

THE U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES  
PUBLIC HEALTH SERVICE  
CENTERS FOR DISEASE CONTROL AND PREVENTION  
NATIONAL INSTITUTE FOR OCCUPATIONAL SAFETY AND HEALTH

convenes

MEETING FIFTY-EIGHT

ADVISORY BOARD ON  
RADIATION AND WORKER HEALTH

VOL. I

DAY ONE

ABRWH BOARD MEETING

The verbatim transcript of the  
Meeting of the Advisory Board on Radiation and  
Worker Health held at the Crowne Plaza Hotel,  
Redondo Beach, California, on Sept. 2, 2008.

STEVEN RAY GREEN AND ASSOCIATES  
NATIONALLY CERTIFIED COURT REPORTERS  
404/733-6070

C O N T E N T S

Sept. 2, 2008

WELCOME AND OPENING COMMENTS	7
DR. PAUL ZIEMER, CHAIR	
DR. CHRISTINE BRANCHE, DFO	
PANTEX PLANT SEC PETITION	13
MR. MARK ROLFES, NIOSH	
PETITIONERS	
NIOSH PROGRAM UPDATE	51
MR. LARRY ELLIOTT, NIOSH	
DEPARTMENT OF LABOR UPDATE	82
MR. JEFFREY L. KOTSCH, DOL	
CONNECTICUT AIRCRAFT NUCLEAR ENGINE	
LABORATORY SEC PETITION	96
DR. SAMUEL GLOVER, NIOSH	
PETITIONERS	
PUBLIC COMMENT	129
COURT REPORTER'S CERTIFICATE	161

### TRANSCRIPT LEGEND

The following transcript contains quoted material. Such material is reproduced as read or spoken.

In the following transcript: a dash (--) indicates an unintentional or purposeful interruption of a sentence. An ellipsis (. . .) indicates halting speech or an unfinished sentence in dialogue or omission(s) of word(s) when reading written material.

-- (sic) denotes an incorrect usage or pronunciation of a word which is transcribed in its original form as reported.

-- (phonetically) indicates a phonetic spelling of the word if no confirmation of the correct spelling is available.

-- "uh-huh" represents an affirmative response, and "uh-uh" represents a negative response.

-- "\*" denotes a spelling based on phonetics, without reference available.

-- (inaudible)/ (unintelligible) signifies speaker failure, usually failure to use a microphone.

**P A R T I C I P A N T S**

(By Group, in Alphabetical Order)

CHAIR

ZIEMER, Paul L., Ph.D.  
Professor Emeritus  
School of Health Sciences  
Purdue University  
Lafayette, Indiana

DESIGNATED FEDERAL OFFICIAL

BRANCHE, Christine, Ph.D.  
Principal Associate Director  
National Institute for Occupational Safety and Health  
Centers for Disease Control and Prevention  
Washington, DC

BOARD MEMBERS

BEACH, Josie  
Nuclear Chemical Operator  
Hanford Reservation  
Richland, Washington

1 CLAWSON, Bradley  
2 Senior Operator, Nuclear Fuel Handling  
3 Idaho National Engineering & Environmental Laboratory

GIBSON, Michael H.  
President  
Paper, Allied-Industrial, Chemical, and Energy Union  
Local 5-4200  
Miamisburg, Ohio

GRIFFON, Mark A.  
President  
Creative Pollution Solutions, Inc.  
Salem, New Hampshire

1           LOCKEY, James, M.D. (not present)  
2           Professor, Department of Environmental Health  
3           College of Medicine, University of Cincinnati

4           MELIUS, James Malcom, M.D., Ph.D.  
5           Director  
6           New York State Laborers' Health and Safety Trust Fund  
7           Albany, New York

          MUNN, Wanda I.  
          Senior Nuclear Engineer (Retired)  
          Richland, Washington

          POSTON, John W., Sr., B.S., M.S., Ph.D.  
          Professor, Texas A&M University  
          College Station, Texas

          PRESLEY, Robert W.  
          Special Projects Engineer  
          BWXT Y12 National Security Complex  
          Clinton, Tennessee

          ROESSLER, Genevieve S., Ph.D.  
          Professor Emeritus  
          University of Florida  
          Elysian, Minnesota

          SCHOFIELD, Phillip  
          Los Alamos Project on Worker Safety  
          Los Alamos, New Mexico

AUDIENCE PARTICIPANTS

ADAMS, NANCY, NIOSH  
BERONJA, GREG, SC&A  
BLAZE, D'LANIE, AERO SPACE ORG.  
BREYER, LAURIE, NIOSH  
BROEHM, JASON, CDC  
CANO, REGINA, DOE  
CHEW, MELTON H., ORAUT  
DEGARMO, DENISE, SIUE/DOW  
DURST, KELLEY, NIOSH  
ELLIOTT, LARRY, NIOSH  
ELLISON, CHRIS, NIOSH/OCAS  
FITZGERALD, JOE, SC&A  
FUNKE, JOHN  
FUORTES, LAR  
GLOVER, SAM, NIOSH  
HANSON, JOHN, SIUE/DOW  
HINNEFELD, STUART, NIOSH  
HOWELL, EMILY, HHS  
KATZ, TED, NIOSH  
KLEA, BONNIE, PETITIONER  
KOTSCH, JEFF, U.S. DOL  
LEWIS, GREG, DOE  
MAKHIJANI, ARJUN, SC&A  
MAURO, JOHN, SC&A  
MCFEE, MATTHEW, ORAU  
NETON, JIM, NIOSH  
NORTHOP, MR. AND MRS. T.E., SELF  
PORTER, DIANE, NIOSH  
PRESLEY, LOUISE S., SPOUSE  
RAFKY, MICHAEL, HHS  
ROBERTS, KIMBERLY, SAIC  
ROBERTSON-DEMERS, KATHY, SC&A  
ROLFES, MARK, NIOSH  
SIEBERT, SCOTT, ORAUT  
VOLSCH, JOE, SIUE/DOW  
WORTHINGTON, PAT, DOE  
ZACCHERO, MARY JO, ORAU

P R O C E E D I N G S

(1:00 p.m.)

WELCOME AND OPENING COMMENTS

DR. PAUL ZIEMER, CHAIR

DR. CHRISTINE BRANCHE, DFO

1 DR. BRANCHE: If someone on the line could  
2 please let me know that you can hear me.

3 UNIDENTIFIED: We can hear you.

4 DR. BRANCHE: Great, thank you.

5 UNIDENTIFIED: Can hear you.

6 DR. BRANCHE: Good afternoon. Would someone  
7 participating by phone please let me know that  
8 you can still hear me?

9 UNIDENTIFIED: Yes, I can hear you.

10 DR. BRANCHE: Thank you so much. We are now  
11 opening the meeting for the Advisory Board on  
12 Radiation and Worker Health, meeting number 58.  
13 I'm going to hand it over to Dr. Ziemer, and  
14 then I'll (electronic interference) to him.

15 DR. ZIEMER: Thank you. I'll officially call  
16 the meeting to order. Thank you all for your  
17 participation. Just for the record, one of the  
18 Board members, Dr. Lockey, will not be able to  
19 be with us today. Dr. Poston will be joining  
20 us very shortly. His plane is just arriving

1 about now at the airport so he'll be here  
2 shortly. Dr. Melius is here but is currently  
3 on a conference call, will be back with us  
4 shortly as well, but we do have a quorum so we  
5 will proceed.

6 There are copies of today's agenda, as well as  
7 related documents and papers, on the table in  
8 the rear of this room. If you have not already  
9 done so, please avail yourselves of those  
10 documents.

11 Also we ask that everyone -- Board members,  
12 federal employees, other guests -- please  
13 register your attendance with us today in the  
14 booklet that's at the entryway. Also members  
15 of the public who wish to make public comment  
16 during our public comment period, which is  
17 later this afternoon, please sign up in the  
18 booklet out there in the foyer as well.

19 We're pleased to be here in the Los Angeles  
20 area and specifically in Redondo Beach. There  
21 are facilities in this area that are of  
22 interest to the Board and to the program, so  
23 we're glad to have the opportunity for  
24 individuals and claimants from this area to  
25 participate in the activities of the Board this

1 week.

2 Now I'm going to ask our Designated Federal  
3 Official, who is really phasing out as  
4 Designated Federal Official and who is Acting  
5 Director of NIOSH now, Dr. Christine Branche,  
6 to say a few words for us.

7 **DR. BRANCHE:** Good afternoon. Again, this is  
8 meeting 58 and I -- I do have the pleasure of  
9 being the Designated Federal Official for this  
10 Advisory Board, and we are making a transi-- a  
11 temp-- appears to be a temporary transition  
12 while the Director of NIOSH position will soon  
13 be posted and -- a search and posting of the  
14 position will soon be underway. I am the  
15 Acting Director of NIOSH and Mr. Ted Katz,  
16 seated to my right, we're transitioning him  
17 very quickly into the position as the Acting  
18 Designated Federal Official. But this  
19 afternoon I will -- I will do it. Ted and I  
20 will share responsibilities tomorrow, and then  
21 he'll be here on Thursday.

22 Now, for those of you participating by phone,  
23 we are so happy to be able to provide this  
24 opportunity for you, but we do ask that you  
25 mute your phones. You can do that by using the

1 star-6 feature if you do not have a mute  
2 button. It is critical that everyone  
3 participating by phone use -- use the mute  
4 feature so that everyone participating by phone  
5 can hear the goings on here in the Board  
6 meeting. And then if the Board members and the  
7 members of the public who are here this  
8 afternoon, if you do -- if you could please use  
9 your mike when you are ready to speak. Those  
10 of you by phone participating, when you are  
11 ready to speak, upon Dr. Ziemer's signal please  
12 use the star-6 or the mute button to unmute  
13 your line. Again, it is ver-- it is critical  
14 for everyone participating by phone to mute  
15 your lines.

16 For those of you here in the room, the  
17 emergency exits are directly in the back of the  
18 room and straight out to the parking lot. If  
19 for some reason fire or other emergency  
20 prevents your exit, there is one here behind  
21 the Board table, and then you would exit to the  
22 left through this exit behind us if that -- if  
23 that should become a necessity.

24 There is a redaction policy that we have for  
25 our Board transcripts. If you're here in the

1 room and -- or by phone and you wish to make a  
2 comment, you give your name -- if you give your  
3 own name, then there'll be no attempt to redact  
4 your name. But NIOSH will take responsible  
5 steps to assure that individuals making public  
6 comment are aware of the redaction policy. You  
7 would provide your own name and it would appear  
8 in the transcript of the meeting posted on the  
9 public web -- web site. We are reading this  
10 statement about our redaction policy at the  
11 beginning of this meeting as our first step of  
12 making you aware of the policy. Printed copies  
13 of our redaction policy are also available at  
14 the table in the back of the room. The  
15 redaction policy was posted with the *Federal*  
16 *Register* announcement for this meeting, and it  
17 is also available separately on the NIOSH web  
18 site.

19 If you are an individual making a statement  
20 that reveals personal information -- for  
21 example, medical information -- about yourself,  
22 that information will not usually be redacted  
23 when the transcript is posted on our public web  
24 site. The NIOSH Freedom of Information Act  
25 coordinator will, however, review all such

1           revelations in accordance with the Freedom of  
2           Information Act and the Federal Advisory  
3           Committee Act and, if deemed appropriate, will  
4           redact such information.

5           All disclosures of information concerning third  
6           parties will be redacted.

7           If there's someone here in the room or someone  
8           by phone who would like to make a statement and  
9           would not like to share your own individual  
10          name, if you could please notify me or Mr. Katz  
11          before you come to the microphone or before you  
12          say your information by phone, we will then  
13          entertain any -- any wish to not have your name  
14          put in the public record.

15          Again I ask that everyone participating by  
16          phone please mute your line by either pressing  
17          the mute button or using star-6.

18          I will discuss, at a later time on the agenda,  
19          some of the transition issues for Mr. -- Mr.  
20          Katz to me -- from me to Mr. Katz, rather. But  
21          other than that, Dr. Ziemer, thank you very  
22          much.

23          **DR. ZIEMER:** Okay, thank you. Going to proceed  
24          now with the agenda. I should point out that  
25          we will in general follow the agenda, but the

1 times are always estimated or approximated  
2 based on how much time we think might be  
3 required for a given topic. However, if we get  
4 ahead, or if we get behind, we may have to  
5 adjust accordingly.

6 **PANTEX PLANT SEC PETITION**

7 Our first topic this afternoon is an SEC  
8 petition for workers at the Pantex Plant, which  
9 is in Amarillo, Texas. The actual petition,  
10 which will be described in a moment by NIOSH,  
11 was qualified late last year, in November of  
12 '07. The evaluation report, which is required  
13 under law once a petition is -- is confirmed or  
14 qualified. That particular evaluation report  
15 was submitted to the Board and to the public  
16 earlier -- I was going to say this month but it  
17 now is last month. It was early in August, so  
18 it's been just a little under a month ago and  
19 the Board has had just a -- two or three weeks  
20 to begin to familiarize itself with the content  
21 of the evaluation report.

22 We're going to hear first from Mark Rolfes, who  
23 is a staff member for NIOSH and is responsible  
24 overall for this particular document, together  
25 with some others who have assisted in its

1 development. Then we will have an opportunity  
2 to hear as well from the petitioners, some of  
3 whom may be on the line today, and we will find  
4 out at that point who is on the line.

5 But let me ask first if there are petitioners  
6 on the line. I want to make sure they hear  
7 this presentation.

8 **DR. FUORTES:** Hi, this is Lar Fuortes. I'm on  
9 the line.

10 **DR. ZIEMER:** Okay, thank you.

11 **DR. BRANCHE:** If you could please mute your  
12 phone until it is time for you to speak --  
13 everyone, if you could please mute your phones.  
14 Thank you.

15 **DR. ZIEMER:** Dr. Fuortes, are there any others  
16 that you know of, of the petitioners' group,  
17 that will be on the line today?

18 **DR. FUORTES:** I had hoped so, but I have not  
19 heard confirmation.

20 **DR. ZIEMER:** We'll check -- well, let me ask  
21 now, are there others -- others of the  
22 petitioners on the line now?

23 (No responses)

24 I will check again later after Mr. Rolfes'  
25 presentation as well. Thank you very much.

1 Let us proceed. Welcome, Mark.

2 **MR. ROLFES:** Okay. Thank you, Dr. Ziemer.

3 Thank you, Dr. Branche. Ladies and gentlemen,

4 members of the Advisory Board, I am Mark

5 Rolfes. I am a health physicist with the

6 National Institute for Occupational Safety and

7 Health, Office of Compensation Analysis and

8 Support. I'm here today to present to you the

9 NIOSH findings of the Pantex Plant Special

10 Exposure Cohort petition evaluation report.

11 The Pantex Plant was built in 1942 to load

12 conventional bombs for World War II efforts.

13 An Atomic Energy Commission contract was

14 awarded in 1951 to fabricate high explosives

15 for nuclear weapon mechanical assemblies.

16 Pantex was managed and operated by Proctor and

17 Gamble Defense Corporation until October of

18 1956, then by Mason Hanger-Silas Mason Company.

19 Mason Hanger-Silas Mason was jointed by

20 Battelle in October of 1991.

21 From 1957 -- excuse me, from 1951 through 1957

22 Pantex focused on the assembly of non-nuclear

23 components for In-Flight Insertable weapons.

24 All In-Flight Insertable mechanical assemblies

25 were retired by 1966.

1 Prior to 1957 only depleted uranium -- depleted  
2 uranium was the only nuclear component present  
3 at Pantex.

4 Beginning in 1957 tritium reservoirs were  
5 received from the Savannah River Site, and  
6 sealed plutonium pits began arriving from the  
7 Rocky Flats Plant in 1958.

8 Gravel Gerties were constructed in 1958 to  
9 allow the final assembly of high explosives  
10 with fissile materials. Fissile materials were  
11 encapsulated in sealed pits.

12 Pantex's site missions included the fabrication  
13 of high explosives. These were non-nuclear  
14 components. In the early days, from 1951  
15 through 1962, the fabrication involved the  
16 melting, casting and machining to final shape.  
17 Beginning in 1961, high explosives were pressed  
18 with a hydrostatic press and then machined.

19 The second site mission was to assemble nuclear  
20 weapons.

21 The third mission was to develop high  
22 explosives, non-nuclear components.

23 The fourth site mission was the surveillance  
24 testing and evaluation of both nuclear and non-  
25 nuclear components, and Pantex was also

1 responsible for conducting retrofits,  
2 modifications and retirements of nuclear  
3 weapons.

4 NIOSH received the Pantex SEC petition on  
5 September 8th, 2006. NIOSH issued a proposed  
6 finding indicating that the petition would not  
7 qualify for evaluation on February 5th, 2007.  
8 An administrative review was requested on  
9 February 20th, 2007 and additional information  
10 was provided to NIOSH on February 22nd, 2007.  
11 The SEC petition was revised on March 7th,  
12 2007.

13 NIOSH issued a proposed finding on August 24th,  
14 2007 indicating that the SEC petition did not  
15 qualify for evaluation. An administrative  
16 review was requested on October 10th, 2007 and  
17 as a result of the administrative review  
18 findings, the Pantex petition qualified for  
19 evaluation on November 20th, 2007 due to doubt  
20 about the adequacy of monitoring data at  
21 Pantex.

22 A *Federal Register* notice was then posted on  
23 December 17th, 2007 and NIOSH issued its  
24 evaluation report on August 8th, 2008.

25 The petition for Pantex was submitted to NIOSH

1 on behalf of a class of employees. The  
2 petitioner-proposed class definition was all  
3 employees who worked in all facilities at the  
4 Pantex Plant in Amarillo, Texas from January  
5 1st, 1951 through December 31st, 1991.

6 NIOSH slightly modified the class and evaluated  
7 the following: All employees who worked in any  
8 facility or location at the Pantex Plant in  
9 Amarillo, Texas from January 1st, 1951 through  
10 December 31st, 1991.

11 As part of the evaluation, NIOSH had access to  
12 various sources of information. These included  
13 the personnel dosimetry records in the  
14 Historical Exposure Records System, and the  
15 Dosimetry Records Management System at Pantex.  
16 NIOSH had the Oak Ridge Associated University  
17 team Technical Information Bulletins,  
18 procedures and the Pantex Plant Technical Basis  
19 Documents. NIOSH had access to the Pantex  
20 Plant health protection surveys, safety  
21 standards and operating procedures.

22 Furthermore, NIOSH has several documents in the  
23 site research database. NIOSH conducted  
24 interviews with current and former Pantex  
25 employees. NIOSH has access to personnel

1 dosimetry and information contained within case  
2 files in the NIOSH/OCAS Claims Tracking System,  
3 and also has documentation provided to NIOSH by  
4 the petitioners.

5 Within the NIOSH/OCAS Claims Tracking System,  
6 as of August 1st, 2008, Pantex has -- excuse  
7 me, NIOSH has received 380 Pantex claims from  
8 the Department of Labor which require a dose  
9 reconstruction; 357 of those 380 claims met the  
10 class definition criteria for this SEC  
11 petition. Of the 380 claims that NIOSH has  
12 received -- I apologize. Of the 357 claims  
13 that met the class definition, 244 dose  
14 reconstructions have been completed. Of those  
15 357 claims that met the class definition, 157  
16 contained internal dosimetry data,  
17 approximately 44 percent. 240 of the 357  
18 claims had external dosimetry data. That's  
19 approximately 67 percent.

20 The petition bases and concerns were  
21 unmonitored workers, and also concerns about  
22 the effectiveness of the health protection and  
23 industrial health programs.

24 There was a petition concern that few workers  
25 were monitored for external exposure in the

1           early years; and until 1979 the majority of the  
2           Pantex workforce was unmonitored.  
3           NIOSH, in its evaluation, found that radiation  
4           monitoring levels were consistent with exposure  
5           potential. Pantex issued dosimeters to  
6           employees who were likely to receive ten  
7           percent of the permissible radiation dose.  
8           From 1952 through 1957 few workers were  
9           monitored due to the absence of fissile  
10          materials on site. Industrial radiography and  
11          medical X-rays were the only significant  
12          sources of potential radiation exposure.  
13          From 1958 through 1991 the number of monitored  
14          workers increased with the increasing potential  
15          for exposure. Monitoring variations were due  
16          to weapon production rates, the presence of  
17          fissile materials, and quantities of  
18          radioactive materials on site.  
19          There was a petition concern that workers'  
20          histories and the Tiger Team report questioned  
21          the efficacy of the health physics and  
22          industrial hygiene programs.  
23          In its evaluation NIOSH found that the Tiger  
24          Team reported deficiencies in health physics  
25          support staffing levels, questioned the quality

1 assurance of records, and the implementation of  
2 DOE 5480.11 requirements. There was no  
3 indication radiation exposures were  
4 unmonitored, or that they were unsuitable for  
5 bounding doses to Pantex workers.  
6 NIOSH also identified an issue that pre-1993  
7 neutron doses were potentially underestimated.  
8 NIOSH's position is that neutron doses recorded  
9 since 1994 are reliable, suitable, and also  
10 claimant favorable for bounding earlier neutron  
11 doses.  
12 Pre-1994 neutron dose reconstruction utilizes a  
13 neutron-to-photon ratio methodology.  
14 NIOSH also has access to workplace surveys and  
15 intrinsic radiation measurements.  
16 To illustrate how we would complete a dose  
17 reconstruction for a Pantex claim, we have put  
18 a small sample dose reconstruction together.  
19 For an individual who was employed at Pantex  
20 from 1980 through 1986 -- they were employed as  
21 a maintenance mechanic from 1980 through 1981,  
22 and then a production technician from 1982  
23 through 1986. This individual was a male born  
24 in 1929 who was diagnosed with a basal cell  
25 carcinoma on the skin of his nose with an ICD-9

1 code of 173.3. The year of diagnosis was 1996,  
2 and for the determination of a probability of  
3 causation in IREP, we require ethnicity for  
4 skin cancers. This individual was white, non-  
5 Hispanic.

6 For the years of 1980 to 1981 the individual  
7 was an unmonitored maintenance mechanic. From  
8 1982 through 1986 the individual was monitored  
9 for external exposures as a production  
10 technician. As a PT the individual performed  
11 weapon assembly, disassembly and inspections in  
12 Zone 12. His monitoring data indicated that he  
13 had received a recorded photon dose of 4.81 rem  
14 and a recorded electron dose of 3.15 rem. No  
15 internal monitoring data were provided.  
16 NIOSH made several claimant-favorable  
17 assumptions to complete this dose  
18 reconstruction. These included the assignment  
19 of unmonitored photon, electron and neutron  
20 doses for the years of 1980 to 1981. NIOSH  
21 also applied 100 percent anterior to posterior  
22 radiation exposure geometry. NIOSH assumed  
23 that all photons that the individual was  
24 exposed to were 100 percent 30 to 250 keV, and  
25 that all neutrons were 100 keV to 2 MeV.

1           Furthermore, all electrons were assumed to be  
2           greater than 50 -- 15 keV in energy. An organ  
3           dose conversion factor of unity was applied,  
4           and ICRP 60 neutron weighting factors of 1.1 --  
5           1.91, excuse me, were applied. NIOSH also  
6           assigned intakes of tritium, uranium, plutonium  
7           and thorium.

8           The external exposures assigned by NIOSH for  
9           the unmonitored period from 1980 to 1981  
10          included unmonitored and missed photon doses of  
11          480 millirem; 123 millirem was based on  
12          coworker recorded photon dose, 360 millirem was  
13          based on coworker missed photon dose.

14          NIOSH assigned an unmonitored neutron dose of  
15          738 millirem based on the median neutron to  
16          photon ratio of .8 to one. Furthermore, an  
17          unmonitored electron dose of 123 millirem was  
18          assigned for the years of 1980 to 1981 based on  
19          a one-to-one ratio of the recorded coworker  
20          photon dose.

21          The external exposures assigned by NIOSH for  
22          the monitored period, from 1982 through 1986,  
23          included the individual's recorded electron  
24          dose of 3.15 rem, his recorded photon dose of  
25          4.81 rem. Also NIOSH calculated a missed

1 photon dose of 285 millirem based on non-  
2 positive dosimetry results. The neutron dose  
3 assigned was based on the 95th percentile  
4 neutron to photon ratio of 1.7 to one, which  
5 was applied to both the missed and recorded  
6 photon dose.

7 The total neutron dose reconstructed by NIOSH  
8 was 16.543 rem, of which 15.618 rem was based  
9 on recorded photon dose, and 925 millirem was  
10 based on missed photon dose.

11 The intakes assigned from 1980 through 1986  
12 were inhalation intakes of type S natural  
13 uranium with an intake rate of 19 picocuries  
14 per day, an inhalation intake of type S  
15 plutonium with a rate of 290 picocuries per  
16 year, an inhalation intake of type S thorium  
17 equal to 48 picocuries per year, and we also  
18 assigned ingestion intakes of natural uranium  
19 at a rate of 44 picocuries per day.

20 The internal dose was calculated to the skin  
21 from 1980 through the date of diagnosis in  
22 1996. The resulting internal dose was less  
23 than one millirem.

24 Additionally, NIOSH assigned 158 millirem to  
25 the skin based on tritium coworker doses.

1 NIOSH has completed this sample dose  
2 reconstruction. This is an overestimate of the  
3 radiation dose reconstructed to the skin. All  
4 sources of radiation exposure have been  
5 considered, and the assigned dose exceeds that  
6 which was actually received by the claimant.  
7 NIOSH has assigned the recorded photon dose of  
8 4.81 rem, the recorded electron dose of 3.15  
9 rem, a calculated missed and unmonitored photon  
10 dose of 768 millirem, a missed and unmonitored  
11 neutron dose of 17.282 rem, an unmonitored  
12 electron dose of 123 millirem; internal dose  
13 from uranium, plutonium and thorium intakes,  
14 roughly one millirem; an internal dose from  
15 tritium equal to 158 millirem, for a total of  
16 26.292 rem.

17 I want to make a note that we did consider  
18 medical X-rays but did not include the doses  
19 for medical X-rays were required as a condition  
20 of employment because those doses to the skin  
21 were less than one millirem.

22 In the Interactive RadioEpidemiological Program  
23 these doses were input specific to this  
24 individual, and a probability of causation was  
25 calculated. The 99th percentile probability of

1           causation was equal to 23.74 percent.  
2           NIOSH has evaluated the petition using  
3           guidelines in 43 CFR 83.13 and has submitted a  
4           summary of its findings in a petition  
5           evaluation report to both the Board and to the  
6           petitioners. NIOSH issued the Pantex Plant SEC  
7           evaluation report on August 8th, 2008.  
8           As part of the evaluation process there is a  
9           two-pronged test which is established by  
10          EEOICPA and incorporated into 42 CFR 83.13 Part  
11          (c)(1) and (c)(3). NIOSH must determine  
12          whether it is feasible to estimate the level of  
13          radiation doses of individual members of a  
14          class with sufficient accuracy. NIOSH must  
15          also determine if there is a reasonable  
16          likelihood that such radiation dose may have  
17          endangered the health of members of the class.  
18          NIOSH found that the available monitoring  
19          records, process descriptions and source term  
20          data are adequate to complete dose  
21          reconstructions with sufficient accuracy for  
22          the evaluated class of employees. Therefore,  
23          under the law, the health endangerment  
24          determination is not required.  
25          In summary, the feasibility findings for the

1           Pantex Plant petition, SEC-00068, for the years  
2           of January 1951 through December 1991, NIOSH  
3           found that reconstruction was feasible for  
4           internal exposures from uranium, tritium,  
5           plutonium, thorium and radon, and that external  
6           dose reconstruction was feasible for exposures  
7           to gamma, beta, neutron and occupationally-  
8           required medical X-rays.

9           Additional information, documentation and a  
10          sample dose reconstruction are available for  
11          the Advisory Board's review in the share drive  
12          folder "Document Review \ AB Document Review \  
13          Pantex \ Pantex SEC".

14          Finally, I would like to thank all former and  
15          current Pantex workers for their contributions  
16          to the security and to the defense of the  
17          United States of America. Thank you.

18          **DR. ZIEMER:** Thank you very much, Mark. We'll  
19          have a brief time for some questions here. Let  
20          me start with perhaps more of a comment, but  
21          I'd like to refer to slide 14, which references  
22          the Tiger Team report, and I would simply like  
23          to point out that the Tiger Team report dates  
24          back to the early '90s, I don't know the exact  
25          date, but your -- you have a comment that says

1           there's no indication that radiation exposures  
2           were unmonitored or unsuitable for bounding  
3           doses to Pantex workers. I'd just like to  
4           point out that at the time of the Tiger Teams,  
5           a question of bounding doses was not an issue  
6           that Tiger Teams looked at, so I would -- I --  
7           I don't want this to be misleading. The  
8           implication is that therefore you could bound  
9           the doses since they didn't say you couldn't.  
10          I'm simply pointing out Tiger Team reports  
11          typically did not address the issue of bounding  
12          doses. That was not a question that was -- I  
13          mean this is way before this program existed,  
14          so I just simply wanted to point that out.  
15          The statement that the -- there wasn't a  
16          question about the validity of -- of the  
17          monitoring system, I think that is probably  
18          fine, although there was this question on the  
19          quality assurance. But this particular issue  
20          of bounding I don't believe was a Tiger Team  
21          issue in any event. I simply want to make sure  
22          we're clear on that.

23          **MR. ROLFES:** Okay. Thank you.

24          **DR. ZIEMER:** Other -- yes, Dr. Poston. And let  
25          the record show that Dr. Poston has joined the

1 group and --

2 **DR. POSTON:** I apologize for being late, Mr.  
3 Chairman, but yesterday was a holiday  
4 representing and recognizing the work of our  
5 workers in the U.S. and I refused to travel.  
6 Sorry about that.

7 Mark, just one con-- one clarification. In  
8 your presentation you said you did not evaluate  
9 the medical doses, but on the other hand in  
10 your last slide you showed that they were  
11 feasible. So would you say a little bit about  
12 that?

13 **MR. ROLFES:** Sure.

14 **DR. POSTON:** Since you didn't evaluate them,  
15 how can you necessarily reach the conclusion  
16 that they were feasible?

17 **MR. ROLFES:** Thank you, Dr. Poston. Yes,  
18 because of the location of the skin cancer on  
19 the individual's nose, it would have been  
20 outside of the primary beam for a posterior to  
21 anterior geometry for a chest X-ray. And it  
22 was evaluated, I guess, per se, but it wasn't  
23 included in the sample dose reconstruction  
24 because the resulting dose was less than one  
25 millirem.



1 of NIOSH to review this petition. I -- I think  
2 that's something the Board should know.  
3 Another thing I'd like the Board to know is  
4 that of information that -- that was presented,  
5 you heard that NIOSH did a series of interviews  
6 of workers and they used worker interviews as  
7 part of getting a gestalt of what -- what  
8 happened 50 years ago because there's not good  
9 written documentation for some of this history.  
10 You should note that NIOSH doesn't require  
11 themselves to get affidavits from workers in  
12 obtaining histories and using them in their  
13 decision-making. Where, as petitioners, we  
14 presented several workers' histories and --  
15 these were from -- from interviews that I did,  
16 Sara (unintelligible) Ray did and David  
17 (unintelligible) of the union did. Those  
18 histories were not put before the Board because  
19 NIOSH demanded that they be presented in the  
20 form of affidavits, and these workers stated to  
21 us that they were afraid of repercussions  
22 personally or to their families and did not  
23 want their names used. I think that's  
24 something the -- the Board should know about  
25 the process.

1 My major concern -- I hope I made it evident in  
2 the petition -- is paucity of data, the fact  
3 that that small minority of workers in the  
4 early years were monitored I think speaks for  
5 itself. That's both in our petition and in  
6 NIOSH's evaluation. The statement that workers  
7 were selected on the basis of achieving or  
8 being expected to achieve ten percent of a  
9 given level of exposure, I think that's a very  
10 interesting statement. We could find and  
11 nobody at Pantex could find for us a protocol  
12 for how radiation monitoring was done in the  
13 early years and how selection for monitoring  
14 was done, nor could we find any evidence of  
15 badges being -- some quality assurance program  
16 of how badges would be handled, where they  
17 would be stored, quality assurance in terms of  
18 blanks, et cetera. None of this was -- was  
19 made clear to us.

20 Probably one of the more telling things that  
21 the -- the Board should know about in terms of  
22 worker histories, I got this several times from  
23 -- from several different sources and it was  
24 not stated as a joke, that at times of tritium  
25 leaks they were given chits to -- from the

1           medical office to go home and buy a case of  
2           beer and drink as much as they could to flush  
3           this out of their systems. This was a -- a  
4           story that I thought was apocryphal and  
5           humorous, but I heard it several times from  
6           old-timers now and in confidence that this is  
7           in fact a factual representation of how tritium  
8           leaks were handled in early years.  
9           Another thing I would like to bring up that's  
10          similar to the IAAP plant in Burlington. These  
11          workers were tasked with doing, as Mark  
12          suggested, retrofits, repairs and retirement.  
13          And these exposures I think are poorly  
14          characterized, but from workers' histories  
15          appear to be sort of situations in which people  
16          might have had probably the highest potential  
17          for exposure.  
18          So just to -- to reiterate, I think Mark did a  
19          great job in the presentation. However, I  
20          think his stress was if everything was done the  
21          way we hoped it would have been done, these  
22          workers should have been safe. And I have no  
23          reason to have as much faith as Mark does at  
24          this point.  
25          That -- that's it for me.



1           **MR. ROLFES:** Okay, I'll try again here. Yes,  
2 we did --

3           **DR. ZIEMER:** Hang on a second.

4           **MR. ROLFES:** -- have the actual number of  
5 workers that were monitored. That was actually  
6 one of the documents that was also sent in to  
7 us by the petitioners as well, so...

8           **DR. ZIEMER:** Okay. Dr. Fuortes, did you have a  
9 comment on that?

10          **DR. FUORTES:** Well, the -- the document that I  
11 have labeled 80508, final SEC 00068, on pages  
12 29 through 31 would be -- the numbers are 29  
13 through -- yeah, 31, but the numbers of workers  
14 monitored for tritium and badge -- and -- and  
15 those are -- are rather telling tables, I  
16 think.

17          **DR. ZIEMER:** Additional comment, Mark? Did you  
18 -- Phil, did that answer your question?

19          **MR. SCHOFIELD:** Yeah, I think for now it did.

20          **DR. ZIEMER:** Board members, you've had the --  
21 the document for perhaps a couple of weeks.  
22 It's -- it's not obvious to the Chair whether  
23 or not you're at a point where you're prepared  
24 to vote on the recommendation, or if you  
25 require additional input, if we need any

1 additional work from our contractor. Josie?

2 **MS. BEACH:** I'd like to entertain the idea of  
3 starting a workgroup for this -- for Pantex.

4 **DR. ZIEMER:** A workgroup that would address  
5 specifically the SEC petition itself, versus  
6 the site profile. Is that what you --

7 **MS. BEACH:** I believe we need to look at both.

8 **DR. ZIEMER:** Of course looking at the petition  
9 would require, in part at least, looking at the  
10 site profile. A site profile workgroup might  
11 not be able to focus on all the SEC issues,  
12 however, so --

13 **MS. BEACH:** Is there a way to combine those  
14 two? I know we're -- we're starting to do that  
15 a bit.

16 **DR. ZIEMER:** Yes, of course, but if we set up  
17 such a workgroup we could -- we could ask it to  
18 focus on this particular petition since that is  
19 the business before us. Brad?

20 **MR. CLAWSON:** Well, and I -- I understand what  
21 you're saying there, but also, too, we have --  
22 we haven't really set up anything to be able to  
23 even look at the site profile. I know that in  
24 the past we've been able to set up and look at  
25 the SEC, but we've also got to address because

1 the claimant and claimants have addressed many  
2 issues that have come out, substantially an  
3 awful lot of them with the site profile that is  
4 being used for reconstructing doses. So in my  
5 mind we've got to -- we've got to look at the -  
6 - you know, actually both -- both these things.

7 **DR. ZIEMER:** Other comments? Mark?

8 **MR. GRIFFON:** I -- I mean I would speak in  
9 support of Josie's idea to have a workgroup. I  
10 -- we -- we do have SC&A's report on the site  
11 profile (unintelligible) through their findings  
12 a number of them are sort of contradictory to  
13 what we heard today in the evaluation report,  
14 so I think we need to go through specifically -  
15 - there's some questions on tritium that the  
16 neutron question certainly leaps out of  
17 (unintelligible). We've seen this at  
18 (unintelligible) sites but we need to examine  
19 it more closely, the whole notion of  
20 extrapolating back from '94 back to '57 or 8 or  
21 whatever that time period is. We need to look  
22 at that more closely, so those two jump out at  
23 me right away.

24 **DR. ZIEMER:** Phil, another comment?

25 **MR. SCHOFIELD:** Yeah, I've got a question here

1 (unintelligible) just kind of (unintelligible)  
2 about the (unintelligible), how they're -- how  
3 they're going to handle that. How's NIOSH  
4 going to handle the total lack of -- I mean,  
5 you know, if you go to page 29, it says, you  
6 know, there's no records of any  
7 (unintelligible) between 1951 through 1991  
8 evaluation period, which -- that leaves --

9 **DR. ZIEMER:** Are you talking about the whole  
10 body counts? I think they had some -- there  
11 was some Helgeson\* data that was referred to.  
12 Where's Mark? Are you talking about the whole  
13 body counts versus the bioassay?

14 **MR. SCHOFIELD:** Yeah.

15 **DR. ZIEMER:** Could you clarify on the Helgeson  
16 data, was there some question on its validity?

17 **MR. ROLFES:** There -- yes, Dr. Ziemer, there  
18 were approximately -- it was in excess of 200  
19 people that were subject to in vivo  
20 measurements in the Helgeson counter following  
21 a contamination event that occurred in the  
22 early 1990s at Pantex. This was one of the  
23 largest sets of in vivo data that we had for  
24 the individuals that were disassembling a  
25 particular nuclear weapon.

1 Is -- do you have a question regarding that  
2 data or --

3 **MR. SCHOFIELD:** No, not that data, I'm just a  
4 little concerned about the fact that there is  
5 none of this data. You're trying to take that  
6 data and go back and say well, these people  
7 couldn't have had this, or could have had this,  
8 when you've got nothing to show they could or  
9 could not had a level.

10 **MR. ROLFES:** Okay. There is a -- a set of  
11 bioassay data for individuals earlier on.  
12 Beginning in 1959 there were personnel that  
13 were subject to urine sampling to look for  
14 either uranium and/or plutonium in urine.

15 **MR. SCHOFIELD:** And how often were these urine  
16 samples taken? Yearly, quarterly, every three  
17 years?

18 **MR. ROLFES:** At Pantex -- at Pantex you're  
19 normally dealing with sealed components, and  
20 incidents were -- excuse me, bioassays were  
21 incident-driven. So if a high-documented air  
22 sample was measured, that was investigated and  
23 that investigation was conducted to determine  
24 whether bioassay was needed, so -- for example,  
25 back in the 1960s there was an incident where a

1           -- a high air concentration was investigated  
2           and it was determined that it was radon, so  
3           they followed up and did investigate the high  
4           air sample results.

5           **MR. SCHOFIELD:** Well, somebody got a snootful  
6           and it was not recorded or it was not -- they  
7           were not aware of that person, it could be  
8           several years down the road before they took a  
9           urine sample from that person. Is that what  
10          you're telling me?

11          **MR. ROLFES:** No. No, that's not all the case.  
12          For example, it would have been a couple of  
13          days. For example, another significant  
14          incident that had occurred that was a plutonium  
15          release in November of 1961, and the  
16          individuals were evacuated from the cell where  
17          this incident had occurred because of a high --  
18          high air monitoring result, I believe. They  
19          also knew that they had basically bent a part  
20          of the pit off and knew that they had an  
21          incident right away. Those individuals were  
22          subject to bioassay within 24 hours, I believe,  
23          and then they were also resampled several times  
24          after that had occurred -- after the initial  
25          occurrence.

1           **DR. ZIEMER:** Thank you. Brad Clawson?

2           **MR. CLAWSON:** There was also, as you say,  
3 incidents and so forth. One of the things I  
4 find interesting about this plant is also  
5 there's an awful lot of national security stuff  
6 there. There's also an awful lot of things  
7 that came in in the earlier years that wasn't  
8 considered issues. How can I --

9           **DR. POSTON:** Brad, can you speak up? I can't  
10 hear you.

11          **MR. CLAWSON:** -- trying to find  
12 (unintelligible) --

13          **UNIDENTIFIED:** Dr. Ziemer, he's not audible.

14          **DR. POSTON:** I can't even hear you over here.

15          **MR. CLAWSON:** Ca-- hello? One -- one of my  
16 issues are is that we had a lot of items that  
17 were produced earlier and then came back that  
18 were corroding, so forth. You say that they  
19 were in sealed containers, but actually these  
20 were breached, and the -- the process, from  
21 what we understand, was that this was not an  
22 issue, it was to be able to take care of them.  
23 But the monitoring in those early years I --  
24 there's an awful lot that is still missing  
25 there, and to be able to capture all this --

1           you know, I -- I guess I go back to what the --  
2           the petitioner said about yeah, it's great to  
3           be able to look at this at a picture of time  
4           right now of the safety requirements we have  
5           now here and everything else, but back in the  
6           earlier years it was not there. And for you to  
7           be able to back-extrapolate a lot of this, I --  
8           I'm thinking that there's some missing and I  
9           just -- just seems a little bit like there's  
10          quite a bit missing there.

11          **DR. ZIEMER:** Of course that's the -- that's the  
12          whole point of bounding is because of that  
13          issue, so that's certainly what they're trying  
14          to do. Let's see what else -- Mark, you have a  
15          comment?

16          **MR. GRIFFON:** Yeah, I just -- I -- I think a  
17          lot of this is -- the premise of a lot of this  
18          evaluation report is that the program was  
19          running effectively. I think Lars was correct  
20          in that. But I -- I wanted to ask specifically  
21          here if you -- you talk about incident-driven  
22          bioassay. Prior to 1990 there were no bio-- no  
23          workers, according to this Table 6-1, no  
24          workers monitored for uranium, thorium or  
25          plutonium. But then after 1990 when -- I mean

1 part of this is different regulations, too. I  
2 understand that. But after 1990 there's a  
3 number of workers, especially for uranium, you  
4 go up to 431, 239, 90, 138 -- doesn't seem to  
5 be incident-driven at that point. Can -- can  
6 you just explain the difference and -- and  
7 would those -- I mean those seem like they were  
8 looking for more chronic-type exposures and  
9 couldn't they have happened earlier on, even  
10 though the regulations were different?

11 **MR. ROLFES:** It was due to changes in the  
12 Department of Energy's monitoring and dose  
13 reporting requirements, which changed over  
14 time.

15 **MR. GRIFFON:** But -- but -- but the point  
16 being, if -- if everything was sealed and there  
17 was no potential at all for exposure, they  
18 wouldn't have been required in 1990 to monitor  
19 anyone 'cause they wouldn't have been likely to  
20 exceed 100 millirem CEDE for uranium unless  
21 there -- there was a potential. Obviously they  
22 saw a potential. It just started in 1990?  
23 That's my question, I guess.

24 **MR. ROLFES:** Oh, okay. There -- there was some  
25 potential for exposure -- for internal

1 exposures. However, it was very, very low.  
2 The potential for internal exposures typically  
3 was greater than for a disassembly than for an  
4 assembly. There was a large focus in the  
5 earlier years to conduct assembly operations  
6 rather than disassembly. And you can see as  
7 the number of disassemblies increased and the  
8 potential for exposure increases, so does the  
9 internal exposure potential as well, so...

10 **MR. GRIFFON:** And is that -- is that -- do you  
11 change your approach -- I mean it -- that  
12 doesn't all happen in 1990, obviously. Did --  
13 did you change your approach to bounding when  
14 disassembly scaled up or -- or -- I'm not sure  
15 I understand exactly how you treat that as far  
16 as a dose reconstruction standpoint. In other  
17 words, you know, is there a higher potential  
18 once disassemblies scaled up and therefore you  
19 give a higher level to unmonitored workers, I -  
20 - I haven't read all the detail, either, I want  
21 to say. I'm just kind of asking this as I'm  
22 looking at this table, yeah.

23 **MR. ROLFES:** Okay, I understand what you're  
24 asking. For example, a production technician  
25 would have been one of the individuals who

1 would have had the highest potential for  
2 internal exposure. Some of the individuals  
3 that were working at the firing sites, as well,  
4 would have had the highest potential for  
5 internal exposures on the site. For example,  
6 other people -- for example, like guards --  
7 wouldn't have had typical potential for  
8 internal exposure or external exposure on site.

9 **MR. GRIFFON:** So tho-- those high potential  
10 folks, what -- what would the protocol  
11 currently call for as far as assigning internal  
12 dose to say uranium, as an example?

13 **MR. ROLFES:** The example -- the sample dose  
14 reconstruction that we had prepared --

15 **MR. GRIFFON:** That has it? Okay.

16 **MR. ROLFES:** -- those intakes would have been  
17 the highest intakes for someone who was  
18 unmonitored, and that's described in the  
19 Technical Basis Document for the Pantex Plant.

20 **MR. GRIFFON:** And is that just the 40 DAC-hours  
21 per year or...

22 **MR. ROLFES:** The 40 DAC-hours was based on the  
23 reporting requirements, I believe, beginning in  
24 late '80s or early '90s. I'd have to take a  
25 look back at the --

1           **MR. GRIFFON:** All right. I'll have to look  
2 closer at the numbers, too, but thank you.

3           **DR. ZIEMER:** Actually the -- things did change  
4 rather abruptly because those dates coincide  
5 with the end of the Cold War and the -- the  
6 memos -- the Presidential memos on weapons  
7 would dictate -- I don't know the contents of  
8 them so I can talk freely, I guess, which  
9 dictate numbers of weapons, we do know that --  
10 is -- when the Berlin Wall went down and there  
11 was a massive move to disassemble weapons  
12 versus building weapons and weapons were coming  
13 back to Pantex in large numbers, starting in  
14 about '90 or '91, so most of the work after '90  
15 had to be disassembly. There's very little  
16 assembly after that.

17           **MR. GRIFFON:** So -- yeah, I -- I don't know, I  
18 know that's a regulatory cutoff, but if it's  
19 also a production kind of cutoff in time, then  
20 that would make sense, yeah.

21           **DR. ZIEMER:** Well, I think it's based on --

22           **MR. GRIFFON:** Yeah.

23           **DR. ZIEMER:** -- on the so-called Presidential  
24 memos or memorandum that dictate to the agency  
25 how many weapons that it has to maintain, and

1           those numbers changed drastically once the  
2           Berlin Wall went down and the presumed Cold War  
3           ended. And something similar was happening in  
4           the former Soviet Republics as well.

5           Other comments? Let -- let me ask if -- is  
6           there a general sentiment that we should have a  
7           workgroup look at this particular site in more  
8           detail and answer some of these questions?  
9           Phil?

10          **MR. SCHOFIELD:** (Off microphone)

11           (Unintelligible) (on microphone) little harder  
12           than it has been so far.

13          **DR. ZIEMER:** I'd like to ask John Mauro to  
14           remind me, did you -- did SC&A develop a matrix  
15           on this already based on your report, or --

16          **DR. MAURO:** We only have the site profile  
17           review. We have not transitioned to an SEC  
18           petition process --

19          **DR. ZIEMER:** No, no, just in general on the  
20           site profile, did you develop a matrix already  
21           on that?

22          **DR. MAURO:** I am going to look over to Joe  
23           Fitzgerald -- the answer is no.

24          **DR. ZIEMER:** So you have the -- you have your  
25           findings but not in matrix form --

1           **DR. MAURO:** Correct.

2           **DR. ZIEMER:** -- and no -- so this hasn't been  
3 looked at in any detail with (unintelligible) -  
4 -

5           **DR. MAURO:** And -- and as you know, con--  
6 converting a -- a site profile to a matrix is  
7 fairly straightforward. And in the process, as  
8 we have done in the past, we would probably  
9 take a -- at least an initial run at  
10 identifying those site profile issues that  
11 might be considered SEC issues --

12           **DR. ZIEMER:** Right.

13           **DR. MAURO:** -- if you would like us to do so.

14           **DR. ZIEMER:** Right. I think what I'd like to  
15 do this morning -- or this afternoon, it's  
16 afternoon here. Actually it's almost evening  
17 in Indiana, the center of the universe. But --  
18 but I -- I'd like to see if -- if the -- if the  
19 assembly wishes us to examine this further, we  
20 will spell out details of a workgroup during  
21 our working session. But if someone wishes to  
22 make a general motion, I'd be pleased to hear  
23 it at this time. Josie.

24           **MS. BEACH:** I'll go ahead and make that motion.  
25 I'd like to make a motion that we assemble a

1 workgroup for looking at the Pantex Plant in  
2 more detail.

3 **DR. ZIEMER:** Is it --

4 **MR. CLAWSON:** (Off microphone) (Unintelligible)

5 **DR. ZIEMER:** And seconded. Discussion?

6 (No responses)

7 We do not have a Pantex workgroup, in -- in  
8 part because some of the Pantex things were  
9 delayed for other reasons anyway and we --

10 **DR. POSTON:** Ah, yes. Oh, yes.

11 **DR. ZIEMER:** Yes, and --

12 **DR. POSTON:** Bite your tongue.

13 **DR. ZIEMER:** Any -- any discussion? Anyone  
14 wish to speak against the motion or for the  
15 motion, or in general?

16 **MR. GRIFFON:** I'll speak for the motion, but I  
17 also -- maybe a friendly amendment if -- if  
18 they consider this a friendly amendment, would  
19 be to add that we also task SC&A with reviewing  
20 the evaluation report and the petition itself,  
21 along with their site profile they've already  
22 done.

23 **DR. ZIEMER:** Well, what I'm suggesting is that  
24 we do our tasking on Thursday --

25 **MR. GRIFFON:** Okay. Okay.



1 we will --

2 **DR. BRANCHE:** Are you abstaining?

3 **DR. POSTON:** I did.

4 **DR. ZIEMER:** Oh, I'm -- I didn't hear that.

5 **DR. POSTON:** It was pretty clear.

6 **DR. ZIEMER:** Okay, sorry, John -- one  
7 abstention.

8 During the work session Thursday we'll  
9 establish membership and -- and a charge for  
10 this particular workgroup.

11 **NIOSH PROGRAM UPDATE**

12 Let us proceed now with the program update.

13 Larry Elliott is going to present that. Larry,  
14 pleased to have you again to update us on the  
15 work of NIOSH.

16 **MR. ELLIOTT:** Good afternoon, members of the  
17 Board and members of the public. It's very  
18 nice to be here in southern California, much  
19 cooler here than back home in Cincinnati where  
20 it's 95 and the heat index is over 100 today,  
21 so thank you for having your meeting here.

22 As usual we want to walk you through the  
23 program status as of to date, and I would note  
24 for you that these statistics that are  
25 presented in this presentation are -- show only

1 a month and a half progress since your last  
2 Board meeting, so I would caution you in that  
3 regard that there's some change, and I'll make  
4 note of that for you. In some instances  
5 there's not a lot of change from your previous  
6 presentation in June.

7 To date, as of July 31st, 2008, as shown in  
8 this slide, 27,656 cases have been referred to  
9 NIOSH for dose reconstruction from the  
10 Department of Labor, and NIOSH has returned 76  
11 percent of those, or 21,128 cases. Now we can  
12 break those down into further subsets -- 18,165  
13 were returned with a dose reconstruction report  
14 to DOL; another 748 cases were retrieved from  
15 NIOSH by DOL, pulled from NIOSH is case status,  
16 and so we no longer have any activity on 748.  
17 There are 2,215 cases that are currently pulled  
18 from the NIOSH population of claims for  
19 determination of class eligibility within  
20 Special Exposure Cohort classes. Twenty-two  
21 percent, or 6,113 cases, remain at NIOSH for  
22 dose reconstruction. And I'd point out that of  
23 those, 11 percent or 683 cases actually have a  
24 dose reconstruction report and we're awaiting  
25 the claimant to provide us with an indication

1           that they have no further information and we  
2           can move it on. 415 cases, or two percent,  
3           have been administratively closed, and I'm sure  
4           the Board knows this but for a reminder to the  
5           public, when we speak of administratively  
6           closed cases, that is a situation where the  
7           claimant or claimants have decided not to  
8           provide us with a indication that they have no  
9           further information and we are waiting that  
10          indication to happen in what we call an OCAS-1  
11          form, so at any point in time any one of these  
12          administratively closed cases can be reopened  
13          if the claimant desires to send us an OCAS-1  
14          form, or they desire to send us additional  
15          information for consideration in the dose  
16          reconstruction.

17          In this pie chart these -- is a summary of the  
18          case status, and I would particularly note here  
19          for you the ones that -- that we at NIOSH keep  
20          an eye on are those that are active and those  
21          that are pended. Right now that -- that's your  
22          -- the total of the 6,113. But pended means  
23          that there's some issue associated with the  
24          claim that we can't move it forward. We're  
25          working either with DOL to address some issue

1           regarding the demographic information about the  
2           claim, or there's a technical issue that is  
3           awaiting resolution before we can move the  
4           claim on. So we're monitoring those pended  
5           cases, and I can tell you that there's -- this  
6           -- if you look at this pie chart compared to  
7           the one you saw in June, you'll see a decrease  
8           of 494 cases that we've moved on. We've taken  
9           them out of pended and put them into an active  
10          status to move them on forward.

11          Of the 18,165 dose reconstructions that we've  
12          returned to DOL for adjudication, 34 percent,  
13          or 6,109 have had a probability of causation of  
14          greater than 50 percent, leaving 66 percent, or  
15          12,056 cases which had a probability of  
16          causation of less than 50 percent and were  
17          found to be non-compensable by the Department  
18          of Labor.

19          In this bar graph we present to you the  
20          breakdown of probability of causation in decile  
21          increments up to the 50 percent bar, and you  
22          can see here that -- how this distribution fol-  
23          - unfolds across these probabilities of  
24          causation.

25          Of the 6,113 cases that currently remain at

1 NIOSH for dose reconstruction, we have 2,606  
2 that were assigned to a health physicist as of  
3 July 31st; 683 claims, as I noted for you  
4 earlier, had a draft dose reconstruction report  
5 with the claimant and NIOSH is awaiting the  
6 return of the OCAS-1 before we can move it on;  
7 2,824 cases have not been assigned to a health  
8 physicist for dose reconstruction. They were  
9 in some process of development or awaiting  
10 their turn in assignment to dose  
11 reconstruction. 3,849 cases, or 63 percent of  
12 these, are older than one year, another metric  
13 that we monitor very closely.

14 And speaking of the oldest claims, if we look  
15 at the first 5,000 claims that were sent to  
16 NIOSH for dose reconstruction, we've completed  
17 3,647 dose reconstruction reports and provided  
18 them to the Department of Labor. We have 71  
19 cases that are currently administratively  
20 closed. We have 252 of the first 5,000 that  
21 have been pulled by DOL for some reason so they  
22 were not active in dose reconstruction. 346  
23 cases in the first 5,000 have been pulled for  
24 SEC class determinations. We have four dose  
25 reconstructions -- reports with claimants, and

1           this leaves -- well, we have 647 of the  
2           completed dose reconstructions that came back  
3           to us from DOL because of one of our Program  
4           Evaluation Reviews, or some change to the dose  
5           reconstruction that was required, leaving 33  
6           claims that are still actively -- still active  
7           in our system of the first 5,000 and awaiting  
8           our attention.

9           I've broken those down. I've taken a -- in a  
10          little bit step forward here and trying to give  
11          you a better sense of what's going on with  
12          these 33 claims. I think I reported on 33 at  
13          the last meeting and I wanted to give you more  
14          insight into what's happening with these oldest  
15          cases that are in our hands.

16          Nineteen are in a pending status -- that means  
17          that they're pended for some reason -- and as  
18          you see in the first three instances here,  
19          we're waiting DOL to provide some missing  
20          information that's necessary and so DOL is  
21          developing that information.

22          Eight are non-Special Exposure Cohort cases  
23          that are pending some dose reconstruction  
24          methodology. They come from a unique site and  
25          we haven't a dose reconstruction approach

1 developed at that point.

2 Five are SEC cases pended before the  
3 designation occurs. They're awaiting the  
4 Secretary's designation to happen, and as soon  
5 as that happens we'll turn those five over to  
6 the Department of Labor.

7 One is an SEC petitioner instance where we're -  
8 - the claim is pended because the -- the SEC  
9 petitioner has asked us to pend the claim  
10 awaiting the conclusion of the Board's  
11 deliberations.

12 **DR. BRANCHE:** Excuse me. There's someone who's  
13 participating by phone. We really do need you  
14 -- everyone participating by phone to please  
15 mute your lines. If you do not have a mute  
16 button, then please use star-6. But someone's  
17 using some sort of grinder and we can hear  
18 that, and that is quite an interruption to  
19 everyone, including here in -- in the meeting  
20 room. Thank you.

21 **MR. ELLIOTT:** Thank you. We have two claims,  
22 of the 19 in pending status, that are awaiting  
23 modifications to a Technical Basis Document or  
24 a technical basis approach for dose  
25 reconstruction.

1           Of the 33 claims awaiting dose reconstruction,  
2           a little bit further detail here, 14 are in  
3           active status, and you can see the breakdown  
4           here. Three, there has been no change in the  
5           case status since we first received them. They  
6           represent another unique exposure situation or  
7           site for which we have not yet determined that  
8           we cannot reconstruct the dose, so we're still  
9           evaluating that.

10          Three were pulled and were then returned to us,  
11          reinstated by DOL, and we are now working those  
12          three.

13          In four cases the Technical Basis Document has  
14          been resolved and so now we're using that  
15          Technical Basis Document approach to complete  
16          those four.

17          And in four others that are in active case  
18          status, we have just received new cancer-  
19          related information from the Department of  
20          Labor concerning those -- those cases.

21          These 33 claims represent 27 distinct sites.

22          In this -- in this graphic we present to you,  
23          by quarter -- fiscal quarter, the claims that  
24          have been received from the Department of Labor  
25          at NIOSH is shown in blue. Those draft dose

1 reconstruction reports to claimants are shown  
2 in green, and the final dose reconstruction  
3 reports to Department of Labor are shown in  
4 red. On the right-hand side of this graphic  
5 you'll see that there -- the red and the green  
6 line -- or yellow in this room, it looks to me  
7 like -- dips below the blue line about the  
8 third quarter in 2007, and that's to be noted  
9 here because we started again seeing a backlog  
10 develop.

11 Then you'll see later on, about the second  
12 quarter of 2008, the red and green line move  
13 above the blue line and so we're work-- we're  
14 back to a production rate where we're working  
15 off our backlog again and we're above what DOL  
16 is sending us. So this is just some -- the  
17 trend analysis that we use this graphic for.  
18 If we look at all claims at NIOSH and we place  
19 them in the 1,000 increments as shown in this  
20 bar slide, it'll give you a sense -- if we look  
21 at the colors here of blue being those cases  
22 that are completed, red those cases that have  
23 been pulled from us by Department of Labor, and  
24 then a mustard brown color are the active  
25 cases, green is the SEC cases that have been

1 pulled from that particular 1,000 increment,  
2 yellow are the cases that are pending for some  
3 reason, and cases that are administratively  
4 closed are shown then in purple.

5 As you know, we -- when we identify a  
6 methodology issue that results in a change in  
7 our technical approaches that might increase  
8 the dose for an individual set of claims or  
9 claim, we conduct a Program Evaluation Review  
10 and this results in what we call reworks where  
11 we've already finished a dose reconstruction  
12 but, because of a change in our methodology  
13 that might increase the dose, we revisit all of  
14 the claims that were found to be non-  
15 compensable by the Department of Labor and  
16 evaluate them against that change. As you see  
17 in this graph, we see a -- a large uptake in  
18 the number of returns late in the third quarter  
19 of 2007. This is primarily due to the number  
20 of PERs that we had in action and basically the  
21 super S Program Evaluation Review being a very  
22 large contributor to the number of reworks that  
23 we had to look at. We've returned 4,833 out of  
24 8,140 reworks that have been sent to us.  
25 Reporting on the status of our interaction with

1 the Department of Energy requesting information  
2 about dose, we have 262 outstanding requests,  
3 and of those 82 are greater than 60 days. As  
4 you know, we follow up every 30 days with our  
5 Department of Energy colleagues to determine  
6 the status of our requests and we push to  
7 understand why they have not found information  
8 or what is the problem in providing  
9 information. And so these are your numbers and  
10 if there is an interest I can provide further  
11 detail about where these 82 or the 262 are  
12 housed in the DOE system.

13 With regard to technical support and dose  
14 reconstruction activities on the Atomic Weapons  
15 Employer sites, we have generated a -- two  
16 documents, Technical Basis Document 6000 and  
17 Technical Basis Document 6001, and we have  
18 added a number of site-specific appendices that  
19 speak to unique exposure situations at certain  
20 AWEs. We've completed 15 of those and we have  
21 one more of these appendices in review. We  
22 have no other appendices currently in  
23 development.

24 Site profiles for Atomic Weapons Employers that  
25 refined uranium is couched in -- and thorium is

1           couched in TBD -- or Technical Basis Document -  
2           - 6000, and there are six site-specific  
3           appendices that have been completed for TBD-  
4           6001.

5           I mentioned Program Evaluation Reviews earlier.  
6           There have been 32 Program Evaluation Reviews  
7           issued. These affect approximately 14,000  
8           claims. We have conducted a large number of  
9           these reviews and we've seen 249 claims change  
10          from a non-compensability status to a  
11          compensable status based upon a change in  
12          methodology and our re-review of the dose  
13          reconstruction. We've seen 7,943 claims  
14          withstand the review but not experience a  
15          change in compensability, and there are 6,025  
16          claims awaiting evaluation in our -- from these  
17          Program Evaluation Reports.

18          I'd note for you and for the audience that  
19          these numbers are inflated because in many  
20          instances there are double counts that go on.  
21          A claim may be affected by more than one  
22          Program Evaluation Review, and so that will  
23          increase or inflate the numbers that you see  
24          here.

25          Special Exposure Cohort classes, there have

1           been 33 classes added since May of 2005.  
2           Nineteen, or 58 percent, have been added  
3           through the 83.13 process and 14, or 42  
4           percent, have been added through the 83.14  
5           process. This represents classes of workers  
6           from 27 sites, and it also represents 2,215  
7           potential claimants -- or claims, excuse me.  
8           My last comment is not based upon a slide in  
9           your presentation but I'm sure there's interest  
10          in knowing where we stand at NIOSH with regards  
11          to our technical support contract on dose  
12          reconstructions and Special Exposure Cohort  
13          evaluations. And all I can tell you at this  
14          point in time is that we have now entered our  
15          eleventh contract modification to extend the  
16          contract, awaiting the award of the new  
17          procurement. I can say that the award must be  
18          made in accordance with the stated evaluation  
19          criteria that can be found in Section M of the  
20          RFP, and that award will be made to the  
21          responsible offeror who is submitting the  
22          proposal that is the best value for the  
23          government. And so I would offer that as where  
24          things stand right now. They're in a  
25          negotiating process to determine what is the

1 best value for the government.

2 I also know that the Board is facing some  
3 decisions with regard to what other things it  
4 can place before its technical support  
5 contractor for review. Just this past week we  
6 issued a new implementation guide on surrogate  
7 data, IG-004, so that's certainly -- I would  
8 offer as one important procedural document for  
9 you to examine. You also have IG --  
10 Implementation Guide -- 003 that has not been  
11 reviewed or evaluated as of yet. There are  
12 several other new Technical Basis Documents and  
13 perhaps a procedure or two that have not  
14 completely gone through the process that are  
15 just new, and so if the Board is interested we  
16 can certainly provide a list of these new  
17 documents.

18 Additionally we have tasked Stu Hinnefeld and  
19 our IT support team with pulling together the  
20 available pool of dose reconstructions, and you  
21 have another set to sample from, so I'm happy  
22 to answer any questions, if there are any.

23 **DR. ZIEMER:** Thank you very much, Larry. With  
24 respect to the issue of the -- your contractor  
25 and the workload and so on, I'm curious -- as I

1 look, for example, at slide six where you  
2 indicate that 2,600 or so cases are currently  
3 assigned to health physicists for dose  
4 reconstruction, under the current sort of  
5 situation, how many health physicists are  
6 actually available to do those 2,600 -- roughly  
7 -- dose reconstructions? Is it different --

8 **MR. ELLIOTT:** That's an --

9 **DR. ZIEMER:** -- than it was when things were  
10 operating --

11 **MR. ELLIOTT:** Oh, yes, it's much different than  
12 it was when we were in our heyday and -- our  
13 high water mark was 2006.

14 **DR. ZIEMER:** I mean like is this one person  
15 who's going to be working for --

16 **MR. ELLIOTT:** No --

17 **DR. ZIEMER:** -- 20 years or --

18 **MR. ELLIOTT:** -- no --

19 **DR. ZIEMER:** -- ten or a hundred? Give a --  
20 can you roughly tell us --

21 **MR. ELLIOTT:** I would say we're bef-- in 2006  
22 there were -- when you ask about health  
23 physicists working on the program and you ask  
24 about health physicists strictly working on  
25 dose reconstructions, two different -- two

1 different numbers --

2 **DR. ZIEMER:** Yeah, I --

3 **MR. ELLIOTT:** -- and I take it you're wanting  
4 the last --

5 **DR. ZIEMER:** -- I'm -- I wonder --

6 **MR. ELLIOTT:** -- how many actually --

7 **DR. ZIEMER:** -- when you say 2,600 cases have  
8 been assigned to health physicists, you know,  
9 how big a group is that? I'm trying to get a  
10 feel for -- does one person have hundreds of  
11 cases to do or just a few or what?

12 **MR. ELLIOTT:** One -- I -- I don't have an  
13 answer for that right -- right now. I'd  
14 hesitate to give you an answer off the top of  
15 my head. I can say it's probably in the ball  
16 park of a hundred or so health physicists who  
17 are engaged -- that includes staff on -- you  
18 know, OCAS staff as well as our contract staff.  
19 Other health physicists --

20 **DR. ZIEMER:** It becomes a pretty heavy workload  
21 then --

22 **MR. ELLIOTT:** Yeah, other health physicists are  
23 engaged in evaluating SEC --

24 **DR. ZIEMER:** Right, right.

25 **MR. ELLIOTT:** -- petitions, others are engaged

1 in developing technical basis approaches, so it  
2 fluctuates. We see health physicists move from  
3 task to task, too, depending upon their -- the  
4 needs and availability of their efforts, so --  
5 but I -- I'll try to get you an answer.

6 **DR. ZIEMER:** I was trying to get a feel for  
7 what the turnaround time -- it certainly has  
8 got to be longer now than it would have been  
9 otherwise, I would guess.

10 **MR. ELLIOTT:** Well, there's a different  
11 question.

12 **DR. ZIEMER:** They're more efficient now, too,  
13 perhaps.

14 **MR. ELLIOTT:** Turn-- turnaround time -- we are  
15 more efficient, and we have se-- where we have  
16 a Technical Basis Document established, where  
17 we -- our approach, our reconstruction approach  
18 is established, we're seeing claims go through  
19 those kinds -- from those sites go through dose  
20 reconstruction in 120 days or less. Where we  
21 don't is the problem.

22 **DR. ZIEMER:** Yeah.

23 **MR. ELLIOTT:** You know, those are the claims  
24 that I'm most focused on and I have staff that  
25 are focused on what can we do to move those

1 claims through the system that we don't have a  
2 current approach developed for.

3 **DR. ZIEMER:** Thank you. Josie Beach, comments?

4 **MS. BEACH:** Yeah. Larry, I was wondering if  
5 you could tell me, if I want to go out and look  
6 at that new document, IG-004 --

7 **MR. ELLIOTT:** Yes.

8 **MS. BEACH:** -- where would I find it?

9 **MR. ELLIOTT:** Well, you would have received --  
10 you did receive last week a web site update  
11 announcement, and in that web site update it'll  
12 tell you the URL where you go to. But in this  
13 instance you can go to dose reconstruction  
14 document -- dose reconstruction, on the right-  
15 hand tool bar, hit that, and you can find all  
16 of the -- it'll have TBDs, Implementation  
17 Guides, or you can search by site. This is a -  
18 - a document that's used across any site where  
19 surrogate data is used, so it would not be a  
20 site-specific document.

21 **DR. ZIEMER:** Dr. Melius.

22 **DR. MELIUS:** (Off microphone) (Unintelligible)  
23 (on microphone) starting with the -- the  
24 contract, just to follow up on -- on Paul's  
25 question, to the extent that you can answer

1           this.  Is what's contemplated in the new  
2           contract, when -- when it is awarded, would  
3           that increase productivity --

4           **MR. ELLIOTT:**  Oh, yes.

5           **DR. MELIUS:**  -- in terms of --

6           **MR. ELLIOTT:**  Yes.

7           **DR. MELIUS:**  Okay.  So -- so we're still in  
8           sort of a slowdown --

9           **MR. ELLIOTT:**  We --

10          **DR. MELIUS:**  -- or is that a way of  
11          (unintelligible) --

12          **MR. ELLIOTT:**  -- we are hobbled right now.

13          **DR. MELIUS:**  Okay.

14          **MR. ELLIOTT:**  We are hobbled in our ability to  
15          achieve a high rate of production because we're  
16          under a contract modification to extend for  
17          like six weeks at a time.

18          **DR. MELIUS:**  Yeah.

19          **MR. ELLIOTT:**  And our technical support  
20          contract team is made up of subcontractors and  
21          --

22          **DR. MELIUS:**  Right.

23          **MR. ELLIOTT:**  -- once they buy time from them,  
24          that time's committed, but you know --

25          **DR. MELIUS:**  Okay.

1           **MR. ELLIOTT:** -- they're limited on how much  
2           time they can buy.

3           **DR. MELIUS:** Yeah.

4           **MR. ELLIOTT:** The other problem that we have is  
5           -- is, you know, when this -- we started seeing  
6           a backlog occur in that one slide that I  
7           pointed out --

8           **DR. MELIUS:** Yeah.

9           **MR. ELLIOTT:** -- to you with the -- with the  
10          bar -- the line graph, continuing resolutions  
11          kill us --

12          **DR. MELIUS:** Uh-huh.

13          **MR. ELLIOTT:** -- because we're only allowed to  
14          spend at a daily rate.

15          **DR. MELIUS:** Yeah.

16          **MR. ELLIOTT:** And so, you know, even though we  
17          have more work to do, we can't infuse more  
18          money to get the work done under a continuing  
19          resolution, so we're ha-- we're going to face  
20          that at the -- perhaps at the start of this new  
21          fiscal year, plus we're not seeing a contract  
22          award. So both of these are -- are the main  
23          dynamics that I point to that cause us to be  
24          hobbled in our efforts to -- to get back to a  
25          production rate that would -- you know, we

1 would all be more satisfied with.

2 **DR. MELIUS:** And can I assume that that  
3 hobbling also would apply to SEC reviews and  
4 other parts of the pro-- site profile --

5 **MR. ELLIOTT:** Yeah, there's only --

6 **DR. MELIUS:** -- TBD --

7 **MR. ELLIOTT:** Yeah, we're limited in --

8 **DR. MELIUS:** -- (unintelligible) --

9 **MR. ELLIOTT:** -- we're limited in the resources  
10 we have and we try to spread them as best we  
11 can to -- to address the priority issues.

12 **DR. MELIUS:** Okay, thank you.

13 **MR. ELLIOTT:** So yes.

14 **DR. MELIUS:** Your -- your -- I have a number of  
15 other questions, mostly clarification. Your  
16 last slide on the SEC exposure cohort classes  
17 represents 2215 potential claims. What does  
18 2215 refer to? Is that cases that are --

19 **MR. ELLIOTT:** Cases, actual cases.

20 **DR. MELIUS:** That have been sent from DOL to --  
21 to NIOSH?

22 **MR. ELLIOTT:** Yes.

23 **DR. MELIUS:** So it's not all SEC -- not all the  
24 cases have been covered by an SEC because those  
25 would be handled directly by --

1           **MR. ELLIOTT:** Yeah.

2           **DR. MELIUS:** Okay.

3           **MR. ELLIOTT:** We don't -- these are only cases  
4           that come away from our claim population at  
5           NIOSH.

6           **DR. MELIUS:** Okay.

7           **MR. ELLIOTT:** That's all they are.

8           **DR. MELIUS:** Yeah, it ju--

9           **MR. ELLIOTT:** Sorry.

10          **DR. MELIUS:** -- it seemed low and I -- that's  
11          what I thought it was and --

12          **MR. ELLIOTT:** Yeah, it's higher than that --

13          **DR. ZIEMER:** -- SEC --

14          **MR. ELLIOTT:** Pardon me?

15          **DR. ZIEMER:** It would not cover all SEC  
16          claimants.

17          **DR. MELIUS:** Yeah -- no, no.

18          **MR. ELLIOTT:** No, we -- those cla-- these are  
19          claims that NIOSH had in its possession when a  
20          class was established. There are other claims  
21          that may come to Department of Labor after a  
22          class has been established that NIOSH never  
23          sees.

24          **DR. MELIUS:** Some questions on the first 5,000.  
25          What does it mean when it says that an employer

1 is missing or questionable, particularly  
2 missing? I find -- I find it hard to believe  
3 an employer would be missing, but --

4 **MR. ELLIOTT:** Department of Labor is  
5 responsible for developing the demographics  
6 about a claim, those things that are essential  
7 to process the claim.

8 **DR. MELIUS:** Okay.

9 **MR. ELLIOTT:** And in this instance, the -- in  
10 one instance the employer -- they don't -- they  
11 don't know who the person worked for.

12 **DR. MELIUS:** Oh, okay.

13 **MR. ELLIOTT:** So it's a survivor situation.

14 **DR. MELIUS:** Yeah.

15 **MR. ELLIOTT:** They know their parent worked at  
16 a facility, but they're not sure which one.  
17 And in the other one, the employer's  
18 questionable -- all we can say is that DOL is  
19 still determining whether or not employment is  
20 eligible.

21 **DR. MELIUS:** Uh-huh. Okay, that sort of  
22 clarifies that. One of the things that I think  
23 would be helpful as I look at your 11th slide,  
24 the cases completed by NIOSH tracking number --  
25 is that -- cases by tracking number, is to

1 start -- I mean I think you -- there seems to  
2 be a significant number of pending cases in the  
3 first -- you know, 5,000 to 10,000 -- 5,001 to  
4 10,000 and so forth, and it'd be helpful I  
5 think to know how those broke down by the  
6 categories that you just provided, how many of  
7 those are reworks, how many are cases that  
8 haven't been gotten to and -- and so forth  
9 'cause I -- I think it's --

10 **MR. ELLIOTT:** So you're interested in the --  
11 let's say the first 10,000 pended cases --

12 **DR. MELIUS:** Yeah, pended case of --

13 **MR. ELLIOTT:** -- what are they pended for.

14 **DR. MELIUS:** -- what is the breakdown by the --  
15 the slides that you presented here. I was just  
16 asking about the employer missing, et -- et  
17 cetera. I also think it would be useful to  
18 understand this -- and this goes back to the  
19 question I asked a couple of meetings ago --  
20 was on the reworks, to have some idea what --  
21 what's the delay on them 'cause the way you  
22 present it now it's number in, number out.  
23 It's not clear how long those stay in -- in  
24 NIOSH. Understand that when they --

25 **MR. ELLIOTT:** Yes.

1           **DR. MELIUS:** -- go into your --

2           **MR. ELLIOTT:** You would like to know how long  
3 the rework -- average rework takes.

4           **DR. MELIUS:** Yeah, how long -- of those reworks  
5 that haven't been returned, how many are older  
6 than a year or something like that, if any. I  
7 have no --

8           **MR. ELLIOTT:** I can provide that --

9           **DR. MELIUS:** -- no idea.

10          **MR. ELLIOTT:** -- I can't do it today, but --

11          **DR. MELIUS:** I'm not asking for it today.

12          Finally, my understanding -- I believe this  
13 came up at the last meeting that I was not able  
14 to attend -- was the issue of -- my  
15 understanding is that the interview has been  
16 changed, the basic claimant -- the CATI  
17 interview has been -- is that -- my  
18 understanding correct that that's been modified  
19 in some way?

20          **MR. ELLIOTT:** We are -- we are submitting to  
21 the Office of Management and Budget our package  
22 for approval to utilize this questionnaire  
23 instrument a-- this'll be the -- I believe this  
24 is the third issuance or request for approval  
25 that we've gone into.

1           **DR. MELIUS:** Uh-huh, okay. As I -- as I  
2 recall, the -- the Board early on had pointed  
3 out a number of significant concerns about the  
4 interview and were told that that could not be  
5 changed because it couldn't go back up to OMB,  
6 that you were -- basically thought that would  
7 be too time-- time-consuming and not a use --  
8 good use of resources, so I was a lit-- little  
9 surprised to see that it had been modified more  
10 than once and, far as I know, it's the first  
11 the Board had heard about this. And -- and --

12           **MR. ELLIOTT:** Well, OMB -- OMB approval is only  
13 for a specified amount of time.

14           **DR. MELIUS:** Right.

15           **MR. ELLIOTT:** Each time it expires, we have to  
16 -- in advance of the expiration we submit a  
17 package for approval and we have -- in this  
18 package we have made some changes that address  
19 some of the issues that -- that have been  
20 brought out in the Board deliberation.

21           **DR. MELIUS:** Uh-huh. Well, it would have been  
22 helpful for the Board to be involved in that.  
23 In fact, I would question whether or not you're  
24 obligated to invite -- to involve the Board in  
25 that, I --

1           **MR. ELLIOTT:** I don't believe we're obligated  
2           to invite the Board to be --

3           **DR. MELIUS:** Well, I think any --

4           **MR. ELLIOTT:** -- involved in that.

5           **DR. MELIUS:** -- significant change in --

6           **MR. ELLIOTT:** We've heard the Board --

7           **DR. MELIUS:** -- those procedure --

8           **MR. ELLIOTT:** -- we've addre-- we've addressed  
9           the issues that we felt were paramount and  
10          pertinent to address at this point in time.  
11          There will be a public review comment, as there  
12          has been in the past --

13          **DR. MELIUS:** Uh-huh.

14          **MR. ELLIOTT:** -- on each of these OMB packages  
15          and -- and as we have done with rule-making,  
16          that is the opportunity for the Board to opine  
17          about -- or individual members of the Board to  
18          opine about the package itself.

19          **DR. MELIUS:** Well --

20          **DR. ZIEMER:** I might insert here that the  
21          procedures review workgroup is -- in its  
22          processes, and Wanda can comment on this  
23          further, has -- the issue of the CATI has come  
24          up a number of times and the fact that the old  
25          interview was expiring, so I know the

1 workgroup's aware of that and the fact that  
2 when -- when NIOSH has its proposed new  
3 interview, the Board in fact will have the  
4 opportunity, as we did on the -- as we did on  
5 the Part 8123s --

6 **MR. ELLIOTT:** On the rule-making.

7 **DR. ZIEMER:** -- on the rule-making, to comment  
8 on what is being proposed. Wanda, you may have  
9 some additional comments on that.

10 **MS. MUNN:** I was just going to comment that the  
11 procedures workgroup has indeed spent an  
12 extensive amount of time with the procedures  
13 that control what happens in the CATI  
14 interview, and it's been discussed for a matter  
15 of months. More than one item has been brought  
16 to the attention of both the workgroup and  
17 NIOSH. We've had considerable input from  
18 claimants with respect to their concerns and  
19 NIOSH has accepted all of the information that  
20 the workgroup discussions have provided.

21 **MR. ELLIOTT:** We'll certainly notify the Board  
22 and the procedures workgroup when the package  
23 is going forward and public comment opportunity  
24 exists.

25 **DR. ZIEMER:** Mr. Presley.



1           **MR. GRIFFON:** (Off microphone) (Unintelligible)  
2           (on microphone) on the -- the CATI question.  
3           Is thi-- this change you're putting forward, is  
4           this the first change to tha-- I've been  
5           confused about this a little in the past,  
6           answers I've gotten. Is this the first change  
7           to the -- the phone questionnaire, phone  
8           interview --

9           **MR. ELLIOTT:** This --

10          **MR. GRIFFON:** -- form, or have you done -- is  
11          this revision --

12          **MR. ELLIOTT:** This is the --

13          **MR. GRIFFON:** -- two or three or --

14          **MR. ELLIOTT:** -- I think it's -- I said third,  
15          but this may be the second. I have to check my  
16          -- my notes. It's the second or the third  
17          package we've submitted to OMB for approval. I  
18          believe that this -- this current modification  
19          addresses the input from the procedures  
20          workgroup that we've had. I don't believe the  
21          prior one did.

22          **MR. GRIFFON:** Okay.

23          **MR. ELLIOTT:** I don't believe there's --

24          **MR. GRIFFON:** 'Cause we -- we -- we didn't --

25          **MR. ELLIOTT:** -- been a change prior --

1           **MR. GRIFFON:** -- see that middle step one,  
2           either, and I guess -- at one point I thought  
3           there was a different questionnaire in some of  
4           the claims files that I was looking at, and Stu  
5           said that no, in fact -- he agreed with me, and  
6           the next meeting he -- he changed his response,  
7           so I was just -- wanted to get a clarification  
8           on that.

9           **MR. ELLIOTT:** I'll have to get back to you on  
10          that.

11          **MR. GRIFFON:** Okay.

12          **DR. ZIEMER:** Other questions? Robert, do you  
13          have an additional question?

14          Okay, thank you very much, Larry, appreciate  
15          the input, as always.

16          We're a little ahead of schedule, but I think  
17          we'll go ahead and take our break now, so let's  
18          break till 3:00 o'clock, then we'll resume.

19          (Whereupon, a recess was taken from 2:36 p.m.  
20          to 3:00 p.m.)

21          **DR. ZIEMER:** We will resume if you'd please  
22          take your places.

23          **DR. BRANCHE:** I have one announcement, and that  
24          is that the hotel has been willing to -- has  
25          stated a willingness to provide lunch with two

1 salads, a pasta or a chicken entree, brownies,  
2 cookies and tea for a flat rate of \$14 tomorrow  
3 and Thursday. If you think that that's  
4 something that may be appealing to you, at  
5 least somewhat generally, would you please let  
6 me know by a show of hands?

7 Okay. All right. Thank you very much.

8 **DR. ZIEMER:** Since we're a little bit ahead of  
9 schedule and I want to keep -- I want to keep  
10 the SEC petition parts of the agenda pretty  
11 much on time schedule in case there are phone  
12 petitioners present, so we've asked that the  
13 Department of Labor presentation, which is on  
14 the schedule for tomorrow morning, be moved up.  
15 This is the second meeting in a row we've done  
16 this on you, Jeff. Maybe you'll be prep--  
17 really prepared for moving up, but we're --  
18 we're pleased that you're willing to do that.  
19 So here's Jeff to give us the update from the  
20 Department of Labor.

21 **DEPARTMENT OF LABOR UPDATE**

22 **MR. KOTSCH:** Good afternoon. It may be better  
23 that I'm not -- or that I haven't looked at  
24 this thing recently, so...

25 This will be the update for the Energy

1 Employees Occupational Illness Compensation  
2 Program Act for -- through September 2008.  
3 Actually a lot of this data -- well, it varies.  
4 It's at the bottom, like this chart is -- is as  
5 of August 24th, 2008. Now some of this is  
6 repetitious for the people that come to all  
7 these meetings, as well as the Board members,  
8 but for those of you who aren't, hopefully it's  
9 of -- of some use to you.

10 And the other caveat -- not caveat, but when we  
11 talk about cases and claims, there's a case for  
12 every employee but there may be more claims  
13 because there were cert-- certain cases have  
14 survivors, in which case there may be one or  
15 more survivors, so that's why the number of  
16 claims will always be greater than the number  
17 of cases.

18 Part B became effective in July 31st, 2001, and  
19 this is the part of the program that we deal  
20 with here. It has to do with cancer -- cancer  
21 claims, claims for silicosis, claims for  
22 beryllium disease. We've had 63,145 cases for  
23 92,457 claims, and 41,534 of these are cancer  
24 cases, and 27,705 have been referred to NIOSH.  
25 Again, the numbers are a little different from

1 Larry's numbers, just because of the time we  
2 take the snapshot.

3 The Part E portion of our program became  
4 effective on October 28th, 2004. This is the  
5 part of the program that we took over from the  
6 Department of Energy, the old D program.  
7 Basically it has to do with exposure to toxic  
8 chemicals. There we had 53,467 cases, 74,561  
9 claims. And at the time of -- when -- that it  
10 became effective with the Department of Labor,  
11 we received over 25,000 cases from the  
12 Department of Energy.

13 In terms of compensation, we've had \$4 billion  
14 total compensation, a billion of that just in  
15 the past -- or will be in almost -- in the past  
16 year. \$2.59 billion was Part B payments, \$2  
17 billion for cancer claims; \$292 (sic) for RECA,  
18 the Radiation Exposure Compensation Act, which  
19 is the uranium mining, milling and ore  
20 transporting. \$1.24 billion have been paid as  
21 far as Part E, these are the toxic chemical  
22 claims; and \$245 million in medical benefits  
23 paid for claims on both sides.

24 Quickly, the claims categories for Part B are  
25 cancer, chronic beryllium disease, beryllium

1 sensitivity, chronic silicosis and the -- the  
2 RECA Section 5 portion of the Department of  
3 Justice program.

4 Again, this is just who -- the eligibility,  
5 current and former employees of -- this one's  
6 part B benefits -- Department of Energy, its  
7 contractors and subcontractors; Atomic Weapons  
8 Employers, AWEs; beryllium vendors; uranium  
9 miners, millers and ore transporters who worked  
10 at facilities covered by Section 5 of RECA; and  
11 certain family members of deceased workers.

12 The Part B cancer case status shows 41,534  
13 cases having 64,144 claims. Of those, 34,071  
14 have had final decisions, which is about 83  
15 percent; 1,804 have recommended but no final  
16 decisions; 3,901 are at NIOSH and 1,758 are  
17 pending an initial decision. That is, they're  
18 in the process of development at the Department  
19 of Labor. Again, the recommended decisions  
20 come out of our district offices; the finals  
21 come out of our -- what we call the Final  
22 Adjudication Branches, the FAB groups, at -- at  
23 which point the -- the claimants have the  
24 opportunity to ob-- object or discuss the --  
25 the recommended decision with the -- the FAB

1 group.

2 Claims filed for cancer under Part B, any  
3 potentially -- potentially any cancer is  
4 covered under Part B if it's determined that  
5 the covered employee was a member of the SEC,  
6 was diagnosed with a specified cancer, or it is  
7 determined through a dose reconstruction  
8 conducted by NIOSH that the covered employee's  
9 cancer was at least as likely as not, 50  
10 percent or greater, caused by radiation  
11 exposure.

12 This chart is just the breakdown on the final  
13 decisions for Part B. On the left side, 13,786  
14 final decisions to approve. On the -- on the  
15 right side, 20,285 total cases to deny. The  
16 bars to the right of that give the breakdown of  
17 -- of the reasons, about 3,500 for non-covered  
18 employment, about 12,200 with probability of  
19 causations less than 50 percent, a little over  
20 3,100 for insufficient medical evidence, a  
21 little less than 1,100 for non-covered  
22 conditions -- which would in the past have been  
23 like Part E issues, but now could slide over to  
24 the Part E side -- and 387 for ineligible  
25 survivors.

1           Again, for the SEC, the Special Exposure  
2           Cohorts, the employment criteria are the three  
3           gaseous diffusion plants, certain nuclear tests  
4           -- some of those were part of the initial  
5           statue -- and then the new SEC designations.  
6           Specified cancers are part of that, the 22;  
7           causation presumed, no dose reconstructions;  
8           and then HHS recommends SEC designations and if  
9           Congress does not object within 30 days, then  
10          the facility becomes an SEC. That's just a --  
11          background on -- on the SECs.

12          As far as new SEC-related cases, 2,189 have  
13          been withdrawn from NIOSH for review. That's -  
14          - I'm sorry, 1,688 of those have final  
15          decisions. That's about 92 percent. 158 have  
16          recommended but no finals -- decisions; 271  
17          cases are currently pending and 80 cases were  
18          closed. So anyway, 92 percent, like I said, of  
19          the -- of the SEC-related cases have -- now  
20          have final decisions.

21          As far as NIOSH referral case status, we're  
22          showing 27,705 have been referred to NIOSH as  
23          of August 24th; 20,664 have been returned from  
24          NIOSH -- again, the number there is a little  
25          over 18,000 with dose reconstructions, 23 being

1 reworked for return to NIOSH, and 2,588  
2 withdrawn from NIOSH with no dose  
3 reconstruction.

4 And we're showing 7,041 cases currently at  
5 NIOSH. Of those, 3,915 are initial or original  
6 referrals to NIOSH; 3,126 are -- are reworks or  
7 returns.

8 Slide is the NIOSH dose reconstruction case  
9 status. We're showing 18,053 cases with dose  
10 reconstructions; 15,414 dose reconstruction  
11 case-- dose reconstructed cases with final  
12 decisions, that's about 85 percent of the  
13 total; 2,264 dose reconstructed cases with a  
14 recommended but no final decision; and then 375  
15 dose reconstructed cases pending a recommended  
16 decision by NIOSH -- by DOL. So those are ones  
17 that we have back -- we have a dose  
18 reconstruction back. They're -- the districts  
19 are just in the process of writing up the  
20 recommended decision.

21 The NIOSH case-related compensation, that  
22 money's paid on cases that have been -- that  
23 have dose reconstructions. As of August 20th  
24 we're showing \$1 billion in compensation.  
25 That's 10,780 payees in 7,065 cases. \$841

1 million of that was on dose reconstructed cases  
2 to 7,960 payees which involves 5,630 cases.  
3 And \$230 -- I'm sorry, \$213 million was added  
4 on SEC cases. That's payments made to 282  
5 (sic) people -- or payees in 1,435 cases.  
6 So total paid cases for both Part B and E is a  
7 little under 32,000 cases; 2100 and -- 21,000  
8 and about 200 have been Part B cases, of which  
9 13,538 were cancer case payees; 5,849 are RECA  
10 case payees, and 1,811 were other Part B, which  
11 is primarily silicosis. 10,728 cases were Part  
12 E-related.

13 Just a little bit of the -- Larry talks about  
14 the -- you know, or has that one graph with the  
15 -- the cases that we transmit and the cases  
16 that are sent back. These are through -- April  
17 through July of this year. New Part B cases  
18 received by DOL -- that is, incoming to us,  
19 which could be more -- and would be more than  
20 just cases that go to NIOSH -- ranges from 398  
21 in April, 379 May, 357 in June and 409 in July.  
22 For Part B cases sent to DOL (sic) in April, I  
23 think that was still part of the -- it may be  
24 some of the rework PER cases. April 2008 we  
25 were showing 503 cases forwarded, in May it was

1           364, then 318 in June and 328 in July. So  
2           right in -- we -- as far as cases to DOL, at  
3           least for like say the last three months, we're  
4           running a little over 300 per month.  
5           As we always try to do on -- give a little  
6           information on cases that are either up for SEC  
7           discussion at the Board meeting or somehow  
8           related to some discussions here -- Pantex  
9           Plant, Part B and E claims -- I'm sorry, Part B  
10          and E cases, 1,125. We're showing 254 NIOSH  
11          dose reconstructions, 443 final decisions for  
12          B, of which 146 were approvals. We had 134  
13          Part E approvals. And so total compensation as  
14          of August 24th for -- for both Parts B and E  
15          for Pantex being \$21 million.  
16          For the Connecticut Aircraft -- I forget the  
17          acronym -- Nuclear -- CANEL, what -- we're  
18          showing 53 Part B and E cases, four NIOSH dose  
19          reconstructions; five final decisions in Part  
20          B, three -- three of which were approvals. We  
21          had three Part E approvals and that comes out  
22          to a total compensation for both B and E of  
23          \$722,500.  
24          For Santa Susana Field Lab we show both Part B  
25          and E cases of 740, 143 dose reconstructions

1 from NIOSH, 175 Part B decisions; 47 approvals  
2 for Part B, 53 for Part E, for total  
3 compensation for B and E of \$11 million.  
4 And I think that's it.

5 **DR. ZIEMER:** Thank you, Jeff. So -- so it  
6 looks like, at least currently, you had about  
7 400 new cases a month that seem to be coming in  
8 to you. Could you remind us, how would that  
9 compare to, for example, a year ago or two  
10 years ago? Is this going down or is it keeping  
11 pretty level?

12 **MR. KOTSCH:** I think it's -- I -- I think it's  
13 pretty level. It might be a little -- little  
14 higher, but it's -- that -- but that would be  
15 slightly. It's been pretty static for the last  
16 -- well, for the last couple years, probably.  
17 It -- it fluctuates a little bit, depending on  
18 when we do outreach meetings and, you know, we  
19 might get a little more activity as a result of  
20 that. But other than that, it's -- that --  
21 that's a -- not quite a baseline, but it  
22 certainly seems to be a continuing level for  
23 right now.

24 **DR. ZIEMER:** So we're talking here about 5,000  
25 cases a year. Have -- have you or NIOSH

1           projected what -- sort of what the endpoint --  
2           when or where the endpoint will be in terms of  
3           what you think are eligible cases that are out  
4           there?

5           **MR. KOTSCH:** I -- I mean I -- we don't know.  
6           We've often discussed, you know, if there is a  
7           -- if there is an endpoint. We don't perceive  
8           one right now because for the surviving -- I  
9           mean for the -- the employees that are still  
10          alive -- in fact, the ones that are still  
11          working -- there's a cancer incidence rate  
12          obviously out there that will -- at least as  
13          far as Part B -- will continue to contribute to  
14          that -- you know, if -- if they -- if they  
15          apply for -- for the -- for the program, which  
16          will continue to feed that -- you know, that --  
17          that pipeline, basically.

18          **DR. ZIEMER:** Well, I was trying to get a feel  
19          for how many of these result simply from going  
20          out and making workers aware of the program  
21          versus simply new cancers appearing on the  
22          scene and therefore people applying.

23          **MR. KOTSCH:** And I don't -- I don't know how  
24          that would break down. I know -- I know we  
25          have always been a little surprised by the --

1           the -- I guess the lack of -- Hanford -- we  
2           would -- we expected more Hanford cases to be  
3           submitted early on, and maybe even continuing,  
4           and I -- and we may, with -- with the new  
5           Hanford SECs for the 200 and 300 areas, maybe  
6           that'll promote, you know, more -- more claims.  
7           I don't know. But you know, there are cases  
8           there where we -- where we don't see -- where  
9           we expect more and then there's -- you know,  
10          and then we do see, like I said, some response  
11          to -- to the outreach meetings.

12          **DR. ZIEMER:** See if there's questions here --  
13          Dr. Melius.

14          **DR. MELIUS:** Yes, one brief question. I  
15          believe you covered in your slides my -- is it  
16          a rumor that Mr. Turcic is retiring?

17          **MR. KOTSCH:** Yeah, he got tired of coming to  
18          these meetings.

19          **DR. MELIUS:** Yeah, that -- that was my next  
20          question.

21          **MR. KOTSCH:** We had both -- both our Deputy  
22          Director, Roberta Moser -- in fact, she retired  
23          last Friday, and then Pete Turcic will be  
24          retiring effectively at the end of September,  
25          though he's not really much in the office

1           anymore. And Rachel Whithon\*, who was our old  
2           -- previous policy branch chief, she's the --  
3           now the new Director and the Department's in  
4           the -- in the process of looking for -- I mean  
5           interviewing for the Deputy Director.

6           **DR. MELIUS:** So invite her to the meetings.

7           **MR. KOTSCH:** Excuse me?

8           **DR. MELIUS:** Invite her?

9           **MR. KOTSCH:** I invited Pete. In fact Pete  
10          thought about coming and then -- but he's --  
11          he's going to a couple other meetings right  
12          now, so...

13          **DR. MELIUS:** Tell him we'll try the Hawaii site  
14          and --

15          **MR. KOTSCH:** He may actually show up sometime  
16          if we're local, I don't know.

17          **DR. ZIEMER:** Other questions for Jeff?

18          **UNIDENTIFIED:** Dr. Ziemer, may I ask a question  
19          of the gentleman there from DOL?

20          **DR. ZIEMER:** Who is speaking?

21          **MR. FUNKE:** This is John Funke in Las Vegas.

22          **DR. ZIEMER:** Okay, John. I'll allow it, but  
23          normally we would wait till the public comment,  
24          but go ahead and ask your question.

25          **MR. FUNKE:** Well, I've got a question to ask

1           because it affects me directly. I was approved  
2           for Part E two months ago and I've been waiting  
3           to get a doctor's evaluation. And I talked to  
4           the ombudsman the other day when he was in town  
5           and he said he -- well, he talked to DOL. They  
6           said that they'd sent my medical card to me and  
7           it must have got lost in the mail. However, I  
8           contacted Kentucky where the cards are issued  
9           from and they never even heard of me. Now this  
10          has been two months since DOL in Seattle has  
11          approved me for Part E, and yet Kentucky, the  
12          place that issues the medical cards, still  
13          doesn't even know I exist. Could he explain  
14          that?

15         **MR. KOTSCH:** Well, Mr. Funke, I -- I'll have to  
16         check on that. I mean I -- I have no specific  
17         knowledge --

18         **DR. ZIEMER:** We'll ask Jeff to --

19         **MR. KOTSCH:** I am aware that you were -- you --  
20         I mean -- I mean just standing here, I would  
21         think you should have gotten your card by now,  
22         but I'll have to check on that.

23         **DR. ZIEMER:** We'll have -- have Jeff check this  
24         off line and get back to you then, Mr. Funke.  
25         Thank you.



1 (No responses)

2 I'll check again after Mr. Glover's  
3 presentation. Yes -- and it's Dr. Glover.  
4 Sam, proceed.

5 **DR. GLOVER:** I've got to find the presentation.  
6 Just one second.

7 (Pause)

8 All right, very good. So I'm going to present  
9 the Special Exposure Cohort petition for the  
10 Connecticut Aircraft Nuclear Engine Laboratory.  
11 As we're aware, NIOSH evaluated this petition  
12 in accordance with 42 CFR 83.14. This petition  
13 was submitted by a claimant whose dose  
14 reconstruction could not be completed by NIOSH  
15 due to lack of sufficient dosimetry-related  
16 information.

17 The claimant was employed at CANEL from 1958  
18 through the end of the covered period in 1965.  
19 NIOSH's determination that it is unable to  
20 complete a dose reconstruction for any EEOICPA  
21 claimant is a qualified basis for submitting an  
22 SEC -- for -- an SEC petition.

23 As a brief -- we saw -- have seen some  
24 different numbers. As of August 13th, 2008 in  
25 our system we had 25 claims listed as having

1 CANEL employment during the covered operations  
2 period.

3 Some background about the facility. From 1958  
4 through 1965 CANEL was classified as a  
5 Department of Energy facility. The site was  
6 constructed by Pratt & Whitney for Department  
7 of Energy work on developing nuclear reactor  
8 technology for aircraft propulsion. This  
9 differed from the GE work which was a direct  
10 cycle and had a direct ejection. This had --  
11 was an indirect cycle. Later work also  
12 included development of a reactor-based System  
13 for Nuclear Auxiliary Power, also known as the  
14 SNAP-50 program.

15 The facility is located in Middletown,  
16 Connecticut. It's approximately five miles  
17 from the Pratt & Whitney East Hartford  
18 facility.

19 The facility is approximately 1,100 acres,  
20 approximately 34 buildings -- 34 buildings.  
21 Radiological work was conducted in 22 of these  
22 34 buildings. Facilities included a Building  
23 140, which is a Nuclear Materials Research and  
24 Development Laboratory, a Fuels Element  
25 Laboratory, a Nuclear Physics Laboratory, and a

1 Hot Laboratory, in addition to the other 18  
2 facilities that conducted nuclear work. They  
3 conducted design, engineering, and research on  
4 diverse radiological programs including high-  
5 temperature materials and reactor technology,  
6 including indirect cycle of heat transfer for -  
7 - for a nuclear engine. Basically how to build  
8 a bigger, better radiator. The SNAP-50 program  
9 from 1962 to '65; Critical Assembly Fuel  
10 Element Exchange, also the CAFEE program, for  
11 fabrication and analysis of components from '61  
12 to '65. The work included work with natural,  
13 depleted, and enriched uranium; fission and  
14 activation products; as well as plutonium.  
15 Our efforts to capture doc-- materials assoc--  
16 documents associated with CANEL included the  
17 Nuclear Regulatory Commission; at the  
18 Department of Energy facilities including  
19 OpenNet; multiple visits to OSTI, the Office of  
20 Scientific and Technological Information.  
21 There were approximately 9,000 different  
22 documents at that location, but most of those  
23 were associated with specific technical pieces  
24 of information not related to dose. Also the  
25 Oak Ridge Operations Office.

1 We went to the National Archive and Records  
2 Administration, NARA, facilities in Atlanta.  
3 No bioassay or external dose records have been  
4 provided by the DOE for any of the 25  
5 claimants.  
6 Information related to the -- to the radiation  
7 exposures during the DOE period, internal  
8 source of exposure included plutonium, uranium,  
9 fission and activation products.  
10 There was significant res-- ur-- significant  
11 uranium research conducted on the site,  
12 including -- for uranium, including materials  
13 such as metals, the oxides, nitrides, carbides  
14 and nitrates. They had both enriched,  
15 depleted, and natural, and uranium-233.  
16 Fission and activation products were generated  
17 and handled at the site.  
18 External sources of exposure include beta and  
19 photon sources, primarily from the uranium and  
20 fission/activation products, and some possible  
21 exposure to neutrons.  
22 Available monitoring information for internal  
23 dose, no data have been provided by DOE. None  
24 of the 25 claims have bioassay data. However,  
25 we did locate 20 uranium urinalysis records for

1 individuals with CANEL employment. Again, none  
2 of these were claimants. All the results were  
3 reported as 0.00 milligrams per liter. There  
4 was no information regarding the type of  
5 bioassay that was employed.

6 There was a 1961 AEC annual summary report for  
7 CANEL which stated that none of the employees  
8 had measured body depositions for U-238 or  
9 fission products during 1960.

10 External monitoring data, no personal data has  
11 -- has been identified for CANEL. The AEC  
12 annual summaries for whole body exposure  
13 provides some results. We'll look at that on  
14 the next slide. And also no data have been  
15 provided by medi-- for medical X-rays.

16 This slide summarizes those four or five annual  
17 reports. You see approximately how many  
18 unmonitored workers are listed, how many  
19 monitored workers -- somewhere between 132 to  
20 258 -- and this is the breakdown of the  
21 distribution of doses that were in this -- in  
22 the AEC annual reports.

23 Workplace monitoring data, no data have been  
24 identified during the DOE operations period.

25 In a 1966 survey some surface contamination and

1 air concentration measurements were taken  
2 during the closeout surveys. However, this  
3 data would be unsuitable for -- for bounding  
4 doses during the SEC period.

5 Feasibility of dose reconstruction, NIOSH has  
6 obtained bioassay results for only a handful of  
7 individuals in the very beginning of the  
8 program. Based on the diverse scope of source  
9 terms, coupled with a lack of operations data,  
10 NIOSH has determined that neither internal nor  
11 ex-- external doses can be reconstructed. Lack  
12 of information regarding source term location  
13 and usage leads NIOSH to include all employees  
14 at the CANEL facility in the SEC class  
15 definition.

16 NIOSH has determined that medical doses can be  
17 con-- can be reconstructed using standard  
18 assumptions.

19 Based on this, a health endangerment  
20 determination is required.

21 Evidence reviewed in this evaluation indicates  
22 that some workers in the class may have  
23 accumulated chronic radiation exposures through  
24 intakes of radionuclides and direct exposure to  
25 radioactive materials. Consequently, NIOSH is

1 specifying that health may have been endangered  
2 for those workers covered by this evaluation  
3 who were employed for a number of work days  
4 aggregating at least 250 work days within the  
5 parameters established for this class, or in  
6 combination with work days within the  
7 parameters established for one or more other  
8 classes of employees in the SEC.

9 Proposed class is all employees of the DOE, its  
10 predecessor agencies and DOE contractors or  
11 subcontractors who worked at the Connecticut  
12 Aircraft Nuclear Engine Labora-- Engineering --  
13 Engine Laboratory in Middletown, Connecticut  
14 from January 1, 1958 through December 31st,  
15 1965 for a number of work days aggregating at  
16 least 250 work days incurring (sic) either  
17 solely under this employment or in combination  
18 with work days within parameters established  
19 for one or more other classes in the SEC.

20 The recommendation is the period, again, from  
21 January 1958 we find that the feasibility is no  
22 and health endangerment for this class is yes.

23 **DR. ZIEMER:** Thank you. And for clarity,  
24 feasibility is no for both external and  
25 internal, but is yes for medical. Is that my

1 understanding?

2 **DR. GLOVER:** For an 83.14 we typically don't  
3 always say what we can do, but that's --

4 **DR. ZIEMER:** Right.

5 **DR. GLOVER:** -- yes.

6 **DR. ZIEMER:** And also, as you've described this  
7 class, it would be anyone who worked anywhere  
8 on the site, not just the buildings that you  
9 identified. Is that correct?

10 **DR. GLOVER:** Lack of really understanding where  
11 they worked prohibits our trying to define that  
12 class more narrowly.

13 **DR. ZIEMER:** Thank you. So if -- if they can  
14 show that they worked at the facility anywhere,  
15 they're covered by this. Is that correct?

16 **DR. GLOVER:** Yes, sir.

17 **DR. ZIEMER:** Not just the -- the rad buildings.

18 **DR. GLOVER:** That's correct.

19 **DR. ZIEMER:** Okay. So there's nothing in the  
20 record for the non-rad workers to show that  
21 they could not be present in a rad building or  
22 would be restricted from it in some way or  
23 another, I think is what you're telling us.  
24 The records are insufficient --

25 **DR. GLOVER:** The --

1           **DR. ZIEMER:** -- for example, the receptionist  
2           at the front desk, there's no way of knowing  
3           that that receptionist couldn't have gone to  
4           the radioisotope -- whatever, calibration  
5           facility or whatever.

6           **DR. GLOVER:** Of the hundreds or maybe thousands  
7           of documents we looked at at OSTI and other  
8           places, there's very little information  
9           concerning their control of the facilities.  
10          Obviously no records have been provided  
11          regarding the actual radiation exposures these  
12          people received, so we -- we really can't put  
13          people in places and -- and try to say that  
14          they couldn't have been --

15          **DR. ZIEMER:** Yeah, I just wanted to clarify  
16          that that's really what we're saying when we --  
17          if we approve this.

18          Dr. Melius.

19          **DR. MELIUS:** Also for clarification purposes, I  
20          sent an e-mail asking about whether they had  
21          actually interviewed or talked to anybody from  
22          the -- the site 'cause -- get some of the  
23          questions you just asked, Dr. Ziemer, 'cause I  
24          think in these cases where we're stating that  
25          we don't have enough information about the site

1           that, given the significant number of workers  
2           at the site, the time period involved, that  
3           that may have been a source of information that  
4           would be useful in some of these  
5           determinations, so maybe, Sam, if you could  
6           clarify that, I...

7           **DR. GLOVER:** I believe, as you said, we  
8           appreciate your e-mail and your input on that.  
9           But based on the type of information that we  
10          received, the lack of bioassay data that was  
11          clearly missing or destroyed, external  
12          dosimetry data is also missing, we felt that  
13          additional interviews -- we -- we looked for  
14          the technical information to try to find the  
15          actual data, and it was missing.

16          **DR. ZIEMER:** On the -- and I think maybe you're  
17          thinking along the same lines -- for example,  
18          devil's advocate here, and that is, for  
19          example, if there were worker affidavits that  
20          said there's no way we could get into these  
21          restricted areas if we were cafeteria workers  
22          or something like that, would be helpful. But  
23          -- but maybe we don't even have a way of  
24          identifying who those folks would be anyway.  
25          I'm just asking the question because it seems

1 to me that we have to be cautious on the other  
2 side, just as we are where you say you can  
3 reconstruct dose. Here's a case where you say  
4 you can't, and we want to say are you sure you  
5 can't, just like we say are you sure you can.  
6 Michael.

7 **MR. GIBSON:** Sam, you guys recommend the class  
8 ending December of '65. Was the  
9 decontamination activities completed then or --  
10 looks like they may have went on in through  
11 July of '66 or something like that.

12 **DR. GLOVER:** We have recommended the entire  
13 period for the DOE covered period. There  
14 certainly do-- there are some -- it did go into  
15 '66, at which time the di-- there's some  
16 discussions in the report about there are still  
17 some contaminated facilities. All the other  
18 facilities other than two buildings were  
19 cleaned up to DOE speci-- specifications at the  
20 time. It did in-- it did go into '66, but that  
21 is the covered period.

22 **DR. ZIEMER:** That's the legally covered period  
23 under the law right now.

24 **DR. GLOVER:** That's correct.

25 **DR. ZIEMER:** Yeah.

1           **MR. GIBSON:** So you -- are you saying all but  
2 two buildings were cleaned up by December of  
3 '65, or those activities went on into '66?

4           **DR. GLOVER:** All right, let me refresh the  
5 report, but I believe that they -- we specified  
6 that activity was still cleaning these up in  
7 '66. But under the legal definition that we  
8 have right now, this is the covered period that  
9 we -- that we're working with.

10          **DR. ZIEMER:** If you got a claim from someone  
11 who was working after this period on the  
12 cleanup and -- and could not reconstruct dose,  
13 what would happen?

14          **MR. ELLIOTT:** We would not get a claim with  
15 employment past the covered period.

16          **DR. ZIEMER:** Oh, it wouldn't come to you, yeah.

17          **MR. ELLIOTT:** The -- the answer to this  
18 question, this issue, is we will consult with  
19 DOE and DOL about the cleanup activities post-  
20 December 31st, '65. It'll be up to them to  
21 make the covered facility designation change.  
22 So what we're proposing is based upon the  
23 covered facility designation that exists now,  
24 and we're saying cover the whole time period as  
25 a class. If there is a -- a change in the

1 covered facility designation, we'll be back  
2 here before you to attend to that --

3 **DR. ZIEMER:** Thank you.

4 **MR. ELLIOTT:** -- (unintelligible).

5 **DR. ZIEMER:** Other questions? Dr. Roessler,  
6 then Dr. Melius.

7 **DR. ROESSLER:** Part of my question has been  
8 answered I think, that the plant was closed in  
9 '65. Did they continue the -- these efforts  
10 after that point at this plant or was it  
11 totally closed?

12 **DR. GLOVER:** No, it continued for many years  
13 after that, the facility.

14 **DR. ROESSLER:** Okay. Now the -- my main  
15 question is this seems like kind of a unique  
16 facility. Are there -- were there others in  
17 the country doing the same sort of thing?

18 **DR. GLOVER:** There was a twin program, GE and  
19 this program. GE had that direct rocket engine  
20 where they were -- basically a direct injection  
21 model. It was heating that directly and  
22 shooting the fission products directly out the  
23 back, and that was tested in Idaho. This was  
24 an indirect cycle where we're basically trying  
25 to heat -- there were -- these two -- these two

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

--

**DR. ROESSLER:** Companion programs.

**DR. GLOVER:** Exactly.

**DR. ROESSLER:** Okay.

**UNIDENTIFIED:** (Off microphone)

(Unintelligible)

**DR. ZIEMER:** Go ahead, John. Use the mike and we'll get your com--

**DR. POSTON:** Sam -- Sam, I think there were a couple more. There was one at the Test Site and one in Idaho. Both of those were -- they may have pre-dated those programs, but I know the one at the Test Site was in the early '60s 'cause I was there.

**DR. GLOVER:** And they -- they -- these people actually tested at those places. I know that they -- they didn't actually run the actual tests --

**DR. POSTON:** Oh, yes, they did.

**DR. GLOVER:** -- at the facility, so they -- I meant at CANEL. They went to --

**DR. POSTON:** I witnessed them.

**DR. GLOVER:** No, they went to where you're talking about.

**DR. POSTON:** Idaho, yeah.

1           **DR. GLOVER:** Idaho and the -- the -- yes.

2           **DR. POSTON:** And at the Test Site.

3           **DR. GLOVER:** Right.

4           **DR. ZIEMER:** Dr. Melius, additional comment?

5           **DR. MELIUS:** Well, no, an additional question -  
6           - two questions. Fir-- first, back to my  
7           earlier question about interviewing and talking  
8           to people that worked on the site, I -- I sort  
9           of got a different answer when I e-mailed LaVon  
10          on it, who said that they -- you had, and you  
11          sort of told me you hadn't. And I'm trying to  
12          -- to clarify that 'cause as Dr. Ziemer pointed  
13          out, I think it's important that we -- we  
14          clarify and make sure that we've made a -- you  
15          know, a full effort to try to, you know, see  
16          what could be learned about the facility,  
17          particularly where we -- we know that, you  
18          know, exposures may have been restricted to  
19          certain parts of the facility, the issues of,  
20          you know, how -- what -- what the radiation  
21          control program and so forth was. And given  
22          that it's a large number of workers at this  
23          facility, in the thousands -- I don't remember  
24          exact number of claims that you -- you have  
25          there that -- seems to me there should be a

1 pool of people to talk to, the -- suspect many  
2 of the workers in the -- either continued to  
3 work there -- I don't know if it -- was it  
4 still open or -- or is -- I know Pratt &  
5 Whitney is certainly still operating within the  
6 East Hartford -- Hart-- Hartford area has a  
7 large facility there. People may have gone  
8 there. Was a -- should have been a unionized  
9 facility, the main facility is -- there. But -  
10 - so I guess I'm trying to -- in your data  
11 collection efforts did you interview and talk  
12 to people or not in terms of the people that  
13 had worked there in order to get -- get  
14 additional information?

15 **DR. GLOVER:** I believe our response was that we  
16 had -- through the CATIs and those, we -- we  
17 had discussed it with those individuals, but we  
18 hadn't done an extensive additional data  
19 collection because we -- the -- we felt that  
20 very little would be added to the source term  
21 or the lack of bioassay and external dosimetry  
22 information that was missing.

23 **DR. MELIUS:** Okay. I'll --

24 **DR. GLOVER:** So I -- I'm -- I will revalidate -  
25 - verify our response, but that was --

1           **DR. MELIUS:** Could -- could you? That'd be  
2 helpful, and I'll -- I can try to revalidate  
3 it, too, but I can't access my e-mail right now  
4 so I can't.

5           **DR. ZIEMER:** Jim Neton has a comment.

6           **DR. NETON:** Yeah, this is Jim Neton. I just  
7 might add a little bit to this. There's also  
8 the practical issue of identifying where these  
9 workers may have been located, given the fact  
10 that somewhere around 50 percent of our -- our  
11 claimants are survivors, and very often they  
12 know nothing about where these people went.  
13 And it's impractical for the Department of  
14 Labor to try to go back and establish an exact,  
15 you know, exposure pattern by building --  
16 building by building.

17           **DR. MELIUS:** Yeah, I mean I would agree with  
18 that, Jim, and I understand. I just think sort  
19 of there's a -- the issue is what effort was  
20 made and -- and to what extent is that -- that  
21 documented. And then my second question goes  
22 back to -- to Larry's comment, too. We know  
23 that the cleanup period extended through '66.  
24 Has -- has this issue been brought up with DOL  
25 or DOE regarding the covered period as part of

1           your -- I mean you -- you're saying --  
2           basically advising us to just defer, that can  
3           be taken up later. I'm just trying to get a  
4           sense of if you brought it up with them so far  
5           or is this the first time this would be brought  
6           to their attention.

7           **MR. ELLIOTT:** No, we've been in correspondence  
8           with DOL about this, and DOE, so... We're  
9           waiting -- we're waiting to see what happens,  
10          what -- what determination they make.

11          **DR. MELIUS:** So -- so you sent -- sent them  
12          information or...

13          **MR. ELLIOTT:** We provide -- we provide  
14          Department of Energy and Department of Labor  
15          information when we find it that -- that  
16          counters the facility designation that is  
17          listed on the DOE web site. So every time we  
18          see that, there -- there's an exchange.

19          **DR. MELIUS:** So could Department of Energy or  
20          Department of Labor clarify for us what the  
21          status of that follow-up is? Thanks, Larry.

22          **DR. ZIEMER:** Either Jeff or Pat Worthington  
23          here? I guess the -- the question is, were --  
24          is that being actively pursued, I suppose is  
25          the question, or --

1           **MR. KOTSCH:** Yeah, as far as DOL, I -- I know  
2           that's -- I don't know what the status of the -  
3           - that review is, but I know it's in the house.  
4           I know we've received it from, you know, the --  
5           Larry's submittal and it's being reviewed.

6           **DR. MELIUS:** Would it be possible to check on  
7           that status while we're here, just --

8           **MR. KOTSCH:** I can try.

9           **DR. MELIUS:** They're closed today or some  
10          (unintelligible).

11          **MR. KOTSCH:** Yeah, I'll try.

12          **DR. ZIEMER:** Dr. Wor-- Dr. Worthington, you  
13          have an additional comment?

14          **DR. WORTHINGTON:** We actually don-- don't have  
15          an update at this time, but when we do we will  
16          get back to the Board and give you the  
17          information from DOE. Thank you.

18          **DR. ZIEMER:** Thank you very much. Other  
19          comments? Michael, an additional comment?

20          **MR. GIBSON:** And also if we could ask DOE or  
21          DOL why these decontamination activities are  
22          sometimes covered right in with the initial  
23          process or why sometimes it has to go back and  
24          be reconsidered.

25          **DR. ZIEMER:** I don't know if either DOE or DOL

1           can answer that. My guess is that at the time  
2           of -- the designation was made, they probably  
3           thought it had been completed at this date, and  
4           now we find it really wasn't or something, but  
5           I don't know -- Jeff, are you able to enlighten  
6           us on that? Did you hear the question? I -- I  
7           think Michael was asking, you know, why -- why  
8           was the determination made to cut off in  
9           December '65 when the work went beyond that.

10          **MR. KOTSCH:** As far as CANEL, I -- I can  
11          specifically answer that. I mean in -- in  
12          essence, when these things came in initially,  
13          they -- I think they were reviewed, but -- and  
14          some were probably -- and some of the residual  
15          periods were probably addressed and some not.  
16          I can't answer specifically for any -- like for  
17          CANEL or not. But you're right, I mean it's --  
18          there seems to be a disconnect.

19          **DR. ZIEMER:** Well, it appears on the surface  
20          that when the original designation was made  
21          they probably thought that the work had been  
22          completed --

23          **MR. KOTSCH:** Yeah, I think that was --

24          **DR. ZIEMER:** -- at that time.

25          **MR. KOTSCH:** -- probably the case.

1           **DR. ZIEMER:** And -- I mean that would seem to  
2           be the obvious -- although who knows, I guess.

3           **MR. KOTSCH:** I mean we still -- information is  
4           still brought forward --

5           **DR. ZIEMER:** Right.

6           **MR. KOTSCH:** -- both for and against, you know,  
7           certain sites to either de-list or extend or  
8           add. So you know, there is still information  
9           coming out.

10          **DR. ZIEMER:** Well, and we've had this question  
11          before as to whether to take action or wait  
12          till the -- you know, the -- the final  
13          designation of the period is -- is done. I  
14          think NIOSH is requesting that we go ahead and  
15          approve this. If the designation changes, it's  
16          rather easy to add an-- another period on.  
17          Mark, do you have a comment?

18          **MR. GRIFFON:** Yeah, a little off the track of  
19          the current line of questioning, but I -- this  
20          is sort of the -- the devil's advocate type of  
21          question. I'm looking at your Table 5-1 and  
22          you have reports from 1960, '61, '62, '64, '65  
23          -- AEC reports, and -- and I know that, you  
24          know, it's a small fraction of workers  
25          monitored or -- you know, ten, 15 percent of

1 the workers, but I'm just wondering what --  
2 whether these reports had any other information  
3 about -- I mean it -- it appeared to me they've  
4 got five annual reports from the AEC when they  
5 only operated -- you know, we're talking about  
6 seven years, so the -- you know, they -- they  
7 did have someone looking over their shoulder,  
8 monitoring at least for external. I know  
9 there's no bioassay, but I'm -- I'm just  
10 curious -- I'm -- I'm looking for consistency,  
11 really, in -- in how we make these decisions,  
12 and -- and how did you conclude that they  
13 didn't have a good rad control program where  
14 people that were monitored could have likely  
15 had, you know, doses over ten percent of  
16 guideline values or things like that?

17 **DR. GLOVER:** It comes down to we really can't  
18 find the documentation that's available. And  
19 they clearly had a dosimetry program. None of  
20 those results are available for the  
21 individuals. These provide just -- it's a  
22 table that's provided, this is how many people  
23 were monitored for that site, and that's it.  
24 It has no individual breakdowns other than this  
25 information which we've compiled together. All

1           the sites and the DOE would have provided this  
2           at one time, so it's a fairly lengthy report of  
3           external doses, but all the details -- I mean  
4           we've spent a lot of time. I spent a lot of  
5           time down at OSTI trying to pull these  
6           different threads to find the -- the details of  
7           the radiological programs and they simply, as  
8           best as we can tell, no longer exist.

9           **MR. GRIFFON:** And the-- these AEC reports are  
10          really just external dosimetry reports, they  
11          weren't -- they didn't have any program  
12          overview information or any--

13          **DR. GLOVER:** It was just a table, yes.

14          **MR. GRIFFON:** Thanks.

15          **DR. ZIEMER:** Well, again, a similar type of  
16          question. One could argue that perhaps you  
17          could use that to -- to get a -- an upper  
18          estimate on at least external dose for those  
19          years, or to -- to bracket external dose, based  
20          -- even though you don't know the individual  
21          doses. I mean le-- couldn't one make that  
22          argument? Why -- why couldn't I take the DOE  
23          tables of the monitored people and use that to  
24          --

25          **DR. GLOVER:** Sort of a coworker approach.

1           **DR. ZIEMER:** Well, sure.

2           **DR. GLOVER:** I -- I guess we would certainly --

3           **DR. ZIEMER:** I'm --

4           **DR. GLOVER:** -- could take that under advi--

5           **DR. ZIEMER:** -- I'm not necessarily saying you  
6 should do that, but I -- I think, again, as we  
7 look at these and -- and say prove to us you  
8 can't do it -- if someone came in with a non-  
9 SEC cancer, couldn't you use that to put an  
10 upper limit on external? Well, that may -- I  
11 don't know, I'm -- I'm posing that as a  
12 question.

13          **DR. GLOVER:** I strongly believe the internal  
14 dose drives this situation --

15          **DR. ZIEMER:** Drives this --

16          **DR. GLOVER:** -- because of the internal -- you  
17 know, the uranium and the grinding and --

18          **DR. ZIEMER:** Yeah.

19          **DR. GLOVER:** -- the things that were going on  
20 with that. We certainly could take under  
21 advisement. That would be -- Jim Neton would  
22 have to respond to that.

23          **DR. ZIEMER:** Well, as I look at that, there's  
24 some people with -- what's in that table, there  
25 were some that had --

1           **MR. GRIFFON:** Two to three rem category.

2           **DR. ZIEMER:** -- three rem per year, and if one  
3 of those is the same person for five years,  
4 you're into the 15 rem value or something or  
5 other. Anyway -- okay, Wanda.

6           **MS. MUNN:** But in the absence of any knowledge  
7 of what the -- the monitoring program was,  
8 that's -- that's a basic factor in -- in  
9 previous discussions with respect to bounding  
10 dose, there was some information relative to  
11 who the people were who were monitored --  
12 usually the anticipated highest number. But if  
13 we don't know that this site, not only do we  
14 not know that, we don't know -- we don't know  
15 why they were monitored, we don't know what the  
16 results of anything else might have been. It  
17 appears to be futile to attempt to try to pull  
18 that string any further.

19           **DR. ZIEMER:** Well, I -- I just like to think  
20 about these things at -- typically you would  
21 monitor the people you expected to get exposed,  
22 and here are the results. And so at least for  
23 bounding purposes, one might say well, there's  
24 a -- there's a dataset that, in sort of a  
25 coworker sense, might be used.

1           **MS. MUNN:** Yes, typically. But there's -- is  
2           there any way we know that this is a typical  
3           process? We don't.

4           **DR. NETON:** Yeah, I guess I would just agree  
5           with what Wanda's saying. I know you're  
6           playing devil's advocate, Dr. Ziemer, but you  
7           know, without the existence of some sort of  
8           thread as to how the program was -- was  
9           positioned and who they intended to monitor --  
10          we've gone through this many times and argued  
11          the other side with the Board, that we don't  
12          really know what happened and therefore, even  
13          though we have a -- some type of distribution,  
14          it's -- the workforce was not representatively  
15          monitored, so -- in this case we have no  
16          information to indicate, you know, who was  
17          monitored. And in fact it's -- it's just as  
18          bad to come up with a coworker model that you  
19          can't defend then and then provide people  
20          potentially lower doses than were received, and  
21          then you're really open for criticism on the  
22          other side of the coin.

23          **DR. ZIEMER:** Thank you, I'm -- I'm trying to  
24          force you to defend your recommendation,  
25          actually. Another comment?

1           **MR. LEWIS:** Yeah, this is Greg Lewis from the  
2           Department of Energy. I just want to clarify a  
3           little bit. In addition to Oak Ridge and OSTI  
4           where they did find some small amount of  
5           records, we internally queried a number of our  
6           sites, including Legacy Management and ten or  
7           15 other sites, and you know, didn't find  
8           anything responsive on CANEL, so...

9           **DR. ZIEMER:** Thank you. Josie?

10          **MS. BEACH:** Well, I was just reviewing the CD  
11          that I was sent originally with this site, and  
12          there are a couple of letters on here. I'm not  
13          going to state names, but -- that indicate  
14          interviews by DOL and that state that there was  
15          no bioassay program available, so -- so some of  
16          that document -- is documented.

17          **DR. ZIEMER:** Any further comments or questions?  
18          It would be in order to have a motion of some  
19          sort relative to this recommendation.

20          Wanda Munn.

21          **MS. MUNN:** I would move that Connecticut  
22          Aircraft Nuclear Engine Laboratory Special  
23          Exposure Cohort petition be accepted as  
24          presented.

25          **MR. CLAWSON:** I second it.

1           **MR. SCHOFIELD:** Second.

2           **DR. ZIEMER:** Seconded by Brad or Phil or both.  
3           Is there discussion on this motion?

4                               (No responses)

5           I'm going to -- before we vote I'm going to ask  
6           if -- if there are petitioners on the line for  
7           the Connecticut facility.

8                               (No responses)

9           Apparently not. Michael, do you have a comment  
10          on this motion?

11          **MR. GIBSON:** Yeah, I just want to make sure  
12          that we -- we do have on the record and a  
13          commitment by DOE and DOL to determine this --  
14          this additional time period for the cleanup so  
15          it doesn't fall through cracks.

16          **DR. ZIEMER:** I think we've heard that that will  
17          be followed up. It will not be part of this  
18          motion, however. Motion will deal only with  
19          the legal definition of the covered period. If  
20          this motion passes I will ask that we return to  
21          it Thursday with formal wording in the form  
22          that it would go to the Secretary, which is our  
23          standard sort of boilerplate for SEC petitions,  
24          and I'll ask Dr. Melius if he'd be willing to  
25          provide that wording since he has sort of the

1           template in his laptop --

2           **DR. MELIUS:** Yes.

3           **DR. ZIEMER:** -- if that's agreeable, should  
4           this motion pass.

5           **DR. MELIUS:** And -- and I would also, just to  
6           follow up on Mike's comment, I would have  
7           concerns about voting for this motion  
8           personally until we have, one, on record what  
9           the exact efforts were that were made by NIOSH  
10          in terms of follow-up and talking to workers so  
11          we get that on -- on the record for this in  
12          terms of the effort made. And secondly, some  
13          response from Department of Labor on what's  
14          happen-- what is the status of their follow-up  
15          on CANEL, I -- or CANEL, however we're  
16          pronouncing it -- so that we can -- can have  
17          that for our -- before our Thursday vote and so  
18          we can take that into consideration -- which --  
19          I can take that into consideration.

20          **DR. ZIEMER:** Are you asking to table the motion  
21          for now or --

22          **DR. MELIUS:** I think so, yeah.

23          **DR. ZIEMER:** You're not sure what you're --

24          **DR. MELIUS:** Well, I'd -- I mean I will still  
25          write the letter.

1           **DR. ZIEMER:** No, no, I --

2           **DR. MELIUS:** (Unintelligible) what to do  
3 procedurally. I think in the past we have --

4           **DR. ZIEMER:** Well --

5           **DR. MELIUS:** -- sort of taken a general sense  
6 of the Board and then --

7           **DR. ZIEMER:** Well, I don't --

8           **DR. MELIUS:** -- do the formal motion on  
9 Thursday.

10          **DR. ZIEMER:** Well, this would be the motion.  
11 All we would do Thursday is make sure we had  
12 the -- the wording correctly. So if members of  
13 the Board wish to delay or if -- if you are --  
14 what word should I use -- sympathetic with the  
15 issues that Dr. Melius has raised, the -- the  
16 Chair would certainly be willing to entertain a  
17 motion to postpone -- would be a motion to  
18 postpone until Thursday, or if the others of  
19 you are ready to vote, we can go ahead and  
20 vote. In the absence of a motion to postpone  
21 or to table, we'll proceed.

22          **MR. GIBSON:** I move that we postpone.

23          **DR. MELIUS:** I'll second that.

24          **DR. ZIEMER:** You're moving to postpone  
25 specifically till Thursday?

1           **DR. MELIUS:** Till Thursday.

2           **DR. ZIEMER:** Okay.

3           **MS. MUNN:** And what?

4           **DR. ZIEMER:** Well, we -- okay, the question is  
5           can we verify that Department of Labor and  
6           perhaps DOE will be able to verify or at least  
7           confirm -- I don't -- I don't know that they  
8           will have the answer -- you're not asking for  
9           the answer --

10          **DR. MELIUS:** No, I wanted an -- an update --

11          **DR. ZIEMER:** -- just a commitment --

12          **DR. MELIUS:** -- by -- what the status is.

13          **DR. ZIEMER:** -- and the status report on that.

14          **DR. MELIUS:** Right.

15          **DR. ZIEMER:** So that's all that's being asked  
16          for.

17          **DR. MELIUS:** That's all I'm -- being asked --  
18          and secondly, I want on record what NIOSH's  
19          efforts were in terms of following up and  
20          interviewing workers which -- got a partial e-  
21          mail which I still can't access from -- from  
22          Lavon, who's not here, about -- and I'd like to  
23          make sure that's on the record in terms of the  
24          effort that was made.

25          **DR. ZIEMER:** Okay, we'll --



1           **DR. BRANCHE:** Mr. Presley?

2           **MR. PRESLEY:** No.

3           **DR. BRANCHE:** Dr. Poston?

4           **DR. POSTON:** No.

5           **DR. BRANCHE:** Dr. Roessler?

6           **DR. ROESSLER:** Yes, aye.

7           **DR. BRANCHE:** Mr. Schofield?

8           **MR. SCHOFIELD:** Aye.

9           **DR. BRANCHE:** Dr. Ziemer.

10          **DR. ZIEMER:** Aye. I think the ayes have it;  
11          it's postponed till Thursday to get clarity,  
12          make sure everybody's okay with that.

13          The Chair -- the sense of the Chair is that --  
14          that the Board members are generally in favor  
15          of the original motion so that I would ask that  
16          we be prepared with the formal wording. If I  
17          sense this wrong, then your labor will be in  
18          vain, but be ready for the --

19          **DR. MELIUS:** May surprise you with -- no. Read  
20          it carefully.

21          **DR. ZIEMER:** Sam Glover, thank you for your  
22          presentation and for helping us through this.  
23          We will return to this matter on -- on Thursday  
24          during our work session.

**PUBLIC COMMENT**

1  
2 Now we have a public comment period scheduled  
3 for 5:00 o'clock, which is an hour from now. I  
4 want to find out, if I could have -- just pause  
5 briefly. The last I saw there were three names  
6 on the list of people wishing to make public  
7 comment, and I'm going to -- going to ask, if  
8 those folks are here, if they'd be willing to  
9 proceed rather than wait for an hour.

10 **MS. KLEA:** Bonnie Klea. I say let's proceed.

11 **DR. ZIEMER:** Who else was on the list?

12 **MS. BLAZE:** (Off microphone) (Unintelligible)

13 **DR. ZIEMER:** Are you willing to proceed? And  
14 who is the third one?

15 Denise? Denise De -- was she here in person?

16 **DR. BRANCHE:** She's right here.

17 **DR. ZIEMER:** Oh, you're Denise, okay. Bonnie  
18 we got. D'Lanie?

19 **MS. BLAZE:** That's me.

20 **DR. ZIEMER:** Okay, so you're willing to  
21 proceed?

22 **MS. BLAZE:** Sure.

23 **DR. ZIEMER:** Okay, then we'll just take you in  
24 order then. D'Lanie, you're -- you're up  
25 first. D'Lanie Blaze.

1 Hold on a second.

2 **MS. BLAZE:** This is my first time commenting --

3 **DR. BRANCHE:** One second --

4 **MS. BLAZE:** -- so I'm nervous.

5 **DR. BRANCHE:** -- one second. I just want to  
6 make certain -- because we are starting the  
7 public comment period, I want to make certain  
8 that everybody understands the ground rules,  
9 please.

10 **MS. BLAZE:** Okay.

11 **DR. ZIEMER:** Yeah, we have to read this into  
12 the record.

13 **DR. BRANCHE:** Please understand that a person  
14 making a comment -- when you give your own  
15 name, there'll be no attempt to redact your  
16 name from the transcript. Including reading  
17 this statement during this public comment  
18 period, NIOSH is making all steps -- reasonable  
19 steps to ensure that individuals making public  
20 comment are aware of the fact that their  
21 comments, including their name, if provided,  
22 will appear in a transcript of the meeting  
23 posted on a public web site. A printed copy of  
24 the statement is available on our table in the  
25 back. The redaction policy was part of our

1           *Federal Register* announcement, and there is a  
2           statement of our redaction policy on our NIOSH  
3           web site.

4           An individual making a statement, if you reveal  
5           personal information such as medical  
6           information about yourself, that information  
7           will not usually be redacted. The NIOSH  
8           Freedom of Information Act coordinator will,  
9           however, review such revelations in accordance  
10          with the Freedom of Information Act and the  
11          Federal Advisory Committee Act and, if deemed  
12          appropriate, will redact such information. All  
13          disclosures of information concerning third  
14          parties will be redacted.

15          Thank you, Dr. Ziemer. That goes for all of  
16          you who wish to -- stated a wish to speak  
17          today. Thank you very much.

18          **DR. ZIEMER:** Thank you, and now we'll hear from  
19          Ms. Blaze.

20          **MS. BLAZE:** I'm D'Lanie Blaze. I founded the  
21          aerospace.org and -- am -- am I on the mike  
22          enough?

23          **DR. ZIEMER:** Yes.

24          **MS. BLAZE:** Can you hear me? Okay. We're  
25          currently addressing our desire to see chronic

1 lymphocytic leukemia, or CLL, added to the list  
2 of specified cancers immediately. And also  
3 we're addressing the issues of Santa Susana  
4 Field Laboratory and the inclusion of every  
5 employee at Santa Susana Field Lab under the  
6 Energy Employee Occupational Illness  
7 Compensation Program Act of 2000 after lots of  
8 site-wide contamination at the hands of the  
9 Department of Energy continues to surface even  
10 today.

11 Today I'd like to talk about the addition of  
12 CLL, which the World Health Organization, the  
13 Revised European-American Lymphoma  
14 Classification Scheme, the Veterans  
15 Administration and renowned researchers,  
16 scientists and medical professionals nationwide  
17 have acknowledged and reclassified to be  
18 analogous with small lymphocytic lymphoma,  
19 which is on the list of specified cancers. It  
20 is a known consequence of radiation exposure.  
21 The science has been sufficient to motivate a  
22 timely reclassification to CLL by the  
23 aforementioned organizations and entities.  
24 However, NIOSH and EEOICPA are lagging behind  
25 the rest of the world with respect to making

1 the reclassification.

2 The report entitled Ionizing Radiation and CLL,  
3 which was published in the *Environmental Health*  
4 *Perspectives*, Volume 113, Number 1, January  
5 2005, authored by Dr. David Richardson from the  
6 Department of Epidemiology, University of North  
7 Carolina at Chapel Hill, validates the  
8 reclassification of CLL by all of the entities  
9 that I mentioned. And even he says this is a  
10 problem of logical consistency. For a  
11 specialist in the field, all he does is study  
12 CLL, and for him to say that this is a problem  
13 of logical consistency for SLL to be  
14 acknowledged and CLL to be denied, that has got  
15 to raise our -- our red flags. We need to be  
16 listening to what the specialists have to say.  
17 The Japanese atomic bomb survivor lifespan  
18 study has served as a primary study for the  
19 carcinogenic effects of ionizing radiation, and  
20 it is now known that it provided very inept  
21 results with respect to CLL in that, according  
22 to Finch and Linet in 1992, and -- and others,  
23 Asian Pacific Islander populations are up to 80  
24 percent less likely to develop CLL. With  
25 problems of missed diagnosis, a long latency

1 period, there were unreasonable exposure lag  
2 assumptions with respect to the nuclear cohorts  
3 that were examined, and further, many of the  
4 studies reviewed were mortality studies and CLL  
5 is often a non-fatal illness.

6 In the report CLL, an Overview of Etiology, and  
7 in light of recent development in  
8 classification and pathogenesis from the  
9 *British Journal of Hematology* in 2007 by Martha  
10 S. Linet, Radiation Epidemiology Branch of the  
11 National Cancer Institute, she substantiates  
12 the reclassification of CLL by the World Health  
13 Organization, the Revised European-American  
14 Lymphoma Classification Scheme, along with the  
15 major reclassification scheme for all lymphoid  
16 and myeloid disorders. CLL has been grouped  
17 with SLL and it is based on identical cytology,  
18 histopathology, immunophenotype and  
19 cytogenetics. Additionally she reminds us all  
20 that leukemia has been a known consequence of  
21 radiation for over 100 years.

22 I have submitted over probably 500 pages of  
23 recent scientific evidence linking Chronic  
24 Lymphocytic Leukemia to radiation exposure and  
25 validating its reclassification. I have the

1 information on my web site, which is, again,  
2 the aerospace.org, and I'm asking the panel to  
3 include this illness on the list of specified  
4 cancers without further delay. This is a  
5 national outcry.

6 Thank you.

7 **DR. ZIEMER:** Thank you very much, Ms. Blaze,  
8 for that input. Let's go on now to Bonnie  
9 Klea.

10 **MS. KLEA:** Can I bring my map up front?

11 **DR. ZIEMER:** Yes. She's a petitioner.

12 **MS. KLEA:** (Off microphone) (Unintelligible)

13 **DR. BRANCHE:** Ms. Klea, I just have a quick  
14 question. Is that the on-- I'm speaking to  
15 you. I'm speaking to you. Is that the only  
16 visual that you have? Do you have any handouts  
17 that are -- of this -- of this information?  
18 I'm just asking.

19 **MS. KLEA:** No.

20 **DR. BRANCHE:** Okay. Thank you.

21 **MS. KLEA:** No, I'm not that prepared.

22 **DR. BRANCHE:** Thank you.

23 **MS. KLEA:** I mean I'm prepared.

24 **DR. BRANCHE:** I don't doubt that you're  
25 prepared. I'm just asking.

1           **MS. KLEA:** I'll get you anything you want.

2           **DR. BRANCHE:** Thank you.

3           **MS. KLEA:** I'm Bonnie Klea, and I'm a  
4           petitioner for the Santa Susana Field Lab,  
5           petition number 93. I don't know if many of  
6           you know it, but the Santa Susana Field Lab is  
7           a sister to the Rocky Flats facility. We  
8           trained many of the workers for Rocky Flats and  
9           for the Hanford facility, and we also -- also  
10          shared environmental crimes. We've both had  
11          FBI raids. We both went to the grand jury. We  
12          sent the manager to Rocky Flats when they had  
13          their FBI raid. We were very closely  
14          connected. They were both run by the Rockwell  
15          Company. And at the time when they were in  
16          operation they were competing with GE and  
17          Westinghouse, so it was -- it was very common  
18          for them to run their reactors until they  
19          failed, and then they wrote procedure and --  
20          let's see.  
21          We had ten experimental reactors, and you  
22          probably heard of the biggest reactor right  
23          here would have been the sodium experiment --  
24          the sodium reactor experiment. In the early  
25          days the SRE piped all their liquid discharge

1           into holding ponds behind the facility and --  
2           and this is all on a cliff, everything's on a  
3           cliff. Well, those failed, the -- the concrete  
4           basins failed and cracked. So then they  
5           rerouted the liquid waste along the roads and  
6           the -- the gutters and put them in holding  
7           ponds in other areas. Areas 2 had several  
8           holding ponds, as well as the Silvernale  
9           facility. Now -- let's see.

10          Up here on the Los Angeles side, this would  
11          have been -- the San Fernando Valley -- we had  
12          a reservoir that was built in 1919 and it  
13          served millions of people in the San Fernando  
14          Valley. And guess what? It drained from the  
15          Burro Flats area. There was a fault called the  
16          Burro Flats fault that drained all the water  
17          off of this facility directly into the drinking  
18          water reservoir, and then I just -- we just  
19          found a 1956 report that the -- the company was  
20          going to save money by building a pit 15 by  
21          five feet and discharging 1,000 gallons per day  
22          into that pit. And they found a real nice area  
23          right by a large fault, and they thought that  
24          fault was sealed and it wouldn't drain. So  
25          therefore, ten years after the operation, the

1 Department of Water and Power built a -- a  
2 tunnel draining all the runoff from the  
3 facility over to the Los Angeles River, and  
4 they drained the reservoir and that reservoir  
5 was never refilled. And we have data at this  
6 time that shows that the rads in the drinking  
7 water was six times the -- the water that they  
8 were piping in.

9 So the whole facility actually drained into the  
10 San Fernando Valley. We have three canyons  
11 over here on the -- on the eastern side, and  
12 then we have the city of Simi Valley over here  
13 on the north. They have contaminants in their  
14 drinking water. Also Area IV drained into the  
15 Brandeis-Bardin Children's Camp and they -- the  
16 company had to purchase back a buffer zone. So  
17 on every side of the hill -- and this is 1,000  
18 feet above the valley floor -- we have  
19 migration of contamination.

20 In this grassy area here they dropped field\*  
21 slugs to see how far they would penetrate into  
22 the ground, and at this time they're still  
23 trying to find missing field slugs.

24 We had -- we had the largest hot lab in the  
25 country. Waste from all companies was trucked

1 up here into that hot lab.

2 We also had a plutonium fabrication facility,  
3 and I've just met two workers who worked there  
4 in the early '60s and they said they had a  
5 large accident in that -- in that facility and  
6 everyone who worked there had to have their  
7 houses tested, and the -- the negative pressure  
8 went to positive, it blew out all the  
9 gloveboxes.

10 We had SNAP-8 ER. In 1964 it was run to a  
11 maximum power. The operators got an award for  
12 that, but it lost 80 percent of the cladding.  
13 And you may know that the sodium reactor  
14 experiment lost 13 fuel rods to total melting.  
15 We call that a meltdown. We also had SNAP-8 DR  
16 and it -- I think it was 1965, it lost 70 of  
17 their fuel rods to cladding failure. So the --  
18 the work there was totally experimental.  
19 And one thing I want to point out is they used  
20 to send a bus from Area IV into the rocket  
21 testing site. This was Area I where they did  
22 rocket testing. And they used to pick up the  
23 workers to help support the work in Area IV.  
24 Now one thing I will be working on will be to  
25 include all the workers at this facility. So

1 many of the workers worked here. They may have  
2 a few days on record with DOE, but they don't  
3 have all their days. And now those workers are  
4 sick.

5 On the western San Fernando Valley that borders  
6 close to the Santa Sus-- Santa Susana Field  
7 Lab, we've had a very high rate of bladder  
8 cancer since the '70s. We've had three major  
9 studies that have shown bladder cancer of 50  
10 percent, and now it's up to 55 percent, with  
11 melanomas at 85 percent. And I'm finding many  
12 of the workers also have bladder cancer. My --  
13 the latest worker who was diagnosed was two  
14 years ago, and he operated SNAP-8 ER, so these  
15 are long latency cancers, but many more bladder  
16 cancers than any of the other 22, and that's  
17 what I had. I had bladder cancer also and I  
18 consider myself the canary in the mine. I was  
19 a woman, I was only 20, and we know that women  
20 are more at risk. I had no other job. This  
21 was the only place I ever worked, and when I  
22 was diagnosed with cancer, the first thing my  
23 doctors asked me was where did I work.  
24 Over here at the -- the so-- they old -- they  
25 call it the former sodium burn pit. It was off

1           on this site, not on the map, but there were  
2           three large ponds and this pit operated daily  
3           for 20 years. They had a radioactive burial  
4           site there. They had three liquid ponds there  
5           where they cleaned parts and then the workers  
6           thought it'd be really funny to throw the  
7           sodium in there and it would explode, and that  
8           -- those pits in that old burn facility is  
9           found to contain strontium, plutonium and  
10          cesium.

11          So they closed that in around 1974, and then  
12          they built their new burn pit over here in Area  
13          I and they trucked the waste from Area IV over  
14          to Area I. And currently the EPA is in the  
15          process of testing for rads in that burn pit.  
16          It's totally covered up to -- to prevent  
17          migration.

18          We also are the site in southern California of  
19          the Santa Ana winds. They blow from the north,  
20          which would be over here. They blow northeast,  
21          so anything that was burned over here in the  
22          sodium burn pits would have contaminated the  
23          workers from the whole site and the San  
24          Fernando Valley, hurricane -- hurricane-force  
25          winds from the Santa Anas.

1           The workers, especially the secretaries -- I  
2           was a secretary -- we didn't spend a lot of  
3           time in our offices. Our offices really didn't  
4           have what we needed. We had to go outside and  
5           walk maybe down the road, across the street to  
6           the ditto lab where they had the ditto  
7           machines, and many of you older workers will  
8           remember that. We had another building that  
9           was a photo lab. We had another building that  
10          was a supply room. Another building, we'd go  
11          pick up mail every day. So I had no respect --  
12          no restrictions. I had a Q clearance and the  
13          Atomic Energy Commission gave me a car. Every  
14          week I'd go out to all the outlying buildings  
15          and I'd deliver the paychecks and -- I had no  
16          restrictions whatsoever. I was not even given  
17          any instructions on what they were doing there  
18          or safety practices at all.

19          Now I did mention that all the water was  
20          drained from Area IV, went into holding ponds  
21          in Area II, and we had on-site drinking wells  
22          that they used for us and they'd pump  
23          groundwater, and -- and they didn't test it,  
24          they didn't test it for rads so we don't know  
25          what was in our drinking water.

1 We carpooled. Carpooling was encouraged. Now  
2 in the early days the workers wore the same  
3 clothes to work as they wore home, and I've  
4 heard stories from many workers they were told  
5 -- when they got home -- to bury their clothes;  
6 have their wife wash them in a separate load,  
7 not with the family laundry. So we were  
8 carpooling, and who knows what the workers had  
9 on their clothes.

10 We had a reclaimed water system. When the  
11 water was drained from Area IV, storm water  
12 runoff, it was put in holding ponds. We had  
13 holding tanks up here for the reclaimed water  
14 system, and all the rocket test stands used  
15 that reclaimed water to cool down the rocket  
16 engines after they had done a test firing. The  
17 reclaimed water was also used for site-wide  
18 irrigation, so there's another potential  
19 pathway of airborne contamination.

20 Also we have workers who have told me that they  
21 were under lifetime secrecy. I have a 90-year-  
22 old plutonium fuel rod specialist who made the  
23 fuel rods, and they had a large accident in  
24 1958. It wasn't at this site but it was at the  
25 VanOwen site, and I've been unable to do a FOIA

1 request and get any documentation, so I have  
2 about 150 of the fuel workers working with  
3 plutonium that are under lifetime secrecy, so I  
4 don't know if other sites have had this  
5 problem, so we are unable to really get  
6 accurate records. But the whole -- the whole  
7 site is under federal mandate at this time to  
8 produce records, and we've received from the  
9 Boeing Company 40 stories high estimated of new  
10 records. And like I say, I have a old 1956  
11 report which is pretty interesting about  
12 dumping the liquid radioactive waste directly  
13 into the ground. They knew it would take a  
14 while before it would get to the groundwater,  
15 and they thought that the rock in that area  
16 would saturate and hold it, but that's not true  
17 because ten years later the reservoir was  
18 drained and never ever used again.

19 Thank you very much. Does anyone have any  
20 questions?

21 **DR. ZIEMER:** Thank you, Bonnie, for sharing  
22 that information with the Board. We --

23 **MS. KLEA:** Thank you.

24 **DR. ZIEMER:** -- appreciate that.

25 **DR. BRANCHE:** I need to ask her something.

1           **DR. ZIEMER:** A comment here.

2           **DR. BRANCHE:** Ms. Klea?

3           **MS. KLEA:** (Off microphone) (Unintelligible)

4           **DR. BRANCHE:** Ms. Klea? I'm speaking to you.

5           **MS. KLEA:** Yes?

6           **DR. BRANCHE:** I just wanted to let you know  
7 that if you did have that information and if  
8 you have it in a form electronically that you  
9 would want it sent to the Board, if you were to  
10 send it to me I can make certain that they each  
11 get individual copies if you would prefer.

12          **MS. KLEA:** I've already suggested that the  
13 Board should get it directly from Boeing.  
14 Boeing has submitted it to the EPA, and we  
15 can't -- we can only read it if we go over to  
16 the office in the Chatsworth area and sit and  
17 read it. It's actually prohibited from taking  
18 out, even though we've gotten copies of some  
19 things.

20          **DR. BRANCHE:** Thank you.

21          **MS. KLEA:** So if there's something specific,  
22 I'll get it.

23          **DR. BRANCHE:** It was just a -- no, please, no  
24 pressure on you. It's just that it's a visual  
25 and if -- if -- but you've given us

1 information.

2 **DR. ZIEMER:** No, she -- I think she's just  
3 talking about this diagram. Right?

4 **DR. BRANCHE:** Yeah, I was just talking about  
5 the diagram.

6 **MS. KLEA:** Oh, really?

7 **DR. ZIEMER:** If there were copies of that you  
8 were -- yeah.

9 **MS. KLEA:** Okay, I'm -- I'm borrowing this from  
10 another activist, but you'd like to have that?

11 **DR. BRANCHE:** I'm simply offering you the  
12 opportunity if you would like to get copies of  
13 that to the Board --

14 **MS. KLEA:** Okay.

15 **DR. BRANCHE:** -- then I'm happy to work with  
16 you.

17 **DR. ZIEMER:** But it's not -- it's not --

18 **DR. BRANCHE:** It's not required.

19 **DR. ZIEMER:** -- no.

20 **DR. BRANCHE:** It's not required, I'm just  
21 offering that opportunity to you. I can talk  
22 to you afterwards to see how you might want to  
23 facilitate that.

24 **MS. KLEA:** Okay, does anyone have any idea how  
25 I would --

1           **DR. BRANCHE:** We -- we can talk about it off  
2 line.

3           **MS. KLEA:** Okay.

4           **DR. BRANCHE:** Thank you very much.

5           **DR. ZIEMER:** Then we'll hear from Denise DeGarm  
6 (sic). Denise is here on behalf of Dow  
7 Madison, I believe -- yeah.

8           **DR. DEGARMO:** I am here on behalf of Dow  
9 Madison. I saw you all in St. Louis so it's  
10 kind of fun to be here in California, out of  
11 St. Louis, but as you know, the Dow Madison  
12 site has an SEC for 1957 through 1960. We're  
13 covered under a residual period. There's been  
14 quite a bit of discussion about the use of dose  
15 reconstruction to evaluate those individuals  
16 under the residual period. So what I'd like to  
17 do -- I don't know if you want me -- you have  
18 copies of this, do you want me to read it into  
19 the record or -- they're coming right now.

20           **DR. ZIEMER:** Is it just a page?

21           **DR. DEGARMO:** It's a page and a half, at --

22           **DR. ZIEMER:** I would suggest you go ahead and  
23 read it into the record.

24           **DR. DEGARMO:** Okay, I'd be happy to. On August  
25 21st, as you know, there was a discussion by

1           the S-- SC&A about dose reconstruction. My  
2           letter begins (reading) It is with great  
3           interest that I listened to the SC&A's  
4           discussion of the Interactive  
5           RadioEpidemiological Program on August 21st,  
6           2008. I believe the initial findings regarding  
7           the use of IREP to reconstruct exposures for  
8           the workers at Dow Chemical in Madison,  
9           Illinois to be quite insightful, especially in  
10          terms of problems associated with the use of  
11          this model.

12          As SC&A stated, Dow Madison was not originally  
13          constructed to perform work for the Atomic  
14          Energy Commission. Therefore, appropriate  
15          measures to protect workers from radiological  
16          hazards were not part of the original  
17          blueprints. Rather they were afterthoughts,  
18          which left workers to perform their jobs  
19          without the benefit of protective equipment  
20          throughout the AEC period. While there is the  
21          existence of some radiological readings, there  
22          are too few of them. Basically most of these  
23          are air readings that were taken throughout the  
24          plant. Therefore, information about exposure  
25          rates is inadequate to capture the actual

1 radiation workers were exposed to on a daily  
2 basis.  
3 After an extensive evaluation of the IREP model  
4 I would like to take this opportunity to point  
5 out additional problems associated with its  
6 use. First, dose estimates -- dose estimates  
7 used in the model are problematic because of  
8 Dow's failure to monitor workers on a  
9 consistent basis, or monitor the particular  
10 isotopes of concern. Furthermore, the  
11 retrieval of applicable records has been  
12 difficult, if not impossible. Records such as  
13 bad read-- badge readings and internal  
14 dosimetry cannot be found for the Dow workers.  
15 In some case the workers lack access to  
16 adequate medical records because the company  
17 kept none. External readings cannot adequately  
18 replace medical records in establishing the  
19 probability of exposure. Without bioassay or  
20 badge external dosimetry, how can anyone be  
21 expected to have confidence in the dose  
22 estimated -- estimates generated for the use in  
23 IREP.  
24 Secondly, the decision to compensate former  
25 atomic weapons workers is not made from the

1 injury sustained by the worker, but from  
2 epidemiological evidence that is largely  
3 statistical. There are several statistical  
4 problems inherent in the IREP model. First,  
5 the use of a 99 percent confidence interval  
6 increases the probability of a type two error.  
7 Type two errors occur when one concludes that  
8 there is nothing there when there actually is.  
9 In computing the overall risk to an individual  
10 employee, IREP uses aggregate data -- level  
11 data to impute the levels of radiation exposure  
12 down to an individual employee. This is the  
13 ecological fallacy at its finest. Since the  
14 model does not even attempt to remedy this  
15 situation, the results are questionable at  
16 best.

17 There are other statistical assumptions made,  
18 such as the constant level of radiological  
19 exposure. We all know that the level of  
20 exposure varies considerably. I would suspect  
21 that the standard deviation as a result of this  
22 would be so high that no one could be concluded  
23 to have cancer caused by radiation exposure.  
24 The correction factor in the model is not based  
25 on theory but rather on the belief that it

1 represents a higher risk. If not grounded in  
2 theory, then how can we be sure that it does  
3 what NIOSH says it does?

4 IREP's dose estimates are predicated upon the  
5 use of thorium with less than three percent  
6 purity. The Atomic Energy Commission licenses  
7 would refute this claim. According to license  
8 number C-2782, for instance, Dow Madison worked  
9 with thorium sintered pellets with 90 percent -  
10 - 97 percent thorium, and thorium fluoride with  
11 71 percent thorium.

12 Finally, the model does not account for those  
13 who received early detection of their cancer.  
14 It appears as if the workers are being punished  
15 for having their cancers detected early on, and  
16 detecting cancer early provides the best chance  
17 of surviving this disease.

18 In addition to these problems with the model, a  
19 couple of other considerations should be  
20 mentioned. In many cases researchers have been  
21 denied access to relevant health and  
22 environmental data, which limits the ability  
23 for an external and independent review of  
24 methods and findings. Furthermore, the ability  
25 of community organizations to independently

1 evaluate how cited sources of information have  
2 been analyzed is not readily available.  
3 Also there seems to be a communication gap  
4 between workers and NIOSH. Many of the former  
5 atomic weapons employees have little formal  
6 education. Their ability to understand the  
7 complexities involved with the EEOICPA is  
8 limited at best. Furthermore, their lack of  
9 education makes effective communication with  
10 officials quite difficult. Therefore I cannot  
11 help but wonder if they are fully aware of  
12 their rights, such as requesting copies of all  
13 the documents used during their dose  
14 reconstructions.  
15 As you move forward in your determination  
16 regarding the use of IREP to reconstruct  
17 radiological dose estimates for Dow Madison, I  
18 hope you will take these comments into  
19 consideration.  
20 Thank you.  
21 **DR. ZIEMER:** And thank you very much for those  
22 comments. Let me ask, is there anyone else in  
23 the assembly, members of the public that have  
24 comments that didn't have an opportunity to  
25 sign up for that?

1           **MR. FUNKE:** Dr. Zimmer (sic)?

2           **DR. ZIEMER:** Yes, is there anyone on the phone  
3 that wishes to make comment?

4           **MR. FUNKE:** Yes, this is John Funke.

5           **DR. ZIEMER:** Yes, Mr. Funke, you may proceed.

6           **MR. FUNKE:** Dr. Zimmer (sic), I turned over an  
7 18-page report to Larry Elliott to turn over to  
8 all of you. I hope you have it by now. This  
9 report --

10          **DR. ZIEMER:** Yes, we do.

11          **MR. FUNKE:** -- is Nevada Test Site sample  
12 stations, and during the last working Board  
13 meeting in -- that I listened in on, this  
14 subject came up and was pretty much left open.  
15 When the discussion was over there was no  
16 resolution on anything. And I am very familiar  
17 with these stations and I'm very familiar with  
18 the Test Site as I worked in just about every  
19 part of -- of the Test Site out there. And I  
20 did a lot of research on this. In fact, I  
21 worked about two weeks -- relationship to the  
22 locations of the sample stations, the purpose  
23 they were put there for in the first place, the  
24 year -- the date that they were installed, the  
25 elevations of the test site and the distances

1           between the sample stations and how they relate  
2           to workplace air quality. I'd like to point  
3           out that these sample stations never were  
4           intended for the purpose they're being used  
5           right now. They were installed for complex air  
6           quality for environmental. They do not give  
7           data that would re-- reflect what workers would  
8           have been exposed to in the workplace. And  
9           they are not set up in such a way where one  
10          will correlate the other or support the other's  
11          information. They vary in elevations between  
12          three to four hundred feet each. There are  
13          substantial miles of distances between them.  
14          Two of them are temporary, which are set up in  
15          Area 19 and 20, and there is no power, which  
16          you need power to run these sample stations.  
17          There is portable power up there, but it only  
18          runs when people need it. They turn it on to  
19          run a few electrical tools and they turn it off  
20          when they don't need it. They don't leave it  
21          running all night, and it doesn't run, you  
22          know, all day long in the work period. And  
23          most important of all, in the two areas we're  
24          talking about, 19 and 20, by the time the  
25          complex was set up where there was 24-hour

1 power, by that time there would have been a  
2 substantial amount of snow on the ground so you  
3 wouldn't really got samples of -- of the air  
4 quality that people would have been going  
5 through while the work was going on there.  
6 And as to the other ones, they were located --  
7 easy accessible and where a power supply was  
8 next to a dispensary or a cafeteria, and they  
9 would have been sufficient for air quality  
10 monitoring for environmental purposes in a  
11 complex, but they would not been substan-- they  
12 would not been satisfactory to do -- just a  
13 second -- to do studies of -- of the -- the  
14 exposures that the workers would have been  
15 exposed to.

16 So I -- I would like you to -- to read this  
17 report and I would like to have an opportunity  
18 to address the working Board at the next  
19 meeting, if possible, and I would also like to  
20 ask you to charge Sanford and Cohen to go ahead  
21 and take a look at this document as well  
22 because John Murrow (sic) was litigating this  
23 matter. Maybe some of the information I have  
24 in there would help him. I think I've covered  
25 just about everything there is in this report

1 with the exception of one thing. I did not put  
2 down the date when it was installed. It was  
3 installed in 1971, and it was only there for 21  
4 years of the 40-- wait a minute, 54 years the  
5 testing was done, so there was 30-something  
6 years in there when this wasn't even used, so I  
7 don't see how they can use this as  
8 environmental intake.

9 And that's pretty much it.

10 **DR. ZIEMER:** Okay. Thank you very much, Mr.  
11 Funke, for that input on the Nevada Test Site,  
12 and the Board does have your com-- your  
13 document, as well as the workgroup itself.  
14 Let me now ask if any other members of the  
15 public on the phone that wish to address the  
16 Board?

17 (No responses)

18 Apparently not. Then we are ready to recess  
19 for the day. We're going to continue our  
20 deliberations tomorrow morning at 8:30. Thank  
21 you all very much.

22 **MS. KLEA:** I have a question.

23 **DR. ZIEMER:** Oh, a question.

24 **MS. KLEA:** I have elected officials that I  
25 think are planning to call in during your

1 comment --

2 **DR. MELIUS:** Yeah.

3 **MS. KLEA:** -- period --

4 **DR. ZIEMER:** Oh.

5 **MS. KLEA:** -- and if they're not on the line  
6 now, then they don't (unintelligible).

7 **DR. ZIEMER:** Then -- then -- okay, do we know  
8 of any that are -- we will stay here and --  
9 we'll take a break then and see if we can touch  
10 base with them.

11 **MS. KLEA:** (Off microphone) Most people who  
12 have the agenda are waiting for that 5:00  
13 o'clock (unintelligible) --

14 **DR. ZIEMER:** Right, we'll need to accommodate  
15 them, so let's take a break and then we'll --  
16 we'll return at 5:00 to get those additional  
17 comments.

18 **DR. BRANCHE:** So we'll put the -- we'll put the  
19 phone on mute until 5:00 p.m. Thank you.  
20 (Whereupon, a recess was taken from 4:30 p.m.  
21 to 5:00 p.m.)

22 **DR. ZIEMER:** We are reconvening the Advisory  
23 Board for purposes of public comment. In  
24 particular we want to receive public comment  
25 from individuals who are on the phone lines who

1 did not have an opportunity earlier where we  
2 had some public comment just prior to this from  
3 the floor here. Are there any members of the  
4 public on the line who wish to make public  
5 comment?

6 (No responses)

7 Again I'll ask, are there any members of the  
8 public on the telephone lines who wish to make  
9 public comment at this time?

10 (No responses)

11 So far there appear to be none that wish to  
12 make comment at this time. I'll wait just a  
13 moment.

14 **MS. MUNN:** Perhaps we should wait a couple of  
15 minutes -- perhaps. I don't quite have 5:00  
16 yet. My cell phone is saying 5:00 o'clock  
17 right now.

18 **DR. ZIEMER:** We'll wait just another moment in  
19 case others come on the line.

20 (Pause)

21 While we're waiting, I -- I would like to point  
22 out that we do have a fixed time public comment  
23 period scheduled for tomorrow evening at 7:30,  
24 so that will be another opportunity for folks,  
25 both here locally as well as on the phone

1 lines, to make public comment to the Board.

2 Let me -- let me check again. Is there anyone  
3 on the phone who wishes to make public comment  
4 at this time?

5 (No responses)

6 It appears that there are not. I think in the  
7 absence of any -- anyone on the phone line, I  
8 will declare that we are in recess until  
9 tomorrow morning at 8:30. Thank you very much.  
10 (Whereupon, the first day's business was  
11 adjourned at 5:02 p.m.)

12

1

**CERTIFICATE OF COURT REPORTER  
STATE OF GEORGIA  
COUNTY OF FULTON**

I, Steven Ray Green, Certified Merit Court Reporter, do hereby certify that I reported the above and foregoing on the day of Sept. 2, 2008; and it is a true and accurate transcript of the testimony captioned herein.

I further certify that I am neither kin nor counsel to any of the parties herein, nor have any interest in the cause named herein.

WITNESS my hand and official seal this the 4th day of Oct., 2008.

---

**STEVEN RAY GREEN, CCR, CVR-CM, PNSC  
CERTIFIED MERIT COURT REPORTER  
CERTIFICATE NUMBER: A-2102**

I hereby certify that to the best of my knowledge, the Transcript of the September 2, 2008 Advisory Board on Radiation and Worker Health Meeting held at Redondo Beach, CA, is accurate and complete.

-----  
October 11, 2008

Paul L. Ziemer, Ph.D.  
Chair, Advisory Board on Radiation and Worker Health