

This transcript of the Advisory Board on Radiation and Worker Health, TBD 6000 Work Group, has been reviewed for concerns under the Privacy Act (5 U.S.C. § 552a) and personally identifiable information has been redacted as necessary. The transcript, however, has not been reviewed and certified by the Chair of the TBD 6000 Work Group for accuracy at this time. The reader should be cautioned that this transcript is for information only and is subject to change.

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U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES  
CENTERS FOR DISEASE CONTROL  
NATIONAL INSTITUTE FOR OCCUPATIONAL  
SAFETY AND HEALTH

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ADVISORY BOARD ON RADIATION AND  
WORKER HEALTH

+ + + + +

WORK GROUP ON TBD-6000

+ + + + +

MONDAY  
JUNE 16, 2014

+ + + + +

The Work Group convened via teleconference at 10:30 a.m. Eastern Daylight Time, Paul L. Ziemer, Chairman, presiding.

PRESENT:

PAUL L. ZIEMER, Chair  
JOSIE BEACH, Member  
WANDA I. MUNN, Member  
JOHN W. POSTON, SR., Member

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ALSO PRESENT:

TED KATZ, Designated Federal Official  
BOB BARTON, SC&A  
DeKEELY HARTSFIELD, HHS  
JIM NETON, DCAS  
JOHN STIVER, SC&A  
TOM TOMES, DCAS

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P-R-O-C-E-E-D-I-N-G-S

(10:37 a.m.)

(Roll Call.)

MR. KATZ: Okay, very good. So, Paul, it's your meeting.

CHAIR ZIEMER: Thank you, we really appreciate it. I call the meeting to order. Thank you all for being with us this morning.

Our focus is on Simonds Saw. And Ted Katz, just prior to the official opening of the meeting, reminded us of the documents that are before us. And I just repeat again, we have two documents from NIOSH, one from last September which is a brief paper dealing with Finding 6 of the findings matrix dated February 2014, dealing with Finding 7. And then a document from SC&A, dated June 3rd of this year, which is the SC&A position on the two NIOSH responses, that is, responses for Findings 6 and 7.

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1                   But all of these papers addressed  
2                   clearly -- and what I thought we would do is not  
3                   necessarily go through all the details on  
4                   Findings 6 and 7. The Work Group and others  
5                   have had these on hand for quite some period of  
6                   time, but, Tom, give you a chance to add any  
7                   comments you want on, first on Finding 6 and  
8                   Finding 7. And then we'll go to the SC&A  
9                   position paper which basically goes through  
10                  these findings, and then give your comments on  
11                  those and you can review that for us. That's  
12                  just been received within the past week or so.

13                   But, Tom, do you want to begin and  
14                   then give us any additional comments or remarks  
15                   on, first on Finding 6 or anything you want to  
16                   highlight at this point?

17                   MR. TOMES:       Okay.       Finding 6  
18                   concerned the external doses during the  
19                   residual period and SC&A had some concerns with  
20                   the bases for some of the selected doses in the

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1 TBD and the justification for those doses as  
2 well as the length of the workday, which we had  
3 discussed previously, and the use of the  
4 distributions in the TBD.

5 Well, we, NIOSH, went through all of  
6 the references. There's various surveys  
7 that's been done over the years starting in,  
8 there was the operational period ending in  
9 1957, which is actually the year they were doing  
10 some cleanups and the surveys were done at that  
11 time and subsequently the surveys were done to  
12 characterize the site, specifically in 1976,  
13 '79-'80 timeframe, 1984 and 1999 and 2007.

14 So we have gone through and -- we've  
15 gone and in response to SC&A's finding, we did  
16 have some concerns ourselves with the bases for  
17 some of the values so we went through all that  
18 data again and we're making some  
19 recommendations that we change some of those  
20 values.

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1                   We compiled all the data and we have  
2                   come up with a bounding dose rate, for  
3                   penetrating dose, of 80 micro-R per hour, which  
4                   is basically the same value as in the current  
5                   TBD as a distribution.

6                   But in going through all the data,  
7                   we're recommending that dose be retained as a  
8                   constant and it should provide a bounding dose  
9                   rate based on all the compiled survey data that  
10                  we did.

11                  And SC&A also commented on the  
12                  non-penetrating dose, and the non-penetrating  
13                  dose was previously based on an area from the  
14                  1957 survey. And there was some data in that  
15                  survey that from the 10-inch bar mill it had a  
16                  higher beta dose rate.

17                  The 1957 survey had 3-foot beta dose  
18                  rate readings at the various equipment and the  
19                  10-inch bar mill was higher than the other  
20                  places, so we simply are deciding that we should

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1 use that survey data for non-penetrating dose  
2 for all the workers since we cannot tell who  
3 worked at which mill or which area.

4 So we're recommending an increase  
5 in the beta dose rate based on that survey and  
6 there was numerous survey points on that so  
7 we're recommending we just take the midpoint of  
8 that as a constant.

9 And as far as to calculate doses,  
10 we're recommending that we use 2500 hours per  
11 year times the given dose rates to determine the  
12 dose for all the workers. And that is  
13 essentially our proposal for external doses,  
14 and the paper provides some more details and we  
15 have some spreadsheets we've exchanged with  
16 SC&A looking at all the data.

17 They had some observations on some  
18 of the data we did and did not use, but I believe  
19 we came up with a similar number and I believe  
20 they concurred that it should be a bounding dose

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1 rate.

2 CHAIR ZIEMER: All right, and we'll  
3 get to that in just a moment, but that basically  
4 covers what you discussed in your paper.

5 Let me just stop for a minute and ask  
6 if any of the Work Group Members have any  
7 specific questions on the NIOSH document.

8 And I'll take the silence as an  
9 absence of questions, apparently.

10 Okay. Then, Tom, let's go on to  
11 Finding 7, give us your comments on that, just  
12 a quick summary.

13 MR. TOMES: Give me one second  
14 here.

15 CHAIR ZIEMER: Okay. And let's  
16 see, I know we have the open meeting, what do  
17 you call it, GoToMeeting, put it online, but  
18 does anyone actually intend to use that today?  
19 Tom, you don't have any --

20 MR. TOMES: I had not planned to.

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1 I didn't have any presentation to show.

2 CHAIR ZIEMER: Yes, I didn't think  
3 you did, but we're all logged into it so I just  
4 wanted to make sure if you had anything you had  
5 it up. But you don't need to use it. Go ahead.

6 MR. TOMES: I do have it open in  
7 case there's a need to look at anything further  
8 during our discussion.

9 CHAIR ZIEMER: Okay, go ahead.

10 MR. TOMES: Finding 7 concerned the  
11 residual period as well, the internal doses,  
12 and SC&A had a few concerns on how they were  
13 done, one of which was the value we used as the  
14 initial air concentration at the start of the  
15 residual period as well as the value we used at  
16 the end of the residual period.

17 And they also had concerns with the  
18 depletion rate with our TBD as a depletion  
19 ending in 1982 and then the levels remaining  
20 flat rather than the depletion carrying on to

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1 the end, and we've addressed that.

2 And this was a rather complex  
3 evaluation so we asked the Army Corps of  
4 Engineers for additional data. We had used a  
5 lot of data in their Remedial Investigation  
6 Report, but the Remedial Investigation Report  
7 also referenced that, in some footnotes, that  
8 there was additional data and some appendices  
9 and some spreadsheets.

10 So we got that data from them and we  
11 got the spreadsheets from them, and in looking  
12 at the data we basically decided that we should  
13 probably do a more thorough review of it and  
14 what we had done is come up with distributions  
15 in the contaminated facilities that were there,  
16 inside contaminated facilities where the  
17 operations occurred, and we're recommending  
18 new values based on the evaluation on that data.

19 And the start of the residual period  
20 -- let me go back to the first issue. The start

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1 of the residual period, we discussed this in a  
2 previous Board meeting and it was determined  
3 that we should probably use the 1954 GA, general  
4 area, air sample data, which is the most recent  
5 data we have.

6 There was GA air samples taken  
7 during the operations and we've taken the  
8 geometric mean of all those results and assumed  
9 that to be the bounding dose rate -- excuse me,  
10 bounding air concentration at the start of the  
11 residual period. And we've connected that to  
12 this new value we got from the Army Corps of  
13 Engineers data from 2007.

14 And we ended up recommending that we  
15 do not stop the depletion in 1982. The TBD we  
16 have made that choice due to the fact that the  
17 facility was roped off and had been idle all  
18 these years. And the data supports that the  
19 facility's basically in the same condition it  
20 was at that time.

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1                   However, we found that there is part  
2                   of the facility that extends over into the  
3                   active warehouse at the facility. The main  
4                   area that's isolated is the main processing  
5                   area, but there's an area called Building 24,  
6                   part of that building is contaminated, which is  
7                   the south end of that building. And the  
8                   overheads have fixed contamination on them, as  
9                   well as some areas on the floor and other places  
10                  around there.

11                  Most of that building's clean, but  
12                  there are areas that are contaminated and  
13                  accessible to the people who work there.

14                  However, the air concentration is  
15                  very low and the Army Corps of Engineers did air  
16                  sampling surveys during their work and the  
17                  results were low, but we have ended up with the  
18                  recommendation that we should take the air  
19                  sample results from 1954, assuming it bounds  
20                  the air in 1958, and connecting it to the 2007

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1 air concentrations from the Army's data and  
2 determine a new depletion rate.

3 And that is our -- excuse me, the  
4 last issue was the 2500 hours per year which we  
5 are also recommending. If I did not make that  
6 too confusing, I'd be glad to reiterate any of  
7 those issues that you have questions about.

8 CHAIR ZIEMER: Well, thanks, Tom.  
9 And of course you've given a lot of -- more  
10 detail than that in the paper itself, but let's  
11 again see if anyone has any questions on it.

12 Let me ask you one question, on that  
13 fixed contamination in, was it Building 24 that  
14 was --

15 MR. TOMES: Yes.

16 CHAIR ZIEMER: Yes. On that fixed  
17 contamination is that up in the rafters and so  
18 on as well, was that --

19 MR. TOMES: Yes. The majority of  
20 that contamination is the high levels were in

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1 the beams in the south end of that facility.  
2 One part of that facility was actually the  
3 loading dock during the early part of the AEC  
4 work and another part of the south end, those  
5 beams were in place, the ceiling beams were in  
6 place during operations.

7 And that part, and that other south  
8 end was actually built during and after the  
9 operations, so there are some areas in there  
10 that they're not contaminated, but there are  
11 some, evidently the ceiling beams had material  
12 sprayed on from furnaces or some other  
13 operations going on in there and they found a  
14 layer of basically just crusted contamination  
15 in the overheads and they did a pretty thorough  
16 survey of it and they were concerned that there  
17 may be high levels of removal and they found  
18 very little and they also pulled air samples for  
19 a few days while they were in there.

20 CHAIR ZIEMER: Are we assuming that

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1 that remains fixed during the residual period,  
2 then? That's not contributing to the air  
3 activity that's assumed as you go forward in the  
4 residual period.

5 MR. TOMES: That facility is used  
6 in the evaluation -- that data is used in the  
7 evaluation.

8 CHAIR ZIEMER: Yes, okay.

9 MR. TOMES: So we are assuming that  
10 that is one of the data that was used.

11 CHAIR ZIEMER: Okay, thank you.  
12 Other questions? Okay, thank you, Tom. Let's  
13 go ahead then with SC&A's review and analysis  
14 and recommendations. Bob, are you going to  
15 head that up?

16 MR. BARTON: Yes. Thank you, Dr.  
17 Ziemer.

18 CHAIR ZIEMER: Yes.

19 MR. BARTON: This is Bob Barton. I  
20 guess at the outset it's important to remember

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1 that these new approaches, I guess we'd call  
2 them, are pretty much completely new methods  
3 for reconstructing the doses during the  
4 residual period, so there's a little bit to  
5 digest here.

6 We obviously had some concerns with  
7 the original way things were being done and so  
8 Tom went back and really kind of went through  
9 the weeds on those residual survey reports and  
10 he outlined, you know, they begin in 1957, which  
11 is essentially the final year that was  
12 considered operational and there was some  
13 surveys that were done in the '70s, 1980, '84,  
14 2000, and then a pretty major one in 2007 by the  
15 Army Corps of Engineers.

16 So I guess one of the I guess  
17 overarching issues, which was pretty easy and  
18 kind of a no-brainer to solve was this notion  
19 of whether we're going to consider an 8-hour  
20 workday or a 10-hour workday for the workers.

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1                   And originally during the  
2 operational period, NIOSH assumed a 10-hour  
3 workday which is pretty much in line with what  
4 we had heard through claimant interviews and  
5 information such as that, so ten hours makes  
6 sense in their operational period but  
7 originally it was being assumed that once the  
8 residual period started well now the shifts  
9 were down to eight hours.

10                   And we said, well, you know, is  
11 there a good reason to justify that. So NIOSH  
12 took a look at it and said, well, you know, for  
13 consistency it's claimant-favorable and much  
14 better just to assume ten hours in both periods  
15 because there's no reason to think that, you  
16 know, the shifts or work schedule changed, so  
17 that was kind of a no-brainer, just increase the  
18 work year from 2000 hours to 2500 hours.

19                   Now we sort of get into okay, so the  
20 external component of the dose reconstruction,

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1 which is Finding 6, and you have essentially two  
2 components to that, you have the penetrating  
3 dose and then you have the non-penetrating  
4 dose.

5 Penetrating dose was essentially  
6 measured in each of the surveys I just  
7 mentioned, you know. So essentially all  
8 throughout the residual period you have some  
9 gamma walkover data.

10 From 1957 or '58, really when the  
11 residual period starts, up until 2000 what you  
12 essentially end up with is about 80  
13 measurements.

14 Now not all of those measurements we  
15 noticed had been used by NIOSH when they  
16 calculated their distribution of gamma  
17 measurements, which is not necessarily a bad  
18 thing, but we said okay, what kind of effect  
19 would it have if we started including some of  
20 these data points which weren't used but

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1 they're pretty much in the same ballpark.

2 So that sort of brings us to SC&A  
3 Observations 1 through 3 in the memo to the Work  
4 Group sent out about two weeks ago.  
5 Essentially what we did is we said well, what  
6 effect does it have if we start adding in some  
7 of these other measurements into the total of  
8 80 and what it turns out is the chosen value of  
9 80 micro-R per hour, which was essentially the  
10 highest observed result in that 1957 survey  
11 right at the end of the residual period.

12 Out of the 80 measurements, 80-some  
13 measurements, only four ever exceeded that sort  
14 of value of 80 micro-R. So we said okay, well,  
15 what about those, you know, four measurements?  
16 And it turns out that they're pretty well  
17 characterized hot spots.

18 In other words, yes, you could look  
19 at a survey of that and say, wow, the highest  
20 one we observed was 300 micro-R per hour, it was

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1 under a step, I believe, but then you go ten feet  
2 away and it dropped to a hundred, or if you go  
3 ten feet in the other direction that'll drop to  
4 60, so it was clearly a hot spot.

5 So, you know, it seems very unlikely  
6 to me that any worker would have been exposed  
7 to those higher levels of gamma radiation for  
8 a full year over the entire course of their  
9 employment.

10 And when you fit a distribution to  
11 those 80 measurements what you find out is even  
12 when you add in some of the data points that  
13 weren't used, that 80 micro-R per hour is  
14 bounding the 95th percentile of the full gamma  
15 measurement distribution.

16 Now, this is only considering up to  
17 about 2000. The 2007 survey had over 2000  
18 gamma measurements at three feet and the  
19 highest one I believe was 63 micro-R per hour.

20 So, again, that chosen value of 80

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1 is certainly going to bound the very highest  
2 measurement observed in 2007 and if you take all  
3 those thousands of measurements and you look at  
4 them and you say, okay, you know, what did it  
5 look like if you put them to a distribution.

6 Well, now your 95th percentile for  
7 2007 was down around, you know, ten micro-R per  
8 hour, and that's at the 95th percentile, and  
9 that's really pretty close to what background  
10 is around Lockport, New York.

11 So, I mean, basically what I'm  
12 getting at is that penetrating value certainly  
13 looks bounding to me. It's even higher than  
14 the 95th percentile of all these gamma  
15 measurements that we have pretty much  
16 throughout the residual period.

17 And, like I said, it represents the  
18 highest measured value right at the start of the  
19 residual period. So, I mean, for those reasons  
20 I feel like that's a good value to choose.

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1                   You use it as a constant and it will  
2                   certainly bound the doses, from my point of  
3                   view. Now that's the penetrating component.

4                   When we get to the non-penetrating  
5                   component, we have far less data. I believe we  
6                   only have maybe five or six values anyway, we  
7                   don't exactly know how many measurements  
8                   because it doesn't specify how many actual  
9                   measurements they have in that 1957 survey  
10                  where they found the highest readings in the  
11                  10-inch bar mill area.

12                  They give you a range it goes from  
13                  one to 1.7 millirem and we don't know how many  
14                  measurements went into that range so it's kind  
15                  of difficult to tell, but essentially that was  
16                  an order of magnitude higher than anything else  
17                  they measured in the plant and they pretty much  
18                  said in that survey report that, you know, aside  
19                  from two areas in the main plant area,  
20                  everything was below, I believe it was 0.2

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1 millirems per hour.

2           So that's, you know, an order of  
3 magnitude less essentially than what we're  
4 looking at here and, of course, we're assigning  
5 that for the full day for 2500 hours per year  
6 for however long they worked there.

7           So the data's kind of limited for  
8 beta at three feet, but from what we have we're  
9 pretty much picking the high end of what values  
10 we do have to work with.

11           Now, another way to look at it from  
12 a scientific defensibility standpoint is to  
13 say, okay, what kind of ratio should we see. In  
14 other words, does this beta dose rate and this  
15 gamma dose rate, when you look at them relative  
16 to one another does it make sense, is what we're  
17 seeing scientifically valid? Which brings me,  
18 I believe it's Table 3-10 in TBD-6000 that  
19 essentially gives you a dose rate ratio.

20           If you have this gamma, this is what

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1 kind of beta dose rate you should see in  
2 relation to it, and that ratio comes out to a  
3 hundred.

4 Now, SC&A also did, I believe in a  
5 review of that methodology, they said, okay,  
6 well, let's run some Monte Carlo and let's see  
7 what ratios we come up with and we found out  
8 that, well, the ratio between the beta and the  
9 gamma is really less than that, it's probably  
10 closer to like 45 or 50.

11 Now, what we're looking at here with  
12 the ratio of these two values is lower than  
13 that. It's around 17, I believe, maybe 17, 18.

14 Now, one would say okay, well, your  
15 ratio is a little bit low there so what's going  
16 on, I mean is the beta component too high, is  
17 the gamma component too low?

18 But what you have to remember about  
19 those two numbers I quoted before, the ratio of  
20 45 and the ratio of a hundred is that

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1 essentially assumes an infinitely thin slab.

2 In other words, there's going to be no  
3 self-shielding or attenuation of the beta  
4 component whatsoever.

5 Now, that's not reality. In  
6 reality you're going to have layers of it and,  
7 you know, the beta component will really only  
8 travel through, you know, a fraction of a  
9 millimeter of material.

10 So in reality your ratio is going to  
11 be much lower and the reason I'm bringing this  
12 up is, from our point of view, the fact that  
13 you're in that right range of dose ratios sort  
14 of validates in my mind the values that have  
15 been chosen.

16 Since we don't really have a whole  
17 lot of data, you know, it becomes a weight of  
18 evidence as to whether we find it  
19 scientifically defensible to use the values  
20 that we do have and I think that's one piece of

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1 evidence in its favor.

2 Now, listen, our ratio is a little  
3 bit low but we're in the same ballpark as what  
4 the model ratio should be and the model ratio  
5 really is a vast overestimate of the beta  
6 component because it doesn't consider any sort  
7 of shielding.

8 So in our mind, from a Finding 6  
9 standpoint, the data has been very well  
10 characterized as to what we have, what we can  
11 use, and I think the values chosen are good  
12 ones, to put it simply.

13 So I guess I'll stop there for now  
14 and ask if there are any questions on the  
15 external component of -- or Finding 6  
16 essentially.

17 CHAIR ZIEMER: But basically SC&A  
18 is saying that they agree that NIOSH's approach  
19 for the external, both the gamma and the beta,  
20 is bounding, would that be a --

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1 MR. BARTON: That's correct. One  
2 of our major concerns going in was that we  
3 didn't feel the original TBD really discussed  
4 what data was out there in the context of, are  
5 we really choosing, first of all, how well was  
6 the site characterized throughout the residual  
7 period. In the case of the gamma walkovers I'd  
8 say it was pretty good.

9 CHAIR ZIEMER: Yes. What was the  
10 basis for it and was it truly scientifically  
11 defensible and I think you're saying yes it, now  
12 you believe it is.

13 MR. BARTON: Yes. I think that in  
14 the latest White Paper provided by NIOSH, I  
15 believe last fall, really kind of laid out what  
16 do we have out there for survey data, you know,  
17 when were the different surveys taking place  
18 and what are the magnitudes we're looking at  
19 that they found throughout the residual period.

20 And I think that we picked a

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1 scientifically defensible but also bounding  
2 and claimant-favorable value on a value  
3 essentially for the gamma and the beta  
4 component.

5 So that's where SC&A kind of stands.  
6 Again, is there any questions, we can field them  
7 now or we can move on to Finding 7.

8 CHAIR ZIEMER: Well, let's see if  
9 there's questions now, this is on external now.

10 MR. BARTON: Yes.

11 MEMBER MUNN: Not here.

12 CHAIR ZIEMER: Okay. Let's --

13 MEMBER BEACH: Yes, this is Josie.  
14 Bob, that was very clear and good information,  
15 thank you. No questions.

16 CHAIR ZIEMER: Okay, then let's  
17 proceed with the internal, Bob, thanks.

18 MR. BARTON: Sure, okay.

19 MEMBER POSTON: Paul, just for the  
20 record, I don't have any comments, I read, I

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1 reread all --

2 CHAIR ZIEMER: Oh, John Poston.  
3 Comment, John?

4 MEMBER POSTON: No. Just for the  
5 record, I don't have comments. I reread all  
6 this stuff this morning and the oral  
7 presentations just made it fine for me. I  
8 don't have any questions.

9 CHAIR ZIEMER: Good, thanks. Go  
10 ahead, Bob.

11 MR. BARTON: Okay, great. All  
12 right, so now we're talking about how do you  
13 characterize the internal component, which is  
14 essentially how do you characterize the dust  
15 loading available for inhalation during the  
16 residual period.

17 Now, originally, so essentially  
18 what you need is you need a starting point and  
19 you need an ending point and then you can  
20 interpolate between them to get essentially a

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1 gradual decline in the dust loading as the  
2 source term is being removed, but if you have  
3 a starting point and an ending point, you  
4 essentially connect the dots and reconstruct  
5 internal doses during the residual period.

6 So the real crux of it is what is  
7 that starting point going to be and what is that  
8 ending point going to be. Now, originally  
9 NIOSH had used a similar, but not quite the same  
10 approach of using general air samples during  
11 the operational period.

12 Specifically, they were using  
13 samples from 1949 to 1953, which is essentially  
14 right in the middle of the operational period  
15 at Simonds.

16 Now, one thing that's important to  
17 understand about Simonds is there's sort of a  
18 sliding scale as to how well they were keeping  
19 dust levels down.

20 When they first started off in 1948,

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1 the dust levels were pretty enormous. AEC came  
2 in and suggested some industrial controls and  
3 other practices such as, you know, localized  
4 ventilation, you know, use a vacuum, no more  
5 broom sweeping, that kind of thing, to get dust  
6 levels down to where they were pretty good.

7 And, you know, the 1949, now, and  
8 starting in 1953, for whatever reason, maybe  
9 it's that they were doing less work or whatever,  
10 a lot of those industrial controls started  
11 being removed.

12 So we have the situation where  
13 conditions weren't very good. They got better  
14 for a few years and then they kind of degraded  
15 to where they weren't being used anymore.

16 So we said, well, you know, your  
17 general air samples, while we agree it's very  
18 good to use general air samples during the  
19 operational period to establish dust levels at  
20 the residual period, you're kind of looking at

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1 the period when controls were at their height,  
2 you know, things were probably the best they  
3 were at Simonds during that period and it's  
4 always more preferable to use data as close to  
5 the end of the operational period if possible  
6 to characterize conditions at the start of a  
7 residual.

8 So we said all right, we realize we  
9 don't have any air sampling from 1955 to 1957,  
10 essentially the last three years of operations  
11 at Simonds.

12 We do have some air sampling in  
13 1954. That's the closest we can get so that's  
14 the best we can do. So NIOSH compiled the  
15 general air that we have. I believe they came  
16 up, there were 21 total general air samples  
17 taken during operations.

18 They were pretty well  
19 characterized. About, you know, whether in  
20 the vicinity of certain operations going on and

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1 such, 21 samples, a couple of them were taken  
2 in the same area during the same operation, so  
3 it makes sense to just average those values so  
4 you end up with 16 total samples and you take  
5 the geometric mean of that and you say all  
6 right, that's going to be our dust loading at  
7 the start of the residual period.

8 Now, they're not saying that that  
9 dust loading is going to settle and then get  
10 re-suspended, we're simply saying that is the  
11 dust loading. I mean it's during operations  
12 for rolling uranium.

13 So to me that is kind of an easy way  
14 to say, well, listen, that's got to bound what  
15 the actual re-suspended material was going to  
16 be during steel operations, you know, a number  
17 of years later.

18 We're actually using operational  
19 data that's going to be available for  
20 inhalation. So the starting point to me is the

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1 good one. It's going to bound it because we're  
2 looking at operational data, not residual.

3 So now we get to the ending point and  
4 originally NIOSH had used essentially the same  
5 report from the Army Corps of Engineers and they  
6 had calculated something, what was it called?  
7 I believe it was called an exposure point  
8 concentration.

9 And, you know, we looked at that we  
10 said, well, we can't really see what was done  
11 here. I mean, we know what the ending value is,  
12 what this exposure point concentration, we  
13 don't know how they arrived at it really. It  
14 was kind of a little muddy, we couldn't really  
15 tell.

16 So we asked NIOSH, you know, can you  
17 give us a little more information on this and  
18 that's where Tom just described they actually  
19 went and got the raw data from the Army Corps  
20 of Engineers and they looked through and they

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1 said you know what, maybe we should do our own  
2 little bit of analysis here.

3 And so they looked at it and there's  
4 thousands and thousands of data points and a lot  
5 of them were on like clean surfaces like walls  
6 and such.

7 I think Tom, it's very well  
8 described in the report, did a good job of going  
9 through and saying, listen, these one's these  
10 are not in the areas where uranium rolling took  
11 place, or they're on obviously clean surfaces,  
12 so you know what, let's get rid of those.

13 Now let's look at just the buildings  
14 where work was done and it turned out that  
15 Building 24, the southern portion only, because  
16 that's the only portion that was there during  
17 operations, had the highest 95th percentile  
18 contamination value.

19 So we said, all right, that's a good  
20 start because it's, you know, the highest 95th

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1 percentile out of the four or so buildings where  
2 operations took place.

3 So that's essentially what you're  
4 going to use to be re-suspended, which seems  
5 like a good place, but we wanted to ask one more  
6 question, is, you know, how do the two end  
7 points compare.

8 Because what OTIB-70 says is if you  
9 don't really have data for the residual period,  
10 what you can do is take data from the  
11 operational period as your starting point and  
12 you'll apply what's called a depletion factor.

13 Essentially every day a small  
14 fraction of the source term available for  
15 inhalation is going to decrease and that value,  
16 see if I have it off the top of my head.

17 Okay, here we go. It's 0.00067 per  
18 day. That's the fraction essentially leaving  
19 the site for all intents and purposes. So we  
20 said okay, that's what's recommended in

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1 OTIB-700, how do our two, our starting and end  
2 point actually compare if we're going to  
3 calculate that depletion factor, you know, how  
4 do we compare it?

5 Is it in the same ballpark as what  
6 OTIB-70 says? Is it higher? In other words,  
7 are we losing our source term faster? And as  
8 it turns it out that when you connect our  
9 starting and ending point, the depletion factor  
10 is about one-quarter of what is presented in  
11 OTIB-70.

12 So essentially our source term is  
13 hanging around longer, which is obviously going  
14 to be a claimant-favorable assumption. At the  
15 same time, like I said there's about a factor  
16 of four in there which says that the starting  
17 and end point that we've chosen seems  
18 scientifically defensible because we're very  
19 comparable to what OTIB-70, we are prescribed.

20 So I guess that's where we're at

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1 with Finding 7 and I guess the moral of the story  
2 for both of them is that SC&A feels NIOSH has  
3 really done their homework here and gotten into  
4 the data and explained their position very well  
5 and while also choosing scientifically  
6 defensible and claimant-favorable choices to  
7 reconstruct doses.

8 So I guess that's where SC&A comes  
9 out. If there are any questions.

10 CHAIR ZIEMER: Thank you. Again,  
11 we appreciate the analysis that SC&A has done  
12 to review this latest recommendation from  
13 NIOSH.

14 So I have no further questions,  
15 let's see about the other Work Group Members?

16 MEMBER MUNN: None here. Sounds  
17 thorough to me.

18 MEMBER BEACH: Yes, I don't have  
19 any, either.

20 MEMBER POSTON: No. No questions,

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1 Bob.

2 CHAIR ZIEMER: Okay. I guess both  
3 presentations were very clear. We have a final  
4 recommendation from SC&A which is on Page 8 of  
5 the report that Bob Barton prepared.

6 Let me, just for the record, read  
7 the recommendation of SC&A to the Work Group.  
8 Based on the above discussion SC&A believes  
9 that NIOSH has satisfactorily addressed the  
10 original concerns with reconstruction of both  
11 internal and external doses during the residual  
12 period.

13 SC&A's position is that we  
14 currently propose methods representing a  
15 scientifically defensible, sufficiently  
16 accurate and claimant-favorable approach.

17 Therefore SC&A recommends that the  
18 Work Group accept the proposed approaches  
19 outlined in NIOSH 2013(b) and 2013(c) and place  
20 Finding 6 and 7 in abeyance until the TBD is

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1 revised to reflect the new methodology.

2 And that's the end of the  
3 recommendation and let me just indicate that if  
4 we agree and accept this recommendation, in  
5 essence what we are saying is that we recommend  
6 that the residual period not be included in the  
7 SEC because dose can be reconstructed.

8 MEMBER MUNN: This is Wanda, I  
9 agree with that recommendation.

10 CHAIR ZIEMER: You recommend to the  
11 Board that this be accepted?

12 MEMBER MUNN: That is my  
13 recommendation, yes.

14 CHAIR ZIEMER: Okay, thank you.

15 MEMBER BEACH: I'll second it, this  
16 is Josie.

17 CHAIR ZIEMER: Okay. Now any  
18 discussion on this recommendation, Board  
19 Members? If not, I'll just call for a quick  
20 vote for the record. Let's see, Wanda?

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1 MEMBER MUNN: Yes.

2 CHAIR ZIEMER: Josie?

3 MEMBER BEACH: Yes.

4 CHAIR ZIEMER: John? I hear  
5 somebody clearing their throat, was that a yes?

6 MEMBER BEACH: No, that was Wanda.

7 CHAIR ZIEMER: Oh.

8 MEMBER MUNN: Sorry about that.

9 CHAIR ZIEMER: John, we're not  
10 hearing you, are you on the line yet?

11 (No response.)

12 CHAIR ZIEMER: Okay. And I'll  
13 vote yes. So the Work group is going to  
14 recommend then to the Board that the SC&A  
15 recommendation be accepted, which in turn means  
16 that we are accepting NIOSH's position that  
17 they can reconstruct dose and therefore that  
18 the residual period not be included in the SEC.

19 Now let me just ask Ted here now, for  
20 the full Board Meeting, do we need a formal

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1 presentation on this or just the  
2 recommendation?

3 MR. KATZ: Well, Paul, I think, and  
4 there are different ways you can do it, I think  
5 it would be helpful to have a presentation  
6 because the full Board, this has sort of been  
7 off the radar for quite a long time and I think  
8 they'll probably appreciate sort of being  
9 reminded of where we left off and then how we've  
10 gotten through this last bit.

11 So, I mean, you may want to have  
12 NIOSH and SC&A sort of give a formal, you know,  
13 presentation of what the remaining issues,  
14 findings were and how they were resolved and  
15 then, I mean, I think the Work Group's, you  
16 know, report could be very brief and oral, even.

17 CHAIR ZIEMER: Right. So perhaps  
18 let me clear this up and perhaps Tom could  
19 summarize NIOSH's approach for Findings 6 and  
20 7, which is the external and internal for the

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1 residual period.

2 And then Tom could summarize SC&A's  
3 review and their recommendation, and then I  
4 would simply follow up with the Work Group's  
5 recommendation to the Board.

6 MR. KATZ: Yes. I think that would  
7 be good. You said Tom, but you meant Bob for  
8 SC&A.

9 CHAIR ZIEMER: I meant Bob.

10 MR. KATZ: Yes.

11 CHAIR ZIEMER: I meant, Bob, right.

12 MR. KATZ: Of course. And I think  
13 though, also, just to back up a little bit at  
14 the front end you may want to just introduce  
15 this all by reminding the Board that they had  
16 added a Class, you know, back in I think 2011  
17 I think it was.

18 DR. NETON: Hey, Ted, this is Jim.

19 MR. KATZ: Yes?

20 DR. NETON: I've got a question I

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1 guess on that. Everything we've been doing up  
2 till now has been addressing the TBD review  
3 issues and not necessarily the SEC issues.

4 Is it really the case that we are  
5 closing out the SEC here or are we just closing  
6 out the Site Profile Review?

7 MR. KATZ: Well these were the, I  
8 believe, but you would know better than me, or  
9 Tom would, that these were the issues that were  
10 standing in the way of closing out the SEC, if  
11 I'm incorrect about that --

12 DR. NETON: Well, our  
13 recommendation in the original ER is we could  
14 do dose reconstructions for the entire period.  
15 We didn't leave it open, so it was not an opening  
16 there.

17 MR. KATZ: The original ER, no, the  
18 original ER recommended a class, yes -- No, the  
19 original ER recommended a class for through  
20 '57.

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1 DR. NETON: But we also said in the  
2 original ER that we could do dose  
3 reconstructions for the rest of the period, I'm  
4 pretty sure.

5 MR. KATZ: Right, but then you have  
6 the SC&A TBD review that raised questions about  
7 the residual period, which is why we've done  
8 this work, right?

9 DR. NETON: It's odd though because  
10 we've been conducting this entire review as if  
11 it was a TBD review not an SEC review.

12 MR. KATZ: I understand that, but  
13 this was standing in the way of finishing up the  
14 Board's review of the SEC, right? The Board  
15 was still --

16 (Simultaneous speaking.)

17 CHAIR ZIEMER: Well, we haven't met  
18 -- the Board did not approve the residual period  
19 yet, did they, and so the --

20 MR. KATZ: They did not and the

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1 Board did not come up with a determination for  
2 the residual period, which would've had to have  
3 been a determination that the doses can be  
4 reconstructed.

5 DR. NETON: I guess that's a matter  
6 of -- they didn't specifically withhold it,  
7 that's for sure.

8 MR. KATZ: Right.

9 DR. NETON: We recommended that we  
10 could do it, the Board agreed with our  
11 recommended period. I, you know, I can, it  
12 doesn't really matter I guess either way, but  
13 I was going under the assumption this was all  
14 TBD review and not SEC review material.

15 MR. KATZ: Well, and I think it  
16 kills two birds with one stone, but --

17 DR. NETON: I know, but we would've  
18 approached it very differently if it was -- an  
19 SEC evaluation is a somewhat different  
20 threshold than a Site Profile.

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1 I mean, clearly if you cleared a  
2 Site Profile hurdle, the SEC is a non-issue, but  
3 I just didn't, well --

4 MR. KATZ: Well, this was one of  
5 these, I mean, this is one of these SECs where  
6 the Board never articulated a position on the  
7 residual period.

8 So the Board has this as an  
9 outstanding item to close the SEC. But, Jim,  
10 if you're saying, I mean that --

11 DR. NETON: Yes, I don't know.

12 MR. KATZ: Oh, okay.

13 DR. NETON: I really don't know,  
14 I'm just saying that I don't see where the --  
15 the Board certainly didn't specifically  
16 withhold judgment. We were very clear in our  
17 ER that we could do the SEC after '57 and so I  
18 saw nothing outstanding commentary-wise that  
19 would indicate that it was an issue.

20 But, you know, if it's the

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1 requirement that they all formally be addressed  
2 with determinations, if the Board does not  
3 formally address it in the letter then I guess  
4 --

5 MR. KATZ: Yes. Well, I mean, I  
6 the rule we've been running by is unless the  
7 Board formally articulated that it concurs  
8 about the residual period or the period  
9 remaining on an SEC petition, then it needs to  
10 act to do that.

11 Now, I think there have been some  
12 SECs where the Board didn't produce a  
13 determination letter saying feasible after  
14 this period, but the Board's discussion of the  
15 SEC made it very clear that the Board concurred  
16 that the SEC shouldn't extend or be considered  
17 beyond the period.

18 DR. NETON: Right. I don't know  
19 what the transcripts say on this, to be honest  
20 with you.

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1 MR. KATZ: Excuse me, can you say  
2 that again?

3 DR. NETON: I don't know what the  
4 transcripts on this --

5 MR. KATZ: Oh, but I can tell you  
6 because LaVon and I went through these  
7 transcripts and this was definitely one of  
8 those transcripts where the Board basically  
9 just ran through the expedient of getting the  
10 SEC added, but did not address the residual  
11 period.

12 DR. NETON: Okay, then that's fine.  
13 That's fine. I just --

14 MR. KATZ: Yes. So that's why  
15 we've had this on our list to close it out.

16 DR. NETON: Okay.

17 MR. KATZ: And I think, I mean, so  
18 I understand what you're saying, Jim, exactly,  
19 but I think things just weren't, this wasn't  
20 left very clear, this issue.

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1 DR. NETON: Yes. Yes. And,  
2 again, it's just a matter of process. I mean  
3 either way it comes out the same.

4 MR. KATZ: Right. And I think, my  
5 impression is you've, you know, you've done the  
6 same work you would have.

7 DR. NETON: But this in effect then  
8 will require a determination letter and such.

9 MR. KATZ: Exactly. It'll require  
10 a determination letter from the Board.

11 DR. NETON: Okay. That's fine. I  
12 just, I guess I was not working under that  
13 impression, but I've got it clear in my mind  
14 now.

15 MR. KATZ: Okay, no problem.

16 DR. NETON: So back to the Board  
17 meeting, then, I guess NIOSH will provide a  
18 summary of what we've done to address these  
19 issues?

20 MR. KATZ: Yes. I mean, I think if

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1 you folks do that, lead off with the -- and I  
2 think you've more or less done it for the Work  
3 Group anyway --

4 DR. NETON: Yes.

5 MR. KATZ: -- so all you need is a  
6 presentation as opposed to a verbal one, I mean,  
7 a PowerPoint one, and then we would use these  
8 papers, we would provide these to the Board and  
9 SC&A can do their review.

10 And, Bob, I'll just leave it to SC&A  
11 whether you want to actually have a PowerPoint  
12 presentation or deal with it orally as you did  
13 in this Work Group meeting. I think you could  
14 handle it either way.

15 MR. BARTON: Yes, I think a few  
16 slides would probably be useful.

17 Maybe I can coordinate with Tom as  
18 he puts his presentation together so we're not,  
19 you know, overlapping the same information,  
20 but, you know, if some of the SC&A review

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1 information sort of supplements his  
2 presentation, I think it would helpful for the  
3 Board.

4 MR. KATZ: Yes. I think that would  
5 be great.

6 CHAIR ZIEMER: Tom, also, in your  
7 presentation it would probably be helpful just  
8 to remind the Board of what they've already done  
9 on the active period and why we're looking at  
10 this residual period.

11 MR. TOMES: All right, that's fine.

12 CHAIR ZIEMER: And a very brief  
13 review again, it always helps to remind people  
14 of what they did at the site, what was going on  
15 there and just -- and very brief.

16 MR. TOMES: Okay.

17 CHAIR ZIEMER: Not a full review of  
18 everything, but just a little reminder. So  
19 I'll kick it off by introducing what we're  
20 doing. Tom will talk about how Issues 6 and 7

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1 for the residual period were addressed.

2 Bob will give the SC&A evaluation  
3 and their recommendation and then I'll finalize  
4 it with the Work Group's recommendation to the  
5 Board. How does that sound, Ted?

6 MR. KATZ: I think that sounds  
7 good. And, Paul, I think given Jim's sort of  
8 uncertainty about this, I think it would be  
9 probably helpful for the rest of the Board to  
10 just note that this was one of these SECs where  
11 the Board, you know, acted to sort of expedite  
12 the SEC and hadn't really addressed the period  
13 outside of what was covered to be added by  
14 NIOSH.

15 CHAIR ZIEMER: Okay, great. Yes.  
16 And, again, that was, I didn't go back and  
17 review that transcript, but I was working under  
18 the impression that that was the case, and you  
19 had reviewed it, Ted?

20 MR. KATZ: Yes. I looked at it and

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1 Bomber, both of us, we both looked at it and that  
2 was the case.

3 CHAIR ZIEMER: Okay, very good.  
4 The only other comment I will make to you, Ted,  
5 is that I won't physically be at the meeting and  
6 I'll tell you offline why that is the case, but  
7 I'll be on the line and I think I can take care  
8 of it by phone.

9 MR. KATZ: Okay. Okay, thanks,  
10 Paul.

11 CHAIR ZIEMER: Okay, any other  
12 comments or questions? I think that completes  
13 our agenda for the day unless there's further  
14 concerns or comments or issues that anyone  
15 wants to raise.

16 If not, I thank all of you for your  
17 input on this and for your actions and we will  
18 see you either in person or by phone at the full  
19 Board Meeting.

20 Oh, we have a phone meeting coming

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1 up anyway later this week.

2 MR. KATZ: We do, on Wednesday.

3 MEMBER MUNN: Yes.

4 CHAIR ZIEMER: But we're not going  
5 to act on this till the face-to-face in Idaho,  
6 right?

7 MR. KATZ: That's correct.

8 CHAIR ZIEMER: So the only thing we  
9 need to do at the upcoming meeting is to report  
10 that this is coming.

11 MR. KATZ: Yes. Yes, I think that  
12 would be great.

13 CHAIR ZIEMER: Okay. If there is  
14 no further action before us, I'll declare the  
15 meeting adjourned. Thank you all.

16 MR. KATZ: Thank you everyone.

17 MEMBER MUNN: That's great.  
18 Everybody have a great week.

19 MR. KATZ: You too.

20 (Whereupon, the above-entitled

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1 matter went off the record at 11:24 a.m.)

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