grants.gov Support Center at 1-800-518-4726 or by email at [support@grants.gov](mailto:support@grants.gov). Submissions sent by e-mail, fax, CD's or thumb drives of applications will not be accepted.

*Organizations that encounter technical difficulties in using [www.Grants.gov](http://www.Grants.gov) to submit their application must attempt to overcome those difficulties by contacting the Grants.gov Support Center (1-800-518-4726, [support@grants.gov](mailto:support@grants.gov)). After consulting with the Grants.gov Support Center, if the technical difficulties remain unresolved and electronic submission is not possible to meet the established deadline, organizations may submit a request prior to the application deadline by email to the GMO/GMS [See Section VII “Agency Contacts”], for permission to submit a paper application. An organization's request for permission must: (a) include the Grants.gov case number assigned to the inquiry, (b) describe the difficulties that prevented electronic submission and the efforts taken with the Grants.gov Support Center (c) be submitted to the GMO/GMS at least 3 calendar days prior to the application deadline. Paper applications submitted without prior approval will not be considered.*

*If a paper application is authorized, the applicant will receive instructions from PGO TIMS to submit the original and two hard copies of the application by mail or express delivery service.*

*If a paper application is authorized, the applicant will receive instructions from PGO TIMS to submit the original and two hard copies of the application by mail or express delivery service.*

#### **Intergovernmental Review**

Executive Order 12372 does not apply to this program.

#### **V. Application Review Information**

Eligible applicants are required to provide measures of effectiveness that will demonstrate the accomplishment of the various identified objectives of the funding opportunity announcement GH13-1308. Measures of effectiveness must relate to the performance goals stated in the “Purpose” section of this announcement. Measures of effectiveness must be objective, quantitative and measure the intended outcome of the

proposed program. The measures of effectiveness must be included in the application and will be an element of the evaluation of the submitted application.

## **Criteria**

**Eligible applications will be evaluated against the following criteria:**

### **Part A: Service Delivery and Capacity Building**

#### **Ability to Carry Out the Proposal (15 points):**

Does the applicant demonstrate the local experience in Kenya and institutional capacity (both management and technical) to achieve the goals of the project with documented good governance practices? (5 points) Does the applicant have the ability to coordinate and collaborate with Government of Kenya institutions? (5 points) Is there evidence of leadership support and evidence of current or past efforts to provide HIV prevention and care and treatment services? (5 points)

#### **Technical and Programmatic Approach (40 points):**

Does the application include an overall design strategy, including measurable time lines, clear monitoring and evaluation procedures, and specific activities for meeting the proposed objectives? (10 points) Does the applicant display knowledge of evidence-based HIV prevention activities, e.g., HIV testing and counselling, voluntary medical male circumcision, evidence-informed behavioral interventions? (10 points) Does the applicant describe activities that are evidence based, realistic, achievable, measurable and culturally appropriate to achieve the goals of the President's Emergency Plan? (10 points) Does the application include reasonable estimates of outcome targets?(5 points) (For example, the numbers of sites to be supported, number of clients the program will reach.) To what extent does the applicant propose to work with the Kenya Prisons Services? (5 points) The reviewers will assess the feasibility of the applicant's plan to meet the target goals, whether the proposed use of funds is efficient, and the extent to which the specific methods described are sensitive to the local culture.

**Monitoring and Evaluation (15 points):**

Does the applicant demonstrate the local experience and capability to implement rigorous monitoring and evaluation of the project? Does the applicant describe a system for reviewing and adjusting program activities based on monitoring information obtained by using innovative, participatory methods that include Kenya Prisons Services and standard approaches? Does the plan include indicators developed for each program milestone, and incorporated into the financial and programmatic reports? Are the indicators consistent with the proposed activities? Is the system able to generate financial and program reports to show disbursement of funds, and progress towards achieving the numerical objectives of the President's Emergency Plan? Is the plan to measure outcomes of the intervention, and the manner in which they will be provided, adequate? Is the monitoring and evaluation plan consistent with the principles of the "Three Ones"<sup>1</sup>? Applicants must define specific output and outcome indicators in the proposal, and must have realistic targets in line with the targets addressed in the activities section of this announcement. (15 points)

**Understanding of the Problem (10 points):**

Does the applicant demonstrate a clear and concise understanding of the current national HIV/AIDS response and the cultural and political context relevant to the programmatic areas targeted? (5 points) Does the applicant display an understanding of the Five-Year

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<sup>1</sup> The Emergency Plan supports the multi-sectoral national responses in host nations, adapting U.S. support to the individual needs and challenges of each nation where the Emergency Plan is at work. Countries and communities are at different stages of HIV/AIDS response and have unique drivers of HIV, distinctive social and cultural patterns (particularly with regard to the status of women), and different political and economic conditions. Effective interventions must be informed by local circumstances and coordinated with local efforts. In April 2004, OGAC, working with UNAIDS, the World Bank, and the U.K. Department for International Development (DfID), organized and co-chaired a major international conference in Washington for major donors and national partners to consider and adopt key principles for supporting coordinated country-driven action against HIV/AIDS. These principles became known as the "Three Ones": - **one national plan, one national coordinating authority, and one national monitoring and evaluation system** in each of the host countries in which organizations work. Rather than mandating that all contributors do the same things in the same ways, the Three Ones facilitate complementary and efficient action in support of host nations.

Strategy and goals of the President's Emergency Plan? To what extent does the applicant justify the need for this program within the target community (5 points)?

**Personnel (10 points):**

Are the staff roles clearly defined and as described, will the staff be sufficient to meet the goals of the proposed project? (5 points) If not an indigenous organization, does the staff plan adequately involve local individuals and organizations? Are staff involved in this project qualified to perform the tasks described? (5 points) Curricula vitae provided should include information that they are qualified in the following: management of HIV/AIDS prevention and care and treatment services activities.

**Administration and Management (10 points):**

Does the applicant provide a clear plan for the administration and management of the proposed activities, and to manage the resources of the program, prepare reports, monitor and evaluate activities, audit expenditures and produce collect and analyze performance data? Is the management structure for the project sufficient to ensure speedy implementation of the project? If appropriate, does the applicant have a proven track record in running transparent and competitive procurement processes; using subgrants or other systems of sharing resources with other organizations; and providing technical assistance in HIV services? (10 points) The grantee must demonstrate an ability to submit quarterly reports in a timely manner to the HHS/CDC office.

**Budget (SF 424A) and Budget Narrative (Reviewed, but not scored):**

Is the itemized budget for conducting the project, along with justification, reasonable and consistent with stated objectives and planned program activities? Is the budget itemized, well justified and consistent with the goals of the President's Emergency Plan for AIDS Relief? If applicable, are there reasonable costs per client reached for both year one and later years of the project?

If the applicant requests indirect costs in the budget, a copy of the indirect cost rate agreement is required. If the indirect cost rate is a provisional rate, the agreement should

be less than 12 months of age. The indirect cost rate agreement should be uploaded as a PDF file with "Other Attachment Forms" when submitting via Grants.gov.

The indirect cost rate agreement does not apply to international applicants.

The applicant can obtain guidance for completing a detailed justified budget on the CDC website, at the following Internet address:

<http://www.cdc.gov/od/pgo/funding/budgetguide.htm>.

## **Part B: Transition Plan**

### **Ability to Carry Out the Proposal (20 points):**

Does the applicant demonstrate the local experience in Kenya and institutional capacity (both management and technical) to achieve the transition goals of the project with documented good governance practices? (10 points) Does the applicant have the capacity and experience to reach prisons community in the country? To what extent does the applicant provide letters of support? (10 points)

### **Capacity Building (35 points):**

Does the applicant have a proven track record of building the capacity of indigenous organizations? Does the applicant have relevant experience in using participatory methods, and approaches, in project planning and implementation? Does the applicant describe an adequate and measurable plan to progressively build the capacity of Kenya Prisons Services and of target beneficiaries to respond to the epidemic? (10 points) Does the applicant articulate a clear exit strategy which will maximize the legacy of this project in the intervention Kenya Prisons Services communities? Does the capacity building plan clearly describe how it will contribute to a) improved quality and geographic coverage of service delivery to achieve the "3,12,12<sup>2</sup>" targets of the President's

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<sup>2</sup> The President's Emergency Plan for AIDS Relief (PEPFAR) has called for immediate, comprehensive and evidence based action to turn the tide of global HIV/AIDS. As called for by the PEPFAR Reauthorization Act of 2008, initiative goals over the period of 2009 through 2013 are to treat at least three million HIV infected people with effective combination anti-retroviral therapy (ART); care for twelve million HIV infected and affected persons, including five million orphans and vulnerable children; and prevent twelve million infections worldwide.

Emergency Plan, and b) Will the grantee transfer critical technical and management competence to the Kenya Prisons Services as scheduled? (25 points)

**Monitoring and Evaluation (15 points):**

Does the applicant demonstrate the local experience and capability to implement rigorous monitoring and evaluation for the transition goals of the project? (5 points) Does the applicant describe a system for reviewing and adjusting program activities based on monitoring information obtained by using innovative, participatory methods and standard approaches in order to measure incremental shift of tasks to the Kenya Prisons Services? Does the plan include indicators developed for each program milestone, and incorporated into the financial and programmatic reports? Are the indicators consistent with the President's Emergency Plan Indicator Guide? Is the system able to generate financial and program reports to show disbursement of funds, and progress towards achieving the numerical objectives of the President's Emergency Plan? (10 points) Is the plan to measure outcomes of the intervention, and the manner in which they will be provided, adequate? Is the monitoring and evaluation plan consistent with the principles of the "Three Ones"<sup>3</sup>? "Applicants must define specific output and outcome indicators must in the proposal, and must have realistic targets in line with the targets addressed in the Activities section of this announcement.

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<sup>3</sup> The Emergency Plan supports the multi-sectoral national responses in host nations, adapting U.S. support to the individual needs and challenges of each nation where the Emergency Plan is at work. Countries and communities are at different stages of HIV/AIDS response and have unique drivers of HIV, distinctive social and cultural patterns (particularly with regard to the status of women), and different political and economic conditions. Effective interventions must be informed by local circumstances and coordinated with local efforts. In April 2004, OGAC, working with UNAIDS, the World Bank, and the U.K. Department for International Development (DfID), organized and co-chaired a major international conference in Washington for major donors and national partners to consider and adopt key principles for supporting coordinated country-driven action against HIV/AIDS. These principles became known as the "**Three Ones**": - **one national plan, one national coordinating authority, and one national monitoring and evaluation system** in each of the host countries in which organizations work. Rather than mandating that all contributors do the same things in the same ways, the Three Ones facilitate complementary and efficient action in support of host nations.

**Understanding of the Problem (10 points):**

Does the applicant demonstrate a clear and concise understanding of the need to transition implementation and program management to the recipient Kenya Prisons Services? (5 points) Does the applicant display an understanding of the Five-Year Strategy and goals of the President's Emergency Plan? To what extent does the applicant justify the need for this program within the target community (5 points)?

**Personnel (10 points):**

Are the staff roles relevant to the transition process clearly defined? As described, will the staff be sufficient to meet the goals of the proposed transition of the project? Does the staff plan adequately involve consultations with individuals within the recipient Kenya Prisons Services Are staff involved in this project qualified to perform the transition tasks described? (10 points)Curricula vitae provided should include information that they are qualified in management of transition plans of services.

**Administration and Management (10 points):**

Does the applicant provide a clear plan for the administration and management of the proposed activities, and to manage the resources of the program, prepare reports, monitor and evaluate activities, audit expenditures and produce collect and analyze performance data in respect to the transition process? Is the management structure for the project sufficient to ensure speedy implementation of the project? If appropriate, does the applicant have a proven track record in managing transitioning key administrative and management responsibilities? (10 points)The grantee must demonstrate an ability to submit quarterly reports in a timely manner to the HHS/CDC office.

**Budget (SF 424A) and Budget Narrative (Reviewed, but not scored):**

Is the itemized budget for conducting the project, along with justification, reasonable and consistent with stated objectives and planned program activities? Is the budget itemized, well justified and consistent with the goals of the President's Emergency Plan for AIDS Relief? If applicable, are there reasonable costs per client reached for both year one and later years of the project?

If the applicants requests indirect costs in the budget, a copy of the indirect cost rate agreement is required. If the indirect cost rate is a provisional rate, the agreement should be less than 12 months of age. The indirect cost rate agreement should be uploaded as a PDF file with “Other Attachment Forms” when submitting via Grants.gov.

The indirect cost rate agreement does not apply to international applicants.

The applicant can obtain guidance for completing a detailed justified budget on the CDC website, at the following Internet address:

<http://www.cdc.gov/od/pgo/funding/budgetguide.htm>.

### **Funding Preference (10 points):**

In addition to direct consideration of findings from the Objective Review Panel, funding under this award will be subject to a preference based on programmatic needs and in-country strategic priorities. **Applicants meeting the criteria set forth in this funding preference will receive additional points beyond the possible total of 200 as follows:**

- Preference will be given to Kenyan local, indigenous organizations with demonstrated experience, record of collaboration with Government of Kenya institutions, and management and technical capacity to achieve the goals of the program. Please refer to the PEPFAR local partner definition; Section III of this announcement. (10 points)

### **Review and Selection Process**

#### **Review**

All eligible applications will be initially reviewed for completeness by the Procurement and Grants Office (PGO) staff. In addition, eligible applications will be jointly reviewed for responsiveness by HHS/CDC Division of Global HIV/AIDS and PGO. Incomplete applications and applications that are non-responsive to the eligibility criteria will not advance through the review process. Applicants will be notified the application did not meet eligibility and/or published submission requirements.

An objective review panel will evaluate complete and responsive applications according to the criteria listed in Section V. Application Review Information, subsection entitled “Criteria”. The panel may include both U.S. Federal Government and non-U.S. Federal Government participants.

### **Selection**

Applications will be funded in order by score and rank determined by the review panel unless funding preferences or other considerations stated in the FOA apply.

In addition, the following factors may affect the funding decision:

- Preference will be given to Kenyan local, indigenous organizations with demonstrated experience, record of collaboration with Government of Kenya institutions, and management and technical capacity to achieve the goals of the program. Please refer to the PEPFAR local partner definition; Section III of this announcement.
- Applicants must score a minimum of 70 points in Part A “Service Delivery and Capacity Building Activities” and a minimum of 70 points in Part B “Transition Plan” of this FOA in order to be considered for funding.

CDC will provide justification for any decision to fund out of rank order.

### ***Pre-Application Workshop***

***CDC Kenya will host a pre-application workshop for this announcement. Interested applicants are invited to an Informational Session as indicated below:***

***Date: February 20<sup>th</sup> 2013***

***Venue: Kenya Medical Research Institute, Auditorium, off Mbagathi Road.***

***Time: 9:00 a.m. – 12:00 p.m.***

***Questions proposed in the pre-application workshop will be posted as formal Q&A on grants.gov following the pre-application workshop.***

## **VI. AWARD ADMINISTRATION INFORMATION**

### **Award Notices**

Successful applicants will receive a Notice of Award (NoA) from the CDC Procurement and Grants Office. The NoA shall be the only binding, authorizing document between the recipient and CDC. The NoA will be signed by an authorized Grants Management Officer and e-mailed to the program director. A hard copy of the NoA will be mailed to the recipient fiscal officer identified in the application. Any application awarded in response to this FOA will be subject to the DUNS, CCR Registration and Transparency Act requirements.

Unsuccessful applicants will receive notification of the results of the application review by mail and/or e-mail.

### **Administrative and National Policy Requirements**

Successful applicants must comply with the administrative requirements outlined in 45 Code of Federal Regulations (CFR) Part 74 or Part 92, as appropriate. The following additional requirements apply to this project:

- AR-4 HIV/AIDS Confidentiality Provisions
- AR-5 HIV Program Review Panel Requirements
- AR-6 Patient Care
- AR-8 Public Health System Reporting Requirements
- AR-9 Paperwork Reduction Act Requirements
- AR-10 Smoke-Free Workplace Requirements
- AR-12 Lobbying Restrictions
- AR-14 Accounting System Requirements
- AR-15 Proof of Non-Profit Status
- AR-21 Small, Minority, and Women-Owned Business
- AR-23 States and Faith-Based Organizations
- AR-24 Health Insurance Portability and Accountability Act Requirements
- AR-25 Release and Sharing of Data
- AR-26 National Historic Preservation Act of 1966  
(Public Law 89-665, 80 Stat. 915)

- AR-27 Conference Disclaimer and Use of Logos
- AR-29 Compliance with E.O. 13513 Federal Leadership on Reducing Text Messaging While Driving, October 1, 2009.
- AR-30 Information Letter 10-006. – Compliance with Section 508 of the Rehabilitation Act of 1973
- AR-32 FY 2012 Enacted General Provisions

Additional information on the requirements can be found on the CDC Web site at the following Internet address: [http://www.cdc.gov/od/pgo/funding/Addtl\\_Reqmnts.htm](http://www.cdc.gov/od/pgo/funding/Addtl_Reqmnts.htm).

For more information on the Code of Federal Regulations, see the National Archives and Records Administration at the following Internet address:  
<http://www.access.gpo.gov/nara/cfr/cfr-table-search.html>

### **Reporting**

Federal Funding Accountability And Transparency Act Of 2006 (FFATA): Public Law 109-282, the Federal Funding Accountability and Transparency Act of 2006 as amended (FFATA), requires full disclosure of all entities and organizations receiving Federal funds including grants, contracts, loans and other assistance and payments through a single publicly accessible Web site, [USASpending.gov](http://USASpending.gov). The Web site includes information on each Federal financial assistance award and contract over \$25,000, including such information as:

1. The name of the entity receiving the award
2. The amount of the award
3. Information on the award including transaction type, funding agency, etc.
4. The location of the entity receiving the award
5. A unique identifier of the entity receiving the award; and
6. Names and compensation of highly-compensated officers (as applicable)

Compliance with this law is primarily the responsibility of the Federal agency. However, two elements of the law require information to be collected and reported by recipients: 1) information on executive compensation when not already reported through the Central Contractor Registry; and 2) similar information on all sub-awards/subcontracts/consortiums over \$25,000.

For the full text of the requirements under the Federal Funding Accountability and Transparency Act of 2006, please review the following website:

[http://frwebgate.access.gpo.gov/cgi-bin/getdoc.cgi?dbname=109\\_cong\\_bills&docid=f:s2590enr.txt.pdf](http://frwebgate.access.gpo.gov/cgi-bin/getdoc.cgi?dbname=109_cong_bills&docid=f:s2590enr.txt.pdf)

Each funded applicant must provide CDC with an annual Interim Progress Report submitted via [www.grants.gov](http://www.grants.gov):

1. The interim progress report is due no less than 90 days before the end of the budget period. The Interim Progress Report will serve as the non-competing continuation application, and must contain the following elements:
  - a. Standard Form (“SF”) 424S Form
  - b. SF 424A Budget Information-Non-Construction Programs
  - c. Budget Narrative
  - d. Indirect Cost Rate Agreement
  - e. Project Narrative
  - f. Activities and Objectives for the Current Budget Period
  - g. Interim Federal Financial Report (SF 425) for the current budget period
  - h. Proposed Activity and Objectives for the New Budget Period Program
  - i. Budget
  - j. Measures of Effectiveness, including progress against the numerical goals of the President's Emergency Plan for AIDS Relief for Kenya and HHS/CDC guidance
  - k. Pipeline Analysis – Expenditures versus budget as identified in work plan, description of challenges, and explanation of unexpected pipeline (high or low).

Additionally, funded applicants must provide CDC with an original, plus two hard copies of the following reports:

2. Programmatic Impact Reporting:

- A. The recipient is responsible for managing and monitoring each project, program, subaward, function or activity supported through this Agreement. Recipients must monitor subawards to ensure that subrecipients have met the programmatic impact requirements as set forth in the subrecipient's agreement.
- B. The recipient must submit the original and two copies of annual and quarterly Performance reports. Annual reports must be due 90 calendar days after the award year and quarterly reports must be due 30 days after the reporting period. The final performance reports are due 90 calendar days after the expiration or termination of this Agreement.
- C. Performance reports must generally contain, for each award, brief information on each of the following:
  - i. A comparison of actual accomplishments with the goals and objectives previously established for the period, including metrics outlined in the monitoring and evaluation plan (section on M&E), any findings of an external entity, or both. Whenever appropriate and the output of programs or projects can be readily quantified, such quantitative data must be included in the reports and be related to cost data for computation of unit costs. Also included should be a brief description of the methods used to assure and assess the quality of the quantitative data, including any remediation taken to improve findings of poor data quality.
  - ii. Reasons why established goals for the performance period were not met, if appropriate.
  - iii. Other pertinent information including, when appropriate, statutory or Congressional reporting requirements, analysis and explanation of cost overruns or high unit costs reported in financial reports.

- iv. The recipient must immediately notify the awarding agency of developments that have a significant impact on the award-supported activities. Also, recipients must give notification immediately in the case of problems, delays, or adverse conditions which materially impair the ability to meet the objectives of the award. This notification must include a statement of the action taken or contemplated, and any assistance needed to resolve the situation.
  - v. The recipient is required to submit in a timely manner both semi-annual and annual program results for all relevant programmatic indicators in accordance with U.S. government guidance.
3. Financial Reporting Clause (Federal Financial Report – SF-425): The recipient must submit the *Federal Financial Report* (FFR) SF-425 on a quarterly or annual basis. Additional financial information may be requested as required and directed by HHS/CDC. The following reporting period end dates must be used for quarterly reports: March 31<sup>st</sup>, June 30<sup>th</sup>, September 30<sup>th</sup>, or December 31<sup>st</sup>. Quarterly FFR reports must be submitted no later than 30 days after the end of each reporting period. Annual reports must be submitted no later than 90 days after the end of the calendar quarter in which the budget period ends. A final *FFR* must be submitted no later than 90 days after the project or grant period end date at the completion of the award agreement.

Electronic versions of SF-425 can be downloaded into Adobe Acrobat and Completed online by reviewing,

[http://www.whitehouse.gov/sites/default/files/omb/grants/approved\\_forms/SF-425.pdf](http://www.whitehouse.gov/sites/default/files/omb/grants/approved_forms/SF-425.pdf) (reporting form) and

[http://www.whitehouse.gov/sites/default/files/omb/grants/approved\\_forms/sf-425a.pdf](http://www.whitehouse.gov/sites/default/files/omb/grants/approved_forms/sf-425a.pdf) (attachment).

4. Monitoring and Evaluation Reports:

- A. The recipient must submit a monitoring and evaluation plan for approval, and carry out monitoring and evaluation activities in accordance with the approved monitoring and evaluation plan. HHS/CDC will review and approve the recipient's monitoring and evaluation plan to ensure that it is appropriate for the activities to be undertaken as part of the agreement, for compliance with the monitoring and evaluation guidance established by HHS/CDC or other guidance otherwise applicable to this Agreement.
  - B. HHS/CDC or its designee will also undertake monitoring and evaluation of the defined activities within the agreement. The recipient must ensure reasonable access by HHS/CDC or its designee to all necessary sites, documentation, individuals and information to monitor, evaluate and verify the appropriate implementation the Activities and use of HHS/CDC funding under this Agreement, must require a provision to this effect in all sub-awards or contracts financed by funds under this Agreement. Where applicable, this includes support for, and response to, activities associated with the Site Monitoring System and implementation of Data and Service Quality Assessments.
5. Expenditure Analysis: Recipients of PEPFAR funds are required to report annually on program expenditures. Specifically, annual completion of PEPFAR Program Expenditures (Form DS-4213, approved by OMB 1405-0208, or the relevant OMB-approved format) will be required in conjunction with the PEPFAR Annual Progress Report at the completion of the USG fiscal year.
6. Audit, Books and Records Clause:
- A. Reports and Information. The recipient must furnish HHS/CDC accounting records and such other information and reports relating to the Agreement as HHS/CDC may reasonably request.
  - B. The Recipient Agreement Books and Records. The recipient must maintain accounting books, records, documents and other evidence relating to the Agreement, adequate to show, without limitation, all costs incurred by the recipient, the receipt and use of goods and services acquired by the recipient,

agreed-upon funding preferences requirements, the nature and extent of solicitations of prospective suppliers of goods and services acquired by the recipient, the basis of award of recipient contracts and orders, and the overall progress of the Agreement toward completion ("Agreement books and records"). The recipient must maintain Agreement books and records in accordance with generally accepted accounting principles prevailing in the United States, or at the recipient's option, with approval by HHS/CDC, other accounting principles, such as those (1) prescribed by the International Accounting Standards Committee (an affiliate of the International Federation of Accountants), or (2) prevailing in the country of the recipient. Agreement books and records must be maintained for at least three years after the date of last disbursement by HHS/CDC or for such longer period, if any, required to resolve any litigation, claims or audit findings.

- C. Partner Government Audit. If \$300,000 or more of US Government funds are expended by the recipient in its fiscal year under the Agreement, the recipient must have financial audits made of the expenditures in accordance with the following terms, except as the Parties may otherwise agree in writing:
- i. The recipient must use its Supreme Audit Institution (SAI), if the SAI is approved by HHS/CDC, or select an independent auditor to perform the audit in accordance with the guidelines issued by HHS/CDC.
  - ii. The audit must determine whether the receipt and expenditure of the funds provided under the Agreement are presented in accordance with generally accepted accounting principles agreed to in Section 2 above and whether the recipient has complied with the terms of the Agreement. Each audit must be submitted to HHS/CDC no later than nine months after the close of the recipient's year under audit.
- D. Sub-recipient Audits. The recipient, except as the Parties may otherwise agree in writing, must ensure that "covered" sub-recipients, as defined below, are audited, and submit to HHS/CDC, no later than the end of the recipient's year under audit, in form and substance satisfactory to HHS/CDC, a plan for the audit of the expenditures of "covered" sub-recipients, as defined below, that receive funds under this Agreement pursuant to a direct contract or agreement with the

recipient.

- i. "Covered" sub-recipient is one who expends \$300,000 or more in its fiscal year in "US Government awards" (i.e. as recipients of US Government cost reimbursable contracts, grants or cooperative agreements).
  - ii. The plan must describe the methodology to be used by the recipient to satisfy its audit responsibilities for covered sub-recipients. The recipient may satisfy such audit responsibilities by relying on independent audits of the sub-recipients; expanding the scope of the independent financial audit of the recipient to encompass testing of sub-recipients' accounts; or a combination of these procedures.
  - iii. The plan must identify the funds made available to sub-recipients that will be covered by audits conducted in accordance with audit provisions that satisfy the recipient's audit responsibilities.
  - iv. The recipient must ensure that covered sub-recipients under direct contracts or agreements with the recipient take appropriate and timely corrective actions; consider whether sub-recipients' audits necessitate adjustment of its own records; and require each such sub-recipient to permit independent auditors to have access to records and financial statements as necessary.
- E. Audit Reports. The recipient must furnish or cause to be furnished to HHS/CDC an audit report for each audit arranged for by the recipient in accordance with this Section within 30 days after completion of the audit and no later than nine months after the end of the period under audit.
- F. Cost of Audits. Subject to HHS/CDC approval in writing, costs of audits performed in accordance with the terms of this Section may be budgeted for, and charged to, the Agreement so long as such costs are allowable, allocable, and reasonable as defined in the Cost Allowability section of this Agreement.
- G. Audit by HHS/CDC. HHS/CDC retains the right to perform the audits required under this Agreement on behalf of the recipient conduct a financial review, or otherwise ensure accountability of organizations expending US Government

funds regardless of the audit requirement.

- H. Opportunity to Audit or Inspect. The recipient must afford authorized representatives of HHS/CDC the opportunity at all reasonable times to audit or inspect activities financed under the Agreement, the utilization of goods and services financed by HHS/CDC, and books, records and other documents relating to the Agreement.
- I. Sub-recipient Books and Records. The recipient will incorporate paragraphs (1), (2), (4), (5), (6), (7) and (8) of this provision into all sub-agreements with non-U.S. organizations which meet the \$300,000 threshold of paragraph (3) of this provision. Sub-agreements with non-U.S. organizations, which do not meet the \$300,000 threshold, must, at a minimum, incorporate paragraphs (7) and (8) of this provision. Sub-agreements with U.S. organizations must state that the U.S. organization is subject to the audit requirements contained in OMB Circular A-133.

## 7. Reporting of Foreign Taxes

- a. Valued Added Tax (VAT) and Customs Duties – Customs and import duties, consular fees, customs surtax, valued added taxes, and other related charges are hereby authorized as an allowable cost for costs incurred from the effective date of September 13, 2012 until September 12, 2013. This waiver does not apply to countries where a bilateral agreement (or similar legal document) is already in place providing applicable tax exemptions and it is not applicable to Ministries of Health.
- b. The U.S. Department of State requires that agencies collect and report information on the amount of taxes assessed, reimbursed and not reimbursed by a foreign government against commodities financed with funds appropriated by the U.S. Department of State, Foreign Operations and Related Programs Appropriations Act (SFOAA) (“United States foreign assistance funds”). Outlined below are the specifics of this requirement:

- a) Annual Report. The grantee must submit a report on or before November 16 for each foreign country on the amount of foreign taxes charged, as of September 30 of the same year, by a foreign government on commodity purchase transactions valued at 500 USD or more financed with United States foreign assistance funds under this grant during the prior United States fiscal year (October 1 – September 30), and the amount reimbursed and unreimbursed by the foreign government. [Reports are required even if the grantee did not pay any taxes during the reporting period.]
- b) Quarterly Report. The grantee must quarterly submit a report on the amount of foreign taxes charged by a foreign government on commodity purchase transactions valued at 500 USD or more financed with United States foreign assistance funds under this grant. This report shall be submitted no later than two weeks following the end of each quarter: April 15, July 15, October 15 and January 15.
- c) Terms: For purposes of this clause:
  - i. “Commodity” means any material, article, supplies, goods, or equipment;
  - ii. “Foreign government” includes any foreign government entity;
  - iii. “Foreign taxes” means value-added taxes and custom duties assessed by a foreign government on a commodity. It does not include foreign sales taxes.
- d) Where: Submit the reports to the Director and Deputy Director of the CDC office in the country(ies) in which you are carrying out the activities associated with this cooperative agreement. In countries where there is no CDC office, send reports to [VATreporting@cdc.gov](mailto:VATreporting@cdc.gov).
- e) Contents of Reports. The reports must contain:
  - i. grantee name;
  - ii. contact name with phone, fax, and e-mail;
  - iii. agreement number(s) if reporting by agreement(s);
  - iv. reporting period;

- v. amount of foreign taxes assessed by each foreign government;
  - vi. amount of any foreign taxes reimbursed by each foreign government;
  - vii. amount of foreign taxes unreimbursed by each foreign government.
- f) Subagreements. The grantee must include this reporting requirement in all applicable subgrants and other subagreements.
8. Final performance and Federal Financial Report - Due no more than 90 days after the end of the project period.

These reports must be submitted to the attention of the Grants Management Specialist listed in the Section VIII below entitled “Agency Contacts”.

### **Human Subjects Restrictions**

Data collection protocols required for release of human subjects funding restrictions must be submitted to the DGHA Science Office within 6 months of notification of such restrictions, but no later than the end of the first budget year. Requests for exceptions to these deadlines will need to be submitted in writing to the Grants Management Officer.

### **BANKING & PAYMENT PROCEDURES**

**Non-Governmental Partners:** Non-governmental partners are required to open a commercial bank account. Payment will be made directly from the US Treasury to the specified commercial bank through the US Government’s Health and Human Services Payment Management System.

**Host Government Partners:** For agreements with host government partners, the choice of payment procedure shall be based on CDC’s standardized assessment of the strength of the partner government’s financial systems. CDC will determine based on this assessment whether to make payments directly through the recipient government’s

financial systems (e.g. a designated central bank, treasury account or other partner government account) or via a commercial bank account.

## **VII. AGENCY CONTACTS**

CDC encourages inquiries concerning this announcement.

For programmatic technical assistance, contact:

Kipruto Chesang, Project Officer  
Department of Health and Human Services  
Centers for Disease Control and Prevention  
KEMRI Headquarters Mbagathi Way, Off Mbagathi Road  
P.O Box 606-00621  
Village Market Nairobi Kenya  
Telephone: +254-202-867-158  
E-mail: [kchesang@ke.cdc.gov](mailto:kchesang@ke.cdc.gov)

For financial, grants management, or budget assistance, contact:

Steven Genson, Grants Management Specialist  
Department of Health and Human Services  
CDC Procurement and Grants Office  
2920 Brandywine Road, MS: K-75  
Atlanta, GA 30341  
Telephone: 770-488-2514  
E-mail: [SGenson@cdc.gov](mailto:SGenson@cdc.gov)

For assistance with **submission difficulties**, contact:

Grants.gov Contact Center Phone: 1-800-518-4726.

Hours of Operation: 24 hours a day, 7 days a week. Closed on Federal holidays.

For **submission** questions, contact:

Technical Information Management Section

Department of Health and Human Services  
CDC Procurement and Grants Office  
2920 Brandywine Road, MS E-14  
Atlanta, GA 30341  
Telephone: 770-488-2700  
Email: [pgotim@cdc.gov](mailto:pgotim@cdc.gov)

CDC Telecommunications for the hearing impaired or disabled is available at: TTY 770-488-2783.

### **VIII. Other Information**

#### **Amendments, Questions and Answers (Q&As)**

Applicants must submit their Q&As, if any, to the Project Officer listed under the Agency Contacts Section of this announcement no later than 15 days after the publication date in [www.grants.gov](http://www.grants.gov). All amendment and Q&As will be published in [grants.gov](http://www.grants.gov) following the approval of CDC. CDC will accept Q&As from applicants until 10 days prior to application due date. No amendments or Q&As will be accepted past this date.

For additional information on reporting requirements, visit the CDC website at:

[http://www.cdc.gov/od/pgo/funding/grants/additional\\_req.shtm](http://www.cdc.gov/od/pgo/funding/grants/additional_req.shtm).

Other CDC funding opportunity announcements can be found on Grants.gov Web site,

Internet address: <http://www.grants.gov>.