COVID-19 Pandemic Planning Scenarios

Updated July 10, 2020:

- The Infection Fatality Ratio (IFR) has been added to Table 1 as a new parameter value for disease severity, replacing the Symptomatic Case Fatality Ratio and the Symptomatic Case Hospitalization Ratio. IFR takes into account both symptomatic and asymptomatic cases and may therefore be a more directly measurable parameter for disease severity for COVID-19.

- Some of the parameters for healthcare usage in Table 2 have been revised, and the updated estimates for most of these values are based on a new data source: the COVID-19-Associated Hospitalization Surveillance Network (COVID-NET).

- A new parameter for healthcare usage has been added: The percentage of patients hospitalized with COVID-19 who die during hospitalization.

- The definition for the percent of transmission occurring prior to symptom onset (pre-symptomatic transmission) has been clarified in this update; this parameter applies to cases that eventually become symptomatic.

CDC and the Office of the Assistant Secretary for Preparedness and Response (ASPR) have developed five COVID-19 Pandemic Planning Scenarios that are designed to help inform decisions by public health officials who use mathematical modeling and by mathematical modelers throughout the federal government. Models developed using the data provided in the planning scenario tables can help evaluate the potential effects of different community mitigation strategies (e.g., social distancing). The planning scenarios may also be useful to hospital administrators in assessing resource needs and can be used in conjunction with the COVID-19 Surge Tool.

Each scenario is based on a set of numerical values for biological and epidemiological characteristics of COVID-19. These values—called parameter values—can be used to estimate the possible effects of COVID-19 in U.S. states and localities. This document was first posted on May 20, with the understanding that the parameter values in each scenario would be updated and augmented over time, as we learn more about the epidemiology of COVID-19. The July 10 update is based on data received by CDC through June 29, 2020. Future updates may incorporate new information from serosurvey studies which provide data on the total number of people infected in addition to reported symptomatic cases. To date, these data suggest that there may be fewer unreported infections than what was assumed in the May 20 estimates, which incorporated estimates of under-reporting derived from a variety of sources, including data on the incidence of COVID-like-illness, care-seeking behaviors, testing practices in inpatient and outpatient settings, and estimates of test sensitivity.

New data on COVID-19 are available daily, yet information about the biological and epidemiological characteristics of COVID-19 and SARS-CoV-2 remain limited, and uncertainty remains around nearly all parameter values. For example, estimates of case fatality ratios must account for numerous biases, including high numbers of asymptomatic cases, under-reporting of symptomatic cases, under-reporting of COVID-19 associated deaths, and the delay between case reporting and death reporting. There is also likely regional variability in testing practices, reported incidence, and outcomes of interest, further
confounding estimates. In this update, we have replaced the Symptomatic Case Fatality Ratio and the Symptomatic Case Hospitalization Ratio with the Infection Fatality Ratio (IFR), which takes into account both symptomatic and asymptomatic cases and may therefore be a more directly measurable parameter for disease severity.

Many uncertainties remain. For example, current estimates of Infection Fatality Ratios do not account for time-varying changes in hospital capacity (e.g., in bed capacity, ventilator capacity, or workforce capacity) or for differences in rates of underlying health conditions that may contribute to a higher frequency of severe illness in congregate and community settings. A nursing home, for example, may have a high incidence of infection (due to close contacts among many individuals) and severe disease (due to a high rate of underlying conditions) that does not reflect the frequency or severity of disease in the broader population of older adults. In addition, the practices for testing nursing home residents for COVID-19 upon identification of a positive resident may be different than testing practices for contacts of confirmed cases in the community. Observed parameter values may also change over time (e.g., the percentage of transmission occurring prior to symptom onset will be influenced by how quickly and effectively both symptomatic people and the contacts of known cases are quarantined).

The parameters in the scenarios:

- Are estimates intended to support public health preparedness and planning.
- Are not predictions of the expected effects of COVID-19.
- Do not reflect the impact of any behavioral changes, social distancing, or other interventions.

The Five Scenarios

The five COVID-19 Pandemic Planning Scenarios (Box 1) represent a range of possible parameters for COVID-19 in the United States. All parameter values are based on current COVID-19 surveillance data and scientific knowledge.

- Scenarios 1 through 4 are based on parameter values that represent the lower and upper bounds of disease severity and viral transmissibility (moderate to very high). The parameter values used in these scenarios are likely to change as we obtain additional data about the upper and lower bounds of disease severity and the transmissibility of SARS-CoV-2, the virus that causes COVID-19.
- Scenario 5 represents a current best estimate about viral transmission and disease severity in the United States, with the same caveat: that the parameter values will change as more data become available.

Parameter values that vary among the Pandemic Planning Scenarios are listed in Table 1, while parameter values common to all five scenarios are listed in Table 2. Definitions of the parameters are provided below, and the source of each parameter value is indicated in the Tables.

The Parameter Values: Definitions

Parameter values that vary across the five COVID-19 Pandemic Planning Scenarios (Table 1) include measures of viral transmissibility, disease severity, and pre-symptomatic and asymptomatic disease transmission. Where sufficient data are available, age-stratified estimates are provided.
Viral Transmissibility

- **Basic reproduction number (R₀):** The average number of people that one person with COVID-19 is likely to infect in a population without any immunity (from previous infection) or any interventions. $R₀$ is an estimate of how transmissible a pathogen is in a population. $R₀$ estimates vary across populations and are a function of the duration of contagiousness, the likelihood of infection per contact between a susceptible person and an infectious person, and the contact rate (Dietz K. The estimation of the basic reproduction number for infectious diseases. Stat Methods Med Res. 1993;2:23–41).

Disease Severity

- **Infection Fatality Ratio (IFR):** The number of individuals who die of the disease among all infected individuals (symptomatic and asymptomatic). This parameter is not necessarily equivalent to the number of reported deaths per reported case because many cases and deaths are never confirmed to be COVID-19, and there is a lag in time between when people are infected and when they die. This parameter also reflects the existing standard of care, which may vary by location and may be affected by the introduction of new therapeutics.

Pre-symptomatic and Asymptomatic Contribution to Disease Transmission

A **pre-symptomatic case** of COVID-19 is an individual infected with SARS-CoV-2 who has not exhibited symptoms at the time of testing, but who later exhibits symptoms during the course of the infection. An **asymptomatic case** is an individual infected with SARS-CoV-2 who does not exhibit symptoms during the course of infection. Parameter values that measure the pre-symptomatic and asymptomatic contribution to disease transmission include:

- **Percentage of infections that are asymptomatic:** The percentage of persons who are infected with SARS-CoV-2 but never show symptoms of disease. Asymptomatic cases are challenging to identify because individuals do not know they are infected unless they are tested, which is typically only done systematically as a part of a scientific study.

- **Infectiousness of asymptomatic individuals relative to symptomatic individuals:** The contribution to transmission of SARS-CoV-2 from asymptomatic individuals compared to the contribution to transmission of SARS-CoV-2 from symptomatic individuals. A parameter value of 50% means that an asymptomatic individual is half as infectious as a symptomatic individual, while a parameter value of 100% means that an asymptomatic individual is just as likely to transmit infection as a symptomatic individual.

- **Percentage of transmission occurring prior to symptom onset:** Among symptomatic cases, the percentage of new cases of COVID-19 due to transmission from a person with COVID-19 who infects others before exhibiting symptoms (pre-symptomatic).
Parameter values that do not vary across the five Pandemic Planning Scenarios (Table 2) include:

- **Level of pre-existing immunity to COVID-19 in the community**: The percentage of the U.S. population that had existing immunity to COVID-19 prior to the start of the pandemic beginning in 2019.
- **Time from exposure to symptom onset**: The number of days between the time when a person has contact with an infected person that results in COVID-19 infection and the first appearance of symptoms.
- **Time between symptom onset in an individual and symptom onset of a second person infected by that individual**: The number of days between the time when a person becomes symptomatic and when the person who they infect becomes symptomatic.

Additional parameter values common to the five COVID-19 Pandemic Planning Scenarios include these ten measures of healthcare usage:

- Number of days from symptom onset to seeking outpatient care, percentage of patients
- Median number of days from symptom onset to hospitalization
- Median number of days of hospitalization among those not admitted to the ICU
- Median number of days of hospitalization among those admitted to the ICU
- Percentage of patients admitted to the ICU among those hospitalized
- Percentage of patients on mechanical ventilation among those hospitalized (includes both non-ICU and ICU admissions)
- Percentage of patients who die among those hospitalized (includes both non-ICU and ICU admissions)
- Median number of days on mechanical ventilation
- Median number of days from symptom onset to death
- Median number of days from death to reporting of that death

These healthcare-related parameters (Table 2) are included to assist assessment of resource needs as the pandemic progresses.
Box 1 Description of the Five COVID-19 Pandemic Planning Scenarios

For each Pandemic Planning Scenario:

- Parameter values for **viral transmissibility** include Doubling Time and Basic Reproduction Number ($R_0$).
- Parameter values for **disease severity** include the Infection Fatality Ratio (IFR).
- Parameter values for the **pre-symptomatic and asymptomatic contribution** to disease transmission include:
  - Percentage of transmission occurring prior to symptom onset (from pre-symptomatic individuals).
  - Percentage of infections that are asymptomatic.
  - Infectiousness of asymptomatic individuals relative to symptomatic individuals.

For Pandemic Scenarios 1-4:

- These Scenarios are based on parameter values that represent the lower and upper bounds of disease severity and viral transmissibility (moderate to very high). The parameter values used in these Scenarios are likely to change as we obtain additional data about the upper and lower bounds of disease severity and viral transmissibility of COVID-19.

For Pandemic Scenario 5:

- This Scenario represents a current best estimate about viral transmission and disease severity in the United States, with the same caveat: that the parameter values will change as more data become available.

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**Scenario 1:**
- Lower-bound values for virus transmissibility and disease severity
- Lower percentage of transmission prior to onset of symptoms
- Lower percentage of infections that never have symptoms and lower contribution of those cases to transmission

**Scenario 2:**
- Lower-bound values for virus transmissibility and disease severity
- Higher percentage of transmission prior to onset of symptoms
- Higher percentage of infections that never have symptoms and higher contribution of those cases to transmission

**Scenario 3:**
- Upper-bound values for virus transmissibility and disease severity
- Lower percentage of transmission prior to onset of symptoms
- Lower percentage of infections that never have symptoms and lower contribution of those cases to transmission
Scenario 4:
- Upper-bound values for virus transmissibility and disease severity
- Higher percentage of transmission prior to onset of symptoms
- Higher percentage of infections that never have symptoms and higher contribution of those cases to transmission

Scenario 5:
- Parameter values for disease severity, viral transmissibility, and pre-symptomatic and asymptomatic disease transmission that represent the best estimate, based on the latest surveillance data and scientific knowledge. Parameter values are based on data received by CDC through June 29, 2020.

Table 1. Parameter Values that vary among the five COVID-19 Pandemic Planning Scenarios. The scenarios are intended to advance public health preparedness and planning. They are not predictions or estimates of the expected impact of COVID-19. The parameter values in each scenario will be updated and augmented over time, as we learn more about the epidemiology of COVID-19. Additional parameter values might be added in the future (e.g., population density, household transmission, and/or race and ethnicity).

<table>
<thead>
<tr>
<th>Parameter</th>
<th>Scenario 1</th>
<th>Scenario 2</th>
<th>Scenario 3</th>
<th>Scenario 4</th>
<th>Scenario 5: Current Best Estimate</th>
</tr>
</thead>
<tbody>
<tr>
<td>R0*</td>
<td>2.0</td>
<td>2.0</td>
<td>4.0</td>
<td>4.0</td>
<td>2.5</td>
</tr>
<tr>
<td>Infection Fatality Ratio, Overall†</td>
<td>0.005</td>
<td>0.005</td>
<td>0.008</td>
<td>0.008</td>
<td>0.0065</td>
</tr>
<tr>
<td>Percent of infections that are asymptomatic§</td>
<td>10%</td>
<td>70%</td>
<td>10%</td>
<td>70%</td>
<td>40%</td>
</tr>
<tr>
<td>Infectiousness of asymptomatic individuals relative to symptomatic§</td>
<td>25%</td>
<td>100%</td>
<td>25%</td>
<td>100%</td>
<td>75%</td>
</tr>
<tr>
<td>Percentage of transmission occurring prior to symptom onset**</td>
<td>35%</td>
<td>70%</td>
<td>35%</td>
<td>70%</td>
<td>50%</td>
</tr>
</tbody>
</table>
The percent of cases that are asymptomatic, i.e. never experience symptoms, remains uncertain. Longitudinal testing of individuals over time is required to accurately indicate the absence of symptoms for the full period of infectiousness. Current peer-reviewed and preprint studies vary widely in follow-up times for re-testing, or do not include re-testing of cases. Additionally, studies vary in the definition of a symptomatic case, which makes it difficult to make direct comparisons between estimates. Furthermore, the percent of cases that are asymptomatic may vary by age and studies also vary in the age groups included. Given these limitations, the range of estimates for Scenarios 1-4 is wide. The lower bound estimate approximates the lower 95% confidence interval bound estimated from: Byambasuren, O., Cardona, M., Bell, K., Clark, J., McLaws, M. L., & Glasziou, P. (2020). Estimating the extent of true asymptomatic COVID-19 and its potential for community transmission: systematic review and meta-analysis. Available at SSRN 3586675. The upper bound estimate approximates the upper 95% confidence interval bound estimated from: Poletti, P., Tirani, M., Cereda, D., Trentini, F., Guzzetta, G., Sabatino, G., Marzano, V., Castrofino, A., Grosso, F., Del Castillo, G. and Piccarreta, R. (2020). Probability of symptoms and critical disease after SARS-CoV-2 infection. arXiv preprint arXiv:2006.08471. The best estimate is the midpoint of this range and aligns with estimates from: Oraji DP, Topol EJ. Prevalence of Asymptomatic SARS-CoV-2 Infection: A Narrative Review [published online ahead of print, 2020 Jun 3]. Ann Intern Med. 2020; M20-3012.

The relative infectiousness of asymptomatic cases to symptomatic cases remains highly uncertain as asymptomatic cases are difficult to identify and transmission is difficult to observe and quantify. The estimates for relative infectiousness are assumptions based on studies of viral shedding dynamics. The upper bound of this estimate reflects studies that have shown similar durations of viral shedding between symptomatic and asymptomatic cases: Zou L, Ruan F, Huang M, et al. SARS-CoV-2 Viral Load in Upper Respiratory Specimens of Infected Patients. N Engl J Med. 2020;382(12):1177-1179; and Zhou R, Li F, Chen F, et al. Viral dynamics in asymptomatic patients with COVID-19 [published online ahead of print, 2020 May 11]. Int J Infect Dis. 2020; 96:288-290. The lower bound of this estimate reflects data indicating that viral loads are higher in severe cases relative to mild cases (Liu Y, Yan LM, Wan L, et al. Viral dynamics in mild and severe cases of COVID-19. Lancet Infect Dis. 2020;20(6):656-657) and data showing that viral loads and shedding durations are higher among symptomatic cases relative to asymptomatic cases (Noh JY, Yoon JG, Seong H, et al. Asymptomatic infection and atypical manifestations of COVID-19: Comparison of viral shedding duration [published online ahead of print, 2020 May 21]. J Infect. 2020; S0163-4453(20)30310-8). The current best estimate is an assumption.

Table 2. Parameter Values Common to the Five COVID-19 Pandemic Planning Scenarios. The parameter values are likely to change as we obtain additional data about disease severity and viral transmissibility of COVID-19.

| Pre-existing immunity Assumption, ASPR and CDC | No pre-existing immunity before the pandemic began in 2019. It is assumed that all members of the U.S. population were susceptible to infection prior to the pandemic. |
| Time from exposure to symptom onset | ~6 days (mean) |
| Time between symptom onset in an individual and symptom onset of a second person infected by that individual | ~6 days (mean) |

Parameter Values Related to Healthcare Usage

| Number of days from symptom onset to seeking outpatient care, percentage of patients | ≤2 days: 35% 3–7 days: 47% ≥8 days: 18% |
| Median number of days from symptom onset to hospitalization (interquartile range) | 18–49 years: 6 (3, 9) days 50–64 years: 6 (2, 9) days ≥65 years: 3 (0, 7) days |
| Median number of days of hospitalization among those not admitted to ICU (interquartile range) | 18–49 years: 3 (2, 5) days 50–64 years: 4 (2, 7) days ≥65 years: 6 (3, 10) days |
| Median number of days of hospitalization among those admitted to ICU (interquartile range) | 18–49 years: 10 (6, 17) days 50–64 years: 14 (8, 22) days ≥65 years: 12 (6, 19) days |
| Percent admitted to ICU among those hospitalized** | 18-49 years: 23.6%  
50-64 years: 36.2%  
≥65 years: 35.1% |
|---|---|
| Percent on mechanical ventilation among those hospitalized.  
Includes both non-ICU and ICU admissions** | 18-49 years: 11.7%  
50-64 years: 21.8%  
≥65 years: 21.3% |
| Percent that die among those hospitalized. Includes both non-ICU and ICU admissions** | 18-49 years: 2.0%  
50-64 years: 9.8%  
≥65 years: 28.1% |
| Median number of days of mechanical ventilation (interquartile range)¶ | Overall: 6 (2, 12) days |
| Median number of days from symptom onset to death (interquartile range)¶ | 18-49 years: 15 (9, 23) days  
50-64 years: 15 (9, 25) days  
≥65 years: 12 (7, 19) days |
| Median number of days from death to reporting (interquartile range)†† | 18-49 years: 7 (3, 18) days  
50-64 years: 7 (2, 19) days  
≥65 years: 6 (2, 18) days |


¶ Estimates only include symptom onset dates between March 1, 2020 – May 15, 2020 to ensure cases have had sufficient time to observe the outcome (hospital discharge or death). Data for 17 year olds and under are suppressed due to small sample sizes.

** Based on data reported to COVID-NET by June 27, 2020. Data for 17 year olds and under are suppressed due to small sample sizes. [https://gis.cdc.gov/grasp/COVIDNet/COVID19_5.html](https://gis.cdc.gov/grasp/COVIDNet/COVID19_5.html)

§§ Cumulative length of stay for persons admitted to the ICU, inclusive of both ICU and non-ICU days.

†† Estimates only include death dates between March 1, 2020 – May 15, 2020 to ensure sufficient time for reporting. Data for 17 year olds and under are suppressed due to small sample sizes.